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NEWS SUMMARY

GENERAL
Jinja taken without fight

BUSINESS
Italian steel price cuts claim

Tanzanian and Ugandan troops are preparing a new push after triumphantly taking Jinja, Uganda's second-largest town, and failing to find any trace of former dictator Idi Amin. John Worrall writes from Nairobi.

Their target is Tororo, a pro-Amin military base a few miles from the Kenyan border. Amin's troops put up token resistance at the Owen Falls dam and power station but fled when the Tanzanians fired mortar shells.

Wildly hysterical crowds greeted the forces when they entered Jinja, which had been evacuated by Amin's troops days ago after they had looted shops and killed many civilians.

Israelis hit back

Israeli gunboats bombarded a Palestinian guerrilla camp on Lebanon's northern coast, apparently in retaliation for the raid in Israel in which six people died. Israel Defence Minister Ezer Weizman has postponed a trip to Egypt because of the Palestinian attack. Page 2

Iran ceasefire

A ceasefire was declared between Turks and Kurds in the north-western Iranian town of Naghadeh, ending three days of fighting in which at least 25 people were killed. Meanwhile, Dr. Ibrahim Yazdi, a close friend of Ayatollah Khomeini, has taken charge of foreign affairs. Page 2

Refugee charge

The captain and owner of a ship which landed 571 Vietnamese refugees in Hong Kong at the weekend were charged with carrying unscheduled passengers into the colony. Australia says between 100,000 and 200,000 refugees have fled fleeing Vietnam in the last four years.

Windscale probe

Government safety inspectors are investigating a leak of radioactive materials at Windscale, said to be the most serious in its history. More than 2,000 gallons of radioactive material have seeped into the ground. Page 3

Teachers' lobby

Thousands of members of the National Association of Schoolmasters and Union of Women Teachers are to lobby "last ditch" London pay talks tomorrow in support of a demand that the dispute should be sent to arbitration. Back Page

Pakistan shuffle

Tough-minded army generals have been handed all of Pakistan's key economic portfolios, paving the way for difficult economic decisions which General Zia-ul-Haq's government may have to make before the June budget. Page 2

Badminton first

Lucinda Prior-Palmer became the first rider to win the Badminton Horse Trials Championships for the fourth time. She also won the event in 1973, 1976, and 1977. Page 9

Super rodents

New breeds of super rodents are emerging in Britain. Mice at London's Smithfield meat market are growing very long fur to combat the freezing temperatures in the cold stores.

Briefly...

A man who tried to steal a policeman's vehicle while he was directing traffic in Manila was shot dead after a chase. About 20,000 Cambodians who fled into Thailand are refusing to return to their war-ravaged country.

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Tories expect 25-30 seat majority

Labour attacks on prices in bid to close the gap

BY PHILIP RAWSTORNE

Labour launched a vigorous election offensive yesterday against Conservative prices policies in a bid to close the gap between the parties in the last ten days of the campaign.

Labour's election strategists believe that the Conservative lead, generally estimated in the opinion polls to be enough to give them a Commons majority of 25-30 seats—is still highly vulnerable.

There are signs that the gap has narrowed and that some 6m voters have yet to make up their minds about which party they will support on May 3.

Labour's assault was sharpened yesterday by the first stages of its planned £300,000 political advertising programme.

The advertisements focused on the higher prices and rents that Labour claims could follow Tory proposals to abolish the Price Commission, increase value-added tax, devalue the EEC "green" pound, and phase out subsidies.

Mr. Denis Healey, Chancellor of the Exchequer, reinforced the attack in a speech in Scotland last night.

Mrs. Margaret Thatcher's "extra taxes on the shopping baskets" would "raise the cost of living by 4p in the pound at a stroke," he said.

In Deptford Mr. John Silkin, the Agriculture Minister, pledged that he would continue the EEC price freeze.

"It's only Labour who will make sure you are able to buy

your family's food at the cheapest possible price. These things will not be won by a Tory party that believes in surrender."

Conservatives, who intend to mount a £250,000 advertising campaign themselves in the next ten days, quickly countered the Labour onslaught.

Sir Geoffrey Howe, the party's economic spokesman, said in a statement that any increases in indirect taxes needed to finance income tax cuts would not apply to essentials like food, housing, fuel, children's clothing and public transport.

Mr. Francis Fynn, Tory foreign affairs spokesman, said that a Tory Government would also freeze the prices of EEC products in surplus.

Further stages in the campaign, originally planned for a possible election last October, will be discussed by Mr. James Callaghan and other members of Labour's election committee today.

Mr. Callaghan spent yesterday quietly at Chequers after consulting other party leaders by telephone.

Transport House provided him with analyses of party polls and canvasses which are said to show the Labour vote holding firm. There are no signs, it is said, of the abstentions which were showing at this stage in the 1970 campaign.

Mrs. Thatcher called most members of her Shadow Cabinet yesterday to her Chelsea home for tactical talks.

Conservative leaders are confident, if the momentum of their campaign can be maintained, of securing a Commons majority of 25-30.

Hopes of a more decisive victory appear to have been squashed by Labour's admitted strength in Scotland.

But the Tories calculate that they may benefit from the apparent absence so far of a resurgence in the Liberal vote.

Weekend opinion polls agreed that the Liberal share of the vote remained at about 9 per cent, yet showed widely differing assessments of the main party strengths.

Gallup, in the Sunday Telegraph, gave the Tories a 51 per cent lead over Labour, little more than half its advantage the previous week.

The Observer poll, conducted by Research Services, suggested that the Tory lead had actually increased to 20 per cent.

Marplan's poll of 100 marginal seats put the Conservatives 12 points ahead.

A MORI poll for the Sunday Times gave the Tories a 9 per cent lead, but also suggested that the electorate was still highly volatile.

Other election news, Page 4

Union bid to avert clash on immunity

By Christian Tyler, Labour Editor

UNION LEADERS are trying to avert a potentially embarrassing clash at today's Scottish Trades Union Congress over the issue of trade union immunity under the law, one of the main targets of the Conservative election campaign.

The general council of the STUC decided yesterday, on the eve of the congress in Inverness, to ask for remission of a motion demanding more legal protection for pickets, including the right to stop lorries, and for workers who occupy factories.

If the movers, the engineering section of the Amalgamated Union of Engineering Workers, supported by Blackmanshire Trades Council, do not agree, delegates will be asked to vote the motion down.

The aim is to stop the Conservatives' picking up further anti-union ammunition in the wake of the controversial remarks of Lord Denning, Master of the Rolls, and Sir Robert Mark, the former Metropolitan Police Commissioner, to the effect that the power of unions was a challenge to the rule of law.

The AUEW is not popular with other union delegations in Inverness. If it insists, on a vote it will certainly be opposed by the General and Municipal Workers and most probably by the Transport Workers as well.

The STUC general council has put up its own emergency motion asking for endorsement of the TUC-Government concordat. The concordat lays great emphasis on the voluntary restriction of both where pickets are placed and the size of picket lines.

Mr. James Callaghan and union leaders are relying heavily on the concordat in the campaign as the answer to the Tory proposals for legislative reform, and as the basis of peaceful industrial relations and the path to an inflation rate of 5 per cent.

As the argument about legal compulsion versus the TUC's voluntary guidelines continued to tumble, Mr. Moss Evans of the Transport Workers, declared yesterday that the Conservatives were unlikely to win union co-operation on the basis of their programme. He also doubted if they would even look for co-operation on industrial relations.

"You don't ask someone you are about to mug for co-operation," he said.

He said he thought that any trade union action, including strikes, slowdowns or work-to-rule, and not just "secondary

Continued on Back Page

U.S. 'stands by monetary policies'

BY ANTHONY HARRIS IN NEW YORK

THE U.S. commitment to a firmly anti-inflationary monetary policy stands, despite recent public disagreement over interest rates between Treasury and Federal Reserve officials, according to a senior Treasury official.

Mr. C. Fred Bergsten, Treasury Under-Secretary for International Affairs, said at the weekend:

"The consensus formed in the Administration in the historic week between October 24 and November 1 last year endures."

During that week the Administration had at length agreed on the necessity for monetary restraint as a key component in its anti-inflation policy, he told a Columbia University-Dillon Read policy seminar.

The only difficulty now was on the degree of effective restraint already achieved.

If the economy showed more strength than was suggested by recent statistics, then policy would be tightened further.

Mr. Bergsten said that the experience of the last two years showed that the floating exchange rate system imposed a more effective external discipline on U.S. economic policy than the previous system of fixed rates.

"Although it took us some time to learn this, I think we can conclude that the adjustment system does work and that in future it will work rather more smoothly."

Mr. Paul Volcker, President of the Federal Reserve Bank of New York, agreed that the November 1 statement by President Carter had marked an historic turning point in the U.S. monetary policy, and said that from the U.S. point of view the institution of regular economic summit meetings had proved the most significant policy innovation in recent years.

He said that while meetings of officials of central banks and governments had proved "fairly

ineffective" in influencing policy, the summit meetings had exposed the President directly to the economic demands of U.S. trade partners.

The result was that the Administration was for the first time fully aware of the external implications of its domestic policies.

Mr. Henry Wallich, a governor of the Federal Reserve Board, discussed recent attempts by the Fed to transmit control of the monetary system by extending reserve requirements to newly important forms of deposit liabilities such as repurchase agreements.

He said that while the banking innovations did tend to distort the monetary statistics, their importance had been exaggerated.

When measured against the very broad monetary aggregates of which they were a part, they were very small, though they had naturally made a more significant contribution to the recent growth of liquidity.

Transactions in the Euro-dollar market did to some extent undermine official efforts at restraint, he said, denying the argument advanced by some U.S. bank economists that the Euromarkets were simply an extension of the domestic markets.

However, their quantitative importance again tended to be exaggerated. While the net size of the Eurodollar market was usually put at \$300bn to \$400bn (£112bn to £138bn), this greatly overstated its true influence, since this figure included large inter-bank liabilities to banks outside the Euromarket reporting net.

In addition, some Euromarket deposits were already recorded in the domestic monetary statistics of other countries.

Exaggerated

Confusion over IRA tactics as O'Neill row continues

BY STEWART DALSY

A WEEK of killings in Northern Ireland, combined with a series of contradictory and confusing statements, has produced a question mark over Provisional IRA tactics. For, at the end, a week in which new depths of violence were reached—a woman prison officer was killed for the first time—the Provisionals, through a message delivered by telex to newspapers and hotels have explicitly denied that the increase in murders was timed to coincide with the British general election.

Yet the police claim that whatever the Provisionals have said about the general election, the whole thrust has been timed to make the maximum impact while there is an election campaign going on.

There is little doubt, either, that there are targets in mainland Britain; but when strikes will come is anyone's guess.

One irony is that Mr. "Tip" O'Neill, the Speaker of the U.S. House of Representatives, in one speech in Dublin and one Press release in Belfast, achieved what all the IRA bombs have failed to do: he got British political leaders to talk about Northern Ireland.

Mrs. Margaret Thatcher spelt out Conservative policy for the first time during the campaign: Mr. James Callaghan rejected the idea of an American-style conference on Ulster "at the

present time." Mrs. Shirley Williams condemned Mr. O'Neill's remarks as unfair, and Sir Harold Wilson made a strong attack on Mr. O'Neill.

Dr. Conor Cruise O'Brien, a former Irish Cabinet Minister and now editor-in-chief of The Observer, yesterday called Mr. O'Neill's charge that Britain had treated Ulster like a political football "absolute nonsense."

He added: "What Mr. O'Neill says does not alter the fact that there is a majority in Northern Ireland that wants to remain in the U.K."

that British policy was an "affront to the entire world community."

Meanwhile, there is still uncertainty over just how big a part the small Irish National Liberation Army has played in recent events in the Province. The INLA is thought to be a splinter of the Irish Republican Socialist Party, which itself is a faction of the Official IRA.

The Officials are the rump of the once-unity IRA left at the end of the campaign in Northern Ireland which finished in 1962. When the violence surged again in the late 1960s, the Provisionals split off, forming a more militaristic organisation than the Officials.

However, the Republican Socialists have denied connections with INLA. Senior police officers admit to knowing little about the INLA, and it is difficult to assess their claims of killing, particularly when they conflict with those made by the Provisionals.

The police believe the INLA to be a small guerrilla force without the network available to the Provisionals, but think that it has some skilled operatives who are responsible for sophisticated ambushes and may have been behind the killing of Mr. Airey Neave, the Tory spokesman on Northern Ireland.

They feel that INLA has closer ties with the Provisionals than either group admits.

Mr. Walter Mondale, the U.S. Vice President, who made a one-hour stop at Shannon Airport to discuss the question of Irish troops in the UN Middle East peace-keeping force, said he was sure "Mr. O'Neill had no way to harass the British Government."

He also said that he felt the remarks were made out of "a genuine concern which is felt at the highest levels of government in the U.S. about what was going on in Ulster."

The weekend attack on British Northern Ireland policy by Governor Hugh Carey of New York has aroused similar reaction. In yesterday's New York Daily News Mr. Carey said

"Genuine concern"

not surprising that there should be some anomalies.

The discrepancies did not detract from the atmosphere of triumph which had been in Salisbury at the turnout, which was substantially bigger than the Government's own forecasts.

Mr. Ian Smith and his black colleagues believe the result will greatly strengthen their hand in seeking outside recognition for the new government of national unity which is to be formed at the end of May.

With votes being counted over the next few days, the winners of the election are not expected to be announced until Wednesday or Thursday, together with the number of spoilt ballot papers, which could indicate a protest vote.

At stake are 72 black seats in a new 100-seat parliament, the other 28 seats being reserved for whites for at least ten years. Bishop Abel Muzorewa's United African National Council seems

Elation in Salisbury as poll turnout is put at 64%

BY MARTIN DICKSON

THE Rhodesian Government's morale was given a major boost yesterday when it was announced that almost 64 per cent of voters had cast ballots in the country's internal settlement election, which ended on Saturday.

Officials said that in five days of polling 1.85m of Rhodesia's estimated 2.9m black and white voters had cast ballot papers, giving a 63.9 per cent poll.

However, some doubts were cast over the accuracy of the figures by a breakdown of voting by provinces, which showed that in one area, Mashonaland Central, there was a 108 per cent poll, while in a second, Mashonaland West, it was 101 per cent.

Officials explained this by saying that their figures for the voting population in each province were estimates, based on the 1968 census, and it was

certain to emerge with by far the greatest number of seats.

Although the Patriotic Front guerrilla movement failed to disrupt polling as it had threatened, regional election results showed some startling disparities which were clearly the result of guerrilla influence. In Matabeleland, South, for example, there was only a 50 per cent turnout, indicating a boycott of the poll by the Ndebele and Kalanga followers of Mr. Joshua Nkomo, the co-leader of the Patriotic Front.

As polling came to an end, the Rhodesian Government launched fresh air strikes into Zambia and Mozambique. Official communiques said that "terrorist targets" had been attacked in two provinces of Mozambique, while enemy positions just inside Zambia were knocked out after Rhodesian forces had come under heavy rocket and mortar attack from across the frontier.

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Investment upturn forecast in France

By Terry Dods in Paris

THE FIRST significant sign of an upturn in investment intentions in France is revealed in the latest monthly poll of businessmen by INSEE, the national statistical office.

The report says that investment could increase by 7 per cent in real terms this year, taking account of a 1 per cent rise in prices. It cautions that this is dependent on the general economic climate, but is nevertheless much more optimistic than a recent Bank of France survey which predicted a much flatter investment rate this year.

The forecast will encourage the Government after the heavy attacks it has received from the Gaullists for its failure to stimulate the economy sufficiently.

Despite these criticisms from an important element in the Parliamentary majority, the Administration has stuck firmly to its view that the economy was beginning to come right, and opted for only limited measures in its reflationary package announced earlier this month.

This package, amounting to FF 5.8bn (\$1.3bn), was seen by the critics as too cautious. But the Government can now point to the fact that the INSEE survey, taken in March, before the measures were announced, indicated that the upturn in investment was already under way.

On unemployment, the other pressing problem in the French economy, the report is as pessimistic as most of the other forecasts flowing into and out of the Government.

It says that French industry is expecting its labour force to diminish at roughly the same rate as in 1977. This suggests that unemployment could increase by up to the 220,000 figure of last year, although job creation measures, including better provisions for the young, should reduce the overall impact.

The tightening up on manpower in industry, however, is seen to be having a healthy effect on company finances.

Last year, says the survey, the ability to finance investment out of cash flow increased considerably.

Van den Bergh summonsed

By Quentin Peel in Johannesburg
GENERAL HENDRIK van den Bergh, former head of South Africa's Bureau for State Security (BOSS), has been summonsed to appear before the Government Commission investigating the activities of the former Department of Information, setting the stage for a renewed confrontation between the once all-powerful secret service chief and the South African Government.

The General, who was closely involved in the establishment and organisation of secret propaganda projects for the Information Department, has hinted that he may ignore the summons. He has already described the Frasmus Commission as a "farce", but the Government declined to prosecute him for contempt, saying it would not be in the national interest.

General Van den Bergh says he wants an apology from the Commission for dismissing evidence as unreliable in its first report last December. He appears to be deliberately challenging the Government to take him to court, where he might then present his own version of the information affair, with possibly embarrassing consequences for the Botswana Government.

The former BOSS chief's passport was impounded earlier this year, after he was described by the Commission as a sinister influence behind the throne of Mr. John Vorster, the former Prime Minister and State President. It is believed that General Van den Bergh's evidence implicates Mr. Vorster deeply in the information department activities, which have been officially condemned as a misuse of state funds.

Iranian army prepares to intervene in Kurdistan

By Andrew Whitley in Tehran

HUNDREDS of people have been killed and injured during three days of bitter fighting in the Iranian Kurdish town of Naqadeh, near the border with Iraq and Turkey. A second ceasefire was agreed on yesterday afternoon, soon before a Government-imposed deadline to end the fighting on pain of intervention by regular troops, was due to come into force.

The fighting is between armed militants from the Kurdistan Democratic Party (KDP), the organisation championing the Kurds' demands for full regional autonomy, and an alliance of ethnic and political opponents.

The Government broke its silence on the affair on Saturday evening to warn that it could not "remain indifferent to the clashes—the second serious outbreak of violence in the Kurdish region within a month. Mr. Ahmad Sadr Haj Served Javadi, the Interior Minister, said the fighting was a source of deep regret.

Central authority in Iran is still deeply divided between Dr. Bazargan's provisional Government and the secret Islamic Revolutionary Council (ISC), and Tehran can ill afford to show itself as impotent in the face of provincial explosions of this sort. The lack of reliable Army units is still a major

problem. Central forces composed of regular troops and Islamic militiamen from the embryonic "Guardians of the Revolution" were sent to Orumiye, the provincial capital, on Saturday night aboard three military transport aircraft. They were to intervene if the ceasefire broke down, or to separate the two warring sides.

Reports from Naqadeh, a town of 100,000, yesterday morning indicated that the Kurdish forces, swelled by men from neighbouring villages, were effectively trapped inside the town. Their opponents, most of whom are Azeri-Turkish speakers and, unlike the Kurds,

Shia Moslems, had surrounded the town and were blocking all roads leading in.

Both sides have been using heavy artillery and mortars, as the fighting escalated over the weekend. Local residents say that bodies lay unattended in the streets for several hours. A preliminary toll was at least 30 dead and 150 injured, but the final figure is likely to be much higher.

A ceasefire was agreed upon for Saturday, but never came into effect. Appeals were made by local religious leaders and by Army officers to end the fratricide were ignored.

Yazdi to run Foreign Ministry

By Simon Henderson in Tehran

DR. IBRAHIM YAZDI has been given responsibility for Foreign Affairs in Iran's provisional Government, replacing Dr. Karim Sanjabi, the National Front leader, who resigned last week. Dr. Mehdi Bazargan, the Premier, will hold the Foreign Affairs portfolio, but Dr. Yazdi will run the Ministry on his behalf.

Dr. Yazdi, a radical who is close to Ayatollah Ruhollah Khomeini, will also remain Deputy Prime Minister for Revolutionary Affairs, a post which has made him one of Iran's most important men. He is in charge of the Revolutionary Committee, the local law-enforcing bodies.

APDN adds from Tehran: A general amnesty may be declared soon in Iran. Mr. Asadollah Mobasher, the Justice Minister, said on Saturday that the amnesty would apply only to people who did not kill or torture anyone during the Shah's reign.

armed forces the right to intervene in Government at times of political crisis without having to resort to a coup. The other would redress the imbalance of power between the President and Prime Minister. Under the 1973 constitution the President is a mere figurehead.

He also reaffirmed his claim that Pakistan's nuclear programme was for peaceful purposes. Asked directly whether Pakistan was building a uranium enrichment plant, he replied: "Pakistan is indulging in no such activity."

None will be allowed to contest the planned November elections if they stay in the Cabinet beyond the end of May. According to General Zia the new Cabinet's main task is to arrange elections.

General Zia said, however, that the elections would be held under martial law, which would only be lifted with the installation of the new Government. He insisted he had no political ambitions himself, but he reaffirmed his determination to introduce two major constitutional amendments.

One of these would give the

U.S. and Israel sign tariffs pact

By L. Daniel in Tel Aviv

AN AGREEMENT has been signed here under which the U.S. and Israel will reduce tariffs on trade worth about \$600m annually. The agreement was signed by President Carter's special trade representative Mr. Robert Strauss during his special mission to Israel and Egypt and Mr. Gideon Pat, Israel's Commerce Minister.

The trade agreement was negotiated within the framework of the GATT multilateral trade negotiations.

The pact will reduce or eliminate tariffs on such Israeli products as chemicals, polished diamonds, textiles, cheese, and other agricultural and industrial products sold to the U.S. and American goods, ranging from machinery, engines, semi-conductors, films, tools to a variety of industrial and agricultural commodities sold to Israel.

Israel exports to the U.S. totalled \$700m in 1978 and Israel imported \$1.1bn worth of goods from the U.S. last year. Meanwhile, Senator Abraham Ribicoff, who is a member of the delegation, said that he would try to get the terms of special U.S. aid to Israel changed so as to increase the proportion of outright grants to loans to 50-50.

The U.S. has agreed to provide Israel with \$20m to help finance the withdrawal from Sinai and the erection of alternative airfields and army bases in Israel. At present Israel is to receive only \$800m in grants and the rest in loan form.

The first trade deal between Egypt and Israel is likely to be the sale of chemical fertilisers by Israel to assist Egyptian agriculture with the U.S. participating in the deal. This possibility was raised during the talks with the American delegation.

\$15m export credit for Algerian order

By Our Foreign Staff

LAZARD BROTHERS has arranged \$15m export credit guaranteed by Britain's Export Credits Guarantee Department for the purchase of a large order of machinery and equipment from Algeria. The funds are being provided by National Westminster Bank.

The loan will finance the contract awarded recently to ABMTM of the UK for the supply, installation and commissioning of machine tools for a factory to be built at Relizane, ABMTM, which will also be responsible for the project management including training at the Algerian plant, will be placing supply contracts with some 70 subcontractors in the machine tools industry over a period of two years.

The loan agreement for the export credit was signed in London on Friday together with a further agreement for a \$4m Eurocurrency loan.

Rom River in Kuwait venture

By Michael Cassell

RUGBY PORTLAND Cement's Rom River has entered a joint venture to manufacture and supply steel reinforcement products in the Gulf.

In its first overseas project, Rom River has entered a joint venture with Mohamed Abdulmoheem Kharaf, the Kuwaiti building and civil engineering contractor and developer, to form the Kuwait Steel Reinforcement Company.

Rom River will have a 30 per cent share in the joint venture, although a spokesman for the company declined to state the extent of its investment in the new project. The UK company will manage the plant.

There was an increased demand for combination carriers in the dry bulk trades, with a resurgence of coal trade to Japan.

More oil tankers operated in March compared with the end of February, according to figures published by John I. Jacobs and Company. There were 10 vessels, with a total of

Chrysler to resume supply of components to Iran

By Simon Henderson in Tehran

THE IRAN National car company has reached agreement with Chrysler UK to resume supply of components disrupted by the country's revolution, but political uncertainty still surrounds the operation of the company's main Tehran factory.

The sale of 124,000 kits for the year beginning April 1979 was agreed with a Chrysler UK team which visited Tehran 10 days ago. The contract is believed to be worth about \$130m. The kits comprise transmission, crankshaft, carburettors and dashboard equipment of the Hillman Hunter model, known in Iran as the Peykan.

However, work at the factory has still not returned to normal after the four month stoppage caused initially by supplies being held up by customs strikes and then by the widespread anti-Shah protest. Control of the plant is only nominally in the hands of the management and employees encouraged by the new Islamic Revolutionary Party which supports

being taken over by officials from the Ministry of Mines and Natural Resources. Workers say the former owner, Mr. Mahmoud Khayami, has gone abroad.

Some of the company's shares are believed to have been sold to a body controlled by the Shah, and in the eyes of the new regime this would be an added reason to take over the plant.

The 1,200 Chrysler car workers at the Coventry engines' plant resume work today. They are able to do so under a recently approved Government work sharing scheme aimed at avoiding continued layoff and redundancy.

At least one day's work a week is guaranteed under the new system and for top skills employees in Chrysler this means about 470 a week wages. The Government pays 75 per cent of the basic wage and Chrysler the rest.

U.S. replaces Britain as S. Africa's main trading partner

By Quentin Peel in Johannesburg

BRITAIN WAS finally toppled last year from its previously unchallenged position as the major trading partner of South Africa, and replaced by the U.S., according to the latest trade figures issued by the South African Department of Customs and Excise.

Already trailing West Germany as South Africa's major supplier of imports—a reversal which took place in 1974—Britain has ceded its place as South Africa's principal market to the U.S. Combined imports from and exports to Britain totalled \$2,260m (\$2,670m) in 1978, compared with \$2,340m (\$2,750m) in 1977. U.S. trade with South Africa, on the other hand, rose to \$3,410m (\$3,820m) in 1978, a 113 per cent increase to \$4,630m, attributable largely to increased sales and value of Krugerrands.

Imports from West Germany increased by a respectable 37 per cent to keep that country top of the supplies table with \$1,270m (\$1,500m), followed by Britain at \$1,040m (\$1,290m), an increase of 23.8 per cent on the recession year of 1977.

In terms of South African exports, Switzerland registered the biggest percentage rise, a 113 per cent increase to \$4,630m, attributable largely to increased sales and value of Krugerrands. Imports from Switzerland also rose by almost 40 per cent, mainly accounted for by traditional imports such as machinery, chemicals and precision instruments.

South Africa's second fastest growing market was Israel, which bought \$580m-worth of South African products, a 88 per cent rise, with steel products and coal most significant.

Overall, South Africa's merchandise exports increased last year by 18 per cent, not quite enough to offset the increase in merchandise imports. Bullion sales thus

accounted for the entire increase in the current account surplus from \$680m in 1977 to \$1.4bn in 1978. Net gold output last year totalled \$3,860m.

Diamonds remain the second most important South African export after gold, accounting for more than 13 per cent of the total. Iron and Steel are also major export earners, with ISCOR, the state steel corporation, expecting to earn \$400m in the year to June 30. Uranium exports have shot from \$70m five years ago to about \$500m a year at the present rate of exports.

Coal has been the other major South African export success. Production is planned to increase by 50 per cent this year from last year's 14.5m tons to 22m tons.

In spite of a bad year for agriculture, exports are likely to show some further real growth in the current year, although possibly not at the same rate as in 1978.

Whereas the uncertainty in the world economy will boost fuel exports such as coal and uranium, and inflation hedges such as gold and diamonds, it will be a negative factor for other commodities.

Soviets curb information on trade and industry

By David Satter in Moscow

THE SOVIET UNION has stepped publishing monthly industrial production results in the latest of a set of moves to reduce the availability of information about the Soviet economy.

Ekonimicheskaya Gazeta, a weekly newspaper, has customarily published monthly industrial production results on the Soviet economy but these did not appear for January or February.

No explanation was given, but diplomats were told that the industrial result would now be issued on a quarterly basis, which will make it more difficult to form a detailed picture of the situation of specific Soviet industries.

The end of monthly industrial reports comes amid increasing Soviet restrictions on the availability of information on Soviet foreign trade. Ekonomicheskaya Gazeta contained no information in its recent foreign trade review for

1978 on the volume or value of Soviet energy exports. This represents a definite change in policy.

In its article last year on Soviet foreign trade, for 1977, the newspaper gave a value for oil exports but no volume total, whereas information on oil, gas, and coal exports for 1978 included data on both volume and value.

Export statistics for ferrous metals, non-ferrous metals, and coal were at one time broken down into export categories, and each product's value listed, with tonnage and value.

But in the last available edition of the foreign trade handbook, covering 1977, only a value figure is given for ferrous metals, which are taken as a whole. At the time, the only value figure is given for solid fuel exports, also taken as a whole, and no information of any kind is given on non-ferrous metals exports.

Jordanian phosphate talks

By Naim G. Kheir in Amman

THE PROSPECT of significant Russian involvement in exploiting some of Jordan's untapped mineral resources has become more likely after the recent visit of a team of Soviet technical experts to Jordan to investigate the feasibility of two projects.

The first is the construction of a complete mine site and beneficiation plant to produce raw phosphate rock at Shidiya in south-eastern Jordan.

The Soviet Union was asked by Jordan several months ago during the visit to Moscow of Crown Prince Hassan to consider providing, installing and starting up a complete mine.

Jordanian officials say they would like the mine to produce 3m tons a year of raw phosphate rock. The Soviet technicians also held talks on a \$150m thermal power station.

Sadat clears way for election

By Roger Matthews in Cairo

THE EGYPTIAN parliament has been dissolved and what is being officially hailed as the first multi-party general election to be held in more than a quarter of a century will take place on June 7.

As in last week's dual referendum on the peace treaty with Israel and President Sadat's plans for introducing more democracy which respectively won majorities of 99.95 per cent and 99.9 per cent, so the outcome of the general election can also be safely predicted: The poll is sure to show massive backing for Mr. Sadat's National Democratic Party that may even increase the near total dominance it already exercises over parliament.

Prime Minister Mustapha Khalil confirmed in a televised speech that there would be no restrictions on the formation of new political parties to fight the election, provided their aims were within the limitations set

by the relevant laws. He, therefore, did not consider it likely that there would be many parties, participating as many programmes would be almost identical.

Last year, the New Wafd party "voluntarily" dissolved itself after coming under fierce official attack while the left wing Unionist, Progressive Party suffers regular harassment and is accused of taking orders from Moscow. The leader Khalid Jorjisy party.

Mr. Jorjisy, who ran for re-election on June 7 in his Nile Delta constituency of Kafr Shukr. With a dozen other members of Parliament he opposed the peace treaty with Israel, but the official referendum showed that only 13 out of more than 38,000 voters shares this view.

The last general election was held in Egypt in 1976 under the umbrella of the monolithic Arab-Socialist Union which has

since been disbanded to make way for the "multi-party system."

Under the regulations that came into operation today a new party that wishes to form no longer has to show the support of 20 Members of Parliament. Instead any 50 people can found a party provided half of them are workers or farmers and that they present a "serious" programme which is not based solely on religion or advocates the class struggle or is in favour of a totalitarian system.

The size of Parliament is to be increased from 350 to about 392, to allow for 30 more women members and extra representatives from Sinai which under the peace treaty is being progressively handed back to Egypt.

Israel's Defence Minister Ezer Weizman had been due in Cairo yesterday to discuss the first stages of the withdrawal, particularly from Et Arish, the capital of Sinai, that is due to

take place later next month. The postponement of his visit was not considered here to put the timetable in any jeopardy, although there has been a marked tendency in Cairo recently to downgrade the level of official contacts with Israel.

Egypt is to be represented by an Under-Secretary at the Foreign Ministry on Wednesday when the peace treaty documents will be ratified in exchange with Israel at the U.S. early warning station in Sinai. It had been expected earlier that Dr. Boutros Ghali, the Minister of State, would attend.

With tension in southern Lebanon again increasing and the likelihood of further Israeli raids on Palestinian positions, Egypt adds itself to the awkward position of having repeatedly to condemn the Israeli's actions while simultaneously preparing to sit down with them to negotiate on Palestinian autonomy in the West Bank and Gaza Strip.

SHIPPING REPORT

Rising trend in tanker rates

By Lynton McLean

TRADING ACTIVITY in tanker and dry bulk cargo trades continued with rising freight rates last week.

There was demand for tankers of all sizes, particularly for large crude oil carriers and ultra large crude carriers trading out of the Gulf gained charters for most destinations.

Activity in Indonesia, although less pronounced than in the Gulf, was sufficient to give owners of medium size tonnage worthwhile returns. Only the African and Caribbean sectors remained quiet with few signs that rates would rise.

The war in the increased demand for combination carriers in the dry bulk trades, with a resurgence of coal trade to Japan.

Improvements in large bulk carriers were marginal last week as rates in the Atlantic bulk trades continued their upward movement. The rates in the Atlantic market, with U.S.\$90,000 per day for a 27,000 dwt vessel on charter for the UK or the Continent, again showed better returns than in

comparable trading over the Pacific, where the rate last week was U.S.\$ 5,000.

In the tanker chartering market, a 207,000 dwt vessel for charter between the Gulf and the West gained Worldscale 40 for loading at the end of the month.

London brokers said last week that these rates would be maintained for the time being. For the smaller tankers, between 120,000 dwt and 150,000

dwt, rates remained stable at Worldscale 50/52 for trading between the Gulf and the West.

The H. P. Drewry shipping economics report for March showed that tanker tonnage laid up or idle for at least two months fell by only 0.1m dwt to 30.4m dwt over the month. The total including idle combined carriers was 33.5m dwt.

The company said March had been an active month for tanker ordering, with 32 tanker orders placed. Thirteen of the tankers were of 75,999 dwt and there were 10 of 85,000 dwt, with the balance between 38,000 and 55,000 dwt, emphasising the growing importance of this sector.

A total of 19 tankers, including 20 VLCCs were scrapped, with a total of 1.7m dwt.

World Economic Indicators

	Feb. 79	Jan. 79	Dec. 78	Nov. 78
U.S.	6,305	5,195	4,374	0,185
Germany	10,024	10,024	10,024	10,024
France	3,944	3,944	3,944	3,944
Italy	11,370	11,370	11,370	11,370
Holland	4,132	4,132	4,132	4,132
Japan	28,423	28,423	28,423	28,423
Belgium	2,653	2,653	2,653	2,653

Source: International Monetary Fund.

Work bans help boost National Savings

By Eamonn Fingleton

INDUSTRIAL ACTION which prevented savers making withdrawals, helped boost the National Savings Department's total funds under management by £195.9m last month to £11.572bn.

This means that in the last financial year, the department's funds rose by £246bn, an increase of 14 per cent on the April 1978 total of £10.128bn.

Officials estimate that industrial action by civil servants, which has closed one of the department's computer centres and frozen million of savers' holdings, meant that repayments in March, at £94.5m, were between £25m and £30m lower than they otherwise would have been.

However, savers have been able to make new investments and the 18th issue of National Savings Certificates, introduced in January, remained a buoyant seller last month, bringing in a further £89.8m.

Record sales

The net increase in savings under management in the last financial year is down on the increase of £1,880bn for the previous financial year. This is due principally to an outflow of institutional funds from the National Savings Bank investment account. About £400m invested by institutional depositors at a time of particularly high interest rates in 1977 was withdrawn in 1978 giving the investment account a net decrease of £389m for 1978/79.

The success of the 18th issue of National Savings Certificates, yielding 8.45 per cent tax free over five years, contributed significantly to the record sales figure of £1,202bn for fixed-interest National Savings Certificates in 1978/79. The index-linked retirement issue of National Savings Certificates also performed well, with sales for the year of £248m. They were preceded by an increase in the maximum holding from £500 to £750.

Report soon on building society's £7m collapse

By MICHAEL CASSELL

THE LONG-AWAITED report on the collapse of the Grays Building Society, which left £7m missing and sent shock waves through the building society movement, is due to be published in the next few weeks.

The investigation was by Mr. Ian Hay Davidson, a leading chartered accountant, on behalf of the Chief Registrar of Friendly Societies.

It began in March, 1978, within days of the death of Mr. Harold Jaggard, the Grays chairman and secretary, and the disclosure that millions of pounds could not be accounted for by the £11m society.

An inquest later decided that Mr. Jaggard killed himself hours after auditors spotted the discrepancies.

The affair dealt a major blow

to the building societies, which acted quickly to prevent the collapse from having repercussions throughout the movement.

After legal difficulties had been resolved, the societies collaborated to make up the Grays losses, and the small East London society was taken over by the Woolwich.

The societies have since formalised contingency arrangements to cope with any similar collapse in the future.

Changes certain

Although the contents of the report are being closely guarded prior to publication, it is certain that several changes affecting operation of building societies will be recommended.

More powers for the Chief

Registrar of Friendly Societies, the movement's "watchdog," are expected to form a major element in the recommendations, possibly involving spot checks on societies' accounts and the ability to direct transfers of engagements where funds are potentially at any kind of risk.

It seems likely that the size of the Registrar's Office would have to be substantially increased if it had to cope with wider monitoring powers likely to be bestowed on it.

The report is also expected to make some recommendations involving accounting procedures as they affect societies, and to suggest that in future no one individual should hold the position of chairman and chief executive of a building society.

Industry contest draws 1,600

By NICHOLAS LESLIE

MORE THAN 1,600 people have responded to a competition aimed at setting new business ventures established in the North-East.

Sponsored by Shell (UK) and instigated by Enterprise North, a business advisory agency, and the Durham University Business School, the "Build Your Own Business" competition carries a first prize of £10,000, a second of £5,000 and £2,500 for third place.

The 1,600 respondents have put forward 360 business proposals, a high figure compared with some similar competitions, especially given the condition this time that winners must set up business in the northern region.

The competition has had considerable spin-offs. New Town Securities, a joint venture of the National Enterprise Board and Midland Bank, is to offer up to £25,000 to each of the finalists setting up in the region and accepted by the competition judges as commercially viable. Industrial and Commercial Finance Corporation (owned by the big banks and the Bank of

England) will consider providing start-up capital for all competitors judged as viable.

In addition, two new town development corporations—Washington and Peterlee—have offered help, including a factory, rent free for two years, housing at normal rent or free

for a period, and a grant of £750 towards re-location costs.

Mr. John Eversley, director of the competition, says the quality of competitor has been high.

Judging will begin in the week of May 4 and the final will be held in June.

Car secrecy could kill, claims Safety Council

FINANCIAL TIMES REPORTER

ALLEGATIONS that British car drivers are in danger of being injured or killed because of the "ludicrous secrecy" surrounding car safety were made yesterday by the British Safety Council.

The council accuses the Department of Transport of complacency over car safety because it says, "it continues to rely only upon a voluntary system of exchange of information and public notification be-

tween itself and motor-car manufacturers.

In particular the council is concerned at U.S. reports of a potential manufacturing defect on the front seat back rests of the Ford Capri models between 1971 and 1973. The council says that the alleged fault, which it claims has been known about in the U.S. for three years, involves a failure in the seats' reclining mechanism, allegedly allowing them to collapse.

Consumers' guide tells how to save money

A GUIDE to ways of cutting the cost of living is published today by the Consumers' Association. The association has drawn on reports from its monthly Which? magazine to compile the book.

It is suggested that the motorist who does not use his car regularly might be better off if he sold it and relied on hiring a car when necessary. The guide points out some hidden costs of car ownership. If credit is not given for an out-of-order telephone, the user is advised to "deduct the amount yourself from the next payment and send a note explaining what you have done."

Cutting Your Cost of Living, Consumers' Association, Carlton Hill, Hertford, £2.50 (including post and packaging).

Price warning
Distribution costs are almost certain to rise soon because of recent increases in the price of diesel fuel, the Road Haulage

Association warned yesterday. It said that for every penny a gallon price increase in Derr, total operating costs would increase by up to 1 per cent, depending on operational circumstances.

Paint sales up

Paint sales in Britain last year were 3 per cent up on 1977 in volume terms, with the decorative and vehicle refinishing paints sector more buoyant than the average, according to a Paint-makers-Association report. The outlook for the industry remains "somewhat uncertain."

Asda Villa

The Asda stores group is to open a 78,000 sq ft superstore beside the Aston Villa football ground in Birmingham today. It will close on the Saturday afternoon when Aston Villa play at home, so that shoppers will not be mixed up with football fans.

A fitted lounge for the goldfish

By Lisa Wood

A £450 AQUARIUM fitted into a piece of wooden living room furniture was exhibited yesterday at the 17th annual British Pet Industry exhibition at Harrogate.

More than 160 companies from the U.K., U.S., West Germany, France and Belgium are exhibiting at the two-day, trade only exhibition sponsored by the industry's trade journal, Pet Store Trader.

Record

With an annual turnover of £400m at retail values the pet products industry has seen an 8 per cent a year average increase in sales over the past few years.

This year's exhibition is the biggest ever, attracting a record number of buyers, many from overseas, according to Mr. John Yates, the organiser.

Dogs are still the most popular pet, but the gap between interest in them and interest in cats is narrowing. People now spend more money on buying a cat—a Burmese rather than an alley-cat—and spend more looking after them.

Food for dogs and cats accounts for 90 per cent of the £250m a year spent on animal foods in the U.K.

Titbits

New products at the exhibition include fresh treats for animals. Chocolate drops for dogs have been around for some time. Now other less privileged animals, particularly cats, are having special titbits produced for them too.

Another trend is the increasing popularity of fish as pets, particularly as manufacturers have overcome problems associated with sea water aquariums.

Private sector airlines praised for growth

By Lynton McLain

GOVERNMENT restriction of British airline activities will prevent a major rise in the fortunes of the private airlines in the foreseeable future, according to a survey of the private sector published at the weekend.

The private sector has shown "good volume growth, a strong improvement in productivity and an improving financial performance," the Jordan Survey report said. Its workload rose by 40 per cent in the three years to 1977.

Productivity in private airlines is more than four times as great as in the State-owned British Airways, according to the report.

Airlines — Passenger and Freight, Jordan Surveys, Jordan House, Brunswick Place, London N1 6EE, £45.

Corporate deficit confirmation likely

By PETER RIDDELL, ECONOMICS CORRESPONDENT

A DETERIORATION in the financial position of industrial and commercial companies is expected to be confirmed by new official figures later this week.

Preliminary estimates published at the end of last month indicated that the financial position of companies came under pressure towards the end of last year. This was the result of a rise in stock appreciation, the amount required to finance stocks of goods, higher interest payments and increased capital spending.

The financial deficit of the corporate sector rose from just under £400m to £576m between the July to September period and the last three months of 1978 indicating the deficit after payment of taxes, dividends, capital transfers and gross capital spending of all kinds.

This is likely to have meant a rise in the net borrowing requirement of industrial and commercial companies in the fourth quarter and shows borrowing from other parts of the economy less the acquisition of

various financial assets. Detailed figures are due to be published on Tuesday.

A further deterioration is likely to have occurred during the first few months of this year as a result of one impact of the industrial disputes. But the underlying liquidity position is stronger than during the 1974 squeeze.

There are no other significant economic statistics due this week, or before the election on May 3.

A first preliminary estimate of consumer spending in the January-to-March period is due to be published this afternoon. The estimate is based mainly on retail sales data for the period. The volume of spending in the shops dropped by nearly 11 per cent between the final three months of 1978 and the first quarter of this year.

The Department of Employment Gazette is due to be published on Thursday morning. It is likely to contain quarterly estimates of employment for the end of last year.

Windscale nuclear leak 'largest in its history'

By MAX WILKINSON

GOVERNMENT SAFETY inspectors are investigating a leak of radioactive material at Windscale which is said to be the largest in its history.

Discovery of the leak was announced last month, but at that time no estimate of its size was given publicly.

British Nuclear Fuels, which runs the Windscale reprocessing plant, has disclosed that more than 2,000 gallons of radioactive material has seeped into the ground. This represents about 30,000 curies of radioactivity.

The seepage is all contained in the boundaries of the Wind-

scale site and is not expected to seep as far as the boundary fence in the next millennium.

The leakage was discovered in routine examinations of boreholes on the site.

The Department of Energy said yesterday that all such leakages were investigated by the Nuclear Installations Inspectorate, which would report to the Energy Secretary.

"The leakage represents a lot of curies, but it is all in the ground, and under strict control, so it is no hazard either to the workers on the site or to the general public."

CSI considers aid to enforce accounts guide

By MICHAEL LAFFERTY

THE COUNCIL for the Securities Industry will consider at a meeting on Friday whether the City should help enforce accounting standards on companies.

The issue is one of the main items on the council's agenda, and is being discussed at the request of the main accounting bodies.

The accountants believe the CSI offers the only mechanism for enforcing accounting standards by self-regulation. They are disappointed, and in some cases highly critical of

the Stock Exchange for failing to enforce the stipulation in the listing agreement that quoted companies are expected to observe accounting standards.

The Stock Exchange has recently responded to an accountant's discussion paper, indicating that it does not wish to play an active role in standards enforcement.

In spite of initial indications that the CSI might take the same attitude as the Stock Exchange, officials at the English Institute of Chartered Accountants are now more optimistic.

Estate agents dig in

By ANDREW TAYLOR

THE PRICE COMMISSION says it is still considering whether to prosecute seven estate agents who have so far declined to complete a 15-page questionnaire about their businesses.

The agents were asked to fill in the form under Section 15 of the Counter-Inflation Act, 1973. The Price Commission said that the deadline for com-

pleting the forms had expired, but that it was still considering whether to place the matter in the hands of the Director of Public Prosecutions.

The Commission had sent forms to 500 agents, selected at random, seeking details of their fees and profits in the past three years.

Originally 16 refused to complete the form.

New Rolls engine passes first tests

By Lynton McLain

BRITAIN'S latest jet engine, the Rolls-Royce RB211-535, has had a highly successful first test-bed run at Derby.

The engine was backed by £250m of Government aid in September.

But in December it became the centre of an inter-departmental Government argument when it became publicly known that the Treasury had warned the Industry Department that the project could lose £170m.

Rolls-Royce has firmly denied any prospect of a loss. It expects profits of up to £500m over the life of the engine. Order books are already well-filled, with £300m worth of sales from British Airways and Eastern Airlines of the U.S.

The airlines will use the 535 engine to power 40 new generation Boeing 737 twin-jet aircraft for use in the 1980s. British Airways has ordered 19 of the aircraft at a cost of £400m and Eastern Airlines has options on an extra 24.

5,000 jobs

Rolls-Royce is confident that the engine, which is a smaller version of the existing RB211 series, will power airliners into the 21st century.

The version of the 535 tested last week was the first development engine, and the company has already made the parts for 10 further development engines. Six of these will run at Derby before the end of the year.

The engine will be certificated for airline service by mid-1981, with the first production engines leaving Derby the same year for the first flight of the Boeing 737.

The aircraft will be delivered in 1982. British Airways and Eastern will start 737 services in the following year, when up to 5,000 jobs in Rolls-Royce are expected to be taken up by the 535 programme.

NCB buys land to resettle farmers

By MICHAEL LAFFERTY

THE NATIONAL COAL Board has bought the 1,300-acre Butterley Park estate, Ripley, Derbyshire, for about £2m. It includes a golf course, four farms and the ruins of Codnor Castle.

It was put on the market by Swales Estates. An NCB official said yesterday: "It is proposed to use the estate to resettle local farmers whose land is needed for open-cast mining."

"The Ormond Fields Golf Club forms part of the estate, but we do not propose to keep that land, and it is expected to be offered to the club."

Deloitte Haskins changes

Financial Times Reporter

A REPORT in last Tuesday's paper on senior management changes at Deloitte Haskins and Sells said they were effective from May 1. This is not the case with regard to Mr. Stanley Wilkins, who retains the position of partner in charge of the London office until April 30, 1980, when he retires from the partnership.

Steels

(INTERNATIONAL TRADERS AND MANUFACTURERS)

1978 Preliminary Profit Announcement

	1978	1977
Group turnover	£'000	£'000
	96,892	90,123
Group profit before items listed below	6,983	7,220
Interest	2,168	2,120
Profits of associated companies	4,795	5,100
	1,675	1,852
Group profit	6,470	6,752
Taxation U.K.	1,224	1,813
Taxation overseas	1,693	1,830
	2,917	3,443
Profit before extraordinary items	3,553	3,309
Extraordinary items	(48)	1,167
Profit after all charges	3,504	4,476
Minorities	384	365
Profit attributable to members	3,120	4,121
Preference dividends	36	51
Ordinary dividends	786	694
	822	745
Profit retained	2,298	3,376
Earnings per Ordinary Share based on 40,980,305 shares (1977 - 9,737,744)	28.51p	28.81p

Although group profits have fallen to £6.47m from the record level of £6.75m achieved in 1977 the net profit before extraordinary items has increased from £3.30m to £3.55m as the result of a lower tax charge.

The movements of sterling in 1978, particularly in relation to the Canadian dollar, adversely affected profit by over £300,000. In dollar terms Canada made increased profits. Comments made a year ago that the growth in most Middle East countries was slowing down has been reflected in the 1978 profits. The U.K. and other EEC countries made an improved contribution.

Indications for 1979 are that, provided conditions remain stable in the countries in which we operate, our group profit should increase both before and after tax.

DIVIDEND

The recommended final ordinary dividend per share is 4.4p (£483,573) and dividend warrants will be posted on 2nd July to shareholders registered on 4th June 1979. The total dividend for 1978 will therefore be 7.15p (gross 10.67p) which compares with 6.5p (gross 9.76p) for 1977.

Steel Brothers Holdings Limited
Sondes Place, Dorking, Surrey

Setting a microcomputer to catch a thief

ELECTRONIC SECURITY equipment is becoming so advanced that it is almost possible to feel a twinge of pity for the dishonourable profession of thieves.

For the wretched burglar will soon require a degree in electrical engineering if he is to avoid being sprayed with indelible dye, tape recorded, filmed or screened at by computer-controlled devices.

And even the semi-skilled thief who uses the traditional method of shinning up a drain-pipe may now come up against modern "technology" in a thoroughly unpleasant form. Drainpipes and other useful grips can now be painted with a coating which looks glossy but never dries, so that the hapless climber will suddenly find himself clinging to a greasy pole.

Fire prevention, safety and security equipment is now estimated to have achieved annual sales in the UK of about £1.3bn, but it is electronic fire and security equipment which is showing the most interesting growth.

Today at Olympia, London, many of the latest gadgets and electronic systems are on display at the five-day international fire security and safety exhibition and conference.

Mr. Victor Green, the conference organiser, says that because of the strict safety and health regulations in the UK, Britain is among the leading suppliers of equipment for what is called the "loss prevention" industry.

Modern electronics with low cost microcomputers and other complicated components have made security equipment much more advanced yet easier to use.

At the same time costs are continually falling so that many highly effective smoke de-

tectors, fire and burglar alarms are now within the price range of at least the better-off householder.

The development of intruder alarms is a good example. Only a few years ago, many were a source of frequent trouble because they were set off accidentally by cats, dogs or electrical faults.

They sounded false alarms so often that they were sometimes ignored during a real break-in.

An exhibition of security devices, which opens at Olympia, London, today, shows how the latest technology, especially micro-electronics, has been harnessed to offer some diverting challenges to the native cunning of the burglar as well as providing more reliable systems of fire protection. Max Wilkinson reports.

These burglar alarms were usually set off by switches concealed under carpets and by doors and windows. More modern systems detect a burglar by sending out sonic or electromagnetic rays into the room or by detecting the heat (infra red) rays emitted by a moving body. Microwave systems emit high frequency radio waves which are picked up by a receiver capable of detecting whether the rays have bounced off an intruder.

However, an important feature of the best modern systems is that they have a certain amount of analytical ability. Thus they will not sound the alarm if the radio waves are momentarily disturbed, but only if they are disrupted in a pattern which corresponds to the movement of a human being.

which manufacturers are trying to make their systems more reliable. Another example is the use of computer scanning of a large number of security sensors on a single site.

The security man in the control office no longer has to watch a large number of dials or screens. The computer will automatically sound an alarm if one of the sensors is disturbed. The security man can then investigate or, in some systems, direct a television camera on to

jewellers, because they can be operated with the foot while the staff have their hands in the air.

Some senior executives are also beginning to install this type of button by their bedsides.

For detecting letter bombs and explosives in cars, Pye of Cambridge have developed an electronic sniffer which can be held in the hand, and fits neatly into an attaché case.

Attaché cases also can be fitted with another device which sprays indelible dye on anyone who tries to snatch the bag away. This is used less by executives, however, than by security men transferring cash and other valuables.

The exhibition shows also a range of more obvious protective devices—bullet-proof glass, gas jets, bullet-proof tyres and reinforced cars.

Security science can also move into the offensive in tracking down fraud. Insurance investigators can buy cine cameras concealed in brief cases, lie detectors and tape recorders concealed in an attaché case, which can be operated just by fingering the handle.

These and similar devices are used for investigating suspected fraudulent insurance claims.

Perhaps one of the most interesting developments, however, is the use of special tags which are attached to every item for sale in shops to prevent shoplifting. The tags are removed when a sale is made: if a customer tries to take an item through the door with one still attached, a security alarm is set off. At a time when shoplifting costs retailers some £850 a year, this type of system is sure to have a wide market if it can prove to be reliable and efficient.

Record for U.S. paintings

RECORD PRICES at auction were paid for the works of 33 artists at Sotheby Parke Bernet in New York on Friday in what proved to be the best ever sale of works by U.S. painters. It

price ever paid for an American painting.

A record for an American still life (and the artist) was the \$150,000 from another U.S. collector for a Still Life with Violin painted in 1885 in Paris by William Harnett. A Los Angeles dealer paid a record sum for an American water-colour of £75,000 for a tiny painting by Winslow Homer, In Britain, King George VI's personal 1936 Lanchester 18 saloon, which he used until his death in 1952, was bought at the weekend by a London dealer, Mr. Mike Berry, for £1,800. The sale of veteran, vintage and special interest vehicles by Sotheby's at Donington Park, Leicestershire, realised a total of £318,680.

Travel fast asleep to Brussels

NIGHT FERRY

The Night Ferry Sleeper Service leaves London Victoria every night at 2125 hrs and arrives in BRUSSELS before 0900 hrs next morning. You get tea in the morning or a breakfast if you wish. For business or pleasure it makes best use of travelling time. Details from Principal British Rail Stations or your local Travel Agent. *2225 18 to 31 March

Sleeper Services

Inter-City *Have a good sleep!*

UK—ELECTION NEWS

Healey-Howe clash on tax

BY IVOR OWEN

PENSIONERS and others with low incomes will be insulated against price rises resulting from increases in indirect taxation introduced by an incoming Conservative Government, Sir Geoffrey Howe, the Shadow Chancellor, said yesterday.

In a statement issued by Conservative Central Office, he promised that "pensions and other benefits will be increased to compensate for any price increases."

Earlier, in a speech in Scotland, Mr. Denis Healey, the Chancellor, claimed that Mrs. Margaret Thatcher had committed herself to raising taxes on the basis of a "tax on the shopping baskets."

"This would raise the cost of living by 4p in the pound at a stroke," he declared.

Leading a determined Conservative move to counter the increasing Labour concentration on this line of attack, Sir Geoffrey again underlined that many essential items are not affected by VAT.

Some increases in indirect

taxation would be necessary, he confirmed, to help to finance the substantial reductions in personal taxation which would be made by an incoming Conservative Government.

But, he stressed, these would not apply to housing, fuel, public transport, children's clothes and shoes.

In more trenchant terms, Mr. Norman St. John Stevas, the Conservative Shadow Leader of the Commons, accused Labour of telling "flagrant lies" in suggesting that a Conservative Government would tax food and introduce extended Health Service charges requiring patients to pay for doctors' visits and periods in hospitals.

Mr. Healey's onslaught was supported by Mr. John Silkin, the Agriculture Minister, who told a meeting at Exeter, where he is seeking re-election, that the Tories were "running scared" over the Common Market and food prices.

He insisted: "It's only Labour who will make sure you are able

to buy your family's food at the cheapest possible prices. These things will not be won by a Tory Party that believes in surrender."

Sir Geoffrey Howe coupled his repudiation of Labour "exaggerations" about the impact likely to be made by increases in indirect taxation with a pungent reminder that towards the end of last week the Prime Minister declared his willingness to move in the same direction.

Labour's policies, he contended, were built on shifting sand. First the sand was shifted towards a more vindictive tax system by the "equality-mongers" on the party's national executive. Then it was shifted in the opposite direction by Labour's opinion pollsters.

Reality, Sir Geoffrey maintained, was to be found in Labour's election manifesto, which included 57 different pledges to increase spending. And it promised lower income tax as well.

The idea that this "miracle" could be achieved by securing an economic growth rate of three per cent throughout a further five years of socialist government was "beyond belief."

Mr. Francis Pym, the Shadow Foreign Secretary, in a statement on Conservative aims in securing changes in the EEC Budget, envisaged a reduction in "the amount and proportion spent on the Common Agricultural Policy."

"In the longer term, we must agree with our partners a method of keeping prices at a level fair to both farmer and consumer," he said.

Commenting on the fact that more revenue will be required to be raised for the EEC Budget by 1982, Mr. Pym acknowledged the need to ensure that any increases in VAT contributions were at least not regressive.

Preferably, they should be progressive, so that countries with a higher per capita gross national product paid more.

Tory call for more open government

By John Lloyd

MOVES towards greater openness in Government, embodied in a Freedom of Information Bill, would be welcomed by the National Union of Conservative Associations, which co-ordinates the 500 Conservative constituency organisations.

The statement, contained in a letter from Mr. Alan Smith, secretary of the National Union to Mr. Kenneth Warren, who was Conservative MP for Eastleigh in the last Parliament and chairman of the all-party committee for freedom of information, is evidence of growing support within the party for a Bill. The Tories are the only one of the three major parties not to make a manifesto pledge of greater freedom of information.

The principle is not regarded as being a powerful vote-ratcher by any of the parties, though it has the support of a variety of institutions, including the Press. However, it is certain that it will emerge as an issue in the next Parliament.

The Government's position at Parliament's prorogation was summarised in a Green Paper from the Civil Service Department in a moderate document where the commitment to greater openness is carefully balanced with the need to accord with constitutional tradition and practice.

"Nothing must be allowed to detract from the basic principle of Ministerial accountability to Parliament; and the prime aim of any new measures must be to strengthen Parliamentary democracy and public confidence in it."

However, the paper does draw attention to Government disclosure with the "catch-all" effect of Section 2 of the Official Secrets Act (under which even the most trivial official information may not be "leaked") and repeats the view that further measures are necessary.

The paper accepts that "the major argument for a public right of access is basically that those seeking information have a right to obtain what they want when they want it, subject to clear exemptions, rather than having to wait on a Government initiative or discretion to release material."

"The time is now ripe, it says, 'to have this right of access to the Government's information'."

The Liberal Party has been pressing for such a "catch-all" right of access to Government information since 1964, and has a long list of MPs who have been brought to the House of Commons to demand it.

Mr. Fred's Freedom of Information Bill was taken, a steady passage through Parliament and was in report stage, much amended by Government, when Parliament was prorogued. In essence, it is the burden on the Government to release information, and for providing a case for not doing so.

The Conservatives have hitherto appeared reluctant to commit themselves, and have still not done so.

However, a draft report from the party's working group on information technology, on which Mr. Pym has been working down strongly for a "good Freedom of Information Act to restore the citizen's rights vis-à-vis the State."

It argues that Tories cannot "allow the administration to conceal its activities from Parliament in order to be more efficient."

Plymouth voters regard election with indifference

BY JOHN CHERRINGTON

VOTERS in the neighbouring Plymouth constituencies of Devonport and Drake have so far treated the election with an indifference bordering on apathy. There is little in the way of posters, leaflets, stickers or window cards. Without the help of the yellow pages, tracking down the local party headquarters would have been a daunting task.

The issues, with one exception, are predictable: the unions, taxes, local government reform and low wages. The exception is Dr. David Owen, who is defending a small majority in Devonport.

To some Conservatives, he is a major hate figure, an object of almost paranoid detestation, whose handling of Rhodesia and other problems is held to have led Britain to a new low in importance and double standards.

How far this emotion is shared by the bulk of non-voting electors, including those in the Labour Party, is impossible to say. Plymouth people don't say much, and when questioned have a placid air on all the parties. It is possible, though, that there is a residue of imperial feelings among the many retired servicemen living in the area.

Dr. Owen's past attitudes on service pay may also have alienated some potential supporters. This could simply be a failure in communication.

He reminded me of a particularly condescending school prefect and this manner, coupled with several disenchanted over wages, taxes and the unions, could be the scales enough to let in Tory Ken Hughes, a Plymouth-born London businessman.

but it is feared by many in Devonport, Labour claims the credit for having reduced the dockyard, brought in some industry—particularly Rank Toshiba—and increased service pay substantially. But this last may be counterproductive: Plymouth is a low-wage area, and I was given examples of vast differences between service and civilian earnings for comparable skills.

An issue common to both constituencies is local government reform by which Plymouth would regain its powers. Government from Exeter, the county seat, is intransigent to many, and both Tory candidates were warning the faithful of the dangers of the rates of such a move, and of yet increased bureaucracy.

Old-style meetings with hecklers are out these days, and are replaced by canvassing and small party meetings. At both Tory meetings I attended, each with seven electors, the other with about 40—there was an impression that the Tories had once given a pledge to reduce or abolish local rates.

Both candidates were at pains to deny this, and were rather vague about the degree of control that could be placed on the unions. Neither did they specify how much tax relief Sir Geoffrey Howe would be able to offer.

Discontent over the unions and taxes have probably swung sufficient voters in Plymouth Drake to Miss Janet Fookes to prevent Labour's Brian Fletcher from upsetting her water-tight majority of 34. Union militancy has not been particularly apparent in the West Country but it is feared by many. A development has been a Rank Toshiba development has probably hardened that attitude.

The Drake constituency has no real focal point, and no centre of industry like the dockyard. It was described to me not as a town but a collection of villages, or small urban centres, surrounded by five large council estates.



Tory bugbear: Dr. David Owen, Foreign Secretary, campaigning in his Devonport constituency.

Nevertheless, there is a very large defence element, as many dockyard workers and service families live there. Any reduction in defence expenditure would be a serious blow to the area already 8.5 per cent. It is obvious why the Tories emphasise their commitment to defence spending.

Nonetheless, I doubt it being an issue among the run of voters, although local businessmen underline the fall in spending power of the smaller ships companies these days.

Miss Fookes has a reputation as a caring constituency member and her style of sensible moderation in all things has won approval from the apparently non-political majority.

The Liberal vote in both constituencies fell substantially in October, and this largely benefited Labour. Its destination this time is unclear and

is fact the Liberal effort is held to be weak.

In financial and organisational strength, the Liberals came a very long way after the 1974 election, but even Labour's vigorous efforts. The Liberal candidate left to fight for the European Parliament and Commander Anthony Puttick was put forward as a replacement only a week ago.

The Liberal campaign—as far as it can be discerned—appears to be based on the negative proposition that the election will be decided by the disillusion of both major parties casting despairing votes for the Libs. This attitude could lose Liberal seats—a fate also likely to befall the National Front and the Ecology Party.

Candidates so far:

Plymouth Devonport
Dr. David Owen (Lab), Ken Hughes (C), Michael James (Lib).

October 1974: D. Owen (Lab), Dame J. Victor (C), N. Webb (Lib), J. Hill (Ind Lib).
Labour majority: 2,259.

Plymouth Drake
Miss J. E. Fookes (C), Brian Fletcher (Lab), Cdr. A. Puttick (Lib).

October 1974: Miss J. Fookes (C), Brian Fletcher (Lab), Miss M. Castle (Lib).
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Tomorrow: Leeds



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City takes cautious stance

By Peter Riddell, Economics Correspondent

THE CITY is taking a cautious view of the possible impact of a Tory election victory on the stock market and on monetary policy during the rest of this year.

Several leading firms of stockbrokers have, over the last week or two, produced lengthy reviews analysing the implications of a Tory victory.

All the analysts point to the possible confidence effect of a change of government but the main influences on the market, such as public sector borrowing and the growth of the money supply, are not expected to change dramatically in 1979-80.

The main hopes for a switch, compared with what Labour might do, are over the medium-term, given the commitments in a steady reduction in the rate of monetary growth and lower borrowing.

All the brokers stress the short-term constraint resulting from their estimate that, on present policies, public sector borrowing in 1979-80 is likely to be about £10bn. This compares with the present Government's ceiling of £8.5bn, which—the Tories—have described as too high.

Consequently, the brokers believe that—if the Tories implement their pledge to cut income tax, any offsetting action—through higher indirect taxes, lower public spending or the sale of assets—is likely to be sufficient only to reduce public sector borrowing to £8bn in 1979-80.

This view is taken by both Griverson, Grant and Co., and Phillips and Drew. The implication is that sales of self-owned stock to financial institutions and the public could be no lower than over the last year.

Thus sterling M3, the broadly defined money supply, is likely to grow by about 10 per cent, around the middle of the present target.

Phillips and Drew has projected only a moderate rise in gilt prices from current levels, though possibly under volatile conditions than if Labour were returned.

Griverson Grant also suggests that the confidence factor could be of considerable help in all kinds of public sector funding and is tentatively more bullish about the prospects after 1979.

Similarly, brokers Montagu Loeb Stanley believe that the impact of a Conservative Government on the gilt market should be generally favourable.



Family team: Carol Thatcher (left) who has returned from Australia to help her mother's election campaign.

Spending warning

BY NICK GARNETT

A WARNING against cutting public expenditure to pay for tax reductions was issued yesterday by the National and Local Government Officers' Association.

In a 25-page policy document, public expenditure into the Eighties, the union rejects the argument that Britain has a penal tax structure and claims that further public expenditure cuts will hamper economic growth.

The document, which was immediately attacked by Mr. Michael Heseltine, Conservative environment spokesman, says that Britain is not a heavily taxed country and that, in any case, the example of Germany contradicts the view that high taxation results in loss of incentive.

Rees urged to intervene over demo

HOME SECRETARY Mr. Roy Jenkins was yesterday asked to intervene in the wake of the violent clashes at a National Front rally in Leicester in which dozens of people, including 25 policemen, were injured.

Mr. George Gardiner, Tory candidate for Reigate, called on Mr. Rees to mount an immediate investigation to find out who planned the "anti-Nazi" ambush. Mr. Arthur Latham, Labour candidate for Paddinton, urged him to issue new guidance to chief constables.

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Powell rival steps down

BY STEWART DALRYMPLE

THE prospect of Mr. Enoch Powell, the Official Unionist, being returned in his marginal seat of South Down, brightened considerably over the weekend with the news that Mr. Cecil Harvey, the rival Unionist, is withdrawing from the race, one day before nominations close.

Mr. Harvey, of the United Unionist Party (UUP), had been planning to run against Mr. Powell on a strong platform for the return to the devolved Stormont Parliament. It was felt that in a constituency of 91,000 where the

population is reported to be more than 40 per cent Roman Catholic, Mr. Powell's small majority of 3,567 would easily have been eroded had another Unionist candidate stood.

Mr. Harvey has denied that any pressure has been brought to bear on him by either his own party or by Mr. Powell's Official Unionists.

Mr. Eddie McGrady, the SDLP candidate, said he expected that Mr. Harvey would withdraw and that he felt he could still defeat Mr. Powell on a straight race.

LABOUR and Tory leaders were accused of trying to put the burden on the Government to release information, and for providing a case for not doing so.

The Conservatives have hitherto appeared reluctant to commit themselves, and have still not done so.

However, a draft report from the party's working group on information technology, on which Mr. Pym has been working down strongly for a "good Freedom of Information Act to restore the citizen's rights vis-à-vis the State."

It argues that Tories cannot "allow the administration to conceal its activities from Parliament in order to be more efficient."

National poll adds spice to local government elections

PUBLIC INTEREST in local elections is never very marked at the best of times. This year, with the general election on the same day, the local campaigns are wholly lost to view, and their outcome has been made more unpredictable.

For a start, turnout is likely to be nearer 70-80 per cent than the customary 80-90 per cent. "pathy which normally imparts an anti-government bias to local elections will be absent. So, probably, will be the wide swings which reflect the influence of local personalities and issues, like a row over schools policy or an extravagant rate call.

General election campaigns focus far more on the main political parties. Will the coincidence of the two this year squeeze out the Independents and other minority groupings, such as the Progressives, the Ratepayers, the Nationalists, the Democratic and other break-away Labour groups which still control or dominate nearly a quarter of the 389 local councils up for election on May 3? Or will the voter take naturally to the habit of cross-voting, when faced with two ballot papers? In many places the ballot paper for the local elections will contain anywhere from a dozen to a score or more names.

Will the Liberal vote hold up in Liverpool and other

places where the Liberals are still a local force, even if—as the opinion polls are suggesting—the Liberal vote has crumbled nationally. These uncertainties add spice to a year in which, because the Local Government Boundary Commission is still working its way through the revision of ward boundaries following local government reorganisation, there will be more than normal scope for changes in control.

Largely as a result of boundary changes, the whole council will be up for election in 282 of the areas where voting is taking place. In the remaining 77, where only a third of the seats will be at stake, the tempter for change in control will be more limited.

There are no local elections this year in Greater London or Scotland, or for the upper tier of county councils anywhere. In the Metropolitan districts (the lower tier authorities in the six big English conurbations outside London), the seats at stake were last fought for in May 1975. In the non-metropolitan or "shire" districts in the rest of England and Wales, the retiring councillors were elected in May 1978.

Both were good years for the Conservatives, 1975 especially so. Before the Prime Minister announced the general election date, the Conservative and Labour parties were both privately reckoning on Labour

regaining control of about 20 to 25 local authorities.

The outcome now is anyone's guess. But considering that the biggest anti-government swing between two successive General Elections since the Second World War has been only just over 4 per cent (in June, 1970), Labour could well now do some, what better in the local elections than it had been expecting, even if it were to be trounced in the General Election.

At this stage of the campaigns, the likeliest "worst possible case" for Labour would appear to be a pro-Conservative swing since October, 1974, smaller than the 10 per cent, 8 per cent, and 14 per cent the party suffered in the local elections of 1973, 1976, and 1977, and nearer to the 5-7 per cent swing since October, 1974, registered last year (when the local elections were conducted largely to Scotland, where the Nationalists were in retreat, and in the bigger English cities, where the Labour vote tends to be more loyal).

Traditionally, the 36 metropolitan districts are regarded as the richer of this year's local prizes. They are bigger in population, and because they have education, housing, and personal social service powers (unlike the shire districts), they are responsible for about 80 per cent of the £6bn-£5bn now being

spent annually in local services and transfer payments (taking current and capital expenditure together) in their areas.

In the "met" districts voters as a rule vote for only a third of their seats at a time (in three of the four years of the new, post-reorganisation local election cycle). The Boundary Commission has made very limited progress with redrawing ward boundaries in these areas. In three of the six districts where new boundaries have been fixed, the changes are so minor that it has been possible to assign councillors to the new wards; so only a third of them will be up for re-election in these districts (leave for one ward in Oldham). Only in the remaining three districts (and the one Oldham ward) will all the seats be at stake.

So the scope for Labour to regain lost ground will be more limited in the "met" than in the shires. The party's hopes are focused on retaining control of the 14 met districts it now runs and winning back five of the 12 it lost in 1975, 1976 and 1977. In Coventry, Sandwell, South Tyneside, and Wolverhampton (which the party lost last year) and Tameside (which changed hands in 1978).

Tameside (the Ashton-under-Lyne and Stalybridge area of Greater Manchester) and South Tyneside would seem to be

Labour's best bets. Because of local feelings against local Conservative education plans, Tameside was one of the few areas to buck the national trend last year, when Labour was defending its 1978 gains. Labour then took two seats from the Conservatives and one from Demos. This year Labour needs to regain only two of the 11 seats it lost in 1975 to regain control.

At South Tyneside, where the Progressives are in charge with the support of other anti-Labour parties, but where Labour remains the largest party, two of Labour's 10 losses in 1975 made good for control to be regained. In Coventry, control would pass with a net gain of four seats of the nine Labour lost in 1975, while in Sandwell (the West Bromwich and Warley area of the West Midlands), where Labour is currently three seats short of an overall majority, the prospect is complicated by boundary changes and a whole council election.

Wolverhampton is a stiffer target. Labour needs to win back the three seats it lost in 1975. In Coventry, the pattern of this year's elections is complicated by the progress of boundary revisions. First, there are 38 districts where boundaries were redrawn in time for the 1978 elections. Forty-four of them opted for whole council

elections every fourth year, beginning in 1978. The other 144 opted for one-third at a time, in 1978, 1979, 1980, and then 1982, 1983, 1984, and so on.

Another 153 districts have since had new ward boundaries and so have whole council elections this year. (Two-thirds of them have opted for whole council elections every fourth year in future.) Finally, there are 32 districts (including all 37 Welsh districts) facing whole council elections on the basis of their existing, unreviewed boundaries.

The non-met districts are responsible for only about 12 per cent of the £11bn plus annual local government expenditure in the shires. Labour has lost very considerable ground since 1973, retaining control of only three of the nine non-met district councils with more than 200,000 population (Bristol, Hull, and Stoke). Of the 96 with more than 100,000, and in all only 30 of the whole 236.

In the 44 districts where one-third of the seats came up last year, providing a datum point for this year's third, Labour's opportunities are limited. But the party needs to make only two gains this year, at Peterborough (the same as last year) and at Welwyn and Hatfield (as against one gain last year) to win back control. Both are marginal parliamentary constituencies. At Hartlepool (two gains last year) and at Taw-

worth (two losses last year) Labour need four and five gains respectively for control.

In the other 44 districts with new boundaries in 1976—but whole council elections this year—Labour's only realistic hopes would appear to be Corby (four net gains needed) and Bristol (six net gains needed). In the 153 English districts with whole council elections on the basis of brand new boundaries, Labour is hoping to recover some of its erstwhile strongholds. Among the bigger centres, the best prospect is Derby. Greater difficulties attach to Ipswich, Cambridge, Oxford and Barnov.

In the 55 English districts with whole council elections and old boundaries, Labour's hopes are only slightly more numerous—Carlisle, Leicester and North West Leicestershire, where three net gains are needed, Wear Valley (four gains), and possibly Slough, where four gains are needed, but one highly marginal Conservative ward has nine seats.

In the 37 Welsh districts, where whole council elections and old boundaries, there are seven councils for which Labour could have hopes, including Rhymney Valley where the Welsh Nationalists are currently the largest party. But Caernarfon (Conservative controlled), Swansea (Ratepayers), and possibly Merthyr Tydfil (Welsh Nationalists) look like remaining out of reach.

UK NEWS — LABOUR

White-collar aerospace unions vote for merger

BY NICK GARNETT, LABOUR STAFF

THE controversial move by the Engineers and Managers Association into new sections of engineering received two major boosts yesterday from staff associations in aerospace.

A delegate conference of the British Aerospace Staffs Association voted overwhelmingly for a transfer of engagements to the EMA.

A final decision on the transfer will depend on a ballot of BASA's 5,000 members. Mr. Joe Fisher, the president, has made a strong appeal for members to support the move.

At the same time a ballot of the 450-member BAC Professional Staffs Association at Bristol Aerospace's Warton plant, Preston has resulted in a vote to amalgamate with the EMA. Mr. John Lyons, the

EMA general secretary, said that 97 per cent of those voting had supported amalgamation.

The first approaches to amalgamation with the EMA were made by the staff associations. Mr. Lyons appears now to be on the point of setting up a recruiting base within aerospace.

New approaches

BASA estimates that there are up to 15,000 eligible recruits in 24 British Aerospace sites. At present it organises only on twelve sites.

Mr. Lyons said yesterday the EMA would be seen as the union capable of recruiting professional staff throughout aerospace. It had been holding discussions with other aerospace staff groups.

"We shall now proceed to set up an aerospace group within EMA alongside our shipbuilding, engineering and electricity supply groups and to obtain recognition as we did in shipbuilding."

The EMA, which is affiliated to the TUC, has had a number of recruiting battles with other TUC unions since 1976 when Mr. Lyons, then leader of a small union for electrical power engineers, announced that his organisation was preparing to broaden its base.

Shipbuilding, where the TUC tried to prevent recognition of unions which are not members of the Confederation of Shipbuilding and Engineering Unions, has been the most prominent battleground.

Fraser told by AUEW leader he should quit

By Alan Pike, Labour Correspondent

MR. ROY FRASER, leader of the unofficial BL craftsmen's strike which collapsed this week-end, should consider resigning as a shop steward. Mr. Terry Duffy, president of the Amalgamated Union of Engineering Workers, said yesterday.

Mr. Duffy said: "If I were in his position I should feel no alternative but to resign. He has done a lot of damage to the people he represents."

The two-week strike over demands for pay parity and separate bargaining rights for skilled workers was initially supported by between 3,000 and 4,000 BL craftsmen. Last week, however, many began returning to work and when the unofficial BL United Craft Organisation called off the action on Saturday it was continuing to receive support only at Mr. Fraser's Cowley body plant.

Rules Mr. Duffy, speaking at Eastbourne where the policy-making national committee of the AUEW meets today, said he appreciated the concern of the skilled workers about their pay but did not approve of Mr. Fraser's methods.

The union executive is investigating Mr. Fraser's activities to see whether he has broken union rules by organising action outside his own Oxford district. It is likely to be at least another three weeks before this investigation is complete.

Although Mr. Fraser, if found guilty, faces a range of possible penalties including expulsion, the feeling of AUEW leaders is that he should not be made into a martyr.

On Wednesday Mr. Duffy and other leaders of the Confederation of Shipbuilding and Engineering Unions are meeting BL to discuss the future of the company's pay parity proposals following a unilateral management decision to award parity on a plant-by-plant basis where justified by productivity. The union leaders will also see whether anything can be salvaged from BL's worker participation structure from which shop stewards have given notice of withdrawal amid allegations that they are used merely to rubber-stamp management decisions.

The annual conference of BIFU decided this month that membership of any new clearing bank union must be direct to its TUC-affiliated umbrella body.

This runs directly counter to the views of the staff association at NatWest and to those at Barclays and Lloyds, which want separate certified unions for each bank and are at best lukewarm to TUC affiliation.

Midland Bank has abandoned plans to experiment with Saturday morning opening after union opposition.

Power stewards expect offer to be rejected

BY OUR LABOUR STAFF

THE POWER WORKERS' unofficial national joint shop stewards' committee predicted yesterday that the management's pay offer, which is being put out to ballot, would be rejected.

The committee, which pressed for rejection of last year's offer,

eventually accepted by the 95,000 workers, said this year's offer, which union leaders are recommending, would have to be doubled.

The offer is 9 per cent, with consolidation of bonuses and an extra day's holiday. The ballot result will not be known until after the General Election.

NatWest staff ballot shows majority against joining TUC

BY NICK GARNETT, LABOUR STAFF

MORE THAN half the members of the National Westminster staff association who took part in a ballot on affiliation to the TUC have indicated that they are strongly opposed to TUC membership.

The ballot result, which is being used by staff association negotiators as an important guide rather than a determining influence, appears to make it even more difficult for bank staff bodies to agree to the formation of a single staff union for the English clearing banks.

Proposals for a single staff union were drawn up last year by Dr. Tom Johnston, chairman of the Scottish Manpower Services Committee.

They involve the creation of a single union for the English clearing banks made up of the present staff associations and the Banking Insurance and Finance Union. This body would be part of a newly-created TUC-affiliated finance union.

In the National Westminster ballot, 48 per cent of the association's 15,000 members voted by choosing one of five options: 38.5 per cent said they were totally opposed to TUC affiliation; a further 12 per cent said they were opposed to TUC

affiliation even if it means the failure to set up one staff body; 22 per cent said they were opposed to TUC affiliation but would accept it as the price to pay for setting up a single staff union.

Only 15.5 per cent said they were not opposed to joining the TUC, and a further 6.5 per cent were totally in favour of joining the TUC.

The ballot also asked whether they supported a single staff body for the clearers providing there was a separate certified domestic union for NatWest—74 per cent said they did.

BUSINESSMAN'S DIARY

UK TRADE FAIRS AND EXHIBITIONS

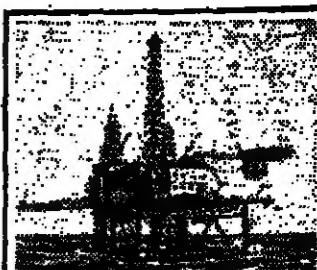
Date	Title	Venue
Current	Numerical Control Equipment Exhibition (01-881 7055) (until April 27)	National Agricultural Centre, Warwickshire
Current	Storage, Handling and Distribution Exhibition (01-446 2411) (until April 27)	Earls Court
Current	International Fire, Security and Safety Exhibition (01-388 7661) (until April 27)	Olympia
Apr. 24-26	Defence Components Expo and Symposium (01-437 1622)	Brighton Metropole Conference Centre
Apr. 24-27	Fashion Fabric Exhibition—Spring 1980 ranges (01-385 1200)	Earls Court
Apr. 25-26	Contract Flooring Exhibition (01-236 0911)	Exhibition Centre, Bristol
Apr. 30-May 6	Boat Show (0705 32345)	Exhibition Centre, Harrogate
May 2-4	International Freight Services and Equipment Exhibition—Freight Show North (01-437 0844)	West Centre Hotel
May 8-10	London Laboratory Exhibition (01-855 7777)	Olympia
May 8-13	Photo World 79 (01-435 8200)	Wembley Conference Centre
May 9-11	Environmental Engineering Today International Exhibition and Symposium (Royston 71208)	

OVERSEAS TRADE FAIRS AND EXHIBITIONS

Current	Title	Venue
Current	International Book Fair (until April 25)	Jerusalem
Current	International Spring Fair (01-436 1951) (until April 27)	Zagreb
Current	International Household Fair (until April 29)	Amsterdam
Current	AGRO 79—Northern Agricultural Fair (until April 29)	Braga
Current	Swiss Industries Fair and European Watch, Clock and Jewellery Fair (until May 1)	Basle
Apr. 25-28	FESPA 79 International Screen Printing Trade Fair	Amsterdam
Apr. 26-May 13	25th Casablanca Intl. Trade Fair (01-584 8827)	Morocco
Apr. 28-May 2	International Collectors' Fair (01-236 0911)	Stuttgart
Apr. 28-May 13	International Trade Fair	Brussels
May 30-May 3	11th Annual Offshore Technology Conference and Exhibition (01-486 1851)	Houston
May 21-26	British Machine Tools Exhibition and Seminar (01-215 7877)	Seoul
June 6-16	All-British Energy Exhibition (021-705 6707)	Peking
June 8-July 1	International Transport Exhibition (IVA 79) (02013 4450)	Hamburg
June 9-17	33rd International Aeronautics and Space Exhibition (01-439 3964)	Paris
June 10-19	International Technical Goods Fair (01-215 7877)	Poznan
June 16-20	Advanced Communications Exhibit. & Conference	Copenhagen
June 16-22	International Exhibit. & Congress for Metallurgical Equipment and Technology (01-409 0856)	Dusseldorf

BUSINESS AND MANAGEMENT CONFERENCES

Apr. 24-26	Title	Venue
Apr. 24-26	ESC: International Conference on Trans-National Data (087282 2711)	Brussels
Apr. 25	IMRA: Planning Our Markets for the Mid 1980s (Lichfield 234488)	Shrewsbury
Apr. 25	BCPA: Credit Control (01-405 1023)	Waldorf Hotel, WC2
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THE MANAGEMENT PAGE

EDITED BY CHRISTOPHER LORENZ

FOR THE Western business man two of the most enviable characteristics of Japanese society are the ability of companies to command loyalty and obedience from their employees and the priority which is consistently given to the needs of industry above all other claims on the nation's resources.

Why do Japanese employees do what they are told? First, they are influenced by the Confucian view that work is honourable and decent, the hall-mark of the responsible adult. Although there is an increasing interest in leisure, work is not yet regarded as something which intrudes on more pleasurable activities. Second, they accept that companies exist to serve society and their employees. Third, they believe that those running the company are the best people acting in a reasonable way. No clear distinction is seen between managers and workers; people move up the ladder on the basis of age, seniority and ability and when they reach the top they are thought to exercise their authority fairly and with discretion.

All generalisations about Japan are dangerous, but these are based on five years' first-hand study of Japanese business. Rodney Clark, now a lecturer in social anthropology at London University's School of Oriental and African Studies, spent more than a year in a medium-sized packaging materials company (to which he gives the fictional name of Marumaru) and another four years in Japan as an investment banker. His aim in this book, which deserves a wide audience, is to explain how the Japanese company is run and how its

workings affect those associated with it. The book provides an admirably clear description of the differences and similarities between Japanese and Western companies.

Japanese companies tend to specialise in one major industry and this makes it easier to develop team spirit and a sense of community. Those who work for the company are more likely to have common backgrounds and experience than in a Western conglomerate. Whereas in a conglomerate the language of management has to be jargon, the specialised Japanese company can express its aims in terms of steel, numbers of cars or percentage share of the beer market. These are goals with which the employee can identify more easily than with profit.

In Marumaru's case the leading firm in the industry had about 12 per cent of the market and about ten others, including Marumaru, had between two and six per cent. "These market shares," says Clark, "were a matter of common knowledge to Marumaru employees and they were considered the most important indication of Marumaru's success. Most employees were aware that their own welfare depended on that success and would have been almost as alarmed as senior management if the market share had fallen." Everyone was on the same side in a commercial war. There were plenty of rivals and few customers, no-one owed Marumaru a living, and bankruptcies were common. "On the other hand if everyone pulled their weight the company would grow; and as Marumaru became more powerful its employees, too,



Japanese shipbuilders: no clear distinction between management and workers.

would count for more in the society of industry."

Within the company Clark stresses the unifying influence of the standard ranks, running from ordinary worker, through foreman, section head and department head up to vice-president and president. Everyone sees themselves as being on the same ladder, rather than in separate categories or classes. While the higher ranks naturally led to higher pay and allowances, "there were remarkably few privileges available only to those above a certain station. There were no special dining rooms for managers or directors. Everyone wore the same work clothes, except that different standard ranks had caps with different coloured bands."

Each work group makes strenuous efforts to develop good human relations, not just by being polite and friendly to each other at work, but also

through what Clark calls "a self-conscious gregariousness" outside the company. In Marumaru it was normal for groups of colleagues to visit bars two or three times a week.

New recruits from schools and universities spend their first few years living in company-owned hostels and they can normally count on spending the next 30 years working for the same company. Clark explains that "life-time employment" is a misleading phrase since even in the largest companies men have to retire early, at 55. "Large Japanese companies take the best and most productive years of their employees' lives and then leave them to look after themselves in their period of decline": pensions and retirement benefits are meagre by Western standards.

The number of voluntary leavers from Japanese companies is higher than is often

Confucius still holds sway in Japanese industry

BY GEOFFREY OWEN

supposed, especially among the young; moreover life-time employment certainly does not apply to women, from whom only the smallest degree of commitment to the company is expected and whose opportunities for advancement are minimal. Nevertheless, very few workers in Marumaru were ever formally dismissed. Employees compared their situation favourably with their counterparts in the U.S., where they believed, anyone who made even a tiny mistake would immediately lose his job.

Managers in Japanese companies do not need the threat of dismissal to keep their employees in order. Although Marumaru had a substantial number of mobile employees who could and sometimes did find jobs in other companies, they did not set the tone. The company union, whose leaders generally shared the same values as the management, pro-

vided a check on autocratic behaviour, but did not significantly limit the authority of the company. "No one seriously challenged management's right to command on moral or political grounds, even though alternative ideologies were readily available."

Above all, there were obvious practical reasons for obedience. "If Marumaru grew, employees would be likely to gain in pay and security. The company would be able to afford better salaries and new amenities—sports grounds and health insurance, company housing and resort accommodation. If Marumaru were ever to become the leader in its industry, then employees would be able to carry themselves with extra pride when they visited other companies, or obtain credit at the flourish of a name card in shops and restaurants. If, on the other hand, Marumaru were to decline, then pay and benefits

would be diminished and shame would replace pride. If it were to go bankrupt, then many employees would suffer greatly, not least because of the poverty of the Japanese social services."

The lack of investment in social services illustrates the less attractive side of the Japanese system—the extent to which the social, educational and political system is geared to the needs of industry, at the expense of other sections of the community. "At the beginning of Japanese industrialisation," says Clark, "the prosperity of the peasantry was sacrificed for the development of industry. After the Second World War, too, Japan recovered from her devastation by placing all available resources at the disposal of industry. Even today, when Japan has a formidable industrial economy and many of her firms dominate world markets, business and industry continue to be favoured at the expense of the private citizen."

Industry has borrowed on a vast scale from the private citizen on terms which are not favourable to the saver. "The result of this transfer of wealth has been that those immediately engaged in industry can live comfortably, while those outside it are at a disadvantage. Factories and company apartments are inexpensive, but private houses are cramped and expensive."

The success of the Japanese system has brought benefits to a great many people, who naturally support the status quo. But Clark suggests that the support may be tending to decline. "Industry has diminished its role in Japanese affairs by the very success with which it has played it. The

country has become so rich that one need not be so sure that what is good for Mitsubishi is good for Japan."

Signs of a change in attitudes are the growing success of consumer movements and the campaigns against pollution of the environment. The Government is being forced to pay heed to these new demands, which include pressure from the growing elderly population for more attention.

Will Japanese industry be able to adjust to a new role as supporter of the community rather than its prodigal dependent? Will the Japanese company be able to maintain its superb discipline and productive efficiency and at the same time learn to be charitable? Can it adjust to demands for a more equitable distribution of wealth, even among those who do not contribute to its creation?

Clark suggests that for some time to come the commitment to work and to the company will remain strong. "Until Government welfare expenditure is greatly increased the Japanese will need to work more than Europeans and Americans do, for less will be provided for them if they do not. They will also continue to be bound by sentiments and ideals which made a virtue of work when work was more necessary to them than it is today; by the community spirit so carefully fostered by Japanese companies; and by the sense of purpose, progress and service which comes from respect for science, nationalism and Confucian theory."

The Japanese Company, by Rodney Clark, Yale University Press, £12.00.

BACK pain is the second greatest reason for sickness absence in the United Kingdom, after bronchitis.

There are many known causes for the condition. Serious bone or joint diseases, or other disorders which only refer pain to the back, represent a very small proportion of the total. Far more common are the disabling conditions which usually follow upon some unusual strain and are sometimes associated with sciatica.

Up until the mid-1920s, the vague term "lumbago" was employed to describe them, then a specific disorder was discovered which became colloquially known as a "slipped" disc.

Not only is this a misnomer, but many people have only a vague knowledge of just what this disc is. There are 24 discs in the

vertebral column, each separating those vertebrae that are capable of some movement, acting as effective shock-absorbers, and helping to keep them in place. They are tough, gristly creations. Firmly positioned, they most certainly cannot slip about; otherwise the spine would be a most precarious structure.

Under certain circumstances, however, their soft nuclei can rupture the tough fibrous outer part and herniate, or prolapse. As all nerves entering and leaving the spinal cord pass between the vertebrae, such an accident will aggravate them severely and lead to great pain and temporary crippling.

In a great majority of patients with severe back pain, X-rays fail to demonstrate such a lesion. This is as tiresome to the physician as to the sufferer.

EXECUTIVE HEALTH

BY DR. DAVID CARRICK

Backing away from work

Examination of these patients nearly always reveals muscular spasm in the area of pain. In a high proportion of cases, notably those with a short history, great relief can be obtained by expert massage and other forms of physiotherapy aimed at educating the patient to adopt certain postures and avoid the type of manoeuvre that led to trouble.

By taking the rather delicate spine by surprise, it is possible that, even though a disc has not been ruptured, there has been some transitory interference with the nerves passing out from the spinal cord. Thus insulted, they take it out on

some of the muscles served which respond by going into spasm. Since spasm causes pain and pain causes spasm, the dismal circle is complete and difficult to break.

One way to prevent such accidents is to practice the lessons taught by those posters issued by the "Back Pain Association." One of the most important instructions relates to the desirability of lifting heavy objects by bending the legs and throwing the weight on the immensely strong thigh muscles. Proper posture, both in sitting and standing, is important. And a very important rule is to try to avoid

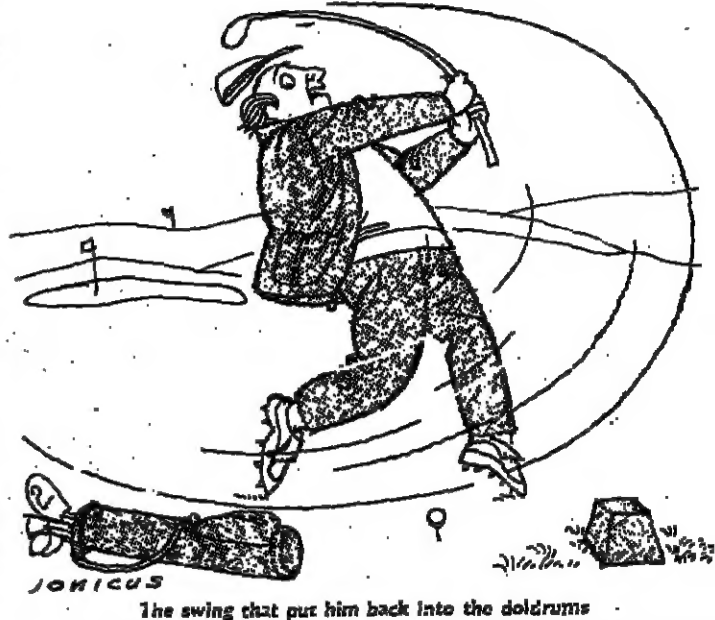
movements so sudden that the spinal reflexes react before the brain has a chance to take overall charge.

There are so many problems that lead to trouble that I can only mention two that I have encountered recently. One was in a young woman who had moved house. All was well until she picked up the television. As it was on a table, this was a straight-back lift; and, as she tottered about grasping the precious burden, her brain was so occupied with that valuable machine that the back was left to the mercy of the spinal reflexes. Then there was a young man

who had bought a new car. This boasted a capacious boot but, as this was not accessible from less than 2½ feet up, every lift had to be made with a straight back followed by a twisting movement. Removing crates of valuable champagne was his undoing.

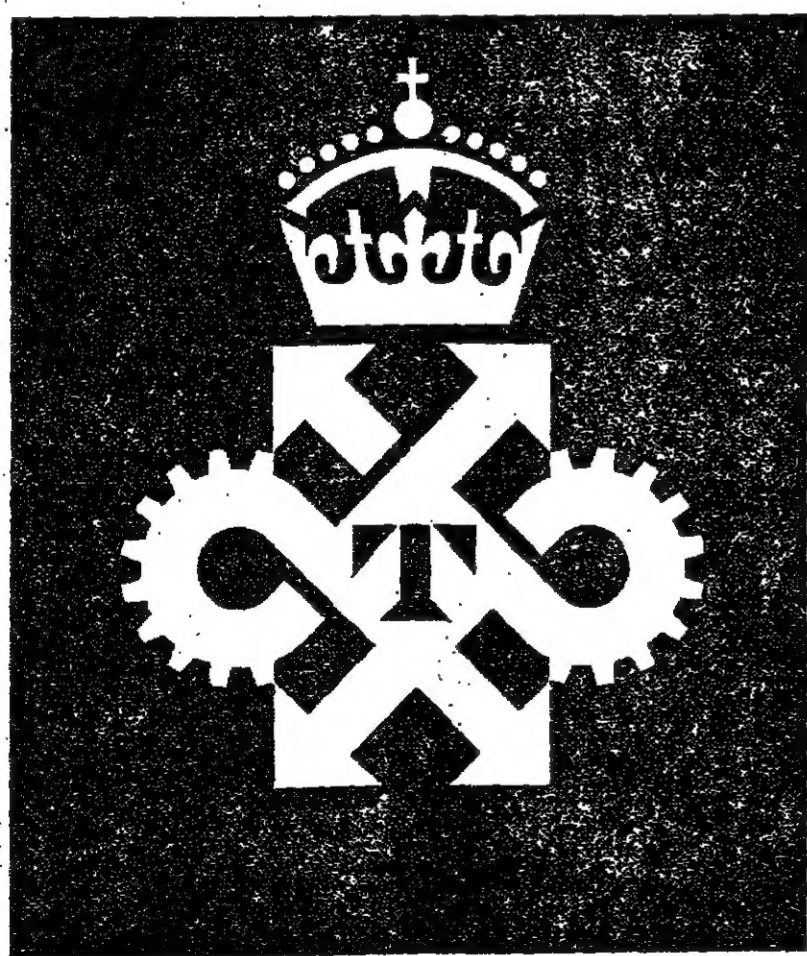
If we were content to walk on all-fours, we would not have these problems; nor, indeed, would we be troubled by piles, varicose veins or sinusitis. Being the way we are, though, it is necessary to give more thought and less haste to many actions.

A book by Dr. Carrick, based on articles which have appeared on this page, has just been published. Called *Executive Health*, it is published by Bay Books, London, price £4.95.



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Open Space

P.S. Your Cat is Dead

by B. A. YOUNG

Vito, the burglar who breaks into Jimmy's Greenwich Village apartment, is so wet that he soon finds himself face down at arms, legs and waist. He has not, however, been gagged, and this is Jimmy's mistake.

Despite his apparent helplessness, he soon shows himself the superior character by dialogue alone. He is not a burglar at heart, but a hustler whose rich friend has just died, and it is not long before he has undermined his captor's resources by persuading him to puff at a joint. The two ultimately reach so friendly a relationship, singing "Auld lang syne" together, to celebrate the New Year, that Jimmy sets him free, though he has by this time cut off his trousers. Jimmy is indeed an eccentric, an unsuccessful actor nearing 40 assailed by bad luck—he is being written out of a soap opera, the manuscript of the novel he is writing has been stolen, and his cat is dead.

David Burt invests such skill in Vito's endless one-liners that I almost believed in him, though his dialogue has a powerful small of midnight oil about it. ("I'm as stiff as Romeo's pecker," he says when the ropes are loosed.) Jimmy gets less

comic dialogue but more comic action; Christopher Gable convinced me that the character was indeed an unsuccessful actor advancing, as Noel Coward puts it, with every sign of reluctance into middle age, though it would take a more persuasive performance to make me believe in his eccentric behaviour.

There are two other characters, Jimmy's girl-friend, Kate (Marilyn Galsworthy) and her friend, Fred (Christopher Muncke), but their only function is to frame the situation-comedy antics of Jimmy and Vito, and we do not see much of them.

The author of this little romp is James Kirkwood. He has also made a novel out of it. Jimmy at the long-delayed conclusion of the play suddenly decides that he will make a novel out of his adventure with Vito; perhaps this is it. It is directed by Richard Marquand, and the bed-sitting-cooking room of Jimmy's flat is the design of Guy Muncke. Last anyone should think that the play is a riot of homosexual jollity. I should say that when Vito, whose bottom has been on display for two hours, is given a new pair of pants, he discreetly leaves the stage to put them on.



Christopher Gable and Marilyn Galsworthy



Derek Deane and Monica Mason

Covent Garden

Liebeslieder Walzer

by CLEMENT CRISP

"Never have I moved so lightly. I was no longer a human being. To hold the most adorable creature in one's arms and by around with her like the wind, so that everything round us faded away..." Thus Goethe wrote at the moment when the waltz fever first seized Europe, and aptly his poems form the text of the Neue Liebeslieder, second part of Brahms' settings for vocal quartet and piano duet. They are also the second half of George Balanchine's heart-stirring ballet, made in 1980, and last night entered into the Royal Ballet repertoire. Brahms' *Liebeslieder Walzer* are domestic music, intended for the intimate surroundings of a drawing room where our great-grandparents made harmonious entertainment for themselves. And it is this quality that epitomises the tone of the first section of the ballet. The setting is a room, doors open to the night, wherein the pianists and singers are found with four dancing couples. And here is the only weak element in what is otherwise an hour of unalloyed delight. David Hayes' décor of silvery French windows, trumpery furniture, and rickety chandeliers is hideous—like an ice-show's idea of grand lutz—topped with a vast ring of glittering tinsel, recalling the Goncourt's comment upon Charles Worth's house: "A nightmare of crystal drops." The dancers' costumes are not much better: frumpish satin, lace, and unforgivable mittens for the women; tails coats and tight, and red flowers at their waists (they look as if they have tried to cut their throats) for the men.

But accepting the unappealing design, and all else is fine. In this first part, the dancers are social beings, the girls in heeled slippers, the range of the dance limited to the conventions of the waltz as ball-room activity. Good manners prevail; emotion is restrained, behaviour is courteous, the passages of feeling, the appeals and embraces, are governed by attitudes implicit in the evening dress of the dancers. But the waltz, the irresistible, giddy, intoxicating whirl of triple time, infuses every moment, and Balanchine's genius is never more apparent than in the richness of inventions he contrives upon this basis. Vergie Derman and Mark Silver sport and swirl; Lesley Collier leans and turns in Julian Hosking's arms; three phenomenal linked tríos and exquisite permutations worked among Monica Mason, Derek Deane, Michael Coleman, and Derman; Jennifer Penney floats in and out of Coleman's reach. The variety, beauty, prodigality of Balanchine's choreography seem to spring with the most ravishing richness from the music itself. Do they just waltz? Yes, but to amend the celebrated comment upon the minuet: *que de choses dans une valse*.

With the end of the first set of waltzes the curtain descends. After a brief pause, it rises again, and the candles have gone out, to be replaced by a starry sky. The women's ball dresses have gone, too, and their slippers; they are now in smoky tulle and point shoes, and to the Neue Liebeslieder set the waltz itself takes off. The dancing has even place to the gleaming the giddy steps inspire in the flirting couples. The move away from the ballroom to the ballet-stage, from heeled slippers to point shoes,

implies the freeing of the dance itself from the formal restraints of the waltz as a social dance. (It may also, incidentally, imply the freeing of the human body from the confines of social behaviour by the disciplines of the academic dance.)

The change also brings a sharpening of emotion: what had been concealed or contained by society manners, is now freed by the conventions of ballet. The lovers are franker, more intense, and also more isolated. The choreography treats them more clearly as couples than as a group of friends, and—naturally enough—Balanchine's invention soars. If I admit to finding more pleasure in the ingenuities of the first part, because of the way Balanchine sets and solves certain dynamic problems, it is not to deny that the second part of the ballet is as splendid as the first in choreographic grace. And at the end, as the quartet sings an envoy addressed to the Muses, dancers return in their evening clothes; the stars dim, the candles flare up, and they rest, listening to the last notes of the last song. A beautiful, beautiful ballet has ended. As to performance: I must salute the quartet of singers and the pianists, and note that for the double quartet of dancers this is a first attempt at a difficult ballet. I thought Vergie Derman very lovely in everything, and Monica Mason grand in such that she did. But the beautiful, interesting waltz has not yet claimed all the cast; there is something conscientious and rather dry about their performance. It lacks the musical inevitability of the Balanchine manner, but that will come with experience in this magnificent acquisition to the repertoire.

Concert of early music

The growing interest in early music is to be encouraged further next month with the opening of a new concert hall in Mayfair. A large room in the Grays Antique Market complex is to be given over to a series of eight, lunch-time recitals of music from the 16th, 17th and 18th century. The concerts begin on May 8 with a recital by the counter-tenor

Alfred Deller. He will be accompanied by Robert Spencer on a lute which dates from 1584.

The concerts are under the direction of Andrew van der Meer and include Colin Tilney playing Scarlatti sonatas on the harpsichord and the Hilliard Ensemble with French chansons. The room seats up to 150 and admission will cost between 50p and £1.

Warehouse

The Churchill Play

by B. A. YOUNG

Howard Brenton's *The Churchill Play* has been reviewed here twice before, so I can summarise the plot briefly. In 1984, the inmates of Churchill Camp (for British internees) are pressed by their welfare officer to put on a show for some visiting MPs. The commandant sees a rehearsal and insists on a softened storyline. The internees duly soften it, but use the occasion as an opportunity to organise a break-out. The subject of their play is Winston Churchill.

The play is packed with exciting incident, and Barry Kyle's direction keeps the whole witches' brew bubbling most effectively. In spite of the unrelenting frenzy, though, I feel now as I felt when I saw the play in Nottingham five years ago, that it is naive, misleading and insulting.

New plays at the Warehouse commonly treat anyone but a factory-hand as a half-witted ass or a scheming villain, and Mr. Brenton's officers, NCOs and MPs naturally come into one or other of these categories. But the internees are as brutal and dishonest as the soldiers. Mr. Brenton apparently has nothing to express but his hatred of humanity.

It is a misfortune to suffer from such a disadvantage, but he should try to overcome it when he writes social drama. He was not born until 1942, and his tart denigration of Churchill cannot be based on more than post-war reaction, when the statesman led us were removed and we could happily look back and say how much better it could all have been done by someone else.

Whether Churchill was a nice or a nasty man doesn't matter a scrap; he had a genius for conducting a nation at war, and this no more makes him a vampire than Clausewitz or Basil Liddell-Hart. Mr. Brenton's character who cries "You left us nothing!" displays simple ignorance.

However, the play is only incidentally about Churchill; the internees' play could as well have been about Nye Bevan, though not, of course, at the Warehouse. The real theme is law and order, and the fear that Britain may become a tyrannical dictatorship. Mr. Brenton can point to recent prison disorders in Belfast and Hull to show how right he is; what he leaves out of his argument is the indignation of society as a whole, even MPs, even army

officers, when such things happen. In any case it is hardly profitable to judge society by prison life, especially prison life created in a new and unpleasant shape expressly designed to lead to the pre-established conclusions.

The play is admirably performed by a company 20-strong, including the dog. (Mr. Brenton, intent on offending the British to the best of his ability, has the dog's killed.) Hilton McKee, as the internee who arranges the break-out, smoulders through a mob, even when he has nothing to say; and Raymond Westwell, who plays Churchill in the play-within-a-play, glows with authority under his relaxed disposition.

One or two production details nagged me. The commandant (Paul Webster) has got his medal-ribbons on the wrong way round; and there seems to be a lot of smoking, of tipped cigarettes, among the internees, although they are so desperate that they sweep up the crushed remains of Churchill's property (cigar from the floor). Do such trivialities matter? Yes—as accuracy matters, most particularly in a play that purports to be dealing with history.



Raymond West and Hilton McKee

Festival Hall

National Youth Orchestra

Mahler's Fifth Symphony, given on Friday by the National Youth Orchestra of Great Britain, was not just another Mahler performance to bump up this year's Festival Hall total. For the players, it was an adventure, undertaken with the controlled enthusiasm, accomplishment, and freshness of outlook that transformed the experience into an adventure for even the most Mahler-exposed member of the audience.

Although the first two movements were sparsely laid out by Charles Groves, the sheer mass of tone available at climaxes was insufficient to squeeze out the last drops of turmoil, and it was wise of Sir Charles not to press too hard on sforzandos and other accents in compensation. The effect of following with broad yet buoyant accounts of the Scherzo and Rondo-Finale was to reconcile the symphony's extremes of second movement to the closing pages was carried off with a success that does not always attend more noisily intense performances of the work. There must be a word for the first horn (was it Richard Watkins?) who sidled with smoky tone and gentle phrasing in and out of the Scherzo's solemn, undemonstrative poetry of this kind ought to be the envy of more experienced orchestral players.

This was one of the best of the National Youth Orchestra's concerts. It began with the Fanfare for Dukes' La Péri, which showed off the strengths of the brass battalions, later to be given more extensive employment in Mahler. In between, a bewitchingly nimble and unmechanical Prokofiev Third Concerto by Terence Judd, a young pianist for whom its wit, glittering invention and outcrops of romantic fantasy are obviously native territory. If the orchestra could not quite keep pace with him in the home feeling of breathless high spirits was not damaged thereby.

MAX LOPPERT

Arts news in brief

The Poetry Book Society Choice for Spring 1979 is *The Singing Mesh* by Terence Tiller, published by Chatto and Windus at £3.00. The 1,000 members of the Poetry Book Society receive four quarterly choices a year by post.

The Society's Spring Recommendation is *Barbarians* by Douglas Dunn, published by Faber and Faber at £3.00.

Elizabeth Estensen, Lewis Flinder, Mark Kingston, Paul Chapman and Mark Heath, and the play is directed by Michael Rudman.

The Duke of York's will be members of the Poetry Book Society receive four quarterly choices a year by post.

The Lyric Theatre Hammer-smith will once again re-open its doors on August 1.

Lyric is being restored. A new studio theatre has been added, along with spacious foyers, bars and a restaurant.

The first production in the new theatre—yet to be announced—will be staged in the autumn.

The judges who will award the £10,000 Booker McConnell Prize for fiction are Asa Briggs, Provost of Worcester College (chairman), Benny Green, Michael Ratcliffe, Paul Theroux and Hilary Spurling.

CRICKET BY TREVOR BAILEY

Problems facing sponsorship

A SURPRISING number of cricket lovers braved the cold, damp and dark conditions at Lord's on Saturday to watch the opening first-class match of the season, when the champions, Kent, met an interesting and powerful MCC 11 under Mike Brearley.

Not surprisingly the seagulls made life difficult for the batsmen of the county, as they obtained some movement in the air and also off the slow pitch.

Kent were rescued by an impressive stand between Johnson and Knott, making his first appearance for them since signing for Kerry Packer. The presence of two such accomplished performers at seven and eight in the order, indicated the depth of the team's batting.

They are likely to score heavily against other counties, but Kent's hope of retaining the title will largely depend upon whether, on good wickets, they can dismiss the opposition twice.

Again Underwood, who will not be called up for international duty because of his World Series Cricket contract, is likely to be the key figure and is bound to secure another large haul of victims.

As Johnson and Knott steadily accumulated runs and gained valuable practice one had time to reflect on some of the problems facing the game.

One of the most mentioned during the Kent dinner at Maidstone last Wednesday. The enormous enthusiasm and support for the game in the county were reflected by the presence

of over 630 people, with more than 100 having to be turned away. This function officially celebrated the winning of the Schweppes county championship and the Benson and Hedges Trophy.

In his speech, Mr. John Carson, marketing director for Schweppes—who spend well over £140,000 on county cricket—mentioned that his company would be closing four of its 13 factories this year. Understandably its workforce, worried by the loss of jobs, have queried the justification for this financial involvement in the game.

The unions concerned understand the need to advertise, but are suspicious of sporting sponsorship, because it is harder to quantify.

Nevertheless, in comparison with an advertising campaign on either on television or in the national Press, the Schweppes cricket promotion is extremely cheap, while the return in name identification is very high.

The danger of sponsorship to cricket is over-dependence, as the first-class game could not exist in its present form without it. Fortunately at the moment there is no shortage of firms keen to promote cricket, warning to those responsible for the negotiations on behalf of the game: although now in a position of strength, they must avoid being too greedy and grasping, because the climate could change.

The really important cricket issue is of course whether Kerry

Packer has been granted the exclusive television rights to Test cricket in Australia and if a compromise has been reached between the Australian Board of Control and WSC.

The new-found wealth of our Test cricketers is a direct outcome of the Packer revolution. Their earnings have virtually trebled in two years, so that provided they retain their places in the England 11 they make as much as they would by appearing in WSC, and enjoy it considerably more.

In order, one suspects, to keep the England players financially satisfied an untidy tour has been organised next winter to Australia, New Zealand and India.

Three Tests are to be staged

in India, one in New Zealand and in Australia, besides meeting State teams. England are scheduled to take part in an odd triangular one-day limited over competition with Australia and India.

It is to be hoped a compromise will have been reached before that tournament takes place.

Provided the Australian tycoon obtains the television rights, I think a compromise will occur. In this the contracted WSC players will be made available for official tests, and in return Packer will be permitted to organise a world series in Australia with the support of the respective Board's in late February and March.

TENNIS BY JOHN BARRETT

Top four ensure Dallas thriller

WHILE the domestic season opened quietly last week with the Debenham's Cumberland Club tournament in Hampstead, the international action centred on Houston where the last four of the eight places in the World Championship Tennis finals in Dallas next week were being decided.

On Saturday at Hampsford, Chris Bradman of Middlesex successfully defended his title by beating the Sussex left-hander Rohan Beven 6-3, 6-4 with something to spare but the women's title changed hands. Playing her first tournament since last year's Wimbledon, Linda Mottram was ignominiously dethroned 6-4, 6-1 by 18-year-old Jo Durie of Bristol who has clearly bene-

fited from a recent visit to the South of France.

The two winners each received £200 in prize money, sharp contrast to the \$100,000 reserved for next week's winner in Houston.

It has been a good WCT season. All eight tournaments have benefited from the fact that players win points both for the Dallas play-offs and the Colgate Grand Prix competition with next January's Masters as their showpiece.

Not surprisingly the four men who dominated the WCT circuit were Bjorn Borg, the man who has just overtaken at the top of the world rankings, Jimmy Connors, the new world No. 3, John McEnroe and the U.S. No. 2 Vitas Gerulaitis,

currently ranked fifth in the world. The passage of time has not dimmed the Dallas thriller, which is the final of the best field ever assembled there.

Missing will be the world's fourth ranked player, Guillermo Vilas, who has gone home for a minor throat operation.

The absence of Arthur Ashe, and Roscoe Tanner is more disturbing, however. It seems likely, it transpires that they are participating in exhibition matches next week organised by their manager Donald Dell, then it will be timely to remind ex-Association of Tennis Professionals president Ashe of his pronouncement that leading players should support the showpiece events.

A surprise arrival in Dallas is Gene Mayer, the younger brother of the 1975 Wimbledon doubles champion, Alex. Gene became a force in doubles himself last year when with Californian Hank Pfister he won the French championships. Last week in Houston, Gene defeated the first and fourth seeds, Harold Solomon and Manuel Orantes, en route to the final, and after six WCT tournaments has finished in sixth place.

Owing to the absences the last three Dallas places will be filled by the U.S. No. 3, Brian Gottfried, who finished ninth, and two Australians, John Alexander and Geoff Masters, who were equal tenth.

I have been fascinated to watch the advance of 20-year-old McEnroe. Ever since he spearheaded the U.S. Davis Cup victory last December on fast

cement—in California and then captured the Colgate Masters I have been convinced that he has the ability to overtake both Connors and Borg. He is as fast as Borg, as competitive as Connors and does more with the racket than either. At present he lacks only experience.

But there are other momentous happenings next week. Due to a lack of liaison between the men's council and the International Tennis Federation, the women's international team event, is being played in Madrid. By now we ought to be able to avoid clashes of this sort.

The American girls, led by Chris Lloyd and Tracy Austin will start firm favourites, especially now that Evonne Cawley has withdrawn from the second-seeded Australian team. The British girls are in the Australian's half and must therefore have a great chance of at least reaching the final.

Virginia Wade, a rejuvenated Sue Barker, Michele Tyler and Anne Hobbs will all be in London this week practising under the watchful eye of Roger Taylor.

If the Yorkshireman can do as good a job with the girls on the slow Spanish clay as he did last November when the girls represented Britain at the Wightman Cup team at the Royal Albert Hall then perhaps the British girls might at last get their names on the one major international trophy that has consistently eluded them.

Lucinda Prior-Palmer fourth time victor

BY MICHAEL DONNE

LUCINDA PRIOR-PALMER created a new record yesterday by becoming the first rider to win the Badminton Horse Trials Championships for the fourth time. Her previous victories were in 1973, 1976 and 1977.

She had been in second place in the championship with her horse, Killaire after the dressage phase on Friday, and went clear across country on Saturday, adding only 6.8 time penalties to her score, putting herself into the lead for yesterday's final critical show-jumping phase.

It was a close fight. The first three places in the championship were separated by less than five penalty points, the cost of having one fence down in the show-jumping.

But Lucinda rose to the occasion and with a finest smooth clear round sealed the championship and went into the history books on three-day event riding in this country.

Second in the championship was Sue Hatherly on Monocle II, Capt. Mark Phillips was

third on the Queen's horse Columbus.

Princess Anne, riding another of the Queen's horses, Goodwill, was in sixth position.

Miss Prior-Palmer's achievement is all the greater in that her four victories at Badminton were achieved on different horses. She can now therefore fairly claim to be regarded as the leading lady event rider in the world.

Saturday's grueling speed and endurance phase brought

and of 39 starters on the great cross-country course, no less than 12 were eliminated or withdrawn, while five failed to start yesterday in the final show-jumping.

Of all the runners, only three went totally clear in the speed and endurance phase, with no time or jumping penalties.

Princess Anne, Capt. Phillips and Sue Hatherly.

It was that kind of performance, together with good dressage marks, that put them so high among the leaders at the end.

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A framework for energy

FOR THE UK, as for other industrial countries, the future availability and price of energy should be one of the most important issues for public debate. Partly because of slow economic growth and partly because of the temporary advantage of North Sea oil and gas, a number of difficult political and industrial decisions have been deferred, but not for much longer; the next government cannot avoid dealing with them. Yet the Party manifestos have very little to say on the subject.

Multinationals

The Labour Party claims that the country's energy resources have been extensively developed "thanks to the skills of our workers": the contribution from private capital, most of it from the dreaded multinationals, is ignored. The manifesto speaks of progressively increasing the national stake in the North Sea "to safeguard the British people and to regenerate British industry." The Tories promise a complete review of the British National Oil Corporation and incentives to encourage new North Sea production.

Although all three parties speak of the need for energy conservation, the manifestos give little guidance on the framework within which decisions on energy questions would be taken. If this lack of certainty stems from a recognition that the central government's ability to determine the pattern of energy supply and demand is extremely limited, so much the better. But the danger is that without clear criteria, consistently applied, governments will continue to take ad hoc decisions in response to political pressures, and the long-term objective of secure energy supplies at the lowest practicable cost will be jeopardised.

Manipulation

The starting point for an energy policy must be the principle of treating the energy industries as far as possible as ordinary industries, subject to normal commercial disciplines. This applies particularly to pricing. In the past few years there have been periodic attempts to manipulate prices to achieve social objectives or to boost artificially the competitiveness of one fuel at the expense of another.

Last year's Green Paper on energy policy correctly stated that energy prices should "at least cover the cost at which energy supplies can be provided on a continuing basis, while yielding an adequate return to investment, since these costs will vary from industry to industry, the price of each fuel should reflect its own circumstances."

Putting this principle into practice is not easy, particularly in the case of gas, where the extent to which current prices should reflect future production costs is a matter for debate. But, as the Green Paper pointed out, energy prices should not be subjected to avoidable short-term distortions so that producers and consumers can plan for the future with more confidence.

A second principle of energy policy should be flexibility. In view of the uncertainty over future supplies, it is essential to keep open a wide range of options. This must include continued investment in nuclear power as well as in new capacity for oil and gas, where there is a clear need for adequate incentives to maintain the pace of exploration.

Interference

Of course there are a number of matters in which the Government must be involved, such as the safety of nuclear power stations and depletion policy in the North Sea. But the degree of regulation and interference has been carried to a point where the operations of the commercial enterprises concerned, both in the public and the private sector, are seriously hampered.

A harder line in Pretoria

The West has long been virtually alone in trusting South Africa's good intentions over Namibia. Now this trust is once again being put to the test—and severely so—by South Africa's apparent willingness to consider an internal settlement in a second of its neighbours. Even before the outcome of last week's elections in Rhodesia became clear, the Democratic Turnhalle Alliance, which controls the "Constitutional Assembly" in Windhoek, called on South Africa to form an interim government in Namibia. And South Africa has stopped only just short of doing so.

Obduracy

Like Mr. John Vorster's unilateral decision to hold elections in South West Africa last December, such a move would be a direct rebuff to the UN-in-general and the Western Contact Group in particular. This group, consisting of Britain, Canada, France, the US and West Germany, has been trying to persuade Pretoria to end the policy of obduracy over South West Africa which it has maintained since the Second World War. Some members of this group continue to insist that they do not doubt the good faith of the South Africans. The announcement of the interim government, they suggest, could be to give the Constituent Assembly sufficient powers further to dismantle apartheid in Namibia. In their view it could also be intended to help Mr. Dirk Mudge, chairman of the DTA, to win the support of the so-called centrist groups in Namibia.

But even these optimists admit that the announcement of an interim government could be the prelude to a UDI. When the Western Contact Group was formed exactly two years ago the original idea was that the five front-line states—Angola, Botswana, Mozambique, Tanzania and Zambia—would "deliver" SWAPO and the five Western nations would deliver South Africa. In the event the five front-line states, in particular Angola, have been more successful than the West. Concessions forced on SWAPO include its agreement to defer demands that Walvis Bay, Namibia's life line to the oceans of the world, should not be an

immediate part of the new state.

The Contact Group has been arguing that its plan will render groundless all South Africa's fears but the plan offers Pretoria its best chance. Backing up this argument is the claim that SWAPO is a partially divided force and that the southern border of Namibia is easier to defend than the northern one. But recently these appeals have been drowned by calls from politicians and Press in South Africa for the grouping of the white-dominated states in a solid bastion of which South Africa would be the military guarantor.

In these post-Muldergate days, the bunker mentality seems increasingly to prevail. There is the desire to protect investments, while the views of the South African General Staff carry more weight. The latter apparently argues that the more it can support the anti-Neto forces in southern Angola the less dangerous is the Neto regime. It also fears that should Namibia fall to a regime hostile to Pretoria, Botswana (which has a 1,000-mile border with South Africa) would cease to be surrounded by white-dominated regimes and so could begin to play a more active role.

Emergence

Between 1948 and 1971 South Africa was able to fight the pique of South West Africa in the International Court of Justice. During that period British, French and US support was effective in preventing major sanctions against South Africa. Now the five members of the Contact Group are having trouble in holding the UN Security Council against an increasingly impatient General Assembly.

Underlying recent Western efforts to find a solution and such innovations as the EEC code of practice on South Africa is not merely a general change of political mood but also the emergence of black Africa as a major economic force. South Africa must demonstrate that the West's trust has not been misplaced if it is not to find that having lost the battle for the mandate it is now to lose that against mandatory sanctions.

Recipe for recovery of Japanese steel

BY RICHARD C. HANSON in Tokyo

THE JAPANESE steel industry has an estimated 40m tons of capacity lying idle out of a total of 140m tons. Its exports face quantity controls in Europe and a "trigger" price system designed to restrain price competition in the U.S. For the mood, at least among the big integrated steel makers is more cheerful and confident today than any time in the past three years.

That is true particularly where they weigh their future prospects in world steel trade. The moral seems to be that, whatever trends emerge in the world and in the domestic economy, the men who rebuilt the oldest and most powerful Japanese industry from the ruins of World War Two retain the knack of turning them to advantage.

Business has been difficult for the steel industry during most of the period since oil prices quadrupled in 1973. The aftermath of the OPEC decision was a steep drop of domestic demand by 1977 to only 70 per cent of the 1973 level. Exports soared, but were met by restrictions in Europe and the U.S. Meanwhile steel companies were forced, as the price of raw materials and fuels rose by leaps and bounds, to raise prices during four consecutive years to 1978, reducing their international price competitiveness.

Finally, there is a case for considering how far the Government, while laying down the broad lines of its energy policy, can be kept out of the details of its implementation.

In energy, more than any other sector of industry, the politicisation of commercial decision has been taken to extreme lengths. Decisions about procurement for instance, which in any other enterprise would not even reach the board of directors become, in the case of the energy industries, the subject of Ministerial debate. The prolonged argument over the structure and ownership of the nuclear power industry illustrates the damaging effect of Government involvement.

Change in demand

Domestic demand during the post-war years underwent a serious structural change. During 1964-73, GNP expanded by 10.2 per cent annually, which translated into a growth of steel demand of nearly 14 per cent a year. Real GNP growth fell to less than a third of the previous rate in 1974-77, and fixed capital investment (which used to account for 70 per cent of steel demand) fell from 37.2 per cent of GNP to 31.3 per cent in 1977. Even the importance of private capital spending in generating demand fell considerably. The steel consumption of shipbuilders and of the construction industry has declined, while that for motors and electrical machinery has risen.

Thus at the end of 1978, the Japanese steel industry was operating only 45.3 per cent of its 140m ton blast furnace capacity. There is no thought of further expansion within the industry, beyond a new blast furnace scheduled to be completed by Nippon Kokan this year. Investment in equipment this financial year will be up 15.1 per cent to ¥151bn (about £11bn) as a result of expenditure on the new furnace, though the other four majors will show hardly any change. Last year spending fell by 20.4 per cent.

In fact, the five big steel companies, other than Nippon Kokan, this year for the first time will be paying back large amounts of loans. Kawasaki Steel, Nippon Steel, Sumitomo

JAPANESE STEEL: PERFORMANCE AND PROSPECTS

Fiscal year	Home demand	Exports	Output	Operating rate (%)
1970/1	69.31	22.22	92.41	94
1971/2	69.14	28.34	97.48	97
1972/3	76.19	26.97	103.17	100
1973/4	89.35	30.90	120.25	88
1974/5	74.76	39.49	114.24	77
1975/6	65.67	36.05	101.61	77
1976/7	66.74	41.78	108.53	77
1977/8	62.21	38.68	100.89	69
1978/9*	69.40	35.48	104.88	71
1979/80†	75	34	109	73
1980/1†	77	35	112	75
1981/2†	83	42	125	83

* Estimates by Nomura. † Projections by Nomura. Source: Japan Iron and Steel Federation

Industry (MITI) guidelines appears likely to keep prices firm. (The guidelines system is traditional in Japan. In the current crisis the European Coal and Steel Community has adopted something comparable.) Inventories have shrunk to comfortable levels in Japan.

Actual results surprising

When the U.S. Government implemented a system of "trigger prices" in April of last year there was much fretting over how it would affect shipments from Europe and Japan. The minimum prices were based on the estimated cost of producing in Japan—the world's most efficient producer. Actual results have been somewhat surprising. Shipments in 1978 from Europe to the U.S. increased 9.2 per cent as demand in the U.S. improved. (U.S. mills are operating at nearly full capacity at present.) Shipments from Japan to the U.S. have declined, down 13 per cent in volume to a 30.7 per cent share of the import total from 40.5 per cent in 1977. The share of European Community producers remained steady at around 35 per cent.

The Japanese are not complaining because the trigger price mechanism caused export prices to rise to a point nearly offsetting in value terms the decline of export volume. Moreover, the higher (perhaps artificial) price levels in the U.S. market have set standards for the rest of the world steel trade.

Perhaps much to the chagrin of emerging producers nations like South Korea, Japan has become firmly convinced of the benefits of controlling world steel trade through price manipulation and voluntary restraint (considered "preferable" to imposed restraints). It is argued that the higher prices in the U.S. under controls will help the U.S. industry generate revenues needed to carry out major replacement and improvement of plants and equipment.

This in the long-run, the Japanese feel, will benefit the consumer who might complain bitterly about the high prices being paid now. They chide the American industry for not having taken full advantage of previous periods of self-

restraint in exports to the U.S. market in the late 1960s and early 1970s to strengthen its position.

The Japanese were among the first to be converted to controlling world steel trade. It was, one may recall, the chairman of Nippon Steel, Mr. Yoshitomo Inayama, who many years ago introduced the term "orderly marketing" to world trade vocabulary.

The executive vice-president of that same company, the largest integrated steel maker in the world, Mr. Yumuru Abe, in a recent speech in the U.S. went so far as to say "until the current significant demand-supply gap can be closed, some co-ordination is necessary in order to maintain a fair international trade. Conventional principles of free trade are not enough to cope with the additional tonnage from the emerging nations or the continued flow from government-controlled steel producers."

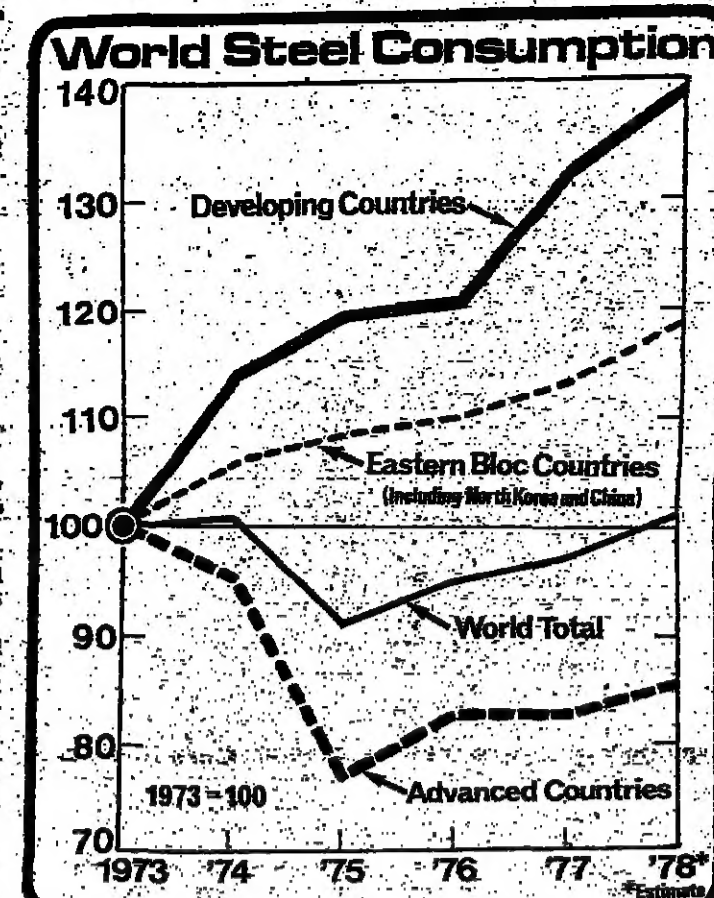
The trigger price mechanism "can be looked upon as the notable first step forward," Mr. Abe said, though noting that some disadvantages and loopholes remained.

Japanese eagerness to moderate exports of course reflects a fear of more stringent protectionist measures. It will take at least until the middle of the next decade for some relief from the burden of worldwide oversupply.

Growth of demand

Demand for steel outside the big three traditional markets—the U.S., EEC, and Japan itself—has grown faster than demand in the Big Three. This trend, expected to accelerate in the 1980s, The Big Three accounted for 54.3 per cent of world demand in 1970, 45.9 per cent in 1976, and may fall to only 41.2 per cent by 1983, according to a projection made by the Nomura Research Institute.

The Japanese share of the expanding "other market" has gained just as steadily as the Big Three market has declined. In 1970 Japan supplied only 31 per cent of the needs of the "other market" but had advanced to 43.9 per cent by 1976 and is expected to be supplying nearly 50 per cent in 1983.



It is not difficult to imagine a situation where Japanese exports to the industrialised world remain flat at prices kept at levels high enough to prove very attractive. At the same time, Japan is poised to meet successfully the requirements of areas where demand for steel is emerging. This is particularly true of neighbouring China, which this year will become the biggest single market overseas for Japanese steel in place of the U.S.

Only Japan and the EEC have sufficient amounts of excess capacity in the broadest range of steel products to adapt to new and changing areas of demand. From the Japanese point of view, the growing economies of countries like South Korea and Taiwan will pose only limited competition in the export market. Both of those countries still import more steel than they export.

This leads on to the question of how Japan can justify a large measure of confidence in its steel industry. Although it is generally felt that the level of understanding, technology and know-how in the still somewhat mysterious processes of making steel is unsurpassed by the steel makers of any other country, Japan has always been heavily dependent on innovations and technology developed in both Europe and the U.S. This includes basic oxygen steel-making and the process of continuous casting both of foreign origin but used much more extensively in Japan than in either Europe or the U.S.

When asked by an American steel man whether in 10 years' time Japan would still be producing the most cost-competitive steel in the world, Mr. Abe of Nippon Steel replied simply "yes." The reason, the Japanese industry wants it to be, is that it will be achieved. The workers who actually make the steel

work harder, like working harder and like to be ingenious. Since the oil crisis, the Japanese industry has improved its specific energy consumption by introducing continuous casting; it has strengthened heavily to reduce manpower; and upgraded its existing mills. Most of its blast furnaces have been built since the start of the 1960s. The last open-hearth furnace was scrapped in 1977. As mentioned earlier, it has also improved its financial condition.

Innovations make savings

To give just one example, Nippon Steel announced last month that it achieved its goal of a 20 per cent cut in energy consumption, set in 1974, two and a half years ahead of schedule. Much of the saving was the result of innovations originating at mill floor level.

Overall employment in the steel industry was cut 12 per cent since 1970, without resort to layoffs, relying instead on natural attrition and voluntary retrainings.

Good though all the shiny sound, prospects for the industry are nevertheless far from assured. The prices of raw materials and fuels will continue to rise worldwide. The timespan between boom and recession in the steel industry has shortened considerably since the oil crisis. The present recovery could again be short-lived if the domestic economy (still the basic strength of the industry) falters under the weight of rising inflation.

However, the Japanese steel industry has demonstrated that it works well under adverse conditions and there is little reason to doubt its future. It will continue to do so in the future.

MEN AND MATTERS

Less froth from Allied

It has been the custom of Allied Breweries to hold its annual general meetings at the London Hilton and give the shareholders a bit of a thrash-up. Not so in 1978: the AGM will be held on May 15 at the Charterhouse Institute, a grand but distinctly austere, City edifice.

There will not even be a cup of Red Label tea and an individual fruit pie apiece, which one might have thought fitting to mark Allied's takeover of Joe Lyons in the last financial year.

The explanation by chairman Keith Showering is that because of the Lyons acquisition, Allied is re-vamping its accounting dates. So the AGM will merely be for the election of directors and an extraordinary general meeting will happen in July for adoption of the accounts and declaration of a final dividend. Showering says that "neither of the two separate meetings justifies the kind of arrangements made in recent years."

I asked Sir Derrick Holden, and a Queen's Award for Industry should have gone to the Government, for their contribution to the export of brains.

Flight to jail

One of the more nefarious aspects of the arrest of two young Englishmen in Zambia, where they arrived allegedly to fight for Ian Smith, is that their stevedore on an Aeroflot plane. They had come, it was reported, from Moscow—and seemed to imagine that the flight ended in Rhodesia.

I find that the likely explanation is Aeroflot's practice of offering cut-price trips to Russians in London. The Russians will take you to Kenya, for example, by way of Moscow, at approximately half the regular price. From there, its so-called "service" goes on to Lusaka.

It seems likely that the two would-be adventurers were cutting costs, but did not realise that Aeroflot stays strictly north of the Zambezi.

Tax confessions

Tax collectors the world over tend to keep their heads down, but I see that the New Zealand Inland Revenue is indulging in some discreet official blackmail. An item headed "Voluntary Disclosures" in the NZ Chartered Accountants' Journal lets it be known that the Revenue has been increasing its audit coverage and that the consequences for tax offenders can be "very painful."

The other side of the coin is that those with troubled consciences can have the pain "substantially eased" by telling all. The advantages listed are: no court action, only nominal

interest on the tax evaded, a promise of "strictly confidential" treatment of the case. Above all, perhaps, "the taxpayer's name will not appear in the NZ Gazette."

Cabin coinage

Faster your lapstrings: a new word is in the air. A full-page advertisement by Boeing, crowing over the British Airways order for the 757 aircraft, describes the space available to passengers: "Garment bags lie flat. And there's still room for carry-ons."

They do not, of course, refer to carrying on in the sexual sense, nor even to over-tired businessmen heaved aboard on stretchers. Just what old-fashioned folk call hand-luggage.

Lime Street lift

Lloyd's will metaphorically sprout wings at the weekend, when a pre-constructed "office pack" will be hoisted into the top of its underwriting building in Lime Street. The street will be shut while a 150 ft crane lifts the sections from the backs of heavy lorries. Already, wits in the insurance market are dubbing the staff who will work in this 4,000 sq ft addition as "Lloyd's penthouse pets." Permanent extra space may, in time, be created by rebuilding the grandiose 1928 Lloyd's building across the road; but that may be a slow starter, because of opposition from conservationists to the demolition.

The penthouse is being supplied by the Hallam group of Nottingham. A convoy of 13 vehicles will set out for the City on Friday. The lifting work has to be completed by 7 am on Monday morning, so that Lime Street can open for business as usual.

dearly like to buy 1,000 hard-wearing, cactus-consuming Anglo-Nubians for the north-east of the country. For their part, the breeders insist that there are simply not enough goats, and those there are cannot be persuaded to breed fast enough. The Brazilians, expected here shortly, are not impressed.

The word is that French negotiators have been highly energetic during the last two years. And French goat-breeders—"highly organised" according to non-French sources—are waiting in the wings with their own practically identical Franco-Nubian breed. Appropriately enough, its goatish instincts are very lively.

Chinese cheer

European wine-growers, sloshing about in their laxen, can take comfort that one distant competitor has ambitions in a completely new market. The Australian vineyards are now anticipating big business in China.

A Hong Kong distributor, after consulting his pocket calculator, has discovered that if every Chinese drank one glass of wine a year, they would need 200m bottles. Already, Australia is selling 400,000 cases a year in Hong Kong and its exporters are helped by their geographical advantage over European and American rivals.

Old Lib

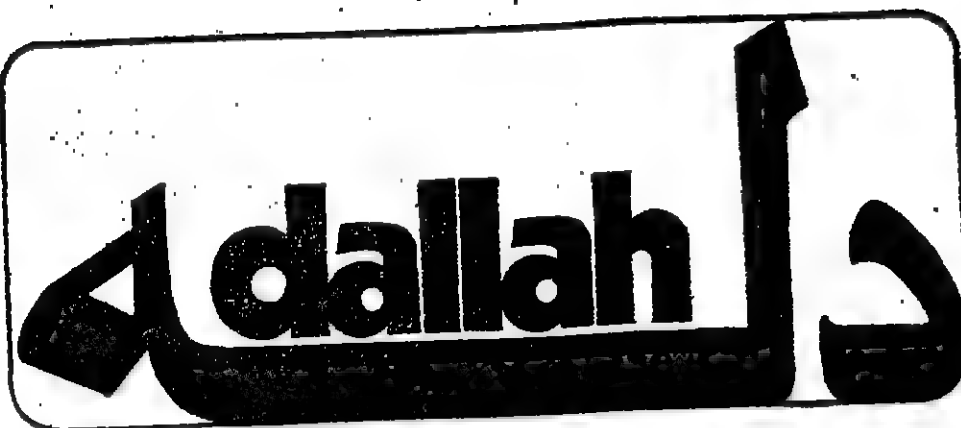
A colleague reporting the mood in a Lancashire election margin decided to try some "vox pop" investigation in the street. He approached a little old lady, well into her seventies. "I did not approve of the Lib-Lab pact," she said. "You see, I used to be a Young Liberal." It was clearly the kind of deal that would never have happened in Lloyd George's day.

Monday April 23 1979

هكنا من الخليل

Saudi Arabia

Saudi Arabia has been placed in a cruel dilemma by the Egyptian/Israeli peace treaty and has opted for safety in the Arab fold of rejection. No longer can it be expected to meet increased international demand for oil. Meanwhile, the Saudi rulers still struggle to reconcile rapid development with the maintenance of tradition.



AGENCIES — CONTRACTING — MAINTENANCE — OPERATION

DALLAH ESTABLISHMENT BULLETIN OF INFORMATION 1979

RIYADH HEAD OFFICE
1. NASRIYA ST.
2. OLAYA ROAD
TEL: 4641131
P.O.B.: 1438
TELEX: 201036 DALLAH SJ
CABLE: DALLAH RIYADH

JEDDAH BRANCH
PALESTINE ST.
TEL: 55432
P.O.B. 2618
TELEX: 40482 AVCO SJ
CABLE: DALLAH JEDDAH

I. MAINTENANCE & OPERATION ACTIVITIES

1. Air Defence Facilities
2. Government Administration Complexes
3. Government Border Centres
4. Government Complexes Training Facilities
5. Hajj (Pilgrimage) Air Terminal Facilities
6. Traffic Lights, Controllers and Systems in all cities of the Kingdom

II. ELECTRONIC, ELECTRICAL AND MECHANICAL ACTIVITIES

1. Installation and commissioning of turnkey facilities involving electronic, electrical and mechanical facilities and installations like Weather Surveillance Radar, Radar, Runway Visual Range Systems, Transmitters, Automatic Stations, etc.
2. Installation and expansion of permanent and interim electricity networks for Government Centres and Complex Facilities
3. Power Generation Plant and Stations

III. CONTRACTING ACTIVITIES

1. Establishment and operation of four modern driver Training Schools in the Kingdom
2. Road and Civil Constructions

IV. COMMERCIAL ACTIVITIES

- A. Representation of leading international concerns and procurement and commissioning of Electronic Equipment Systems and complete Turnkey Projects in the fields of:
 1. Traffic and Instrumentation
 2. Meteorology and Electronics: Radar, Equipment and Turnkey Systems, Navigational Aids, Avionics, Satellite Systems and Weather Stations
 3. Air Traffic Control Equipment
 4. Instrument Landing Systems
 5. Telecommunications:
 - a. Telecommunication Operations and Systems
 - b. Public Telecommunications Systems
 - c. Private Communication Systems
 - d. Microwave Systems
 6. TV, Supply and Marketing of Videotapes
 7. Representation of the American company Doron for the production of simulator equipment and electronic teaching aids for driver instruction, awareness and traffic safety
 8. Representation of the Norwegian company Kongsberg for the gas turbine generators
- B. Representation of leading Arab TV organisations
- C. Production and distribution of TV Programmes and Series
- D. Light and Heavy Mobile Workshops for various uses

V. PREVIOUS ACTIVITIES UNDERTAKEN BY THE ESTABLISHMENT

1. Distribution of surface mail throughout the Kingdom
2. Unloading of cargo from ships by helicopters

VI. AFFILIATED AND ASSOCIATED COMPANIES AND PARTNERSHIPS

1. DALLAH AVCO TRANS ARABIAN COUNTRIES COMPANY LTD. (DATACC)

Undertakes the maintenance and operation of vast civil, mechanical and electrical facilities in the Kingdom of Saudi Arabia and the other Arab countries. DATACC is currently implementing large projects in this field, some of which are:

- A. A five-year contract concluded with the Civil Aviation Department for the maintenance and operation of the civil, electrical and mechanical facilities, installations and terminal buildings and for the implementation of capital improvement programmes of (14) Civil Airports in the Kingdom
- B. A five-year contract with the Ministry of Defence and Aviation for the maintenance and operation of the civil, electrical and mechanical facilities and installations and the implementation of capital improvement programmes for five Royal Saudi Air Force bases throughout the Kingdom
- C. Various other maintenance and service contracts with Government Ministries, Agencies and Aramco

2. THE MEDICAL CENTER COMPANY LTD. (MED-CENTER)

Specialises in the supply, installation and maintenance of modern electro-medical equipment with the co-operation of Philips and Siemens Companies particularly in the field of X-ray equipment. The activities of the Med-Center Co. cover hospital furniture, in-patient and out-patient clinics and turnkey hospitals and mobile hospitals

3. THE ARAB MEDIA COMPANY (ARMED)

Specialises in Public Media Services and the representation of leading Arab TV organisations and the production and distribution of TV Programmes and Series

4. THE SAUDI PREFAB & PRECAST HOUSING CO. LTD. (SAPRECO)

Specialises in manufacturing prefabricated and precast housing units of various models

5. DALLAH INDUSTRIES COMPANY LTD.

Undertakes the study, survey and implementation of medium and small scale industrial projects in the Kingdom of Saudi Arabia

6. THE CONCRETE WORKS COMPANY

Specialises in the production of concrete and block elements for the Civil Construction Industry

7. THE SAUDI AIR-CONDITIONING COMPANY

Specialises in the representation of leading international manufacturing concerns in the field of Air Conditioning Equipment. It also undertakes the design, supply and installations of Air Conditioning Systems for miscellaneous installations

8. AMARTEC COMPANY LTD.

Specialises in Rendering Services, Research and Technology activities related to the Environment

9. THE SAUDI MARKETING AND TRADING COMPANY (SUMATCO)

Specialises in commercial activities with particular emphasis on the supply and marketing of Chemicals and Medicines

10. DALLAH ESTABLISHMENT IS ALSO INVOLVED IN THE ACTIVITIES OF SEVERAL LEADING CONCERNS LIKE TIHAMA ADVERTISING AGENCY, OKAZ PRINTING CONCERN, OKAS PUBLISHING CONCERN, THE SAUDI ARABIAN HOTEL AND TOURISM COMPANY, AMONG OTHERS

11. SAUDI ELECTRO MECHANICAL COMPANY (SAEMCO)

For power stations installation and maintenance and electrical network installation

12. TRANS ARABIA SUPPLY COMPANY (TASCO)

Supply of material, equipment and services throughout the Kingdom

13. NATIONAL EMPLOYMENT SAUDI COMPANY (NESCO)

Supply of manpower throughout the Kingdom

VII STAFF

The staff of Dallah Establishment and some of its affiliates amounts to about 4,000 employees comprising a large number of engineers and specialists in the various fields of civil and road construction, sanitation, power generation, air-conditioning and mechanical, electrical and electronic installation and maintenance activities. The staff also comprises about 1,500 specialised technicians and assistants to undertake the arduous technical responsibilities of maintenance and operation activities and the other concerns of the Establishment. The administrative staff comprises Top Management Executives, Directors, Accountants, Translators and Study and Analysis Personnel, the remainder are Skilled Labour, Semi-skilled Labour, Ordinary Labour, Drivers, Watchmen, etc.

SAUDI ARABIA II

The wages of wealth

By Richard Johns, Middle East Editor

AS MUCH as Saudi Arabia remains a riddle enveloped in an enigma wrapped up in an increasing layers of billion dollar bills. Yet nothing can disguise the fact that the Kingdom is more confused, perplexed and apprehensive than at any point since 1970 when it emerged, by virtue of its fabulous petroleum resources, to a prominence out of all proportion to its scanty population.

Now that it has been catapulted into the centre of world politics it is difficult not to discern some kind of nostalgia for the days of obscurity.

Because of its pivotal position as an oil producer, and the paper wealth amassed over the past five years, Saudi Arabia finds itself at the centre of the turbulent winds swirling around the Middle East. The feeling of exposure to the malevolent forces of international Marxism is bad enough to itself. It has been made more chilling by the cooling of relations with the U.S. its great ally to whom it implicitly looks for protection in the last resort.

The regional and international conjuncture is even more uncomfortable at a time when the Kingdom is grappling with considerable success with a programme of economic development more rapid than any other state can have experienced. And, trying none too convincingly, to reconcile it with a system of government derived from tribal life of a different era—the influence of a priesthood whose thinking is rooted in the seventh century and deeply rooted traditionalism in sectors of what is a variegated society.

Last month's Egyptian-Israeli peace treaty has put a grave strain on Saudi Arabia. Not since the October War of 1973, when it threw its weight behind the Arab embargo on oil supplies to the U.S. has the Kingdom been so contorted by inherent contradictions between its own interests and the more

that it sees as fundamental to its security and well-being: the cultivation of a close friendship with the U.S. and promotion of the maximum pan-Arab consensus.

Saudi Arabia's predicament has been all the more cruel because of its special interest in Egypt and the maintenance at the centre of gravity of the Arab world of a moderate pro-Western regime. It has lavished several billion dollars to this end since President Sadat's expulsion of Soviet military advisers in 1972.

So, last November at the Baghdad meeting of foreign and economy ministers, it resisted hard and bravely pressures for the imposition of sanctions against Egypt before the signing of a treaty. This month, however, it succumbed to them with misgivings and, it can be assumed, only after much agonised debate in the Saudi ruling hierarchy. In the event the pan-Arab imperative won the day.

From the start the prospect of a bilateral peace treaty between Egypt and Israel, offering no promise of major territorial withdrawal from occupied territories, could cause only great anguish to the Kingdom, not the least because of its complex relations with the U.S.

Frenetic

Until President Carter's frenetic bid to conclude the pact the American Administration appeared to be labouring under the false belief that the Saudi monarchy was secretly opposed to the creation of a Palestinian state and had paid only lip service to the concept to appease more militant Arab forces.

Nevertheless, Saudi Arabia would be opposed to a radical, ideologically inspired, policy arising on the West Bank and Gaza Strip. By assiduously courting and misdirecting Mr. Yasser Arafat and the more

Arabia has developed close ties, seemed a betrayal.

At the beginning of the year the Marxist regime in Yemen showed that renewed inclination towards militancy that led to the fighting between the two Yemeni Arabias at that time. Saudi Arabia's disillusionment with its policy, the U.S. offered a show of support to Saudi Arabia and announced the speeding up of arms deliveries to North Yemen.

Because of Camp David, Saudi Arabia was embarrassed to ask for or receive U.S. backing when it most needed the demonstration of it.

He might also have spared a thought for the possible repercussions of an endorsement given early in March by Mr. James Akins, a former U.S. Ambassador to the Kingdom, who remains on intimate terms with the ruling hierarchy and is a leading authority on the country.

He warned: "If the current Saudi Arabian Government were, in fact, to undertake a separate Egyptian-Israeli peace treaty, it would be overthrown by members of the Royal Family or by some other constellation of forces."

The substantive issues at stake, including the restoration of Jerusalem's Old City to Arab sovereignty do very much concern the Kingdom.

Washington's apparent assumption up until this January that the Kingdom would not oppose a bilateral treaty and its hope that, after a decent interval, it might in some way endorse the pact, was not only naive, it was also deeply offensive to the Saudi regime, which was angered at being taken for granted and not being consulted.

Confidence had already been shaken by the call by Senator Frank Church, Chairman of the Senate Foreign Relations Committee, both for a fundamental review of U.S. policy towards Saudi Arabia because of the Kingdom's non-cooperation with the Camp David process and for a review of last year's decision to sell F-15 Eagle aircraft to the Kingdom.

In effect he seemed to be saying that the Kingdom, which originally welcomed the Camp David summit though with suspicion, did not support President Carter's diplomacy. The U.S. should withdraw its unwritten commitment to defend the Kingdom.

In the Saudi view President Carter's Administration has failed miserably in this respect—to the detriment of its own and the West's interests as well as the Kingdom's by not preventing Communist encroachment on the Arabian Peninsula.

Subsequently, and more alarmingly, close at hand, Riyadh witnessed the revolution in Iran. The Royal House had no love for the Shah. Indeed, it resented his geopolitical pretensions, both fearing and feeling humiliated by his grandiose military expansion.

But it was still dismayed that President Carter would or could not do anything to save him. And the termination by the U.S. of its treaty with Taiwan, with which Saudi

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relationship with the U.S. had been badly impaired and expressed hopes that it would still achieve a comprehensive settlement. However, he was emphatic in stating the Kingdom's opposition to helping the U.S. in any way to replenish its oil supplies.

At the least it can be said Saudi dissatisfaction with progress towards a settlement has had a negative effect on the issue of oil supplies and prices. In the longer term the country's leaders have left no doubt that at some point they might be forced to bring pressure on the U.S. and the West by joining other Arab producers in drawing their oil "separately" from the seaboard.

More immediately serious is the certainty that the Kingdom will not physically be able to meet incrementally demand for oil even if it were willing to. Just over two years ago the Arabian American Oil Company was talking in terms of production potential of up to 5m b/d a day, although it was then clear the Saudi Government would not contemplate more than half that figure. Now it seems the Kingdom may have difficulty in sustaining a level of 2m b/d before 1987, and to unlikely to permit anything more than 1.5m b/d for the foreseeable future.

It would be surprising if there had not been intense debate within the Saudi ruling hierarchy over what to do to back the call for sanctions against Egypt. The probability is that Crown Prince Fahd, the first Deputy Premier and the effective chief executive, opposed the rigorous nature of those adopted at Baghdad. He is known to be the most pro-U.S. of the senior princes. But to deduce from this fact and his less than perfect health that his influence has been diminished is to betray a lack of understanding about the decision-making at the heart of the Royal Family.

The principles of consensus and the preservation of unity are sacred. Disregard of them can only lead to the system's collapse. The senior princes who make up the real power centre are well aware. Similarly, legitimacy is respected. A prince who would step down from his position by his own volition and to the dismay of most of his colleagues.

Speculation about the possibility of King Khalid abdicating appears to be ill-founded despite the fact that he underwent another heart operation last autumn. The evidence is that the King is an important factor in helping the leading princes to reach consensus and carry out the functions of the state.

As the chosen head of state, sense of duty alone will probably keep him going as long as he is able to fulfil his functions and wield a pen to sign decrees.

His continuation in power saves the Royal Family from the decision as to who should be made Crown Prince at the time of the next succession—it has not been made. The contenders here have been Prince Abdullah, Second Deputy Premier and Commander of the National Guard, and Prince Sultan, Minister of Defence. By virtue of seniority by age and the need for a correct balance the choice is expected to be the conservative Prince Abdullah, who has strong ties with the important tribes of the Najd heartland of the country, rather than Prince Sultan, the present Crown Prince's full brother, who is classed as a "progressive"—a relative term in the Saudi context.

That would be in line with the general trend of internal policy. Conservative forces have been in the ascendancy over the past two years, especially since the death of King Khalid. It has not been far more open to the "specialists" of the ulama than King

CONTINUED ON NEXT PAGE

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Albank Alsaudi Alhollandi benefits from more than 50 years involvement in Saudi Arabia and over 150 years experience in international banking. It has worldwide on-the-spot representation through Algemene Bank Nederland and other correspondents in more than 40 countries. Therefore you can rest assured that you are dealing with people who really know their business... and your business. If your particular interest is corporate finance, import-export finance or project finance, you'll find we know the field thoroughly.

Albank Alsaudi
البنك السعودي الهولندي

Saudi Branch: P.O. Box 140, Tel. 42222, 42223, 42224, 42225, 42226, 42227, 42228, 42229, 42230, 42231, 42232, 42233, 42234, 42235, 42236, 42237, 42238, 42239, 42240, 42241, 42242, 42243, 42244, 42245, 42246, 42247, 42248, 42249, 42250, 42251, 42252, 42253, 42254, 42255, 42256, 42257, 42258, 42259, 42260, 42261, 42262, 42263, 42264, 42265, 42266, 42267, 42268, 42269, 42270, 42271, 42272, 42273, 42274, 42275, 42276, 42277, 42278, 42279, 42280, 42281, 42282, 42283, 42284, 42285, 42286, 42287, 42288, 42289, 42290, 42291, 42292, 42293, 42294, 42295, 42296, 42297, 42298, 42299, 42300, 42301, 42302, 42303, 42304, 42305, 42306, 42307, 42308, 42309, 42310, 42311, 42312, 42313, 42314, 42315, 42316, 42317, 42318, 42319, 42320, 42321, 42322, 42323, 42324, 42325, 42326, 42327, 42328, 42329, 42330, 42331, 42332, 42333, 42334, 42335, 42336, 42337, 42338, 42339, 42340, 42341, 42342, 42343, 42344, 42345, 42346, 42347, 42348, 42349, 42350, 42351, 42352, 42353, 42354, 42355, 42356, 42357, 42358, 42359, 42360, 42361, 42362, 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Slower growth planned

THE ECONOMY

RICHARD JOHNS

FIVE YEARS ago, when the world was still recovering from the shock of a near threefold escalation in the oil prices in almost as many months, few forecasters would have hazarded a guess as to when Saudi Arabia's receipts and payments would be more or less in balance. It seemed as if the Kingdom would remain indefinitely in substantial surplus. By the beginning of last year the country's ability to absorb oil revenues on a scale much greater than anyone had expected was recognised. Even so Saudi Arabia was expected to earn excess revenues of \$10bn or more in the course of calendar year 1978. In the event, it was probably in deficit during the latter part of the year.

Almost bewilderingly, the picture now looks different again as a result of the Iranian revolution, the cutoff of Persian oil supplies and the demand for oil that led to an increase over a three-month period of nearly 15 per cent in the basic price of oil. The turnaround last year in the Kingdom's financial situation was an extraordinary one, and the revenue squeeze felt during that six months period will undoubtedly prove to have been temporary. Nevertheless, the experience has changed Saudi Arabia's economic perspectives and is likely to have a lasting effect on its thinking.

Saudi Arabia was as aware as any other member of the Organisation of Petroleum Exporting Countries of the erosion in the purchasing power of oil revenues. The sudden change in its circumstances brought the point home forcibly to the member best able to take a relaxed view of the phenomenon. It has had the effect of making the Kingdom more anxious than ever to maintain the purchasing power of its per barrel revenues and has intensified its obsession with inflation. The short-lived reversal of the Kingdom's fortunes has to be seen in the context of accumulated foreign assets that totalled \$60bn at the end of 1977.

However, it reflected the remarkable success of the Saudi Government in overcoming the severe physical, institutional and human constraints on development spending since it embarked upon its second five-year plan in the summer of 1975, drastically reducing inflation. At the same time, the shortfall in revenue last year emphasised the extent to which the Saudi economy is still based on one product and is, in theory, responsibly vulnerable.

Slack

Oil accounts for over 90 per cent of state revenue and—excluding refined products—nearly all the country's exports. As a result of market conditions that were slack until the last quarter, production fell by nearly 10 per cent last year, during which the price remained stable. Government disbursements, meanwhile, continued to rise in both absolute and real terms until last summer. Expenditure in the fiscal year ending last June amounted to about SR 130bn (the equivalent of \$38.7bn at the current exchange rate), an increase of some 30 per cent over the level of 1976-77.

For the first time since 1970 Saudi Arabia found itself contemplating a situation in which expenditure would exceed current revenues. In 1977-78 it managed not only to disburse appropriations fully but even exceed them. The final outcome, belatedly published by the Saudi Arabian Monetary Agency a fortnight ago, shows that spending was 17 per cent more than the budget figure of SR 111bn. The latter was only fractionally more than the aspiration expressed in the targets set for 1975-76 and 1976-77, when disbursement rates were 73 per cent and 95 per cent respectively.

Last year's deficit was strictly speaking a budgetary one. Saudi revenues would have been marginally higher than the amount earmarked for the budget. For Saudi Arabia fiscal and payments are closely related because of the state's predominant role in generating economic activity.

Notwithstanding a significantly greater outlay on imports (up by about one-third), services and transfer payments (not the least from foreign workers' remittances), SAMA estimated that the balance of payments surplus in 1977-78 was the equivalent of \$13bn, only a slight decline from the \$15bn calculated for the previous year. The greater part of this must have been accounted for the July-December period of 1977, when Saudi Arabia aligned its oil price with that of other OPEC members at a level 15 per cent above the previous year. By the early summer of last year, it seems, the Kingdom was moving into some kind of equilibrium on current account.

That might have been regarded as a healthy phenomenon by the Kingdom itself, but the world at large. The Saudi Government has complained in the past about the decline in the value of its accumulated surplus as a result of the dollar's depreciation, and insisted that it would prefer to use the money for development. Some 90 per cent of its foreign assets are held in the form of dollars for want of alternatives, and for the most part in long-term securities.

Alternative

In 1977 Saudi Arabia would have lost through depreciation more than the \$4.5bn it earned in interest. Its position, however, has not been the same as that of Kuwait, which has deliberately built up a fund to provide an alternative source of income for future generations. The Kingdom's accumulated assets invested abroad should not be regarded as such, says the Saudi argument, but rather as money awaiting disbursement as soon as it can be absorbed.

It has its own arrangement with the International Monetary Fund whereby only a small proportion of its reserves are accounted for by the monthly statistics reporting members' gold and foreign exchange reserves—though the bulk of the country's foreign assets would qualify as liquidity. Last April the figures recorded fell from \$28.72bn to \$21.07bn as foreign exchange cover of note issues was deducted from the total. The Kingdom's sensitivity about the size of a surplus, so disproportionate to its native population of no more than 5m, is understandable, although it need feel no shame on the score of its generous performer as an aid donor.

When last September the Government had to ask SAMA to transfer SR3.2bn in extra-budgetary funds, it rather uncharacteristically announced the fact in the Official Gazette. On the occasion of the withdrawal of another SR6.7bn in February, Mr. Mohammed Aba al-Khail took the opportunity to say that it showed "We are only investors on a temporary basis."

Accumulated reserves are sufficient to cover nearly two years' state expenditure and rather more than three years' imports at their current level. However, when confronted with the prospect of a deficit early last summer, the Government reacted by cutting back the appropriation of SR145bn originally proposed to SR130bn. One sound policy consideration behind the decision was to adjust disbursements to a rate that would not cause unacceptable inflation.

However, a second factor,

Wealth

Faisal, who tried to keep the priesthood at arm's length.

It is as if the regime, faced by inevitable social strains resulting from rapid development and by foreign ways of expatriate manpower, has retreated defensively behind the barriers of social traditionalism and religious fundamentalism. At the same time Government has sensibly slowed down the

totally at variance with the officially stated thinking about the surplus, that seemed to figure quite as large, was the almost possessive concern that the Kingdom should not live beyond its means. Oil production was running at a low rate at the time, admittedly, but was expected to show signs of recovery by the end of the year, anyway.

There have been positive elements amid confusion. The examination of appropriations showed that there was plenty of fat to be cut away, and the budgetary revision is said to have been a worthwhile exercise in stringency. One result has been a formal attempt to educate officials in cost evaluation. Inevitably, existing contracts came under close scrutiny. Despite the campaign against "inflated bids" two years ago and the fact, that, if here was once collusion in bidding, the contracting market is now very competitive, the Government claimed to have discovered many cases of totally unjustified overpricing and loaded contingencies.

No sooner was the January 1 oil price rise announced than Dr. Ghazi al Gossabi, Minister of Industry and Electricity, said that suppliers of goods and equipment had suddenly increased their prices. The principles of strict cost control and fiscal restraint are still being pursued with zeal and would be praiseworthy objectives in themselves. As it is the hapless victims of the campaign have been those contractors whose payments are months in arrears, even when no dispute over performance exists and although the flow of revenue is surging ahead of spending.

It can be explained, in part at least, by the blanket order to the effect that no department could spend more than 70 per cent of allocations without referring back to the Finance Ministry. In terms of fiscal and monetary terms, the device has proved a bludgeon. This application has been made even more hampered by the differing interpretations of the guidelines by different ministries. The Royal Commission for Jubail and Yanbu, meanwhile, does not have to seek approval for its mounting expenditure on the infrastructure of the two industrial complexes on which the Kingdom's future diversification will be based.

Reaction

Leaving aside the importance of getting value for money, the Saudi reaction to a liquidity problem that no one else would regard as a crisis might be seen as the Saudi equivalent of a "stop-go" economic policy. With most of the important infrastructure projects included in the second five-year plan under implementation, the virtual moratorium on the award of big contracts and the slowing down of the finalisation of others has been beneficial. The economy has about as much development in hand as it can comfortably digest.

Process and growth have continued along the relatively even plane established from

CONTINUED FROM PREVIOUS PAGE

Avoided

The Monarchy, however, has avoided the gross errors and misjudgment made by the Shah. In most respects comparison is invidious. Saudi society is very different from Iran's. It is relatively homogeneous and the overwhelming majority of its population are Sunni Muslims who have more ingrained respect for authority. Not the least there are no political prisoners in the Kingdom. Even so events across the water have prompted some talk of increasing participation in the governmental process in some way by expanding the long dormant 24-member consultative council. There is no apparent pressure for a change of the system as such.

Nevertheless, Saudi Arabia's rulers are faced with many problems in reconciling rapid economic development and desire for social change with traditional values, the maintenance of which is seen as essential for preserving the established order. Their task is made all the harder by the conflicting international pressures that the Kingdom cannot avoid.

of private sector builders (which surprised the Kingdom's planners) and the lending of the Real Estate Fund. In Jeddah there is now a surplus of flats, and rents for some categories of accommodation are reported to be as much as 50 per cent lower than the astronomically high levels of 1975-76.

In line with the general easing of the rate of economic growth to a more measured pace—which would still be the envy of almost any other nation on earth—the Kingdom's imports last year experienced an increase similar to that in 1977. Statistics of the Organisation for Economic Co-operation and Development record exports to Saudi Arabia by the main industrialised countries of \$11.5bn in the first three quarters of 1978, up 35 per cent over the same period of 1977. Sheikh Niyahm Nazer, Minister of Planning, recently estimated that imports were running at an annual rate of \$17bn—the equivalent of those of Brazil.

Changes

Recently published figures about the volume of goods unloaded at the main ports give some indication of changes in the pattern of the market as well as tending to bear out Saudi complaints about the continuing high rate of imported inflation from the West. In terms of tonnage the rate of

increase fell from 67 per cent in 1977 to 27 per cent in 1978. The number of motor vehicles was actually down marginally.

The decline was more dramatic for construction materials. The rise was only 18 per cent last year compared with one of 98 per cent in 1977. That could be seen as reflecting the slowdown in the award of public sector contracts and the halt to speculative building in Jeddah. By contrast, imports of equipment were up by no less than 200 per cent and foodstuffs by 57 per cent.

In the next fiscal year running up to the implementation of the Third Five-Year Plan the Government can be expected to keep expenditure below the rate that the higher oil prices and the tight supply situation in prospect would make possible. Allowing for the 60-day lag in payments, the Government began to benefit in March from the 5 per cent oil price increase imposed in the first quarter and the average level of production during it of 9.5m barrels a day from the main fields.

Pressures of demand should ensure that liftings are maintained up to the reimposed ceiling of 8.5m b/d, especially if the Kingdom sticks to a basic price lower than other OPEC members are setting. Either way, however, oil revenue in 1979 will approach \$50bn. Saudi Arabia is still very much a surplus state.

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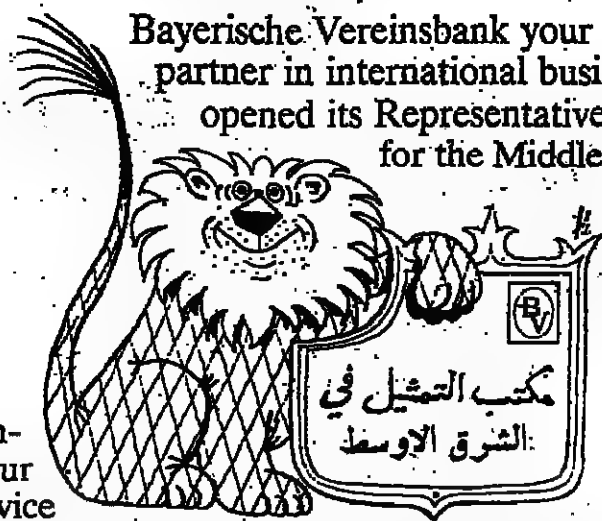
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Change of emphasis

DEVELOPMENT

RICHARD JOHNS

LAST MONTH the Saudi Arabian Ministry of Planning finalised the draft of a development programme covering the 1980-85 period. The proposals are a tightly guarded secret. They will be—or perhaps have already been—submitted to the Council of Ministers where an intensive inter-departmental struggle for appropriations can be assumed. Strenuous efforts to win the support of Crown Prince Fahd, First Deputy Premier and the "father" of the second five-year plan, can also be expected. The final outcome, both the total figure of projected expenditure and the sectoral allocations, is unlikely to be published or even leaked until the summer of 1980 when the implementation of the Kingdom's third five-year plan will begin.

At this stage, however, the main change of emphasis is known. Having laid the basis of an adequate infrastructure, the Government's main aim will be to quote Sheikh Hisham Nazer, Minister of Planning, the diversification of the Kingdom's economic base by directing the major part of capital and manpower to the productive sectors such as industry, agriculture, and mining. More scope and incentive will be given to the private sector. Manpower development will be a high priority and a more coherent attempt is to be made to adapt the educational system to match the direction of development laid down in the planning strategy. The Government will endeavour to control its rate of expenditure so that inflation can be reduced to the minimum compatible with what are considered essential planning targets. Last but not least it has resolved not to let the size of the expatriate community increase.

Current

Since it launched its current plan, which was aimed at consuming all its revenues, Saudi Arabia has accumulated considerable foreign assets of some \$40bn in addition to those that it held before. Yet to a large degree the Kingdom has confounded those sceptics who questioned its ability to spend the sum of nearly \$R500bn (the equivalent of \$142bn in 1975). While revenues have been nominally higher than was cautiously anticipated, the Government will probably have disbursed almost \$R400bn in the first four years of the plan ending in June.

No one, least of all in the Saudi Government, would pretend that fulfilment of expenditure targets alone is a measure of performance. A significant proportion of spending has been accounted for by inflation that has run at levels far higher than the 16 per cent built into the original plan projections. Nevertheless, Saudi Arabia has shown a much greater capacity to absorb revenue than most observers believed possible. It is anticipated that actual expenditure, for a variety of reasons, will fall short of appropriations, said the preamble to the plan. In the event, there was a budget deficit in the third year of implementation, 1977-78, and outlays may have exceeded revenues in fiscal 1978-79.

The First Five-Year Development Plan amounted to little more than a list of projects. The Second Five-Year Plan is said to have undergone too hurried revision after the fiscal implications of the oil price explosion of 1973-74 became clear. It was very much less than a co-ordinated development programme. In practice, planning in Saudi Arabia is a "governmental process," as one adviser to the ministry describes it, reflecting all the princely and departmental rivalry that phrase implies rather than a coherent striving to follow a blueprint. Inevitably, the experience has been one of trial-and-error. By the end of the first year of implementation intolerable strains and inflation led to a "rescheduling of priorities" though none of the goals spelt out in the document was ever abandoned.

Having not taken into full account the dearth of manpower, the physical constraints and administrative inefficiency the Government can take credit for its flexibility in overcoming problems as they have arisen in what has been a very formative experience. The most effective and dramatic action was the decongesting of the port under the draconian powers given to the specially created Saudi Ports Authority. Saudi, the national airline, also performed well in coping with ever-increasing demand intensified by fare cuts ordered by the state.

To tackle the labour shortage the Government adopted novel expedients in its wholesale import of Asian labour under contract and its insistence that foreign contractors should hire their own boat-loads, as well as accommodate them, while reserving the Yemenis for the smaller jobs carried out for the most part by local companies, although this was never successful. In one sense the inadequacies of a bureaucracy in which all responsibility rests on a few over-worked and able men at the top may have been a blessing. If contracts had been awarded as fast as was originally envisaged the economy would have been even more badly strained in the early stages. Quantitatively speaking there have been some successes:

For instance, the target of more or less doubling the educational system should be more or less fulfilled. But in one area of great social importance, the public housing programme, there has been a notable failure.

Stimulated by the enormous profits made possible by the shortage, the private sector has gone a long way to compensate for the slowness of the state projects to get off the ground. Moreover, although its operations were halted last year for a while by the discovery of malpractices, the Real Estate Fund had by the end of 1978 financed no less than 136,000 units of accommodation. But Sheikh Hisham Nazer acknowledges that by the end of the planned period the number of homes built would be 68,000 fewer than the number aimed at. Saudi businessmen also showed alacrity in investing in industrial plant to produce building materials, construction components and even prefabricated units in response to the shortages originally compounded by port congestion—that sent their prices soaring.

Saudi Arabia's Gross Domestic Product increased in real terms by 8.4 per cent in 1975-76, 15.7 per cent in 1976-77 and 2.0 per cent in 1977-78 to reach SR 223bn (the equivalent of \$64bn at the current exchange rate) at the middle of last year. The total GDP figure is somewhat notional in the sense that almost three-quarters of it is accounted for by the petroleum sector. Variations in price and production levels explained the variations in GDP growth over the three years.

Non-oil GDP registered gains of 30 per cent in 1975-76, 18 per cent in 1976-77 and 18 per cent in 1977-78. The annual average projected for the second five-year plan period was 18 per cent. During the first year of the plan the private sector lagged slightly behind at 16 per cent in the second year it edged ahead at 18 per cent and in the third fell back to 13 per cent. According to Dr. Deial Bashir, Deputy Minister of Planning, the increase for non-oil GDP as a whole during the current fiscal year which ends in June should be of the same order as 1977-78. Despite the prospect of financial restraint in the 12-month run-up to the beginning of the third five-year plan a similar growth should be recorded.

Notwithstanding delays, plan targets will be exceeded and the non-petroleum economy nearly doubled in size. With the exception of the big industrial ventures that the public sector plans to carry out in partnership with foreign partners, the majority of projects envisaged in the Second Five-Year Plan are under implementation but many will run into the third plan period. Looking ahead, Sheikh Hisham Nazer says: "To a very large extent, spending on infrastructure which is currently under construction, together with recurrent expenditure on other items, will provide a spending floor already committed for the next few years."

As far as the productive sectors are concerned, the state's main concentration will be on developing heavy, hydrocarbon-based industry to maximise the added value from the

country's major but wasting resource. Essential to this ambition is the programme for exploiting the gas associated with oil production that was embarked upon in 1975 and is now well advanced, but which was beyond the purview of the second plan, although it proved to be one of the biggest items of expenditure.

Reduced

Originally estimated to cost \$4bn, the project—reduced in scale from the one originally envisaged—may consume as much as \$25bn or more by the time that it is completed by around 1985. Even at that price it needs no justification: an irreplaceable asset is being burnt. The coming energy crisis and associated rise in the price of fuel means that the investment must be justified in the long term and a profitable market for liquid petroleum gases will be found, even if there is over-capacity in the next decade.

The use of the fuel and feedstock derived from the gas for heavy industrialisation in Saudi Arabia has prompted a debate of almost international proportions about the feasibility of the various projects, comparative advantages and costs. But possession of a quarter or more of the world's known oil reserves and the world's biggest production capacity should mean that the Kingdom will eventually not only bring about a considerable transfer of technology but also enforce the sale of industrial products by making supplies conditional on their purchase.

Access to long-term supplies of oil are being offered to induce the prospective foreign partners to join in projects that will increase existing world over-capacity in the refining, petrochemicals and metals industries. So far only one agreement on a steel mill has been concluded, and there are some signs of Saudi impatience that others have not been finalised. But the delay seems to have been caused in part, at least, by the Government's indecision over how much oil it can make available in return for technology and know-how of production.

The Government foresees the private sector investing in a considerable number of ancillary manufacturing plants stemming from these big projects. Sheikh Hisham Nazer says: "Underestimating its contribution, the construction of homes and the start-up of new industries was one of the biggest mistakes of the present plan. In the next a reduction of state activity in areas where the private sector has shown vigour over the past four years, especially housing, is foreseen and a much greater share for it in overall capital formulation. The Ministry of Planning is setting up joint committees with representatives from the private sector covering different aspects of the economy and is establishing links with various chambers of commerce."

As it is, Government policy is directed at ensuring that Saudi business benefits as much as possible from the state expenditure programme. That is good political sense even if it is sometimes in contradiction with the fight against inflation. For instance, there was the directive instructing foreign contractors to purchase food supplies from local merchants and not to import them directly. Tariff duties of up to 20 per cent are imposed on new industries.

A month before an aluminium fabrication plant started operations earlier this year, with the assistance of finance from the Saudi Industrial Development Fund, a duty of 20 per cent was placed on competitive imported products. In the multi-billion dollar build-up of the infrastructure for the industrial complexes the Royal Commission for Jubail and Yanbu gives preference to companies not only according to the Saudi proportion of their capital but also the content of locally produced goods and materials proposed in bids.

Saudi merchants' inclination to invest in manufacturing has been remarkable. At present there are no fewer than 800 projects in operation or under implementation with a paid-up capital estimated at the equivalent of \$2bn. By 1980 the official forecast is that there will be 1,300 such enterprises. A great deal—probably the majority—of production is accounted for by industry related to relatively simple construction, the voracious demands of which will sooner or later subside. The SIDA, which has financed a large part of the expansion in capacity, believes that in two or three years' time, lending opportunities, as they are defined under its present mandate, will have been more or less exhausted. To continue a useful role authorisation to diversify towards services may be needed. The Government meanwhile is talking in terms of "agri-businesses" supplying 75 per cent of the country's food consumption. That would presuppose a miracle in the agricultural sector, which is lagging progressively further behind.

Squeeze

Saudi Arabia has felt a squeeze on its revenue over the past two years. But growth over the next five years will not be impeded by lack of finance. "How does it feel to be free to develop an economy without any financial constraints?" Sheikh Hisham Nazer once asked almost rhetorically. He replied: "Well, it helps you identify all the other constraints." After embarking upon its second five-year plan it did not take the Kingdom long to learn the limitations imposed by infrastructure bottlenecks, shortage of manpower and administrative deficiencies.

Confinement of inflation is one of two "critical elements" affecting the shape of the next plan identified by Sheikh Nazer, who regards as a priority "strategic and financial policies" to keep it to a minimum. Although nothing has been finally decided, the tendency will be to opt in principle for a rate of expenditure and growth that will not create socially disruptive pressures of demand.

Nevertheless, reconciling control of prices and the expenditure required to build up the productive sectors will not be easy to achieve. The gathering programme managed by the Arabian American Oil Company has been kept relatively insulated from the economy in general—even to the point that as operator of the project it built its own jetties to offload the

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Big spending continues

IT IS a reflection of Saudi Arabia's vulnerability, lack of preparedness and ample financial resources, rather than any vain glory, that it now ranks seventh in the world in terms of military expenditure, led by the Soviet Union, the U.S., China, West Germany, France and Britain. For fiscal 1978-79 its appropriations for defence at SR 33.8bn (nearly \$10bn) were only marginally less than those of Iran, which is drastically slashing back its commitments on this front.

Defence alone accounts for 25 per cent of the budget, quite apart from the allocations for the National Guard and the Ministry of the Interior, which make projected spending on security no less than SR 45.5bn (\$13.5bn). In terms of hardware its purchasing programme could be seen as modest one, limited by lack of absorptive capacity and trained manpower. The enormity of the sums set aside, which would make Saudi Arabia by far the highest spender on a per capita basis, are explained largely by infrastructure—including what amounts to vast urban development projects—for which little expense is being spared.

With a land mass two-thirds the size of India, Saudi Arabia, despite a rapid build-up over the past five years, has pathetically little defensive capacity and virtually none to protect vital oil supply routes. This bleak fact was highlighted rather than obscured by the campaign waged in the U.S. Congress a year to balk the sale to the Kingdom of F-15 fighters. In the short-term, the passage of the deal was of more political than military importance, regarded by Saudi Arabia as a "test of friendship".

Applauding a positive development of significance, Mr. Mohammed Abdo Yamani, Minister of Information, declared realistically: "There is no doubt that the 80 F-15 fighter aircraft will not meet the needs of the Kingdom. They are too few when one considers the geographical spread of the Kingdom which requires several air defence networks."

Israel's contention that the sale of the U.S. Air Force's top "superiority" fighter would constitute a threat to it did not seem plausible a year ago, nor does it now. For the foreseeable future Saudi Arabia's military posture can only be a defensive one. The F-15s, a quarter of which will be trainers, are not equipped with the electronics needed for a ground-attack or bombing role.

Also included in the \$2.5bn deal are 400 Maverick air-to-surface missiles, 2,000 air-to-air missiles and six batteries of Hawk surface-to-air missiles to complement the 10 of an older model in the system installed and serviced by Raytheon. The Kingdom's system of SAMs, which is handled by the Army, also includes the French-manufactured Sabres, an adaptation of the Crotale.

Military experts say that, together with the surface-to-air missiles on order, they could give cover only to the Medina.

Jeddah-Mecca triangle, the capital Riyadh and the oil fields of the Eastern Province. The Saudis gave no assurance that they would not be based at Tabuk, a few minutes flying time from Israel, but they have indicated the intention of locating the F-15s at Taif, Dabran and Khamis Mushayt. They are at present the only bases in the country with the infrastructure and logistics to handle the aircraft.

It may take a couple of decades for the Royal Saudi Air Force to absorb properly the F-15s on order. It has already been fully extended coping with the most recent generation of aircraft in service, the Northrop F-5 fighter-bomber, which is a relatively simple machine. Delivery of the F-15s will probably involve the addition of 500-600 contract personnel in addition to the several thousand Americans at present involved in training. A Pentagon report has estimated that U.S. assistance with the F-15 programme would be required until as late as 1993. Last week a contract was finalised for the provision by Litton Industries of a \$1.5bn computerised system for co-ordinating missile sites.

The ageing British Lightning interceptors will probably be required as frontline aircraft up to 1983. Under the Government-to-Government deal renewed in 1977, which should eventually be worth at least \$500m, the UK is still heavily involved in the development of the Royal Saudi Air Force through the British Aerospace Corporation.

Supervised by a team from the Ministry of Defence, it has no less than 2,000 employees, engaged mainly in maintenance, technical back-up flying instruction at the King Feisal Military Academy, English tuition, civil engineering consultancy and the provision of medical services.

Elite

The RSAF remains the elite of the Kingdom's regular armed services. In the 1960s, at the time of the Yemen civil war when the country was impotently exposed to Egyptian raids on border towns, priority was given to its build-up. The RSAF made possible the aviation after 10 days of the South Yemeni forces which captured the border post of El Wadih towards the end of 1969. It was a morale-boosting and reassuring action, coming only six months after the discovery of a conspiracy involving several dozen officers from both the RSAF and the Army.

The Royal Saudi Navy is the Gladiators, with little more than 2,000 sailors manning three fast patrol boats, one old U.S. coastguard cutter and four minesweepers. But it is now receiving more attention and was reported last year to have on order six corvettes equipped with sea-to-sea missiles, four fast-patrol boats carrying guided missiles, and four other gunboats. Under supervision of the U.S. Corps of Engineers, the naval bases at Jeddah and Jubail are being constructed.

DEFENCE

RICHARD JOHNS

together with another smaller facility at Ras al Mishab. Further expansion of the Frontier Force and Coast Guard, which has at its command eight British-built hovercraft, is also planned.

Appreciating the revolutionary potential of regular forces, the Royal House showed a hesitancy about building them up until the Yemen war and placed reliance instead on the tribal levies of the National Guard. However, the past decade has seen the Army considerably expanded to a strength of some 50,000 men, including two armoured brigades, four infantry brigades, two parachute battalions and also the red-bellied Royal Guard battalion. The U.S. Military Training Mission established in 1951 has played the major role in its development. Predominantly U.S.-supplied, it is taking delivery of M-60 tanks, Dragon anti-tank guided missiles, and Vulcan self-propelled guns. It also has, however, British Fox

and Ferret scout cars and French tanks and armoured vehicles. Co-ordination with the Air Force is still said to be poor.

The services are competing for scarce manpower, which may account for talk at the highest level about the introduction of conscription. High salaries are offered. A newly joined recruit receives the equivalent of about £3,700, a 2nd lieutenant £11,000, a major general £27,000 tax free. Retirement is on full pay, allowances are lavish and fringe benefits handsome. Nevertheless, the Government has to rely on a sense of vocation and job satisfaction that may not be sufficient to attract enough of the best Saudis for the creation of a sophisticated military machine, especially a self-sufficient one. Prince Sultan, Minister of Defence and Civil Aviation, has been known to refuse to allow officers to resign, even threatening his relatives, who are the flower of the Air Force, with gaol if they do so. Recruitment does not at least seem to be a problem with the National Guard.

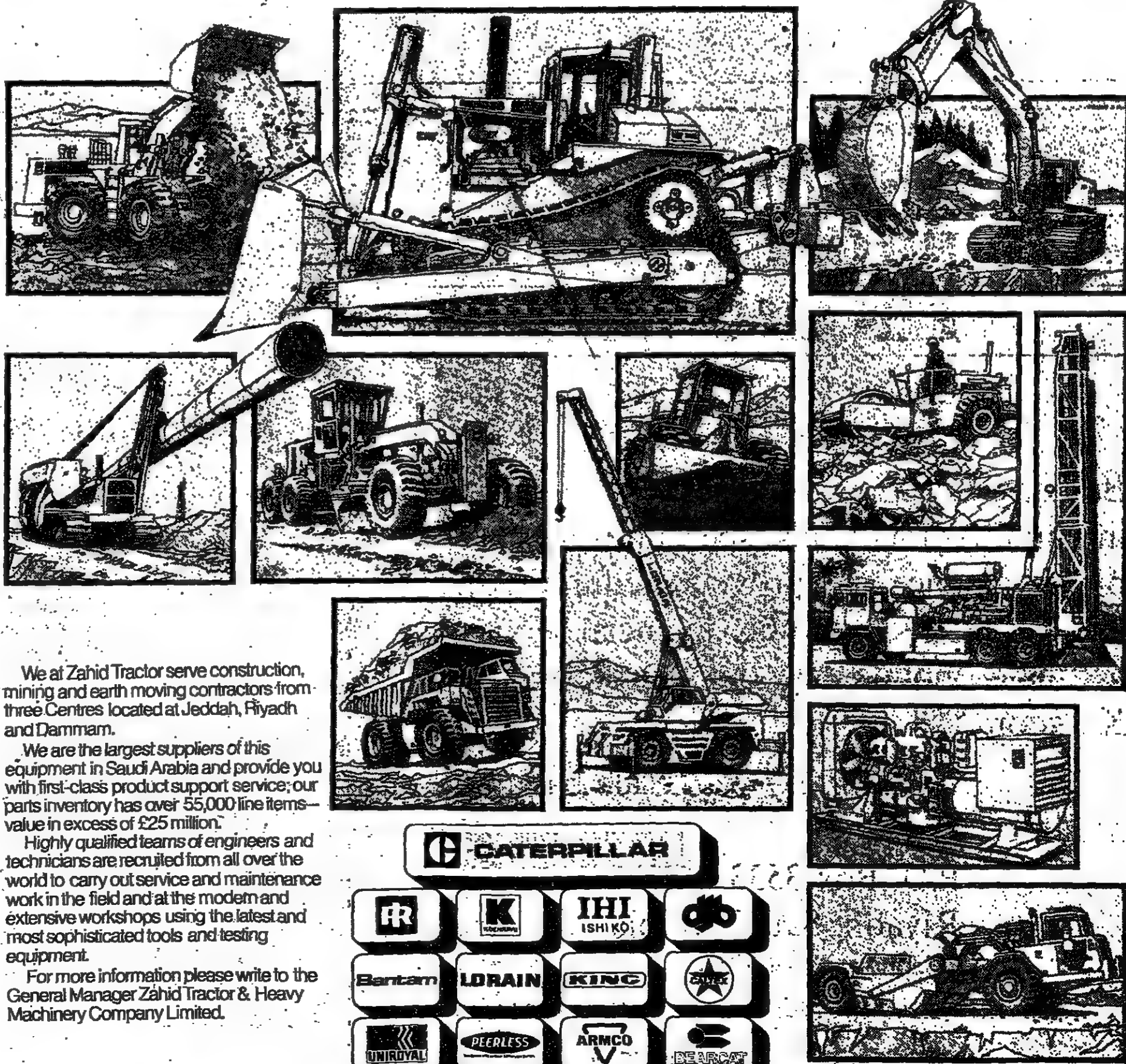
Under the command of the Prince Abdullah bin Abdel-Aziz, the third man in the hierarchy and the rival of Prince Sultan, the National Guard—known also as the "White Guard"—is still preserved as a strictly separate entity, entrusted primarily with the task of upholding the established order and maintaining internal security. But it would in emergency also be called on to defend the country's borders. It now has 20,000 men regularly on active duty, recruited from the leading and most loyal tribes of the Nejd. This very traditional force can be doubled in number at short notice by armed irregulars who have undergone training. The ready provision of these fighting beduin is assured by subventions to the tribes, which also have the effect of strengthening their allegiance to the Throne and distributing national income.

For three decades the National Guard received advice on training and operations from the small British military mission. It still continues, but in 1975 the Royal House, having seemingly favoured the Army at the expense of the National Guard, awarded a \$77m contract to the Vynel Corporation for the modernisation of the force. Under the supervision of the U.S. military mission, about 1,000 Americans, many of them Vietnam veterans, as well as Jordanians and Pakistanis, have been carrying out a programme that has involved extensive re-equipment. Among the acquisitions made have been armoured personnel carriers and Vulcan guns. Last year, Cable and Wireless was awarded the contract worth SR 1.18bn for the design, implementation, installation, operation and maintenance of a comprehensive telecommunications system for the National Guard, detachments of which are still posted near every major conurbation.

A total value of \$6bn has been put on the work involved in the construction of the King Khalid Military City at Haf al Batin, guarding the north-east approaches to the country, which is designed eventually to accommodate no less than 60,000-70,000 people. On a smaller but still colossal scale are similar developments at Tabuk and Khamis Mushayt. Altogether the potential value of work that the U.S. Corps of Engineers has been asked to supervise, design or plan is put at some \$25bn, most of it in the field of industrial infrastructure.

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Emphasis

CONTINUED FROM PREVIOUS PAGE

millions of tons of equipment needed. In contrast, it is deliberately intended that the infrastructure for the Jubail and Yanbu industrial complexes should involve the business community to the maximum.

Expenditure at Jubail, where a population of 370,000 is projected for the year 2000, will be \$2bn annually at current prices, according to one informed source. Yanbu will be about one-third of the scale. The importance attached to them is such that the Royal Commission has an autonomous status and does not even need the authority of the Ministry of Finance to obtain appropriations.

The other critical element singled out by the Minister of Planning is "the development of specific social programmes to direct people towards training and employment opportunities where they are needed." Saudi manpower, such as it is, is not poised to undertake the functional roles required if development ambitions are to be fulfilled. Worse, Saudis are not disposed or suited to most of the types of work involved. For instance, no more than 30 per cent of the 9,000 nationals who graduated from engineering schools last year intended to exercise the professional qualifications acquired, preferring instead what they would regard as more dignified careers in business and administration.

Saudis with higher education want to step into a desk-bound job and if possible exercise it in a chair immediately. Hence at the other end of the educational scale would prefer to drive taxis or be tea boys rather than operate or maintain a machine. Only those who have not joined the rural exodus and are still

tilling the soil are prepared to hearken their hands. In words, Saudi Arabia does not have the sociological base for an industrial revolution.

The aim is that 80 per cent of the workforce at Jubail and Yanbu will be Saudi nationals. If all the projects come to fruition, it is unlikely that they will make up more than 20 per cent of it. Apart from the question of aptitude and inclination there are insufficient Saudis, anyway, to fulfil development aspirations without increasing dependence on expatriates. Dr. Bashir confirms, without revealing anything else, that one of the fundamentals of the next plan will be to prevent any increase in the number of foreigners. This can be achieved, he says, by changing the "mix"—from unskilled to skilled manpower.

It can be assumed that there will be a reduction in the number of foreigners when a basic modern infrastructure is finally in place—though it would have to be maintained and improved. But in the long run it seems doubtful whether Saudis will remain the majority of the workforce, if one excludes the nomads, who still make up as many as 500,000 out of a native population that may be as little as 3.5m and is no greater than 5m despite official implications suggesting 7m-8m. In the meantime, seized with a mixture of apprehension and xenophobia, the authorities are deporting illegal immigrants wholesale, with the result that badly needed casual labour is in short supply and wage rates have risen accordingly. Saudi Arabia's policies abound in confusion and contradictions at present. It will be interesting to see how the Kingdom's planners propose solving them.

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SAUDI ARABIA VI

Spreading the load

POLITICS

NED LEITHEN

EARLIER THIS year, at the height of the Iranian chaos, the Jeddah newspaper Okaz proposed the refurbishing of a consultative council to assist the Saudi Royal Family in the growth in press and complexity of public business. The article excited considerable interest abroad and engendered speculation that the Royal Family, depressed by the fatal rift between the Shah's Government and the Iranian middle class, was seeking to offer a greater role for commoners in the framing of Saudi national policy.

The view is exaggerated. The same proposal was made in 1975, and yet there has been no development. The council, the Majless al-Shura, still exists but has not convened formally this decade. Created from Mecca notables after the conquest of the Hijaz by Abdul Aziz Ibn Saud in the mid-1920s, it served little institutional function there and was superseded 25 years ago by a far more important source of commoner advice, the Council of Ministers (Majless al-Wuzara). As Okaz pointed out, the Majless al-Shura's members are now so venerable and so many have died that it could have little role in its present form.

But the proposal was interesting in two ways. First, because it shows that there is a general feeling that more Saudis should be brought into the government—particularly from the sophisticated business community of the Hijaz—while, second, showing the present limits to the sentiment.

It is not that democratic institutions are ruled out of court but the Royal Family is proceeding with its habitual caution. This has been confirmed by the universal fiasco of democratic experiments in the Arab world and, recently, in Iran.

King Abdul-Aziz saw Saudi Arabia as the seat of his family and the oil wealth as its perquisite. Nevertheless, he issued largesse, dug wells for the bedou and attempted rather piecemeal public works out of generosity—the great Nejd virtue—and because, even in Saudi Arabia, the ruler rules by the will of the people. His successors continued the process, King Saud, the largesse and King

Faisal the public works, and the apparatus of a modern state has grown up with Western-style ministries sitting side by side with Nejd councils.

Saudis have not responded to the satisfaction of many in the Government. With actual decision-making still extremely limited, there is some difficulty in recruiting able commoners for the Government against the siren call of the private sector. There is a certain amount of drafting, notably of young men educated abroad at state expense, while self-enrichment and competing ties to business act as a considerable drag to efficiency for those who do join.

There are other dangers, pointed out by the Planning Minister, Sheikh Hisham Nazer at a speech in Abu Dhabi at the end of January. There is a belief in some (Saudi) circles that the Kingdom's wealth means that each individual is entitled without contributing to the nation's development, to a large number and variety of free benefits.

Sheikh Hisham gave no proposals—even as an able and beloved minister, it was not his place—but in any solution, greater loyalty to the state or interest in its Government would presumably have to be balanced by a greater say in the management of its affairs.

In the words of foreign Minister, Prince Saud al-Faisal, "we have our studies and plans to develop political institutions. They are ready for implementation as soon as circumstances permit."

Respect

Whatever these plans are, they would have to accommodate the Royal Family, which is the core of the present political system. What defines a Saudi is his respect for the strict Wahhabite variety of Islam and for a unified state ruled by the House of Saud. The state is based on the alliance forged in the 18th century between the Royal Family and the religious reformer Sheikh Mohammed Abdul Wahhab.

The family's 4,000-odd members dominate social and business life but less than a twentieth of the family ever sees any direct political influence. This inner core has shown itself capable of remarkable cohesion, most

notably at the assassination of King Faisal in 1975, permitting a smooth transition of power to the present triumvirate.

Saudis are fond of arguing that in the present unprecedented arrangement, King Khalid provides a vital synthesis between the strains of independence and conservatism presented by the Deputy Prime Ministers, Crown Prince Fahd, and Prince Abdullah. Publicly the appearance of consensus never wavers. The King is in poor health, and had a second round of coronary bypass surgery in Cleveland last year. He also lacks any real interest in the international role Saudi Arabia has assumed. But he will chair the Council of Ministers during the Crown Prince's frequent absences and at the budget session.

That the Crown Prince is the dynamic, dominating element in this partnership—he sees all legislation before it is ratified by the King—is neither surprising nor in any way disturbing to Saudis, who tend to respect the value of royal consensus.

In the Royal Family, weight in this consensus is accorded vertically through age and experience, and horizontally through proximity to the direct issue of King Abdul Aziz, who had more than 40 sons, and is the source of all political grace.

Institutionally, members of the Royal Family occupy eight ministerial positions and all local governorships. Parallel to the State bureaucracy, they operate a system of patronage, and because of this and because of their enormous extent, they represent a wide body of opinion.

At the same time, tradition has ascribed certain characteristics and areas of interest to the collateral branches and to certain inner families. The Sudairi branch, a great provider of governors, has responsibilities of patronage outside the large centres. The Thunayyan are traditionally courtiers at

the Royal Diwan. The al-Sheikhs descendants of the male heirs of Sheikh Mohammed Abdul Wahhab, are considered well-informed, in matters of religious sentiment. Members hold the portfolios of justice and higher education.

Nearer the centre of power, there are three broad divisions of intent and opinion which nevertheless stay well short of faction. The least important of these are the Banu Faisal, the sons of King Faisal, who represent a tradition of pro-western (and particularly U.S.) foreign policy. Members hold the important post of Foreign Minister (Saudi), the parallel but less formal control of the General Directorate of Intelligence and the Foreign Liaison Bureau (Turki) and the governorship of Asir (Khaleel).

The second is that of the "Sudairi Seven," the full brothers of the Crown Prince who head the ministries of defence, the interior and the governorship of Riyadh.

The third is the more traditional group headed by Prince Abdullah and associated with the bedouin through his command of the National Guard. It can rely on the sympathy of the King and his elder brother, Muhammad, whose great influence rests rather in his position as eldest surviving son rather than in any following.

Prince Mohammed's influence would be restricted to the private affairs of the Royal Family—although "private" as defined by the secretive Al-Saud covers a very large area. Beneath the King, the Crown Prince acts as ultimate arbiter of day-to-day government, and under him the position of Crown Prince has gained enormously in importance. At a slightly lower level, the position of Second Deputy Prime Minister was created for Prince Abdullah, partly to recognise his great influence in bedou affairs after 15 years with the National Guard and partly to offset the parallel power, and

consequent risk, at Prince Sultan's Defence Ministry. The second deputy premiership is not automatic, though it will be necessary because of the increasing concentration of age, to have a member already trained in Government affairs to take over the role of Crown Prince.

Much has been said about the possibility of differences between Abdullah and Sultan over the succession to the secondary positions. Prince Abdullah is said by some to have made clear that he would not accept the post of Crown Prince. At the same time, although accounts of birth dates give Sultan younger than the Governor of Makkah Prince Abdul Mohsen and a former Defence Minister, Prince Michael, there would be no question of legalism advancing these shadowy figures over an experienced and powerful minister like Sultan.

No other senior member can draw on such loyalty. Prince Naif's security forces, at the Interior Ministry, are divided into a number of quite separate services.

Evidence

In the Royal Family there is clear evidence of an attempt to prevent any excessive preponderance of any one figure or group at the superficial level by, say, balancing armed forces and national guard and by limiting opportunities for younger members of a group. For example, only one of the Crown Prince's sons holds ministerial rank. Two others are having a devastating impact on the business community. Conversely, the removal of the royal adviser, Sheikh Kamal Adham, who definitely considered himself one of the Falaj group as the old King's brother-in-law, may open the way for the addition of another of the late King's sons to the Government.

Traditionally, the senior members have relied on expert advice either from such individuals as Adham, who played a crucial role in early relations with President Sadat, or from loose groupings of experts in the Supreme Petroleum Council or the Ulema in the Supreme Council of the Judiciary. The role of advisers may vary, but

one man, Dr. Raghad Phareson, has lived under four reigns and now constitutes little short of the family's political memory. Of Syrian extraction, he started as personal doctor to King Abdul Aziz, but soon became valued for his advice and continues to be present at most of King Khalid's major meetings.

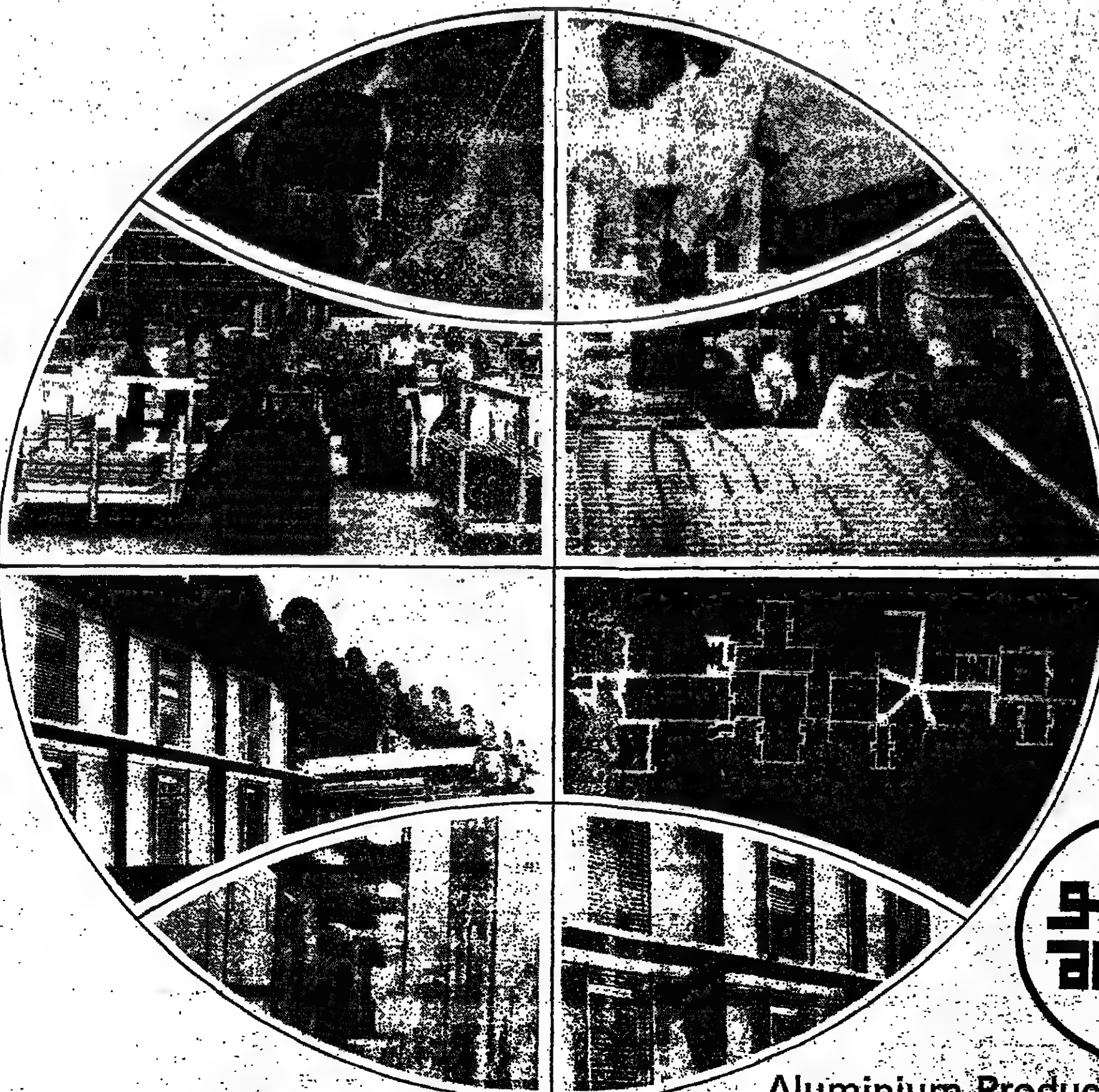
The supreme councils mostly predate and are independent of the Council of Ministers, which is the highest formal and regular consultative body. The councils report directly to the deputy prime ministers. For example, the petroleum body is designed to tie in all the major policy elements relating to oil and has as members the Ministers of oil, finance, planning, foreign affairs and the Governor of the Saudi Arabian Monetary Agency. But in fact it needs only the Crown Prince and one other to form a quorum; for instance consultations with Sheikh Ahmad Zaki Yamani at Geneva airport during an OPEC meeting amount to a full session.

The Council of Ministers represents the formal access of the bureaucracy to the rulers and is the chief instrument for the formulation and the execution of policy. While the Royal Family occupies the most important portfolios, the expansion of the Cabinet into technical areas for development—most recently with the creation of six new ministries in 1975—has brought in a number of able commoners into the executive, if not into decision making.

These ministers, many of spectacular ability and international repute, are largely drawn from families that were influential long before the oil boom. Certain family names—Alhawas, Al-Jasbi—recur in the upper levels in Government and business. Though they have considerably more freedom of action than is often credited them they are also ultimately dependent on favour.

For example, the Finance Minister, Sheikh Mohammed Aba Al-Khail, has been carrying out a campaign to cut waste in Government spending and, implicitly, to curb profiteering. Because the Crown Prince has made his support for the project known even the Defence Ministry, and the National

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SAUDI ARABIA VII

هكذا من العمل

Policy under review

SAUDI ARABIA remains the Arab world's biggest aid giver. According to Sheikh Mohammed Abd al-Khalil, the Finance Minister, it disbursed no less than \$1,055bn during 1977, out of the Arab oil producers' total of \$2,645bn.

Yet the most striking fact about this figure—covering the last year for which full statistics are available—is that it is less than a third of the generally accepted disbursement figures for the two previous years, 1975 and 1976. Sheikh Abd al-Khalil's announcement suggests that Saudi Arabia is trimming the scale of its aid disbursements. The Kingdom is also known to be conducting a broad assessment of the effectiveness of its aid programme and an examination of policy options for the future.

According to UNCTAD and DAC statistics, Saudi disbursements rose from \$340m in 1973 to \$2,370m in 1974, \$3,570m in 1975 and \$3,860m in 1976. These figures, making up about three quarters of the total commitments entered into over the period, cover direct programme aid handed out by the Finance Ministry, contributions to the capital of Arab and other

multilateral organisations and project aid disbursed by the Saudi Fund for Development (SFD).

The SFD's commitments and disbursements have mounted steadily since it was formed in 1974, and in February last year the value of aid agreements signed totalled SR 5.5bn (\$1.7bn) while disbursements were about SR 1bn (\$324m). Since then there have been further substantial commitments and disbursements.

But the capitalisation of new multilateral aid institutions in the wake of the 1973-74 oil price rise has died down for the moment, so that there is much less call on Saudi Arabia's resources under this heading. Most significantly, Saudi Arabia appears to have sharply cut back its programme aid—

for budgetary and balance of payments support—handed out by the Finance Ministry. This no doubt reflects in part Saudi Arabia's desire to restrain its overall expenditure, but it also seems to be a sign of questioning just how effective Saudi aid is. There are a variety of motives for Saudi aid. Pure altruism ranks high among them, stemming from

AID
JAMES BUXTON

the Moslem duty of alms-giving and the desire by the Kingdom to share the good fortune that oil has given it. But there are other motives as well: these include the desire to strengthen the Arab world economically so that it can recover some of the glory it had in the Middle Ages; and the desire to strengthen the Islamic world, though not perhaps to the extent that it results in the overthrow of established monarchies, as in Iran.

For Saudi Arabia perhaps the strongest motive of aid is political: to assuage criticism in the developing world of the disparity between average income per head in the Kingdom compared with many other developing countries; to protect a country that has enormous capital assets but is difficult to defend and above all to wield the influence that Saudi Arabia believes is due to it in the Arab world on account both of its

wealth and its position as guardian of the holiest shrines of Islam. Saudi Arabia has actively sought through aid to influence the policies of the countries in the region.

An analysis of the direction of Saudi aid—both programme and project—shows that the confrontation states surrounding Israel have been the biggest recipients. But other big Saudi aid recipients include Sudan—just across the Red Sea from the Kingdom—with a friendly Government under President Jaafar Mohammed Nimeiri; North Yemen, seen as a buffer against Marxist South Yemen, which in the past has also received Saudi aid; Somalia, which unsuccessfully backed an insurgency against Marxist Ethiopia in 1977-78 and ejected its Soviet military advisers; and Pakistan, where Saudi pleasure at moves towards greater Islamic purity was tempered by anxiety that General Zia would hang Mr. Zulfikar Ali Bhutto. Large sums of money have also been disbursed in non-Arab Africa, and in Asia, but the concentration has been on the states surrounding the Kingdom.

Yet though Saudi Arabia and the Gulf states effectively saved Egypt from bankruptcy in the years after the 1973 war, they were not able to prevent President Sadat from launching a peace initiative which is seen in the Kingdom to be broadly against its interests. Large-scale Saudi assistance to South Yemen did not prevent it from becoming more deeply involved with the Soviet Union. The result of Somalia's conflict with Ethiopia was to strengthen the pro-Soviet regime there. And Saudi Arabia could not save Mr. Bhutto.

Another reason why Saudi Arabia appears to be trimming its programme aid is that it has become increasingly insistent on the cause of financial orthodoxy, especially since it is now a member of the board of the International Monetary Fund. Like other Arab states it always had reservations about programme aid because of the ease with which it could be diverted to the wrong objectives. But a further reason of which the Saudis are increasingly conscious is the feeling that programme aid

gives countries little incentive to put their balance of payments or their state finances in order. The last straw was the \$2bn fund called CODE, the General Organisation for the Development of Egypt. Intended as project aid, the bulk of it was spent in 1977 on payments support: Egypt was consequently seen as a bottomless pit for programme aid, and Saudi payments to Egypt appear to have been sharply curtailed thereafter. Saudi Arabia instead steered Egypt into reaching agreement with the IMF on a stabilisation programme.

Similarly with Sudan, which also has severe payments problems and arrears of debt, Saudi Arabia refused after 1976 to provide programme aid (in that year it made a substantial deposit with the Sudanese central bank) even though it kept up project aid contributions and continued state and private commercial investment. Only when Sudan finally reached a one year agreement with the IMF in June 1978 and devalued its currency did Saudi Arabia conclude a \$300m soft loan for payments support (two-thirds of it to be spent on oil). But only the first instalment was paid up because the Saudis felt that Sudan was not negotiating seriously enough with the IMF on a further three-year agreement, and because Sudan did not implement all the IMF's original conditions.

Shortages

The result is that, with Sudan still not having reached a new agreement with the IMF, its lack of foreign exchange has become chronic, and there have been serious fuel shortages and other supply problems. These are not just holding up the development programme but also threaten the regime of President Nimeiri, which was seriously endangered by a similar supply crisis last summer. It is not clear how far Saudi Arabia's real political aims are being forwarded by this policy, while the question has been asked, both of Saudi Arabia and of the other big aid donors to Sudan: should they not have been prepared to solve the payments problems that inevitably followed the surge of Arab development funds into the country?

Following the signing of the Egypt-Israel peace treaty, the Arab economic and foreign ministers agreed at Baghdad to cut off all aid to Egypt. What

this appears to mean is that there will be no more programme aid, including payments to Egypt as a confrontation state under the Khartoum and Rabat summit agreements; and no new project aid commitments. But payments under existing project aid commitments will continue. The Baghdad summit last November agreed on the payment of a total of \$3.5bn to the remaining confrontation states and the Palestine Liberation Organisation. In this sum are consolidated the Khartoum and Rabat payments.

The trend away from programme aid should lead to a strengthening of the Saudi Fund for Development. The SFD has, in terms of commitments and disbursements, been the most active of the new crop of funds which were set up in the wake of the 1973-74 oil price rise. Its performance is impressive considering the problems which project aid involves—including the slowness with which projects are agreed and the delays in getting them started on the ground. While the SFD builds up its staff it relies heavily on the project assessment and feasibility studies of other development funds.

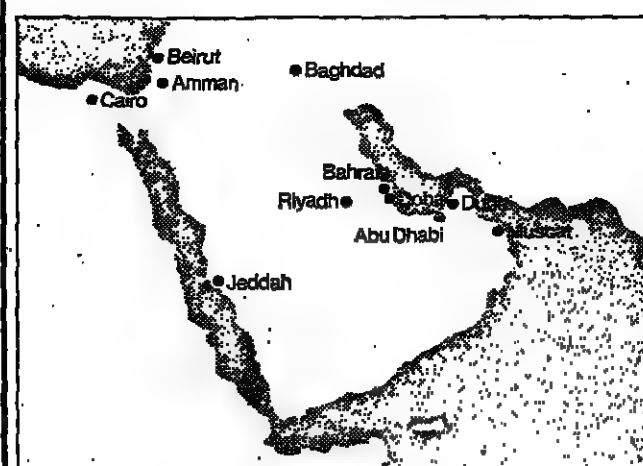
An analysis of the loan agreements that the SFD signed in 1977, which totalled \$920m, shows that rather more than half were with Arab countries. The second biggest group of recipients were in non-Arab Asia, where India and Bangladesh were both big beneficiaries, and non-Arab Africa came next, while the Fund also made a loan to Brazil. A breakdown of all the SFD's loans to the end of 1977 showed that nearly 43 per cent had been committed to infrastructure (which, under the SFD's definition, includes basic industries). Power generation came next with nearly 19 per cent.

The scale of the SFD's annual operations is, in financial terms, much greater than that of the Kuwait Fund for Arab Economic Development, the doyen of the Arab aid funds. But the KFEA has, because of its 18 years of existence, far greater experience and, partly as a consequence, much more political independence. It may be a thought worth pondering in Saudi Arabia that the political influence and respect that Kuwait commands in the developing world derives to a considerable extent from the political independence of its development fund.

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CONTINUED FROM PREVIOUS PAGE

Guard have seen some trimming.

This funneling of all legislation of the Crown Prince or Prince Abdullah—a process mirrored in the ministries—is a major drawback. It multiplies the delays in making policy as officials struggle to compete with a host of petitioners in the short period allowed between the time-consuming official occasions of the Arab world.

In the Crown Prince's case, the shortage of time and an obvious lack of physical well-being has surely contributed to the stagnation of Saudi policy, particularly in response to moves toward a peace settlement. When events move fast, as in late January when producers and consumers awaited a clear Saudi response to the continuing shortfall in world oil production, the lag between executive proposal and actual decision can cause endless confusion. At the same time, the Crown Prince's absence from Saudi Arabia tend to remove considerable energy and imagination from these two areas.

The Royal Family has shown itself capable of radical divisions, most importantly over whether to replace King Saud, whose generosity and financial incompetence had reduced the treasury at one point to near bankruptcy. Clear divisions of wealth are already beginning to compound rifts of age and regional loyalty.

At the same time, the senior Al-Saud members are aware of the intense scrutiny to which the family is subjected abroad and, sensitive to criticism, have moved to head off potential difficulties. The drive against profiteering and the closing scrutiny of large contracts will affect the princely sponsors of contractors. To combat the problems of stagnation of age, inevitable under the present succession, younger princes have been encouraged to seek education abroad and to take appropriate roles in appropriate areas. There are young princes as Minister of Sport and Deputy Minister of Education.

The problem of regional

neglect became acute under King Faisal, who never visited the Asir after conquering the area and who allowed the Eastern Provinces to develop in the feet of the Ibn Jilwi branch of the Royal Family. In Iran, this became a major issue as resentment grew in impoverished and isolated areas at royal neglect. In Saudi Arabia, this problem is likely to diminish as communications are improved to permit a sense of rural identification with the capital—and communication projects are a priority in Saudi Arabia with television and telephone links being installed at speed at all costs. All the same, the Crown Prince and senior members of the Royal Family regularly undertake triumphal tours through the provinces to remind the people of their concern for them.

The persistence of any political institution is no measure of its vitality, but the present political system is likely to continue for some time not least because there is only minimal popular pressure for change.

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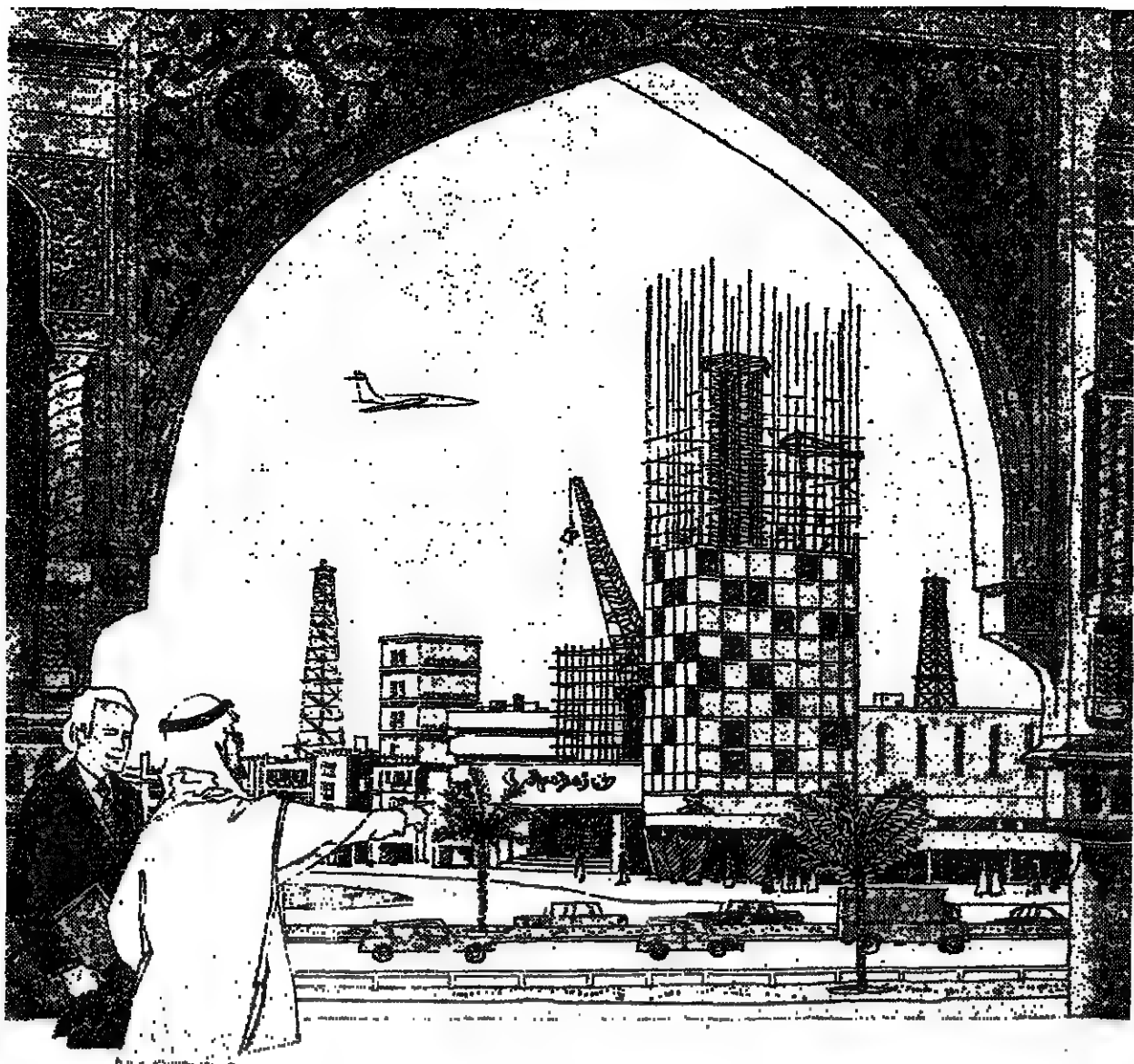
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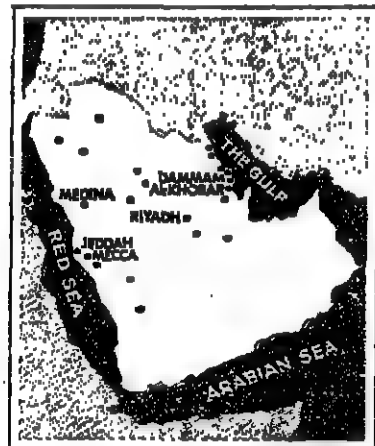
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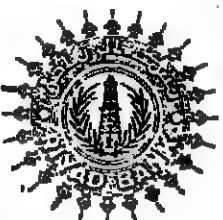
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SAUDI ARABIA VIII

Huge investment

GAS

RICHARD JOHNS

FUNDAMENTAL TO Saudi Arabia's plans to reduce its dependence on crude oil exports and diversify its economy is its immense project for harnessing and processing the gas associated with its oil production that is now being flared and wasted. The programme is of awe-inspiring immensity and complexity.

Undoubtedly it will amount to the biggest single development and capital investment ever made anywhere in the world, employing at the peak level of activity just over 30,000 workers. The needs for housing and maintaining them alone has already led to the placing of contracts worth hundreds of millions of dollars.

Given the availability of finance and the Kingdom's development ambitions it is an outlay that the Government has no choice but to make. As the distinguished petroleum economist J. E. Hartshorn has written, "Flaring gas is a sin in terms of conservation and a waste in terms of economics."

For Saudi Arabia the average availability of gas associated with oil production is just over 500m cubic feet of gas for every million barrels of daily output. At current levels that means a volume of some 3.8m cubic feet a day (cfd), of which only 18 to 21 per cent is currently being exploited. A proportion of it is used for reinjection to maintain well pressures. The rest is accounted for by existing production of liquid petroleum gases (propane and butane) and natural gasolines, at the Arabian American Oil Company's Ras Tsurra refinery which in 1977 totalled 80m barrels an average of 220,000 barrels a day (b/d).

Figures for 1978 are not yet available but the volume will have been expanded by the commissioning in the autumn of 1977 of the first of three gathering centres included in the master scheme that would have effectively raised capacity by an initial 20 per cent.

The completion of the master programme by 1985 or thereabouts should give Saudi Arabia something like one-third of

global capacity for liquid petroleum gases. The full amount of production resulting from it should come on the market at a time when most forecasters reckon the coming energy crisis will have reached "crunch" point. Certainly there can be little doubt about the demand for the extra availability in the long term and—despite enormous cost escalations—the investment must ultimately be justified as far as revenue is concerned.

In addition, the programme will provide the base for the hydrocarbon-based industries that are to be established over the next few years by the Saudi Arabian Basic Industries Corporation (SABIC) in joint ventures with foreign partners, as well as providing cheap power and desalinated water to satisfy ever-increasing demand.

Second

The Arabian American Oil Company was instructed by the Saudi Government to proceed with the design, construction and operation of the gas collection system in 1975 as the Kingdom embarked on the second five-year plan when the eventual cost was estimated at \$4.5bn. The intention then was to harness and process some 5.5m cubic feet of gas daily, the volume that would be generated by oil output of some 12m b/d. It soon became apparent that the investment required for such a comprehensive scheme would be of the order of \$16bn and for financial reasons the project was scaled down with the aim of handling the 3.8m cfd that would be associated with oil production of just over 7m b/d. Such a level would be comfortably in excess of what is required to provide feedstock and power for its industrial projects.

Since then the Government

has imposed a ceiling of 8.5m b/d and has made clear that the optimum sustainable rate from its present fields is 9.5m b/d. Thus Saudi Arabia will be utilising a high proportion of gas under the scaled-down programme. But as a result of inflation, with the project now well advanced, it is clear that the final cost will exceed \$21bn. Under Aramco's management of the project—undertaken on a cost-plus basis—Fluor has been entrusted with the design of gas gathering and processing facilities, Ralph M. Parsons with utility plants and sulphur recovery, Bechtel with the gas and liquid trunk lines, and Hudson McDermitt with the offshore pipelines and separation facilities.

Under the revised programme associated gas will be gathered and under the first stage of fractionation at three main centres where it will be treated for the extraction of sulphur—that will incidentally make the kingdom the world's largest producer of the latter commodity, with a daily production rate of 3,000 tonnes.

The Berri Natural Gas Liquids centre, which was commissioned in October 1977, is fed from the offshore oil-field of the same name and located near Jubail. It has the capacity to produce 600m cfd and fractionate it into sweet fuel gas—ethane and 54,000 b/d of liquid petroleum gases are piped to Ras Tamura where facilities completed earlier in 1977 convert it into propane, butane and asphalt for export.

The other two NGL gathering centres under construction are sited at Shadqum and Uthmaniyah, both of them designed to treat the exploited gas from the Ghawar field, the largest in the world. The Shadqum plant, approaching completion, is designed to process 1.5bn cfd. The Uthmaniyah plant, with an eventual capacity

for 1.5bn cfd is scheduled to come on stream in the early 1980s.

The methane from both centres, as well as from Berri, will go as fuel and feedstock for the industrial centres at Jubail as well as for Aramco's own purposes. It is to be transported by the 177-mile gas transmission line from Pithmaniyah to Jubail now under construction. Another is being built to carry the "wet rich" petroleum gas liquids to the fractionation plant at Ju'aymah designed to break them down into some 160m cfd of ethane and 180,000 b/d of propane, butane and natural gasolines. The ethane required as feedstock for the SABIC projects will be pumped through yet another facility onwards to Jubail.

Pumped

The greater part of the liquid petroleum gases, extracted at the two centres above the Ghawar reservoir—300,000 b/d—is to be pumped to the other industrial complex at Yanbu on the Red Sea through a 28.3m (730-m) pipeline. The SR 350m (\$104m) contract to build the facility was awarded by the construction manager Gulf Interstate Engineering last August to the Italian/Argentinian company Tecint, which are scheduled to complete by January 1981.

Running parallel to the trans-penninsula crude oil pipeline it is to supply the ethylene-based petrochemical plant planned as a Mobil-Sabco joint venture at the Yanbu industrial complex and provide natural gasolines, propane and butane for export by the shorter shipping route to Western Hemisphere markets from the Red Sea shipping terminal. Construction bids for the fractionation plant at Yanbu are still being evaluated. By the time that the master plan is completed at some point in the middle of the next decade, Saudi Arabia will have more or less doubled the amount of liquid petroleum gases and natural gasolines at its disposal—about three times as much as its main rivals Iran, Algeria and Kuwait—and have added about 10 per cent to world capacity.

Projects questioned

HEAVY INDUSTRY

JOHN TOWNSEND

SAUDI ARABIA'S first definite steps towards establishing its own heavy industry were taken on March 20 when the Saudi Arabian Basic Industries Corporation (SABIC) signed the final joint venture agreement with West Germany's Korf-Stahl AG. A steel plant is being built at Jubail with an annual capacity of 550,000 tons of bars and rods, which will all be sold in Saudi Arabia. The new plant is expected to start operating towards the end of 1982.

The signature of the joint venture agreement with Korf cannot be expected to end the debate which has been going on in Saudi Arabia since the first plans for industrial development were announced. Many Saudi young men with western education as well as the ultra-conservative elements in the older generation, are questioning the basic premises which lie behind the Kingdom's industrial strategy.

A leading apostle of industrialisation is the Ministry of Electricity and Power, Dr. Ghazi al Gosaibi. He has no doubt, in his own words, about "the historical fact that manufacturing industry has been the leading sector in the growth process of most of the developed countries of today." His opponents reply that most of the developed countries of today have built their industry logically on an artisan tradition. Japan, for example, industrialised rapidly and had a large body of skilled craftsmen with an instinctive innovative flair in metal working and other crafts. Craftsmanship has always been, and remains, at the heart of German industrial success. On the other hand, in the Arabian peninsula (in contrast to northern Arab cities like Damascus), craftsmen, metalworkers and potters are found in the villages and are regarded as second-class citizens by tribesmen who are proud of their own warrior and nomadic traditions.

Legitimate

Dr. Al Gosaibi has no time for these arguments. "To debate the merits of an industry is legitimate but to cast doubt on our industrial future as a whole is wicked, and it is the duty of all citizens to refrain from doing so," he said. Sometimes the Minister's defence of his industrial strategy becomes almost shrill: "There are some who are sceptical about our industrial future, but our time, devoted to development and the service of our people, is too precious to waste in a sterile polemic with them."

Industry, be it light or heavy, means more foreigners, from chief executive to technical director, to work manager, to head of research and development, to chief maintenance engineer, to works foreman, to operators, to unskilled labourers; in short, all those positions which cannot be filled

by Saudis because of an absolute shortage of people or because of a lack of the necessary skills or because of social objections to the type of work. Dr. Al Gosaibi estimates that heavy industry alone will require some 20,000 expatriate staff positions. Most of these expatriates will have wives and families; some of them will be Arab, some will be Muslims, but a significant proportion will have to be Westerners.

Successful industry is not a question of importing a few expatriates to fill key positions. An integrated management team has to be created; and this means, in turn, family accommodation and schools for expatriate children. Any oil company chief executive or personnel manager knows the difficulties of creating and motivating a management team in Middle East environments.

Those in the Kingdom who are most enthusiastic about industry cite the example of Aramco. This is the model, they say. To which people who know Saudi Arabia mutter the old saying about there being three sets of laws in Saudi Arabia: one for the people, one for the princes and one for Aramco. In short, there is no easy answer to the questions raised by the debate in Saudi Arabia on the merits of industrialisation. The country has a resource, associated natural gas, which has hitherto been flared and wasted, and ample financial resources.

Developing this argument, a market for steel bars and rods for use in the construction industry exists in Saudi Arabia. The associated natural gas is an ideal raw material for the production of steel in small mills; the natural gas permits the reduction of iron ore without the use of a blast furnace by the direct reduction process. This process means lower capital cost per ton of steel produced than the conventional blast furnace, it is less demanding as far as numbers of skilled people are concerned, and, increasingly important in Saudi Arabia, it means minimum environmental pollution.

Finally, the example of Qatar, which has been producing steel both efficiently and profitably by the direct reduction process, proves at the rate of over 400,000 tons a year since mid-August 1978 shows that the concept is feasible in an Arabian environment. Korf will have a 20 per cent stake in the Jubail steel mill and, initially at least, will provide most of the management

and the technological back-up. Herr Willi Korf is sensitive to the problem of large numbers of Western expatriates working in Saudi Arabia, and his company is training Saudis, other Arabs and Pakistanis in Germany to occupy key positions in the Jubail mill in the future.

SABIC hopes that the joint venture agreement with Korf will prove to be the element which broke the apparent logjam with other heavy industrial projects. For example, the proposed joint venture between SABIC and the Shell Oil (represented by the Saudi Petrochemical Company) for a petrochemical complex at Jubail, which SABIC hoped would be formed in 1978, is still not finalised. The various economic studies for the venture were completed in September 1977. The principal product of this complex would be ethylene, and it will also produce styrene, ethylene dichloride, crude industrial ethanol, and caustic soda. The principal raw material would be associated gas, separated, collected and piped to Jubail by Aramco.

The petrochemical complex cannot go ahead (quite apart from any negotiating difficulties the partners may have) until the refinery project is finalised. To the outside world, it seems simple that "the Saudis" should be able to work out some sort of deal with "Shell." In fact, while the petrochemical complex is being negotiated between SABIC and Shell Oil (the U.S. arm of Shell), the refinery is a matter for Petromin and Royal Dutch Shell, and a crucial negotiating point between the parties is additional guaranteed supplies of Saudi crude for Royal Dutch Shell, supplies of crude over and above those required for the refinery.

Wisdom

This project is also an element in the debate in the Kingdom about the wisdom of industrialisation. The opponents say that it represents a less satisfactory option and that Saudi Arabia would be better served by selling its natural gas as it is. The scheme's supporters say that the volumes of natural gas available are not large enough to justify their extremely expensive transport to other markets. The opponents of the scheme go on to argue that the complex will come on stream at a time when world production of ethylene (the basic raw material of the petrochemical industry) is exceeding

demand by a significant factor. The enthusiasts for industrialisation reply that the guaranteed off-take by Shell Oil, the joint venture partner, will cover the marketing of Saudi production. The opponents say that the project will never produce an economic return on the capital invested, to which the supporters retort that the cost of the capital investment in Saudi Arabia (in terms of the interest charged on the money invested in the project) is far less than the cost in industrialised countries, and that this gives the Saudi project a competitive edge. As long as the Government is prepared to make money available cheaply, and an industrial project does not have to seek capital resources on international capital markets, industry in Saudi Arabia can be considered as a potentially good investment.

All that has been said about the SABIC-Shell project applies to the other major heavy industrial projects. The SABIC-Mobil project is to provide a petrochemical complex on the Red Sea at Yanbu. An interim agreement was signed in August 1978, and the original objectives of the project called for the production of ethylene, low-density polyethylene, ethylene glycol and styrene. The feasibility study for the project was due to be completed in 1978. A fourth petrochemical complex was planned for Jubail as a joint venture between SABIC and a Japanese consortium including Mitsubishi, C. Itoh and others. The U.S. chemical company, W. R. Grace, is also involved in this project. The interim agreement was signed in June 1977, and again a final feasibility report was expected by the end of 1978.

The fact of these four major feasibility reports coming almost at the same time, and being considered against the background of the national debate on the wisdom of industrialising the Kingdom, promises to make the year 1979 a crucial one for SABIC.

SABIC's most recent interim agreement, signed in January 1979, with the Taiwan Fertiliser Company and presented a joint venture chemical fertiliser complex at Jubail capable of producing 500,000 tons of urea per year.

At this stage, it is impossible to forecast the outcome of the Saudi debate on industry. Some projects have gone so far ahead that they are unlikely to be stopped. In any case, the steel project, having no international or regional marketing problems, would seem to make great sense, even to the most ardent opponent of heavy industry. It would be surprising, however, if all the proposed petrochemical projects were to go ahead as originally intended.

The author is Editor, *News East Business*.

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Strategy still being reviewed

OIL

RICHARD JOHNS

THE CRITICAL importance of Saudi Arabia as an oil producer is a fact of life that the world has become more acutely aware of each year since the producers first really started asserting their power in 1970-71. But never until now has the attention of consumers and the industry focussed with such concern on the Kingdom.

At a time when demand suddenly has come into balance with supply and the prospect of endemic shortage has been brought much closer, there is great uncertainty about future Saudi oil policy. Strategy is still under review on the all-important question of the volumes that the Kingdom will export in coming years.

Many factors in the equation are still being weighed and they certainly will be subject to revision according to changing political and economic circumstances, as well as the Kingdom's own fiscal requirements. However, many comfortable assumptions about the availability of oil from Saudi Arabia in the immediate and longer-term future have been undermined.

Dependence on the Kingdom for supplies of the fast-depleting oil resources is unavoidable whatever alternative sources of energy are developed. Saudi Arabia possesses at least a quarter of the world's reserves, according to present calculations, which may be regarded as somewhat arbitrary and may only approximate to the truth but tend to minimise the Kingdom's pivotal position.

At the end of 1977, the Saudi Government put exploitable reserves in the country's main fields at 158bn barrels. This contrasted with figures published by Aramco of 110bn barrels of "proved reserves" and 177bn barrels of "probable reserves".

Both calculations are probably cautious under-estimates. In 1973 Aramco is known to have stated (in an internal memorandum subsequently published) that ultimate extraction could be as much as "245bn barrels based on the method that is customarily accepted for determining these figures".

At the very least, it seems, Saudi Arabia can contemplate producing at levels achieved in recent years without endangering the life of its fields and their optimum recovery. If, for

argument's sake, one takes Aramco's figure of 177bn barrels as correct, then output at last year's average rate of 7.5m barrels a day could continue for another 65 years or so. In addition, it has 50 per cent of the yield from the Neutral Zone shared with Kuwait.

Onshore, the Arabian Oil Company, a joint operation run by the Japanese interests ran at 236,342 barrels a day and offshore the Saudi concessionaire Getty averaged 42,437 barrels—the former well within rated capacities.

In an era of plentiful supply the heavy, sulphurous crudes of the Neutral Zone have not been fancied varieties. However, as Iranian exports diminished and finally dried up in the fourth quarter of last year AOC output rose to 236,342 barrels a day in December, compared with 74,380 in January. It is not a negligible source of oil.

Wildcat

The Jurassic geological formation embraced by the Aramco operating area contains the greater part of the Kingdom's hydrocarbon reserves. There, the wildcat drilling success rate has been 50 per cent over the past five years, even now it has not been fully explored.

The Precambrian shield that makes up nearly 30 per cent of Saudi territory holds little or no promise, but elsewhere exploration has been sporadic and infrequent, according to a writer in a recent edition of *The Oil and Gas Journal*. He concluded: "There are vast areas in the central, northern and western regions of Saudi Arabia which could contain major oil fields."

Saudi potential may be much greater than is now known for certain. For the time being, however, it is clear that the Kingdom is not prepared to meet incremental demand from consumers and, indeed, could not physically do so over the next few years.

Saudi Arabia has always opposed a co-ordinated plan for production—a position reiterated by Sheikh Yamani after last month's OPEC conference in Geneva. Even so, at the beginning of 1978 the Kingdom made a big practical gesture in this direction by imposing a ceiling on output of 8.5m barrels a day on an annual basis. It also laid

down that liftings of its Arabian Light "marker" crude should not exceed 65 per cent.

As it happened, these restrictions accorded with pressures within the Saudi hierarchy to keep output more in line with fiscal needs. In the meantime, with the glut continuing, Saudi Arabia—backed by Iran—was able to win grudging acceptance that price increases could be justified only by the market and conditions did not warrant one.

As it was Aramco's output during the January-September period of 1978 averaged rather less than 7m barrels a day and the Kingdom actually felt a financial squeeze. As the "swing producer" in OPEC, it responded to the shortfall by increasing daily production by more than 10m barrels late last year before the formal decision was taken to raise the ceiling to a monthly average of 8.5m barrels a day during the first quarter.

It was a significant indicator of Saudi thinking on production levels that the price previously decided for the last quarter of 1978 was charged to the increment.

Exceptional though the circumstances were on account of the situation in Iran, Saudi Arabia had been forced to concede at the OPEC conference in Abu Dhabi in December that market conditions justified a price increase bigger than the first quarter increment of 2.3 per cent it would have preferred.

Reasons

The result was agreement on the 3 per cent increase in the base price of the Arabian Light "marker" crude from \$12.70 to \$13.34 with the subsequent phased increases for the second and third quarters bringing it up to \$14.54 from October 1.

In January Sheikh Yamani said that Saudi Arabia's power to influence OPEC pricing decisions had diminished as a result of the Iranian crisis. At last month's ministerial conference in Geneva he argued for adherence to the 1979 schedule laid down three months before. The formal compromise reached—the highest common denominator of agreement—was to shift to the \$14.54 set for the last quarter.

The result of the compromise was that Saudi Arabia's output of 8.5m barrels a day could not be maintained beyond the year 2,000 and one of 12m barrels would lead to exhaustion in 15 years. According to another document a daily output of 14-16bn barrels would lead to a

drastic fall in six to ten years. To ensure maximum flexibility the Kingdom still wants to press ahead with expanding capacity, though the target has been scaled down to one that would give a "sustainable" daily output of just under 12m barrels by 1981—which might give a margin allowing a peak of up to 14m barrels over short periods. But development even to that point may be slow because of inadequate provisions made for financing it.

That is believed to be one factor accounting for the delay in completion of the state's full take-over of Aramco, in which Exxon, Social, Texaco and Mobil still have a 40 per cent interest. As long ago as 1974 the Government announced its intention of taking full ownership and the main elements of an agreement negotiated three years ago are to be back-dated to the beginning of 1976. Compensation has been settled and the main financial provisions are in operation under the deal whereby the four majors will act as a service company operating on behalf of the future Saudi National Oil Company.

They are satisfied with 17-21 cents per barrel that they would be allowed as a "fee" but concerned that this would have to come out of a 75-cent margin (deducted from the official selling price) that must also cover operating costs and a heavy investment programme. The funds would have to pay for exploration, installation of gas and water injection, and maintenance of pipeline and pumping systems, some of which need replacing. The scale of money involved can be seen from the fact that the first phase of a sea-water injection programme designed to keep up reservoir pressures has cost more than \$1bn. A 50 cents per barrel margin would leave about \$1.5bn annually for investment at an 8.5m barrels a day production rate.

Perhaps a bigger obstacle to formal conclusion of the deal has been the question of oil entitlements. The draft agreement as it stood until last summer laid down a minimum daily rate of 6.5m barrels. If the companies failed to achieve it they would incur penalties in the form of lower maximum entitlements. The upper limit was set at 7.7m barrels. Last summer, ironically—because of the slack market conditions and the curbs on production of Arabian Light—they had difficulty in lifting the minimum quota.

The maximum was cut subsequently to 7.2m barrels a day (though in the first quarter of 1979 it was raised to 8.1m). In negotiations on the take-over the Saudi Government has more recently been talking in terms of 7m barrels a day. Asked last month what the entitlement would be, Sheikh Yamani replied: "Less than 7m barrels a day." With the official production ceiling restored and kept in force it could be very much less in a few years' time, at least as far as crude oil is concerned.

One important factor in the equation would be the state's own marketing plans. The last officially published figure of Petromin's exports was for 1978 when they totalled just over 500,000 barrels a day. The level would be higher now because of several new commitments made by Petromin such as the agreement to supply 30-40,000 barrels a day to Taiwan this year and 50,000 to Liberia in the future.

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Bunkering

Petromin—which will become the Saudi National Oil Corporation—plans to boost direct sales. An indication of its ambitions was given by Dr. Taher last year when he spoke of transporting no less than 1m barrels a day through the Suez-Mediterranean pipeline.

Another aspect of the delay in finalising an agreement relates to the "incentive oil" that is being held out as bait for prospective foreign partners in the various joint ventures which are under negotiation or study.

The formula sought by the companies is 1,000 barrels a day for every \$1m invested. Three refineries that Petromin plans to build and operate in 50:50 partnership with Mobil, Shell International and Social-Texaco would absorb 750,000 barrels a day of crude,

some of which the companies would take as part of their reward.

The companies' interest in the projects derives from their concern to secure long-term supplies of Saudi oil. The Mobil and Shell projects have reached the "definitive stage". The Social-Texaco one, though, less far advanced, is still definitely alive.

Last November Petromin and the Royal Dutch/Shell group awarded to one of the latter's affiliates a \$21m contract for design and engineering for a 250,000 barrels a day refinery to be sited in the Jubail industrial complex. A month previously Petromin and Mobil commissioned a similar study at the same price for the projected 250,000 barrels a day refinery planned for the Yanbo heavy industrial area on the Red Sea coast.

In 1977 Mobil also undertook to manage construction of the 48-inch, 800-mile pipeline that will carry crude across the country from the Ghawar and Abqaiq oil fields to the western region with an initial daily throughput capacity of 1.85m barrels.

Last summer contracts worth \$400m were awarded for construction work on the project that should be commissioned some time next year. The pipeline is of strategic significance in that it will give Saudi Arabia an alternative export route avoiding the narrow and vulnerable Straits of Hormuz and Bab el Mandeb—in addition to Tapeline which can carry up to 500,000 barrels daily to the Mediterranean seaboard and which has been in operation again.

At Ras Tanura Saudi Arabia already has one of the biggest refining plants in the world which, in 1977, processed 430,000 barrels a day of products from a daily capacity of 500,000. (Another 200,000 barrels was pumped to the export refinery in Bahrain.) Nearly 100,000 barrels a day was supplied to Petromin's own refineries at Jeddah and Riyadh.

Most of this domestically processed crude was accounted for by internal consumption and the bunkering of tankers. The proportion would have risen in 1978 (for which no figures are yet available).

Saudi Arabia's own consumption was approaching the

400,000 barrels a day level last year and is expected to increase at a rate of over 25 per cent annually over the next few years. It will reach 700,000 barrels a day by 1983-4 and 1m by 1988, according to Dr. Taher.

The capacity of Petromin's refinery at Jeddah has been raised already from 95,000 barrels a day to 120,000. Expansion of its plant at Riyadh from 15,000 barrels a day to 115,000 by the Japanese company Chiyoda is scheduled for completion next year. A 90-mile pipeline from the Khurais oil fields that will be able to take a daily throughput of 800,000 barrels is being constructed by another Japanese concern, Niigata Engineering. The capacity of this field and three smaller ones nearby is being increased to a similar level to supply the country's interior.

To meet plans for rising demand at home Chiyoda is constructing a 170,000 barrels a day refinery at Yanbo which should begin production next year. In addition, under its draft plan for 1980-85, Petromin has submitted proposals for adding extra capacity of 200,000 barrels a day to the Yanbo plant and 150,000-200,000 to the one at Ras Tanura.

By 1985 Saudi Arabia could have refining capacity of 1.5m barrels a day and perhaps more than 2m. That will add to problems of over-capacity in West Germany and Japan as well as increasing the cost of petroleum products because of the greater expense involved in shipping them, compared with crude oil, and the investment in new terminals.

With a daily production ceiling of 8.5m barrels or so likely to remain for the indefinite future, Saudi Arabia building up its own direct sales, it seems that the four Aramco partners will have to settle for a crude entitlement very much less than they had envisaged.

Saudi Arabia, meanwhile, will be in a strong position to force customers to buy a proportion of products as a condition for receiving crude supplies.

In six years time the kingdom should have taken a big step forward towards fulfilling its ambition shared with other producers, of profiting to the fullest from the added value gained from sales of processed oil.



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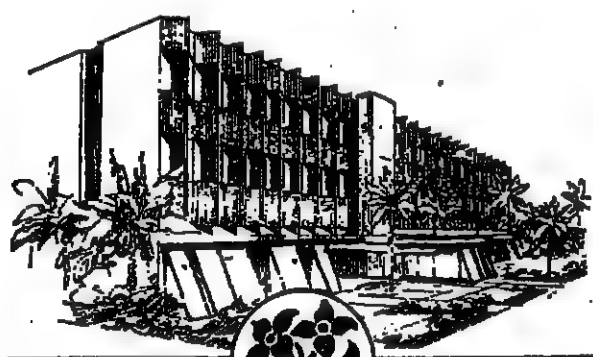




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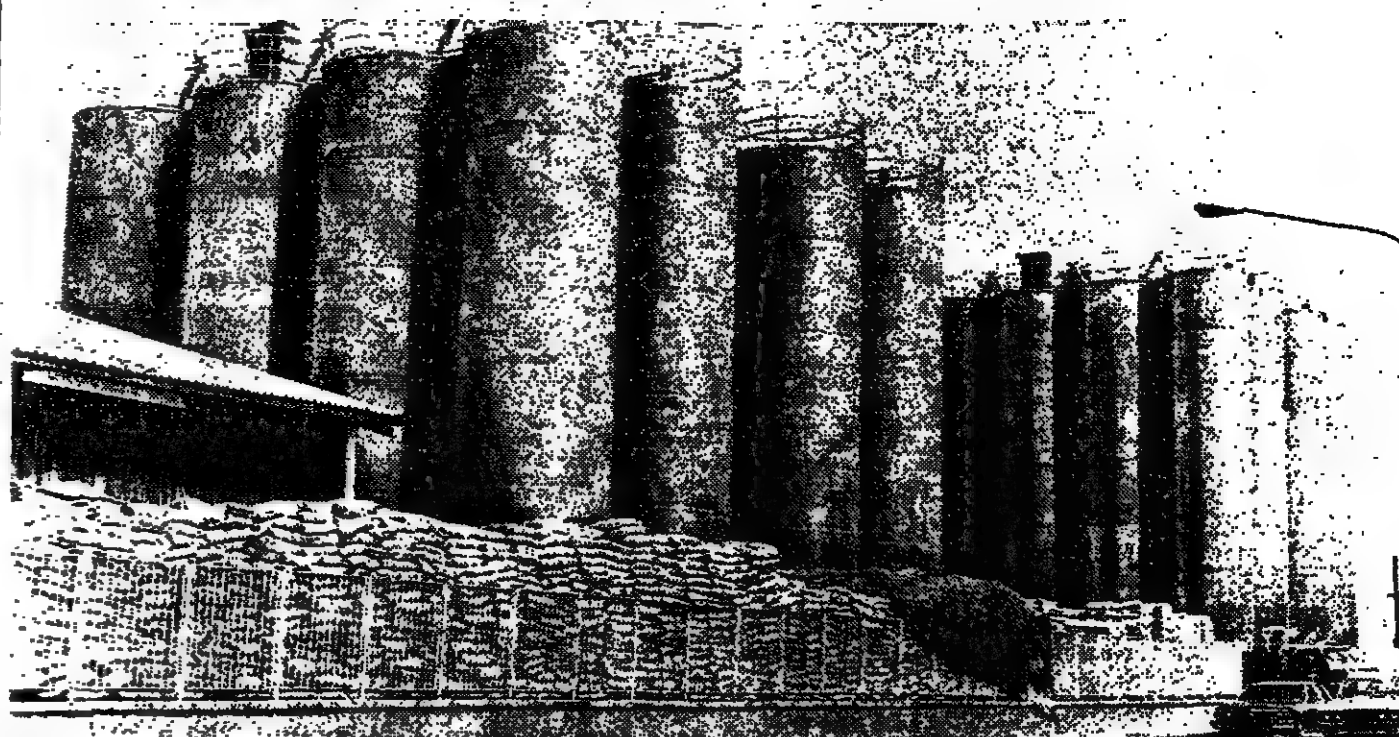
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SAUDI ARABIA X



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Trying to catch up

MANUFACTURING

JOHN TOWNSEND

FUTURE ECONOMIC historians, analysing Saudi Arabia's development in the last decades of this century, may well devote a significant part of their theses to the role in the evolution of industrial strategies of Saudis educated in Southern California. These highly intelligent and articulate men, consciously or unconsciously, are the architects of the "catch up with the West and especially the U.S." economic and industrial development philosophy. At a time when few people in Saudi Arabia had thought through clearly what development meant, or should mean, for their society, the Southern Californian Saudis were shaping policy.

It is doubtful if anyone is saying that they were wrong, but the question is being asked more and more whether the "catching up" school of development thinking is the only one possible for Saudi Arabia.

The one feature of the introduction of light manufacturing industry which is apparent to every Saudi citizen is that "catching up" industrially means bringing in foreigners to run industrial enterprises. This would not matter very much if it could be demonstrated that the foreigners were but a temporary expedient, there for a short period until such time as Saudis in sufficient numbers had been gathered, trained and given the requisite experience. But indications to date are that very few Saudis are interested in the industrial management role. They are natural entrepreneurs, outstanding at developing the quick and profitable deal but not interested in the long slow undramatic industrial motivation and direction.

Impressive

In terms of actual numbers of manufacturing units launched, Saudi Arabian industrial progress on the light manufacturing front is impressive. Future plans are ambitious. At a conference in Abu Dhabi earlier this year, Hisham Nazer, Minister of Planning, said that at present there were some 800 manufacturing projects in the Kingdom with a total paid up value of some SR 6.8bn (about \$2bn). He went on to say that by the end of 1980 he expected there to be about 1,500 manufacturing projects in the country.

A broad examination of light manufacturing industry in Saudi Arabia suggests that the number of projects and the capital involved in projects, interesting and important as these statistics are, could be misleading. A more detailed analysis brings the realisation that the great bulk of projects are very small and that there is much duplication. People who know the peninsula well speak of a "bazaar" mentality, that is, if one merchant in a bazaar in any town decides to stock, say, nuts and bolts, then before very much longer, most other merchants in the same bazaar will also be stocking nuts and bolts, irrespective of market demand.

Official awareness of this trend is indicated by the fact that the Ministry of Industry and Electricity has given notice that it is not prepared to issue any more licences for manufacturing units to produce, for example, bottled water, ice cream, animal and poultry feed, simple local clothing, paper tissues and paper bags, insecticides, or simple articles made of plastic—to name but a few of almost 100 individual manufactured items appearing on a list published by the Department. The manufacturing units operating are small and fragmented, and, within broad product ranges, there has been little attempt at standardisation. Of the 800 manufacturing units referred to by Hisham Nazer in his Abu Dhabi speech, some 400 have been financed by the Saudi Industrial Development Fund (SIDF). This fund was established in March 1974 to act as a catalyst for industrial expansion. It made its first loan in August 1974, and the number of approvals has more or less

doubled each year. A major part of the SIDF's lending activity has been in the private sector electric power generation industry; loans to these power generating utilities are in addition to the 400 or so ordinary industrial loans.

The SIDF sets out to act as a development bank and its project appraisals, carried out by a highly competent staff of professional economists and engineers, aim to ensure that loans are made only on sound commercial banking principles. SIDF is prepared to consider financing up to 50 per cent of a project's capital requirements. Officially loans do not carry interest, but a 2 per cent per annum administration fee is charged. Loans are intended to be paid back from the profits of the project financed, and pay back schedules are tailored to the cash generating projections of each project.

Liberal pay-back schedules, interest-free or very cheap loans (a prospective Saudi industrialist can also raise capital to buy the land for his project from the Real Estate Development Fund at 2 per cent), and an assured local market for the locally manufactured products should give Saudi local industries a considerable advantage, an advantage possibly offset in part by the fact of the need to employ expensive foreigners to manage and operate most light manufacturing plants.

The industrial licensing policy of the Ministry of Industry and Electricity is intended to ensure that there will not be excessive internal competition. In any event, local industries so far are on so small a scale, and the local market is so imperfect that there has been, as yet, no genuine testing of Saudi manufactured light industrial products.

That such testing will take place in the future is almost certain. As more and more industrial projects are launched, as these projects grow in sophistication and become larger, so will competition between locally produced and imported goods increase. Inevitably, too, there will be greater competition between rival local manufacturers.

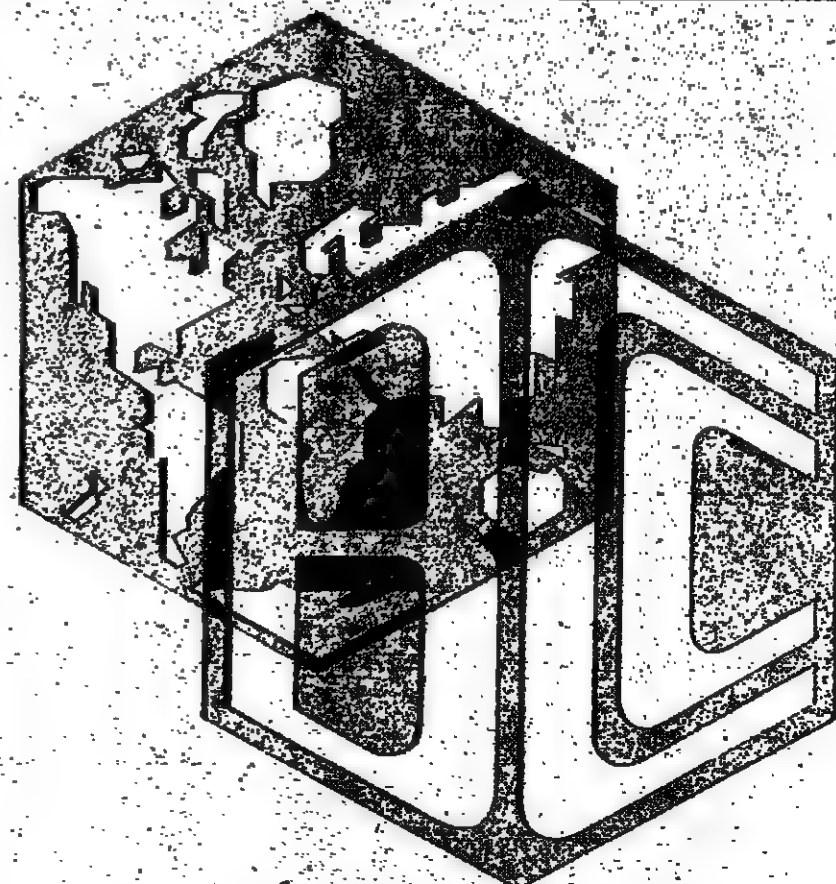
Capital

When this stage is reached, industrial strategies within the framework of overall national economic objectives and policies may have to be appraised. The

extreme cheapness of raising capital to launch industrial projects in Saudi Arabia, especially in an economic environment where most entrepreneurs have made already one of two fortunes as import agents and as contractors, is tending to have an effect not envisaged by planners. Just as in Europe and in North America rich industrialists, having made their fortunes in manufacturing, tend to buy farms as havens for their wealth, so do wealthy Saudis tend to start small manufacturing units. In each case, a commercial return on the capital invested can be very much less important than a status-filled extra activity which impresses one's friends and which is run by a professional manager.

Successful small manufacturing units in industrialised countries tend to be set up by people with manual skills themselves. No small part of the capital input of such manufacturing units is the innovative technical flair of the founder of a business.

Hence the successful Saudi light manufacturing business of the future is likely to be the joint venture between Saudi entrepreneurs and expatriates with saleable technical ideas. Few expatriate employee managers, no matter what managerial and professional skills they possess, tend to have the "do-it-yourself" workshop floor mentality which small manufacturing units need if they are to win and keep a competitive edge.



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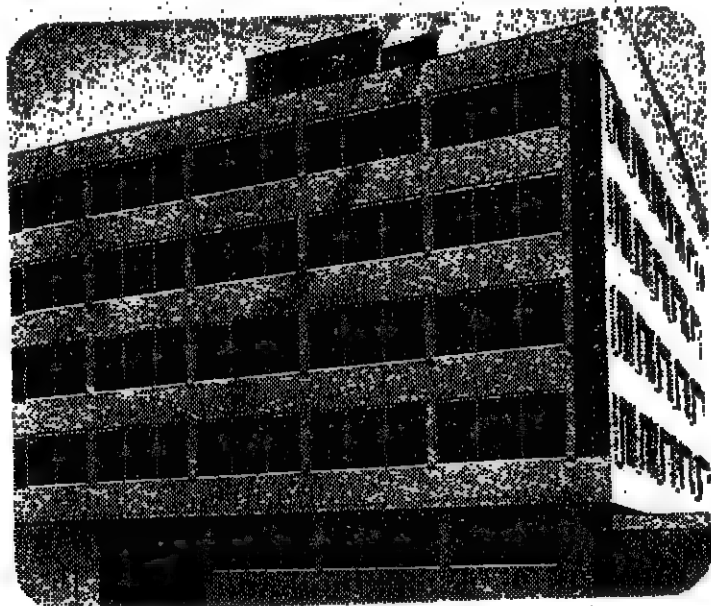
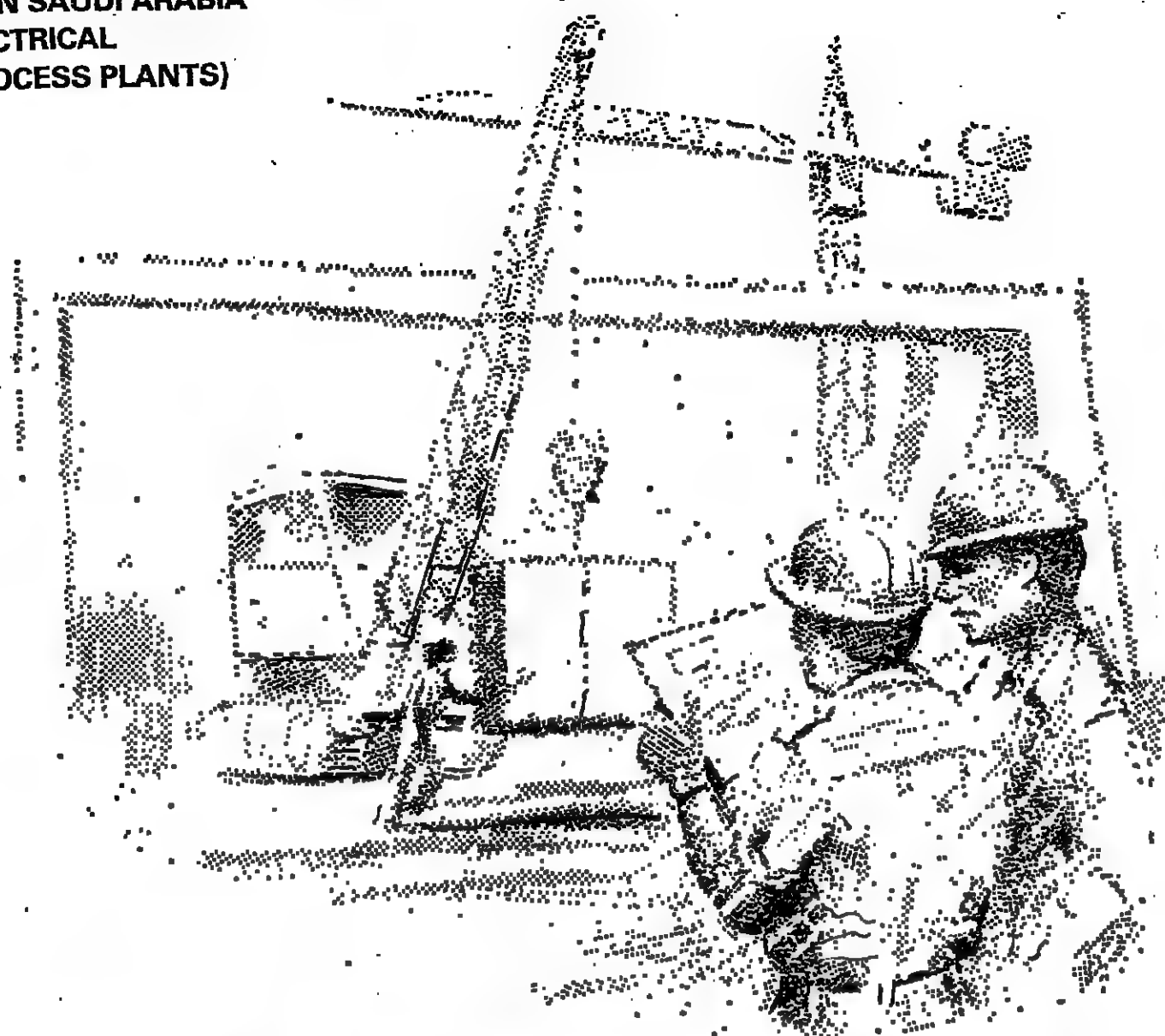
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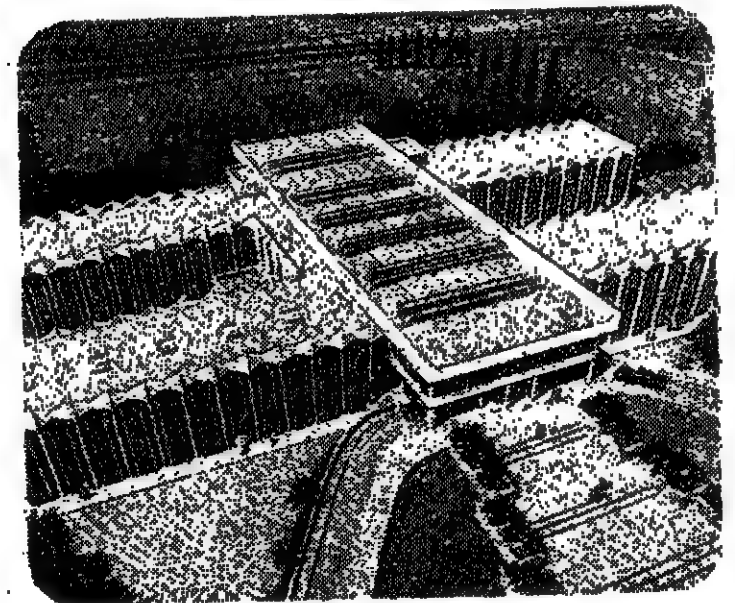
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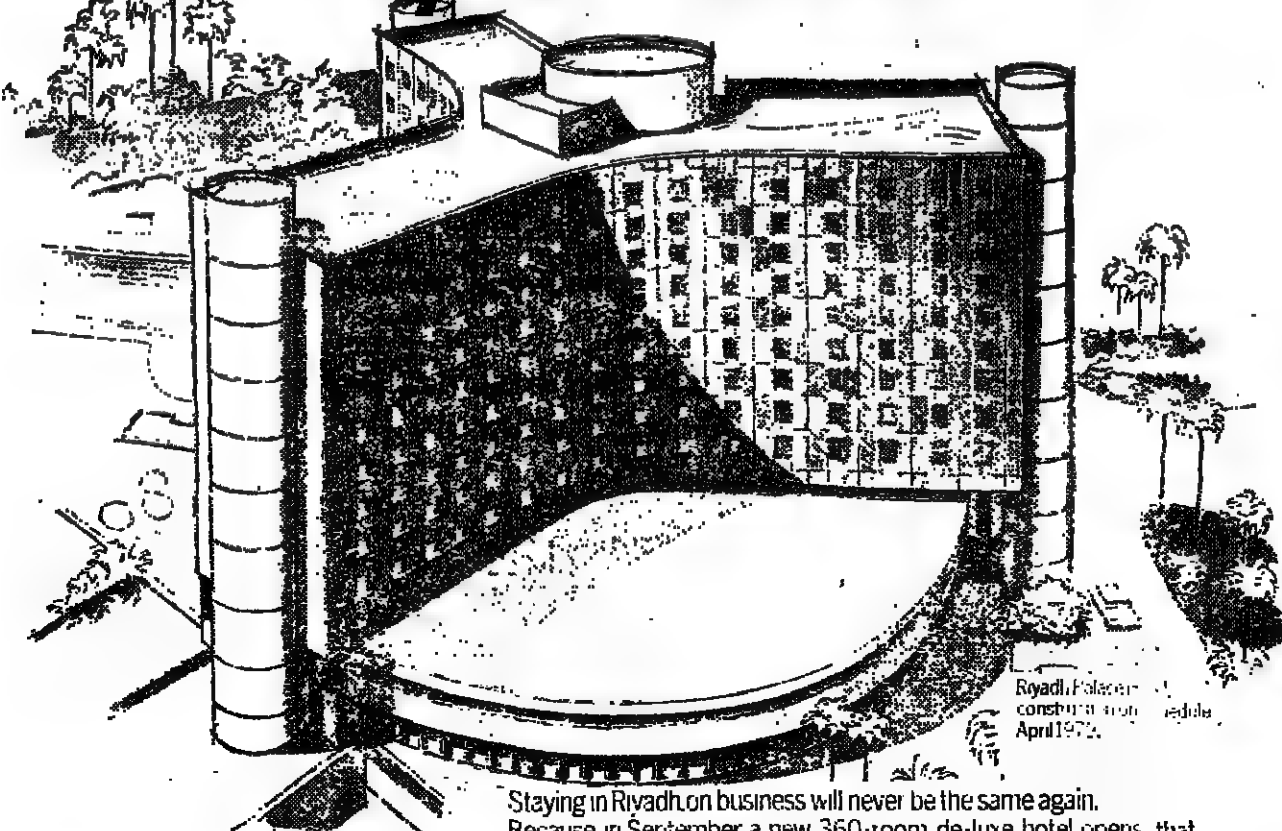
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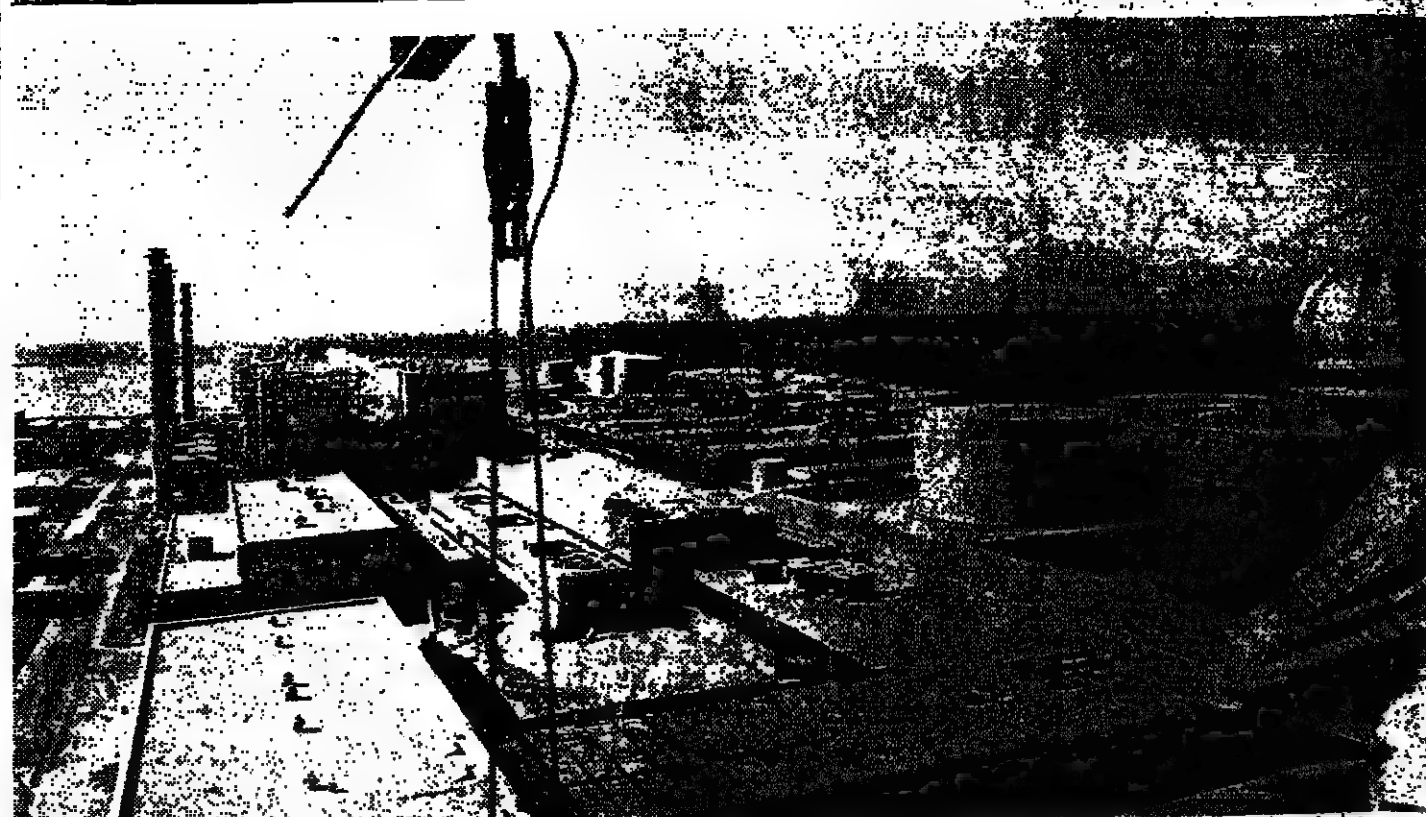
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SAUDI ARABIA XII



Desalination and power plant at Jeddah: the consulting engineers were Eustank and Partners; civil sub-consultants were Sir William Halcrow & Partners

The search goes on

WATER

JAMES BUCHAN

ON THE second day of this month, the Saudi Ministry of Agriculture awarded over \$1.5bn in contracts to launch a vast scheme to double supplies of drinking water to Riyadh. The project, believed to be the largest water scheme ever to serve a single town, will mine fossil water from a prehistoric reservoir which underlies the Eastern Province. By completion in late 1981, the project will provide an additional 32m gallons daily to the capital at a cost of over SR 2.7bn.

Such is the rapid expansion of the capital, however, and the utter inadequacy of the rainfall, that the project, named after the Wasia aquifer, will almost immediately be superseded. The capital's population of 800,000 inhabitants now consumes about 49m gpd. But the water table is sinking rapidly in the present wellfields and there is now no alternative but to supplement these supplies from desalination.

At Jubail, 375 miles across the Dajana sands towards the Gulf, desalination plants producing 210m gpd will be built. By 1985, according to Dr. Abdul Rahman Al-Sheikh, Minister of Agriculture and Water, Riyadh will be receiving an extra 175m gpd, piped from Jubail and mixed with the Wasia stream.

The truth is that for the first time in the history of the Arabian Peninsula, population and ambitions have been permitted to grow beyond water supplies—and at such a rate that the Ministry and the Saline Water Conversion Corporation are frantic to keep up. In a country four-fifths of which is so arid it can support only limited grazing by nomads, the Government has been obliged to give priority to finding water—from limited and fickle rainfall, from groundwater reserves that are poor in quality and ultimately depletable, and from seawater, which though unlimited is extremely expensive to process.

At the same time, in order to curb rural depopulation and the rapid increases in food imports—57 per cent last year—the Government is paying more attention to agriculture, which can only place an additional strain on existing supplies. The conservation instinct has vanished among settled farmers and in the major towns, whose ravenous appetite for water for drinking, construction and industry is growing rapidly with the influx of immigrants and without regard to waste. Their future now rests with the generosity of the sea. According to demand projections from the SWCC, the Western Province towns will consume 194 mgd in 1985, over half of it from desalination: Riyadh will need 238 mgd, more than two thirds from desalination, and the Eastern Province towns requirements 110 mgd, nearly three-quarters of which will have to come from conservation.

Rainfall can provide little help. On average, the 800,000 square miles of the country receive only 10 millimetres a year and precipitation varies greatly from year to year. The only area to receive enough rain to permit a settled and extensive agricultural base is the mountainous south-western province of the Asir. Here the south-western slopes catch the summer monsoon and an annual rainfall of about 30 centimetres has allowed extensive terraced agriculture, groves of wild juniper and acacia, and relatively dense populations. On the lower slopes, Bedouins graze herds of over 1.5m sheep and goats and about 800,000 camels. Elsewhere in the Kingdom, long periods of drought alternate with freaks of weather. In January, two people died in a snowstorm in Rafha near the Jordanian border. In March, a shower north of Riyadh makes the desert bloom with wild irises. Throughout the winter months, periodical downpours cause flash floods that are destructive to roads, bridges, crops and settlements.

On the morning of January 14, the most destructive downpour in nearly 25 years hit Jeddah. They also turned black, and in the space of three hours, the heavens dumped on the city more rain than had fallen in the whole of 1978.

It was the worst downpour since December, 1956, when the suburbs of Mecca and even its great shrine were badly flooded. But lesser rains are annual events and merchants and the municipality are always taken by surprise. There is rain, but it invariably falls in the wrong places in the wrong quantities.

As the ruins of pre-Islamic dams in the Taif area, Wadi Najran and Al-Khaybar show, the harnessing of this savage and unpredictable rainfall has always been the key to agriculture and the Ministry of Agriculture has undertaken a new dam-building programme to permit more extensive and less risky cultivation in the wadis.

Dams

The largest of the new dams is the Malaki Dam across Wadi Jazan, which can hold 71m cubic metres and actually overflowed during heavy rains in the south-west last year. It is the basis for a project designed by British consultants Sir William Halcrow and Partners to irrigate 6,000 hectares and due to be finished this November. A dam of similar size has been built near Abha and a half a dozen smaller dams have been completed, mostly in the Asir.

Four more are under construction and a further 15 in the Asir alone are under design. The Canadian consultant, McLaren International, is completing a two-year study on the development of surface and sub-surface water in the Asir in relation to settled farming, stockbreeding and domestic supplies. Beneath the massive petroleum-bearing structures of Ghawar, Berri and Safaniya, and separated by layers of gypsum, are reservoirs of water called aquifers—the Alai and Khobar, the Umm er-Radhuma, the Aruma and the Wasia. Like the oilfields, they are relics of the period when the province was under water and of periods of greater rainfall, between 20,000 and 40,000 years ago. From outcrops below the Tuwaiq scarp near Riyadh, these aquifers dip shallowly down towards the present shore line.

Since 1977, the British consultancy Groundwater Development Consultants has been surveying the exploitation of the Umm er-Radhuma as a base for widespread agriculture in the Eastern Province. But the extremely poor quality of the soil above the aquifer, the high capital costs of well-drilling and irrigation systems and the shortage of people, as well as their reluctance to work the land, must make implementation of the scheme a distant prospect.

The wholesale import of labour—as at Hase—would presumably be self-defeating at a time when the Third Five-Year Plan now being drawn up will attempt to reduce dependence on non-Saudi manpower. The strategic desire to reduce dependence on foreign countries for such an important commodity as food is cancelled out if it is at the expense of creating large foreign communities within the country.

Riyadh is fortunate, however, in that the aquifers do provide a reliable source of drinking water and water for the parks, gardens and industry of the expanding town. The main water supplies come from very deep wells around the town and in the Al-Majma'a aquifer to the west. New supplies are being brought in from 16 wells up to 40 miles from the capital. Minor water will be pumped out when the Wasia begins to flow in May, 1981.

The aquifers are vast. After 50 years of peak pumping of 52 mgd at the Wasia, the consultants estimate that only 10 per cent of the available water will be exhausted. But recharge is low. Some of the Wasia gutterpiped and as the water is drawn up the water table goes down and with it the quality of the supply. This is evident at Khairi, south of Riyadh, where the gypsum has fallen away to reveal groundwater at the bottom of great holes—Abdul Aziz watered his camels there before the surprise of Riyadh in 1903. Water extracted for arable and dairy farming in Khairi has lowered the water level considerably.

Desalination

As the water table drops, the brackishness of the water increases. There are instances of pumping equipment at Hawab and Salboudh corroded to nothing in a year. Two reverse-osmosis desalination plants have already been built to treat aquifer water and a third—the largest in the world—is tentatively planned for the later life of the Wasia. However, this will depend very much on Jubail plans, since the addition of 175 mgd of desalinated water to the Wasia stream would make the plant unnecessary.

The future as regards domestic water supplies and water for industry lies with desalination. Saudi Arabia is easily the largest export market for desalination processes, both reverse osmosis, which cannot yet treat seawater, and multi-stage flash, a condensation process developed by the Glasgow company, Westgarth. Originally developed for use on ships, the technology has had customers in Saudi Arabia for 70 years. In 1907, the Ottoman government installed a condenser on the Jeddah ferry-shore which produced a trickle of squalid water until the Great War cut off supplies of coal, and

timber used in its place damaged the boiler.

The shards of al-kidassah, sentimentally set in concrete, now point the way to the smoke stacks of Jeddah I, II and III, and to the site of Jeddah IV, which will raise Jeddah's supply of desalted water to nearly 50m gallons daily in 1980.

The SWCC was entrusted in 1978 with an ambitious programme of providing 213 mgd of desalinated water by the end of the Five-Year Plan next year. This goal will not be reached, although installed capacity will probably exceed 180 mgd. The delays started in 1976, when disagreements between the SWCC, the Ministry and other Government departments led to the cancellation of contracts for Jeddah IV and four other plants on the eastern seaboard. These were compounded the following year when the head of the SWCC, Prince Muhammad Al-Faisal, resigned complaining of interference—apparently again over Jeddah IV. More than 500 men in contracts was finally awarded last May, for a 25 mgd plant at Yanbu, a small plant at Khairi and support work for the vast Jubail project. But budgetary stringency this year has held up the award of Al-Khobar II (50 mgd) and there is apparently no budgetary provision for Jubail, which will be built in three simultaneous phases.

The new governor of the SWCC, Abdul Aziz Al-Rashed, said recently that Saudi Arabia, after 20 years in the field, was now in a position to pioneer developments in desalination technology. He spoke particularly of plans to develop a single plant of 60 mgd—considerably larger than anything so far built—and research into solar and nuclear-powered plants.

The multi-stage flash process also produces about 1 MW of power for every million gallons, and the monster plant now under study by the Saudi-U.S. Joint Committee on Water and some economies of scale, but desalination remains an expensive business. Desalinated water, for example, is far too costly to use in agriculture. In Saudi Arabia, it takes eight gallons of water to grow a single tomato.

Because of this the Saudi Government is giving some attention to the search for alternative sources of water. The UK National Research Development Corporation has been contracted to look into the possibility of recycling water as part of a larger effort to draw up a national water plan. But the kind of extensive re-use of waste water common in southern England and elsewhere in Europe would meet considerable opposition from consumers in Saudi Arabia, according to the consultants.

Several other avenues are being investigated, and such hoary projects as supplying drinking water in empty crude tankers receive the occasional airing. The most interesting of these is a scheme to station Antarctic icebergs off the Saudi coast as a water supply for short-lived agricultural settlements, appears to have lost Saudi support. The resignation of Prince Muhammad, former head of the SWCC, who had offered Saudi funds for research into the scheme, combined with the weight of global ridicule brought on Saudi diffidence. The scheme is no longer discussed. For the moment, at least, the only practical solution is desalination, any post.

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Major projects ahead

AGRICULTURE

H. BOWEN-JONES

A CONSIDERATION of agricultural drive in Saudi Arabia may seem somewhat sanguine when set against a background of relatively slow growth in farming production, the immensely negative resource attributes of so much of the Kingdom and the chronic manpower shortages which affect so many activities. And yet the evidence now clearly points to a coming decade of quickly accelerating agricultural transformation, this following the past decade of slowly gathering momentum.

The period between 1970 and 1975, that of the First Plan, it is true was one in which agricultural production value grew more slowly than any other sector, but the average annual rate of 3.6 per cent was considerably higher than the world average. The difficulties of arid zone agriculture can be exemplified by the enormous fluctuations in the wheat harvest between a low 63,700 tons in 1973-74 and a high of 153,400 tons in the succeeding year, which was then followed by a two year decline to the 1976-77 level of a little less than 100,000 tons; even so the running mean shows a reasonably steady improvement while vegetable and fodder production figures have climbed much faster. The truth is of course that so far the 1970s have largely been characterised by a slow climb in the foothills of agricultural production, and only now is the pay off from a great deal of earlier effort beginning to show.

In some regions, such as the great oasis of Al Hasa, very large technical investment has been made in areas where traditional agriculturists have long been established. Here change can only take place at a rate acceptable to existing farmers, and the key to success lies in demonstrating new and profitable opportunities through extension and advisory services. In other regions the emphasis has been on the reclamation and exploitation of virgin land and water resources, for example at Haradh and Dawasir, and here the demands for technological and management capability as well as for capital have been enormous. And the whole while it has to be remembered that the foundations for development were barely completed by 1970—the data studies for public land distribution, the national resource surveys, the establishment of a strong Faculty of Agriculture at the University of Riyadh, etc.

Agriculture now stands on the launching pad. Two major research and development facilities at Hofuf and Qatif, staffed by trained Saudi Arabians assisted by a great range of foreign specialist groups—from Britain, Germany, France, the U.S. and Taiwan among others—have already produced an enormous volume of trials results ready for application in irrigation, livestock and fodder production. Other animal husbandry centres are well established at Al-Medinah, Al-Munawrah (Where there is also a data research centre) and Dirab. Range improvement projects at Huma, near Taif, and Ara' in the northern province are similarly well established. The Ministry of Agriculture and Water now also has agricultural equipment and other training centres and central laboratory facilities near Riyadh.

Demand

At the other end of the spectrum lies demand. While agriculture (including pastoralism) may still absorb over 30 per cent of the labour force, probably over 80 per cent of the population is dependent on commercially available foodstuffs. Between 1969 and 1977 imports of live animals, fresh and frozen meat and chickens rose from SR 143.3m to SR 889.4m, and the imports of flour and rice almost trebled in value. Generally high incomes and living standards have particularly strengthened demand for meat, milk, poultry and eggs, the high-value high-protein products. This demand has been particularly concentrated in the three main regions in which economic activity and prosperity have been greatest. Hilar—including the major centres of Jeddah, Taif, Mecca and Medina; central Nejd with Riyadh and its satellites; and in the east the near-conurbation of Dammam, Al Khobar and Dhahran. Even now, however, provincial and secondary centres, such as Tabuk in the north and Abha in the south-west together with others, have become significant demand centres.

Between the growing technical capability created by Government and raw market demand lies the critical area of Government intervention, ranging from massive investment in development projects to policies of subsidising consumers and producers of agricultural products. During most of the 1970s such intervention was performed rather heavily handed, sometimes rather unselective and frequently contained some internal contradictions. This was not surprising given the small size of the Saudi Arabian population of basic data, an inevitable reliance on foreign expertise and, perhaps above all, a complex of varying governmental objectives ranging from social welfare to a lessening of dependence on imported food. This was the period in which some SR272m. was spent in the basic reconstruction of irrigation and drainage systems in Al Hasa, of the Wadi Jizan dam and irrigation project in Asir; it has also culminated in a great range of producer subsidies e.g. of SR0.30 per kilo of rice and SR0.25 per kilo of wheat, 50 per cent of the cost of chemical fertilisers, SR30 per head of sheep flocks numbering 40 or more and SR50 per newly planted date tree and many others.

Inevitably there has been waste, inevitably there have been incompatibilities—in purely economic terms Saudi Arabia needs fewer datepalm trees rather than more, and in human terms a career in "dirt-farming" has proved far less attractive to pastoralists than has a move to the cities. However, through a relatively lavish use of the one plentiful resource—money—Saudi Arabia has not only obtained some considerable production responses but is winning through to a remarkable degree, given the rapidity of change, to a considerable level of sophistication in its approach to agriculture.

At one extreme one can adduce the case of Buraydah, 60 km north east of Riyadh where high temperature water from very deep aquifers will not only supplement Riyadh's town supply but will be linked with a

large hydroponic agricultural production unit. At Jizan some 50,000 farmers are being involved in a major regional development scheme, which, based on the Wadi Jizan flood control and water storage dam, will provide marketing and support services as well as new land and new production opportunities. Najran (also in Asir), Buraydah and Khari in the central region, as well as Wadi Dawasir to the south, are among the areas where major state-financed large-scale projects are now under way, more and more hard-headedly controlled by an increasingly skilled Ministry management. In the main agricultural regions there is also an accelerating private initiative, particularly in meat, meat and poultry production, an initiative especially important in that much private capital, which traditionally would have flowed into real estate and commerce, is now being reinvested in the land.

Mature

Ironically, it is this increasingly mature governmental and private drive in agriculture which is creating a manpower problem different from that experienced in the last decade. Then the difficulty was in retaining or obtaining on the land now: the government has to ensure that ever-increasing demand for electricity is met. Extensive blackouts last summer in the Riyadh area worried the government and determined steps have been taken to try to make sure that there will be no recurrence this year. Ministers do not need to be reminded that it was the power failures causing extensive blackouts in Iran in the summer of 1977 that first made the average Iranian aware of the inefficiencies of the Shah's government.

But with demand increasing at an annual estimated rate of 60 per cent, and a fragmented, largely private sector power-generating industry, it is difficult for the government to be certain that its best intentions are translated into additional generating and distribution capacity fast enough to meet the rising consumption. First steps were taken to consolidate and to rationalise power generation in the Eastern province (where there is a concentration of industry) in January 1977. In that month, 26 private electric utility con-

cerns plus the massive and sophisticated Aramco network, were consolidated into the Saudi Consolidated Electric Company (SCECO). Aramco has a contract to manage this \$1.45bn enterprise, in which the Saudi government has a 40 per cent share.

Combining these units into one integrated network was not the work of an afternoon. Naturally, before the amalgamation each individual unit had had little incentive to standardise, and management skills extended from the great professionalism of Aramco to the most basic.

The process of consolidation takes time: SCECO plans to have a consolidated regional grid in the Eastern province by early 1982. Already a 115-kv loop covers the more densely populated coastal area of the province. The 40 small generating units currently producing power for the Riyadh area are being consolidated into one production and distribution company. The merger must eventually result in large centralised generation units and the standardisation of transmission systems. Ultimately they

probably will have a link to the Eastern Province grid. The major towns of the Red Sea coast, having large desalination units and projects for even more desalination plants, are relatively better off. By the end of 1980, electric power capacity as a product of the desalination process is expected to reach 1,200 MW in the Jeddah and Yambu areas.

There is no serious thinking in the Kingdom about a national grid. The distances involved would make such a grid enormously expensive, even with the country's financial resources. Increasingly there is an awareness that the country's finances are far from being infinitely large. But there will almost certainly be four, or possibly five, regional grids: the Eastern Province, the Riyadh area, stretching north to, but not including, the town of Hail, the northern and southern Red Sea coast areas, and possibly the northern provinces.

The future shape of these grids should appear when the report of the U.S. consultants Charles T. Main, working under the aegis of the Saudi-U.S. Joint Economic Commission, is published. This report covers a 25-year electrification programme for the entire country.

The Government has tried to leave the power supply industry in private hands, but increasingly it is realising that the private sector requires at least a framework of national policy and some assistance with pricing if the kingdom's best interests are to be served. All private companies are therefore subsidised.

To ensure that the private sector has access to capital for the necessary expansion, the resources of the Saudi Industrial Development Fund were made available for private electricity projects and the financing of such projects rapidly became a major part of the development fund's activities.

The fund provided financial backing for the establishment of SCECO and is also involved in the consolidation of the various Riyadh power generation and distribution systems. As at the end of 1977, SIDA had made a total of 74 loans totalling SR 4.4bn (\$1.3bn) for electricity projects.

The need to add additional generating and distributing capacity, plus the necessary management and maintenance services, to meet the sharply increasing demand is likely to be one of the most pressing domestic problems facing the Government of Saudi Arabia over the course of the next two to three years. This issue could very easily have important political ramifications.



Fresh milk is produced at four Masstock dairy farms near Riyadh, and is marketed in the east coast towns under the Almarai brand name.

Regional grids needed

ELECTRICITY

JOHN TOWNSEND

THE DEBATE in Saudi Arabia on the subject of industry in the kingdom does not extend to that other arm of the Ministry of Industry and Electricity, electric power generation and distribution.

Throughout the country, people have become accustomed to the benefits of electricity, and especially air conditioning in the torrid months of summer. There is no way back now: the government has to ensure that ever-increasing demand for electricity is met.

Extensive blackouts last summer in the Riyadh area worried the government and determined steps have been taken to try to make sure that there will be no recurrence this year. Ministers do not need to be reminded that it was the power failures causing extensive blackouts in Iran in the summer of 1977 that first made the average Iranian aware of the inefficiencies of the Shah's government.

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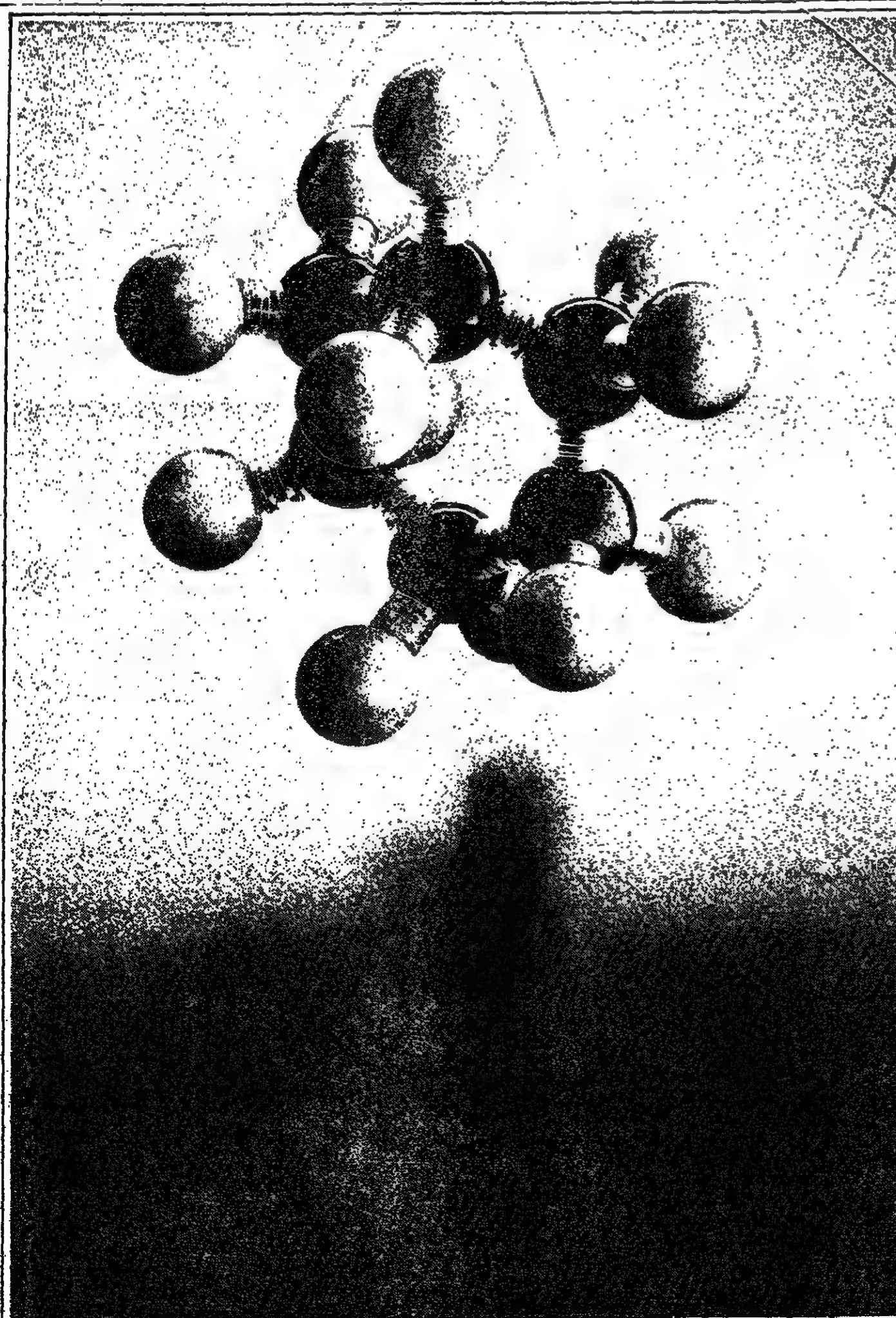
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SAUDI ARABIA XIV

Foreign labour a worry

MANPOWER

JOHN WEIR

SAUDI ARABIA is uncomfortably aware that it is completely dependent on foreign labour. Nevertheless, it is increasingly determined to control the massive influx of workers (from Asia, Africa, Europe and the Americas), in order to keep Saudi Arabia for the Saudis.

The decision last summer to insist that all foreign workers be there legally has brought fear into the streets of the cities, caused severe disruptions in the casual labour market and demonstrated the Government's deep concern over the human sub-structure on which its economic development rests.

Each Hajj brings a new infusion of illegal workers from the world's poorest countries to melt into the cities of one of the world's richest. Worry over these vast and often fraudulent shipments of manpower is understandable.

The second Five Year Plan's projection of a non-Saudi labour force of 812,600 by 1980 now seems wildly optimistic but as Sheikh Hisham Nazer, Minister of Planning, said in a recent interview: "I think our successes in plan implementation in recent years would have been far fewer if we had not been so constantly mindful of the need to regard our Second Development Plan as flexible."

One reliable report recently estimated that out of 5m Saudis, 1m are in the labour force compared with 1.3m foreigners: 30,000 from the Far East, 300,000 from the Indian sub-continent, 400,000 from the two Yemens (with 180,000 in the Western Province), 350,000 from Egypt, and 50,000 from Europe and the U.S., with the remainder from assorted countries in the Third World, including other northern Arab States.

Interned

The dangers of exposing the have-nots to the blinding wealth of Saudi Arabia were perhaps never more evident than after the theft of a SR 5m payroll for workers employed on the military hospital in the capital by Phillip Holtzman. All Pakistan, Indian and other casual labourers were reportedly interned behind wire fences at the camp outside Riyadh. In the manner of Mayor Daley's Chicago, tough action paid divi-

dends. A night watchman eventually remembered seeing two West Germans enter the main office after hours. They are now in prison.

An even stronger motive for the crackdown on foreign labour than crime prevention was the gnawing sense of not knowing who was doing what, and where in Saudi Arabia. And so a relentless campaign to round up unauthorised workers was launched. Prince Naif, Minister of Interior, announced on March 10 that in the first six weeks of this year 33,000 illegal aliens had been deported. The frequent warnings and promises of vigilance can only mean that the purge will continue.

Sudanese and others living in the poorer sections of the city say a knock at the door in the middle of the night is not uncommon. Husbands can come back from a day's work to find their wives or parents have gone. Those arrested are usually held incommunicado for three days before being shipped back to their countries. Those who can get word out and eventually show their legal documents pay a fine of up to SR 600.

At a time when Islamic fundamentalism is said to be on the rise, Pakistanis report that many of their compatriots are returning to their country disillusioned with their holy land and its religion.

This year's Hajj was the most strictly controlled in memory. On arrival pilgrims were made to immediately board buses at the airports and ports. They were then immediately driven to Mecca. The matrasuifs, or Hajj guides, were instructed to keep a close eye on their flocks. At the end of the Hajj, the over 830,000 pilgrims from outside the country, a 13 per cent rise over last year, were virtually escorted to the aircraft, ships and buses that were to take them home.

If contractors have had trouble with fluctuations in labour supply and wages since the crackdown, they can at least look forward to a more regular and controlled flow of workers. Day wages, which rose from SR 35 to SR 85, when workers were lying low during the first summer raids, have now ebbed to about SR 50.

Two of the most visible groups of labourers are the Koreans

and the Yemnis. Because of the serious shortage of manpower in South Korea, particularly of skilled labour, workers from that country rarely stay longer than a year, which is of particular attraction to wary Saudis. Their discipline and energy are legendary. Saudis are bemused and even a little condescending when they see the hordes of Koreans toiling under the blazing sun in almost every Jeddah street.

Problem cases are immediately shipped out. A Korean official in Jeddah even went so far as to say that those who break Saudi or Korean law automatically resign and go home because "they have failed their duty." They work a 48-hour week and earn about \$800 a month, only marginally more than they would make back home. Most are brought in on block visas by Korean companies and, after Korea's \$2bn contract bids last summer, their numbers are expected to increase. In 1974 there were 4,000 Koreans. There are now an estimated 40,000.

Advantages

Yemenis are the only group in Saudi Arabia who are not, in effect, indentured servants. Their residence permits are not tied to a labour contract. Consequently, they are the only legally fluid labour pool.

Despite their unique advantages, Yemenis face stiff competition since the issuance of block visas was legalised three years ago. This, coupled with the availability of higher wages in North Yemen, means that their numbers are decreasing especially when compared to Pakistanis the group said to be growing the fastest.

The Saudi labour force is confined mostly to the management level desk jobs, and to certain services such as road haulage and taxi driving and tea-making. There are very few Saudis in the skilled, semi-skilled and unskilled labour sectors. But

Aramco have had some success in training men for carrying out a wider range of functions. Sheikh Kamal Sindi, Director-General of Saudia, said the TWA management contract is about to be scaled down to a technical services agreement, virtually all middle and senior level management positions are now filled by Saudis.

Aramco, which has been training Saudis at all levels since its inception, is soon to be nationalised, having cheerfully worked itself out of a job. Sheikh Kamal said that TWA will become no more than a recruiting agency: "When we need, say, 20 mechanics, TWA will provide them but we will be in charge."

His example is apt. TWA officials reveal privately that, though Saudis make excellent pilots and administrators, Americans and other foreigners will be wielding the spanners for years to come.

The Government started its Vocational Training Directorate under the jurisdiction of the Ministry of Labour and Social Affairs in 1963. Its effect has not been negligible, despite the priority given to the development of so-called "human resources" which in the 1979 budget was allocated SR 15,700.

Vocational training centres have been built or are planned for virtually every city and major town in the kingdom. In July, Mr. Ibrahim al-Anqari, Minister of Labour and Social Affairs, signed a SR 25m contract with the U.S. concern Frank Holmes and Company for the design of 10 training centres in Jeddah, Riyadh, Dammam, Qasim, Najran, Al-Easa, Abha, Bisha, Taif and Jizan. The Ministry recently put out to tender, requiring letters of intent to be received by May 5, 1979.

Young Saudis are regularly exhorted to join a vocational training programme and are paid from SR 500 a month to SR 1,500, as well as being given free room and board

and transportation.

Sheikh Ahmed Jaffal, of E. A. Jaffal and Bros., established a special training programme in 1976. The programme is now linked to the Mercedes truck assembly plant, a joint venture with Daimler Benz and the kingdom's only such industrial project.

There are 38 young men between the ages of 16 and 21 enrolled in the four-year programme. Half of them are Saudis. Next year's class of 17, selected from an applicant pool of 30, are all Saudi citizens. They are given a monthly stipend of SR 500 for the first two years and SR 1,400 for the last 24 months of training. The programme is a considerable private investment but the students are under no obligation to join Jaffal after graduation.

Nevertheless, Jaffal's National Automobile Industries are heavily dependent on Turkish imports from Germany, and the training centre will not graduate its first class of 16 until the end of 1980.

Training

Saudis from the villages and outlying regions have taken to lorry-driving in droves. It is considered an honourable profession and it has certainly been a lucrative one, though a dangerous one, too, given the rate of accidents.

In 1976, 25,311 trucks were imported; 15,927 in the 16-tonnes-and-over class, dominated by Daimler Benz, and 9,384 in the 5-16-tonnes group, the largest share taken by General Motors.

According to a recent market survey, almost all owners have a small fleet of up to five trucks which they and their immediate family members operate. In the mid-1970s, at the height of the construction boom, these hardy bedouin were taking in around SR 30,000 a month but, as the transport market is now flooded and the Government-generated economy has shifted into a lower gear, they now make between SR 10,000 and SR 15,000—still more money than there is to be made back on the farm—or with the tribal herds.

Of the 170 owner-operators interviewed for the survey, 48.1 in what sectors.

per cent transport building materials, 33 per cent general cargo, 11.5 per cent oil products and 7.1 per cent water.

As a developing country, Saudi Arabia is almost unique in depriving itself of half its labour force. Women are not allowed to work and, when it could no longer be ignored that they were working in increasing numbers, a decree went out last May from the Ministry of the Interior forbidding the employment of even foreign women who happen to be in the Kingdom because their husbands work. Parsons was reported to have put 60 female employees on temporary leave. They have now all been replaced by male secretaries and clerks from the sub-continent—a needless import of more foreign manpower the Government does not want.

For the expatriate wife (no foreign career women are allowed in the country), this is, at worst, a temporary inconvenience. For the Saudi woman it can be an intensely frustrating fact of life. Foreign companies say they often get calls from graduates of the women's universities asking for jobs. When the women are turned down, they are often very bitter. With the establishment of girls' primary education in 1958 under the patronage of Princess Iffat, wife of then Crown Prince Faisal, a steady progression developed from primary schools to secondary education to university and graduate programmes for women.

The next logical step in the sequence is employment and a fuller integration into society but few Saudis are willing to predict when the country will be able to sustain such a change. Medicine, teaching and social work are virtually the only outlets for the Kingdom's trained women power.

Market researchers say the Saudi Government is keeping a wary eye on manpower. Ministries and private investors have sought the Western penchant for surveys and are commissioning them faster than they can be completed. They are asking how they can bring their own people into the labour force, what incentives are needed for a worker to move from his village outside Mecca to a factory in Yenbo, or how many foreigners will be needed



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Curbs add to problems

THE PAST year has been a very difficult and disconcerting one for companies undertaking work in what is the world's largest market. Just as the Saudi economy seemed to be settling down to a steady pace and inflation had come down to a much lower level, the industry was confronted with new problems in addition to the continuing and traditional ones of bureaucratic inefficiency and the endemic disruptions caused by the religious fast of Ramadan, holidays and the pilgrimage period.

Chief among the problems was of course, the curbs on Government spending, decided upon last June to reduce inflation further and curtail the considerable waste of money that has resulted from lack of tight supervision. In Saudi Arabia the State is responsible for over 90 per cent of a construction programme that last year was reckoned to be worth some SR 60bn.

Even the slightest shift in policy in of crucial importance to contractors. The fiscal restraints introduced amount to a major change that has badly shaken many of them. To make matters worse for them there has been reorganisation and chaos in the labour market that has added considerably to costs by removing casual workers from the country.

From the beginning payment delays—which at the best of times tend to be the rule in Saudi Arabia rather than the exception—grew longer. The trouble began from the original directive in the effect that departments were not to spend more than 70 per cent of their budget allocation without referring to the Ministry of Finance. It was interpreted in different ways.

Controls

The Ministry of Agriculture and Water and the civil aviation wing of the Ministry of Defence for a while were reported to have slashed back payments due on all contracts by 30 per cent. Others scaled down or delayed projects. The Ministry of Finance contributed to the arrears by minutely scrutinising actual payments and tightening controls on those it considered wasteful.

In September, pointed emphasis was given to the rejection by the Ministry of the Interior of a \$400m bid by a U.S. company to update the highway patrol system. "Extravagant" specifications from consultants, as well as alleged over-bidding by contractors, were condemned at the outset of the financial year.

A new catch-phrase in Riyadh—apparently coined by Mr. Mohammed Aba al Khali, the Finance Minister—is "every Riyal in its place." The length of delays in the payment for certain contracts and the award of new ones is not entirely attributable to their scale or their complexity. Rather, it seems, everyone is being taught a lesson. In January the Council of Ministers decided that government contracts and purchases worth more than \$100m (some \$30m) must be approved by Crown Prince and First Deputy Premier, who is an over-worked and busy man.

Another reason for the slow-down has been the somewhat less campaign against unjustifiably large commissions—a campaign that has received some stimulus from events in Iran. Convincing though it may be some observers, the resultant limitation of bigger orders has been conscientious enough to hold up payments and awards on new contracts. In the wake of speculation about the big telephone contract that the government ordered to be negotiated in 1977 and the controversy over the original contract placed for the Jeddah IV desalination plant the Government early in last year issued a decree limiting the commission of agents to 5 per cent. Implementation of it has not been very effective.

Attitude

Nevertheless, the old laissez-faire attitude towards the fat take-offs is under question for two reasons. First, real divisions of wealth are beginning to appear within the Royal Family itself within whose ranks some of the senior princes are in a very advantageous position to take the richest pickings—to the resentment of their less privileged cousins. Secondly, profiteering from the State is beginning to be seen as a blatant disregard of the concept of citizenship. The revenue squeeze was a temporary phenomenon. As a result of the Iranian crisis, oil production picked up towards the end of 1978 and since the beginning of the year has been running at 9.4m barrels a day. There has been some improvement in the payments situation. Nevertheless, horror stories abound. For instance, last month one British company had received nothing—though there was no dispute over its performance—since last June when it was paid one-tenth of what it was then owed. Three luckless Italian road contractors had also gone for nine months without any payment.

All ministries have been affected.

With as much as half of project budgets taken up with what amount to current payments there was bound to be a slowdown as ministries reached their ceiling only half-way through the year. Communications, Agriculture and Water, Municipal and Rural Affairs, and—to a lesser extent—the Saudi Ports Authority are those which have gained the worst reputation for failing to meet their obligations. The Ministry of Defence and Civil Aviation and the National Guard, headed by the redoubtable Prince Sultan bin Abdul-Aziz and Prince Abdullah bin Abdul-Aziz, seem to have been deliberately stemming the flow of funds just to show an example.

Delays in payments and international exchange rate fluctuations, which have particularly hurt West German and Japanese contractors, have made contractors acutely conscious of the need for cover. Companies have also learnt that the consequences of a holiday can be dire. When King Khalid returned from heart surgery in mid-November, the three-day bank holiday precipitated a crisis in the Saudi Arabian Monetary Agency, which was unable to cover the commercial banks' demands for currency. All payments to contractors stopped. Although the dramatic rise in lending rates that resulted subsided by mid-December, the whole affair only served to confirm doubts of foreign banks about the excessive risks of contracting in Saudi Arabia.

The Government has reconfirmed that it will not allow any clauses in contracts allowing for central arbitration abroad and that disputes must come under the jurisdiction of the Grievance Board. In practice, the chances of the Government calling bonds—the 10 per cent performance and advanced payment guarantee—have been less of a worry in calculations because no call of bonds is known to have been made in recent years.

Main beneficiaries from the Government's failure to fulfil its payment obligations have been the commercial banks which have provided the finance required for continued operations. By any standards the interest rate of 7 per cent, is modest enough—but also sufficient to mean a substantial deficit for companies working under tight contracts—as most do.

For contractors in the service of the State the difference between profit and loss does not nowadays rest quite so much with detailed logistical planning and handsome allowance for contingencies as it used to in the days of port congestion and roaring inflation. Rather do they need the confidence of a friendly banker—and the best laid plans for securing the right labour. For some time now companies working on the bigger contracts have been obliged to make arrangements for the import of manpower from approved countries of origin.

Nevertheless, the Kingdom used to rely heavily on illegal immigrant workers. The whole-sale repatriation of tens of thousands of them has hit foreign and Saudi contractors hard—doubling the wage rates for unskilled labourers.

Panic

There was panic in the summer when Prince Naif bin Abdul-Aziz al Saud, the Minister of the Interior, announced that there would be a clamp-down on illegal immigrants. A large proportion of the unauthorised labour force went underground. Building workers became scarce and expensive. Daily wage rates in Jeddah leapt from about SR 35 to SR 85. Subsequently, the legalising of about 110,000 labourers, a continuing influx of permit holders and measures whereby workers could transfer to other jobs after the completion of projects brought daily rates down to SR 50 for regular workers and SR 65 for casual ones.

After the Hajj in January there followed another purge. Wages went up again by about 10 per cent across the board. In the first six weeks of the year no fewer than 38,000 lingering pilgrims were deported. The cost in chaos and brutality—and, to be fair, some Saudi anguish not unrelated to the profit motive—was great. But at least contractors now have a better idea of where they stand. Illegal immigrant labour seems now to amount to only a huddle of frightened men.

As recruitment bureaux are planned both in Saudi towns and abroad, the illegal element is likely to disappear out of sight. Because of this, and because for projects over SR 100m (\$30m), contractors are required to import their own workers, countries with supplies of cheap and disciplined workers will continue to be favoured.

The only major change in contracting procedure—and not for the better—is that the original 20 per cent advance payments level, has become a maximum rather than the rule. At the same time the contracting process has become considerably more competitive. All but the largest contracts are fixed-price. Final awards, however, now bear little relation to original tenders. More and more Ministries now hold on to two or three of the lowest bids—bonds—one per cent of the

CONSTRUCTION CONTRACTS

JAMES BUCHAN

tender—and bargain for a reduction in price.

This in itself causes problems for contractors. One of the most experienced enterprises in the Kingdom, the Saudi-British joint venture Leasing-Wimpey-Alireza, has found itself paying interest on a bid bond of the order of \$50m for the new campus of Riyadh University.

Defence projects appeared to be unaffected even if payments are. Most notable there was the order worth the equivalent of \$413m placed with Britain's Cable and Wireless for a sophisticated telecommunications system for the National Guard. Otherwise there was emphasis on schemes designed to give social benefit like the \$344m TV station being set up by West Germany's Dyckerhoff and Widman, sports complexes in various towns being built under contracts by West German and Swedish concerns,

a \$211m hospital programme being implemented by the Italian concern Feal and \$2bn worth of public housing being built by the South Koreans.

Quality of labour has been a crucial factor in South Korea's success story. Eighty per cent of the 30,000 to 40,000 Koreans in Saudi Arabia have done military service—they are recruited by the companies when they are discharged. Their industry and conscientiousness—and the pride they take in their project—are a continuous source of wonder to Saudis and foreigners.

Seoul, Korea's capital, has become so sophisticated about the whole business that the Korean Overseas Construction Corporation, which represents the whole industry, has now set up an office in London to look for European joint venture partners. With most of the basic infrastructure now in hand—with only big port and road

contracts remaining to be awarded in quantity—the Koreans seem very happily placed.

Every major contracting country is represented in the Kingdom, where some Third World countries are cutting their Middle East export teeth. The Tower of Babel would have been a simple job to harmonise in comparison with rationalising the Saudi construction scene. In the award of contracts there is a very large political element since the rejection of "over-inflated" Western tenders two years ago. Now countries sometimes receive an order because their "political turn" has come round.

In competitive bidding—leaving aside the question of influential agents—what separates the contractors of each country is technology, access to finance and cheap disciplined labour. In the high technology areas, U.S. contractors still predominate followed by companies from West Europe. But while two years ago all the more sophisticated jobs might have been awarded to companies from the industrialised world, Korean, Pakistani and Indian—as well as Taiwanese—companies have shown themselves capable of

carrying out electrification schemes.

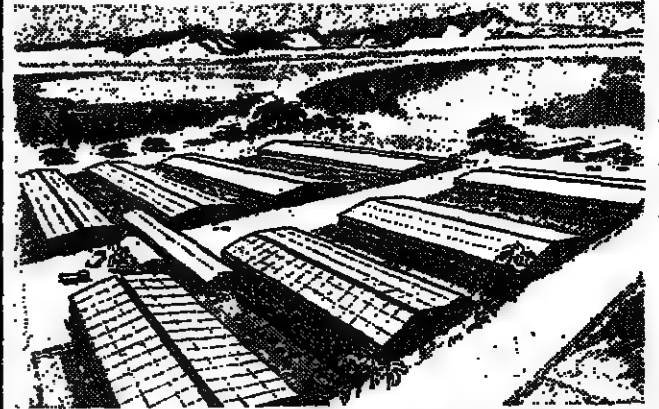
They were solicited to undertake them by Dr. Ghazi al Gossabi, Minister of Industry and Electricity, after he had angrily rejected bids submitted two years ago, accusing them of inflationary collusion.

In finance for bonding and operations, Far Eastern contractors also have a slight edge because of the close relations they enjoy with their governments. The Saudi banks too, which are almost exclusively occupied with import financing and short-term cover, have also been prodded by the Government into providing contract finance for South Korea and Taiwan.

The Government is pushing ahead, particularly at the industrial complexes, with an attempt to give greater opportunities to native Saudi construction groups.

With recent road and pipeline contracts confined to local companies, the Saudi construction industry is likely to grow into what is demanded of it. Most bankers and builders feel that foreign contractors not already established which try to enter the market outside the high technology areas are likely to face an uphill struggle.

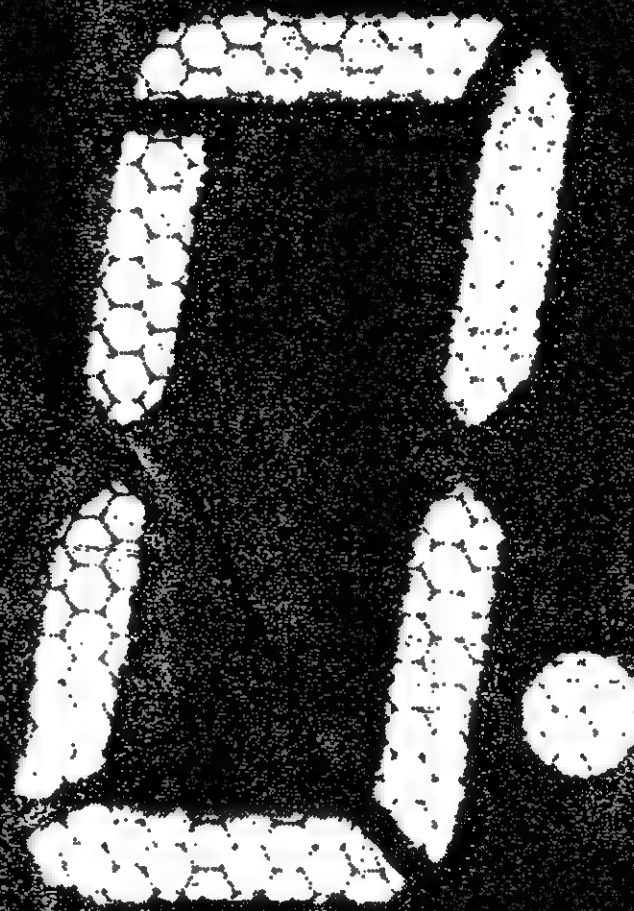
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The concept that moved the world

The discovery of mathematical zero ranks in importance, in human development, with that of the wheel and the lever.

Its impact on Western technology and thought was so great, and its effect so far-reaching, that its full significance has not been appreciated or exploited, even today.

Modern progress

It is unlikely that modern man would so quickly have progressed beyond muscle power, without the introduction of the negative concept into arithmetic, nearly a thousand years ago.

25 centuries ago, the Babylonians were aware of a kind of nothingness, and used it in a positional system of number notation, though not as a number itself. The ancient Greeks also had a concept of the negative, but despite their intelligent outlook, they were never able to interpret it as a number.

Intellectual liberation

The Hindus and Chinese first began to develop the zero, and use it in arithmetical calculations. Zero became a number at last, which helped to make it easier to calculate in the abstract.

As far as Western technology is concerned, the most important development of zero was done under enlightened rulers by Muslim mathematicians. The rules of calculation we now learn at school, go on to perfect at university and beyond, were first formulated by the wise men of Islam.

Mathematician Lancelot Hogben says that "the discovery of mathematical zero liberated man's intellect from the prison bars of the counting frame."

The way to the digital computer was at last opened.

The name used in mediaeval Europe for the new rules of calculation was *algorithms*. This is a westernised rendering of the 13th century Muslim name *Al Khwarismi*, or *Alkarismi*—the scholar and mathematician.

The term *algebra* was coined from *Al Khwarismi*'s famous book on calculus, "*Al-jabr wa'l Muqabala*." Even the word zero comes from the Arabic "*dh*," from which, the Oxford English Dictionary says, we derive "*cypher*." And certainly zero as well.

Working together

Today, a combination of Muslim financial shrewdness and Western dynamism is working to produce some remarkable results in practically every part of the globe.

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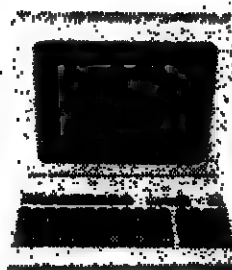
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Conflict of ideas

THE CAPITAL MARKET

JOHN TOWNSEND

PROGRESS IN Saudi Arabia towards establishing the institutions of a capital market is influenced by two attitudes which are often contradictory. The commercial instincts and innovative flair of Saudi businessmen can be outstanding, but these qualities are tempered, often to the point of inhibition, by a deep respect for the prescriptions of Islam.

Many Saudis have accumulated considerable wealth, earned by dealing and by deploying their innate business skills. Much of this money is then left in demand deposits in the kingdom. Whereas other businessmen would seek to place their money, either domestically or internationally, in such a way that their personal security/earning preference was optimised, many Saudis, mindful of the Koranic rules against interest, simply deposit their money somewhere, generally but not necessarily always, in a bank. Bankers estimated that probably more than 50 per cent of private sector liquid capital is held in the form of demand deposits which earn no interest.

Although such attitudes clearly inhibit the creation of a capital market based on European or North American patterns, there is a small but vigorous market in bank shares in Saudi Arabia. When the process of Saudiisation permitted Saudi citizens to acquire part of the equity of the foreign banks operating in the Kingdom, the Government made an effort to ensure that as many people as possible could acquire shares by rationing their sale. Inevitably, this encouraged purchases by nominees. Now there is a thriving unofficial secondary market in the *sugra* (bazaars) of Riyadh and Jeddah. Knowledgeable and well-informed bankers have little difficulty in finding out the buying and selling rates for the various bank shares.

The contradictions are even more apparent when the question of the internationalisation of the Saudi riyal is considered. The Saudi Arabian Monetary Agency (SAMA) and the Saudi Arabian Government, can marshal wholly reasonable arguments against letting the Saudi riyal become a genuine international currency. The exchange

rate risks are too great for a country whose financial institutions are in an early stage of development, and the task of managing the U.S. dollar, or the pound sterling, for example, is seen by the Saudis as at times being even too much for the monetary authorities of the countries concerned. In a country where caution is the watchword, few would argue with SAMA's conservative attitude.

Opportunity

Yet the Saudis themselves have created an international market for the Saudi riyal by insisting that all international contracts in Saudi Arabia be denominated in Saudi riyals. Initially, this gave the Bahrain offshore banks an almost literally golden opportunity to cash in on the situation, and more than one international banker in Bahrain has been heard expressing a certain gratitude to SAMA for creating a situation which the Bahrain-based OBU's have found highly profitable. The market could only exist, of course, for as long as SAMA was prepared to make the Saudi riyals available.

Bahrain *sugra* gossip suggested that SAMA was not altogether happy with the monster on its doorstep, in spite of the fact that its own policies were in no small way responsible for the situation. Bahrain bankers were heard to mutter that "the Saudis are going to do something about it."

The Saudi business major asserted itself in the SAMA reaction, which was to permit the Riyadh Bank to set up a joint venture OBU in Bahrain with Credit Lyonnais, to be known as the Gulf Riyadh Bank. The Riyadh Bank having 60 per cent of the equity and Credit Lyonnais 40 per cent. SAMA itself has a 38 per cent share in the Riyadh Bank.

This OBU, established in the first half of 1978 with an \$8m capital and a subordinated loan of SR 95m (\$25m), had an extremely profitable first six months. The second wholly-owned Saudi bank, the National Commercial Bank, has been given permission by SAMA to open its own OBU in Bahrain and expects to start trading in May of this year.

SAMA's other reaction to the Bahrain offshore market in Saudi riyals was to make it easier for foreign contractors to borrow Saudi riyals in the Kingdom through the commercial banks, and currently an approved borrower can get his Saudi riyals cheaper in Riyadh than in Bahrain. A foreign borrower has to convince SAMA that the proposed loan is wholly for use within Saudi Arabia and guarantee that there will be no arbitrage.

This trend corresponds with a move by the commercial banks in the Kingdom towards term lending for specific projects, medium and longer term lending can, to a certain extent, suggest competition between the commercial banks and the various Saudi facilities—for example, the Saudi Industrial Development Fund, the Saudi Arabian Agricultural Bank or the Saudi Credit Bank. This competition is more imagined than real, though some commercial bankers would argue that, whereas the commercial banks employ only banking criteria in the assessment of a credit risk, the various funds might be open to political pressures.

The Saudi Credit Bank and the Agricultural Bank are so specialised (the former being a Government fund providing interest-free loans for specified purposes to lower income groups), that they cannot be said to compete with the commercial banks. As far as the Saudi Industrial Development Fund (SIDF) is concerned, its management is determined that only the highest professional standards are employed in assessing loan applications for one sector which is strictly defined in its statutes. In any case, the SIDF itself does not finance a project completely.

It is normally prepared to consider financing up to 50 per cent of a project's capital requirements, including initial working capital, for the first one or two years of a project. Its loans are interest free, but carry a two per cent annual administration charge.

Naturally a Saudi entrepreneur having the imprimatur of SIDF on his industrial project is unlikely to have any great difficulty getting his additional credit requirements from a commercial bank in the Kingdom.

SAMA has been less enthusiastic about encouraging foreign SR bond issues. Its rules seem to be that any such issue has to be to an Arab government, or State-sponsored organisation—to be co-managed by at least one Saudi bank. At least 50 per cent of the sum provided must come from Saudi banks.

An element in the evolving capital market in Saudi Arabia has been the syndication of performance bond and advance payment guarantees for inter-

national contractors bidding for contracts in the Kingdom. These guarantees can add up to as much as 25 per cent of a contract price and put an excessive strain on an individual contractor's (and his bank's) capital resources and liquidity. Citibank in Saudi Arabia was a pioneer in contract finance guarantee syndication, and the practice has been copied by other banks.

In formulating its longer term strategy for establishing financial institutions, SAMA in 1974 decided to establish two merchant banks, one to operate internationally and the other nationally. The international merchant bank is the Saudi International Bank (SIB), which opened its head office in London in 1975, and which has just completed its second full year's operations.

SIB is owned 55 per cent by Saudi interests (SAMA 50 per cent, The National Commercial Bank 2.5 per cent and the Riyadh Bank 2.5 per cent), and the balance by six foreign banks: Morgan Guaranty Trust has 30 per cent of the equity, and provides the management of SIB; the other foreign banks, each with 5 per cent, are the Bank of Tokyo, the Banque Nationale de Paris, Deutsche Bank, the National Westminster Bank, and the Union Bank of Switzerland.

The domestic merchant bank is the Saudi Investment Banking Corporation (SIBC), which opened in 1976. SIBC has a 66 per cent Saudi stake in its equity (the Saudi General Organisation for Social Insurance, the Riyadh Bank and The National Commercial Bank each with 8 per cent, the Bank Al-Jazira with 5 per cent, and the remaining 36 per cent with the Saudi public), and a 35 per cent foreign stake. Chase Manhattan, which provides the management, has 20 per cent, and the Industrial Bank of Japan, Commerzbank and J. Henry Schryder Wagg each 5 per cent.

Institutional difficulties (it needed a Royal Decree to permit it to start operations) impeded the start of the SIBC, but it is now operating very successfully as a wholesale commercial bank. It was originally intended that SIBC would be the catalyst for the establishment of other Saudi domestic financial institutions—for example, a stock exchange. Progress on this front is slow.

Develop

Like all things Saudi, domestic capital markets will develop at the speed that in the way that the Saudi business community wishes, given this community's priorities. Foreigners may deplore the gaps in Saudi financial institutions and money management philosophies, but there is little point in any country setting up as an act of deliberate policy, financial institutions which lie outside the perception and the need of its business community.



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Orderly expansion

BANKING

JOHN TOWNSEND

JUDGMENTS of the Saudi Arabian banking sector are being made from those of the foreign businessmen in a hurry trying to cash a traveller's cheque in Riyadh to those of the scholar who points out that less than half a generation ago for all practical purposes there was no banking sector in Saudi Arabia. All such judgments need to be tempered with an understanding of the objectives of the government of the Kingdom and specifically the objectives of the Saudi Arabian Monetary Agency (SAMA).

It is probable that SAMA would be happiest in a situation where the Kingdom was not in the international limelight and was being allowed by the international banking and business community to develop its own financial institutions in its own way and in its own time. Then banking development could proceed in an unburied manner, without any great risk of causing offence to local public opinion by introducing practices which might be deemed contrary to the precepts of Islam.

But the Kingdom's enormous oil wealth and reserves of crude oil have thrust it into the centre of the world's stage. Its monetary authorities are judged by international standards as they take their place this year in the management of the International Monetary Fund.

Saudi Arabia aspires to leadership of the Arab world and of the wider Islamic community; both aspirations are challenged, the first by radical political movements, and now even the second by events in Iran and the example of Libya. It is therefore not at all surprising that SAMA, trying to keep in step with the Kingdom's political leadership and ever mindful of the sensitivity of Saudi public opinion towards many of the practices of modern banking, is seen by foreign bankers as being ultra-conservative and often over-cautious.

SAMA's major domestic objective has been to have full control of the local commercial banking sector. Although foreign bankers argued that the Kingdom's banking laws and regulations, firmly and professionally managed, would give the Agency all the control it needed, local opinion held that a foreign majority shareholding in banks operating in the country was incompatible with full control.

The result was the process of Saudiisation under which the major foreign banks sold a majority shareholding (generally 60 per cent) in their Saudi operations to local interests, acquired in so doing Saudi Boards of directors for their local operations, and were given long-term management contracts. Citibank and the Arab bank held out longest, the latter on the grounds that as an Arab bank it could not be classed as a foreign bank.

SAMA has argued that this process of acquiring a majority shareholding (and in some cases full ownership) of foreign banks in the Kingdom is permitting, and will continue to permit, an orderly expansion of the domestic banking sector.

The capital of the major erstwhile foreign banks, now the Al-Bank Al-Saudi Al-Farsi, Al-Bank Al-Saudi Al-Hindi and The Saudi British Bank, has been greatly expanded as a result of Saudiisation and it is likely that each of these three banks will also greatly increase the number of branches it has in the Kingdom. A larger lending base and a greater number of outlets, coupled with the great professional competence of the foreign management of these banks, would suggest that each would see a significant upsurge in business and hence in profits.

This lure is attracting many other foreign banks to Saudi Arabia in the hope of setting up joint venture commercial banking operations. SAMA is known to be exercising its well-known caution in considering these applications. A recurrent SAMA nightmare seems to be any risk of a repetition in Saudi Arabia of the 1978-79 banking crisis in the UAE.

Foreign bankers argue that the Emirates' ambiguous political structure was a major cause of this crisis, and point out that there could be no repetition in the Kingdom. SAMA remains unconvinced.

A more practical argument against too many more foreign joint venture commercial banks

in Saudi Arabia is that the supply of Saudi businessmen with sufficient capital and ability to sit on the boards of directors of new banks is not inexhaustible. Inevitably, the existing banks have tended to take the cream of the available talent, and available capital resources.

SAMA's caution is likely to ensure that domestic banking expansion takes place slowly and keeps pace with the demand for banking services. The enormous growth in the money supply which took place from 1974, coupled with a matching dramatic growth in that staple of Saudi banking, the demand deposit, is unlikely to be sustained. The next few years will probably be a time of consolidation, with a cautious expansion.

A movement away from demand deposits means of course some understanding on the question of interest and a per-

ception by the Saudi community at large that there is a difference between a commercial rate of interest as a charge for the use of money, and the groaning weight of usury which prompted the original Koranic prescription.

So far, domestic commercial banking in Saudi Arabia has meant an almost exclusive concentration on short-term finance. The community has no private sector exports, and by far the largest element in commercial banking business has been the finance of imports. Statistics need to be taken with the proverbial grain of salt, but it seems likely that, at the peak of the boom, the financing of imports made up as much as 60 per cent of domestic banking business. Construction and industrial development loans made up most of the balance.

Reluctance

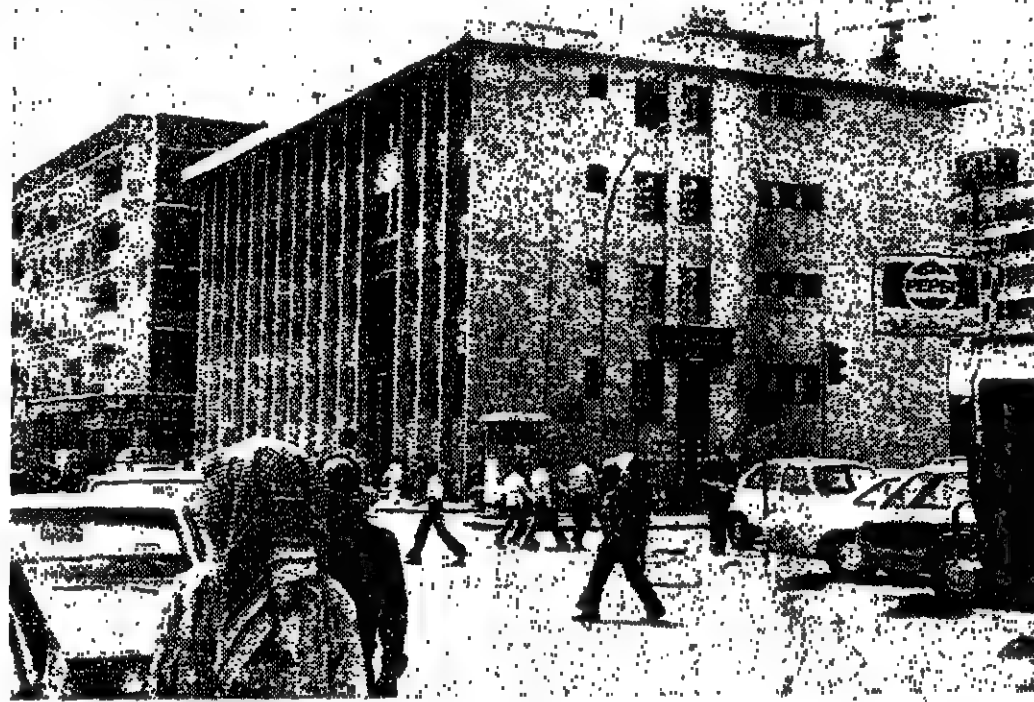
One of the less serious criticisms levelled at the erstwhile foreign-owned banks in Saudi Arabia has been their apparent reluctance to employ Saudi nationals. This "reluctance" has been more apparent than real, for the simple reason that there have been very few educated Saudis who were prepared to accept the low status and comparatively low financial

rewards of being a mere employee in a bank, especially a foreign bank.

It cannot be expected that Saudiisation will make a big difference. Saudis are not natural employees. Their instinct is to be in business on one's own account (witness those keen businessmen, the taxi drivers of Riyadh or Jeddah).

SAMA's move from Jeddah to its splendid new headquarters in Riyadh brings the Agency into the same city, and indeed, into the same street, as the various Government Ministries. As such, it might be said to underline the fundamental unity of all Saudi Government Ministries and agencies, and hence possibly to ensure an even greater caution.

Saudis often have an understandable reluctance to adopt Western ways which are alien to their own culture and the needs of their society. Western bankers may argue, with impeccable professional logic, that interest-bearing deposits and cheque books are as much a part of modern business life as the jet engine is part of modern travel. To this the Saudis reply, with their characteristic concern about preserving the values of their society, that they will develop their own banking methods to suit themselves, in their own way and in their own time.



The National Commercial Bank building in Riyadh.

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Abha is the site of one of the first five digital AXE exchanges put into commercial operation on 13th December 1978.



Thanks to the unique design philosophy of AXE, coupled with LM Ericsson's project management resources, the first five AXE exchanges entered service on 13th December 1978. Right on schedule.

Saudi Arabia was the second Middle Eastern country to order the LM Ericsson digital AXE switching system. The first was Kuwait.

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after the tested magazines left the manufacturing plant. A remarkable achievement that testifies to the benefits of AXE's functional modularity.

It's this technological strength, coupled with LM Ericsson's project management resources and international experience, that has established AXE as the preferred digital switching system in 19 countries. And why AXE is now under consideration by most Middle East countries.

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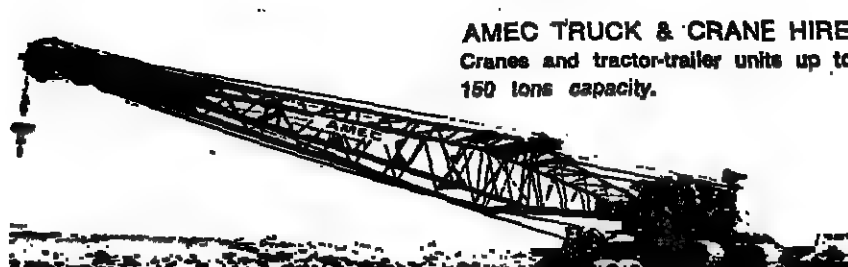
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SAUDI ARABIA XVIII



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A terminal building at Jeddah Airport.

Record of success

SAUDIA
JOHN CLOSE

ITS 13-STORY executive headquarters no longer dominates the skyline of Jeddah, but Saudia, the Government-owned airline stands out as a bastion of success. Although affected by the perennial shortage of manpower, lack of indigenous technological experience, and enforced inability to satisfy thirst for alcohol, Saudia has expanded 30-fold since it started in 1945.

Sheikh Kamil Sindi, the director-general, says the management contract with Trans World Airlines, which has nurtured Saudia since it began operations, will soon be scaled down to the level of technical services. This will be the most important achievement in the history of the airline, says Sheikh Kamil Sindi.

Like so many other aspects of Saudi Arabia's relationship with the U.S.—for example, the oil industry—Saudia's link with TWA goes back to the Presidency of Franklin Roosevelt. King Abdul Aziz was given a DC-3 Dakota, along with one of FDR's wheelchairs, to mark their meeting in 1944 on the Great Bitter Lake. The DC-3 with its American crew became the first of the national airline's fleet. In early April of this year Saudia added its 10th Lockheed L-1011 TriStar and when final agreement on a new TWA contract is announced Saudia will officially stand on its own.

"All decision-making and management posts have long since been Saudised," Sheikh Kamil says. In the executive building briefcase—wielding Saudis flow through the halls. Down the street, on the site of what was once an enclave of American TWA employees, where guards refused to admit Saudis on film nights, Saudia's flight training centre and computer reservations system now stand.

Most employees, and all the remaining 800 Americans, have started moving into Saudi City, a section of a massive and rather spartan housing project built by Sheikh Muhammad Al Amoudi, a former banker and now a real estate entrepreneur, over a vast area that was once all salt flats. Twelve hundred Saudia staff are already in residence.

When Phase 2 begins, about 100 villas will be occupied every month until the transfer is complete according to Deputy Director General for Adminis-

tration Mr. Muhammad Banaja. The move has aroused the ire of many Americans, of whom several, like their Aramco counterparts, have lived in the country for over 20 years.

Saudia has a total staff of 13,182. Fifty two per cent, or 6,571, are Saudis. The Public Affairs Office of the airline estimates that over the next four years the number will reach 20,000.

Shortage

Sheikh Kamil acknowledges that there is a serious shortage of service personnel. "We still have problems with local labour, finding qualified counter agents and the like. We are fighting the battle of keeping the employees that we already have, but not always successfully, and at the same time trying to fill vacant positions."

Saudis are filling the executive offices and the cockpit but flight mechanics and ground staff will, it is openly conceded, be expatriates for the foreseeable future.

The head of flight training, Captain M. A. Abu Eshey, says that of the 419 cockpit personnel, 199 are Saudis. Training began 30 years ago but "to get a fully qualified pilot you need time because you're buying experience which has to be lived in the air."

Saudia's centre in Jeddah does basic training for the 737 and the 707 cockpit crews. In May of 1980 a L-1011 simulator will be added to its facilities. All students complete their training in the U.S. and return with a Federal Aviation Authority pilot's licence.

The need for qualified flight crew can only intensify, as Saudia's statistics continue to reveal phenomenal growth. Rated the fastest growing member of IATA in 1978 and the largest carrier in the Middle East, Saudia carried 6,538m passengers in 1978 compared with 4.7m in 1977. In January and February of 1979, according to Public Affairs, over 1m

people flew Saudia. The airline's capacity in 1978 (calculated in tonne-kilometres) rose 36.6 per cent over the 1977 figure to reach 1,510m.

Although it no longer throbs as it did when the Kingdom's ports were clogged, Saudi is still a major artery for supplying the construction programme. For the past six months, a Boeing 747 has arrived every week at Jeddah Dammam or Riyadh, bringing an infusion of between 125 and 150 tonnes of material each trip for the \$300 telephone expansion project.

Predictably less than imports, outward cargo was nevertheless worth SR18m in 1978 and is expected to reach SR20m this year. Over 2,700 tonnes a month leaves the country aboard Saudia planes, 35 per cent of it consumer goods sent home by expatriates working in the Kingdom. Douglas DC-8s made 40 trips to Khartoum alone last year, laden with electric fans, spare auto parts and televisions. Saudi now has 10 Lockheed Tri-Stars, three Boeing 747s (all leased), eight B-707s, 19 B-737s, two B-720s, one B-727, two F-27s, for cargo, three DC-8s and another B-747, and 10 executive jets.

The three 747 passengers planes are on a wet lease from Middle East Airlines, an arrangement under which MEA operates the planes on behalf of Saudia. This has been a boon to Lebanon's national airline which has managed, through similar mechanisms, to skirt the obvious economic pitfalls of a country at civil war. "It is our policy to help Arab countries when they are facing a crisis," the Deputy Director-General for operations, Captain Ahmad Mattar, says.

The contract also works in the Kingdom's favour, particularly during the annual pilgrimage and when Saudia flies home as many as 60,000 Egyptian teachers twice yearly. "We are short of technical manpower, so we try to avoid diversification

because of the safety factor," Captain Mattar says.

Saudia flies to over 44 airports and recently began a non-stop Dhahran-New York run under a reciprocal agreement with Pan American, the only contract of its kind. Far East and independent trans-atlantic services remain in the distant future.

Domestic airfares were pruned by 25 per cent in 1975. While this caused a burdensome surge in passenger rates and a corresponding drop in revenue, it did succeed in bringing air travel within the grasp of every citizen.

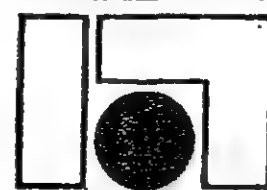
Growing

Before the royal decree Saudia predicted a SR60m profit in 1978 after two years of steadily growing revenue. In 1978 is expected, at a loss of SR12.3m. The Government, through the Public Investment Fund, picks up the bill. In 1978, according to Sheikh Kamil, the deficit amounted to SR100m.

Prince Sultan Bin Abdul-Aziz, Minister of Defence and Aviation and chairman of the Board of Saudia, announced on April 6 plans to establish a "separate" domestic airline, although still under the jurisdiction of Saudia. This will probably mean a hiving off of the non-profit-making public service from the more conventional international programme.

The newest domestic airport, apart from the airstrip in Aqiq rolled out for Crown Prince Fahd's triumphal tour of the south to open the Taif-Jazan road, is Bisha in the Asir. "The traffic does not justify it on a purely economic basis," Sheikh Kamil says, "but regardless of the profit and loss factor this service has to be rendered."

Just one more in the crowd at a foreign airport, a Saudia aircraft is often cheered and applauded when it lands in the Kingdom's back of beyond. Like a weekly boat in Canada's Thousand Islands, it is sometimes the only link with the outside world. In a country of three major cities and a handful of towns and small villages, Saudia plays the essential role of holding it all together and because of the unwieldy distances involved will continue to do so even after a network of highways is complete.



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SAUDI ARABIA XIX



Docksides cranes at the port of Jeddah.

A new efficiency

THE WRECK of the Asia has been sunk without a trace. Once one of the town's few tourist attractions, the upturned hull of the pilgrim ship that caught fire and overturned in 1931 with uncounted hundreds lost was taken out to deep water and despatched to the depths for ever. In a project last year supervised by the British consultants Sir William Halcrow and Partners, 20 abandoned wrecks that gave a ghostly air to the Kingdom's biggest shipping terminal have been removed. Somehow it seemed a symbolic way of crowning the great achievement of 1977 which saw the decommissioning of the Kingdom's ports.

Last year saw considerable consolidation of that success under the energetic leadership of Dr. Fayez al-Badr, head of the Saudi General Ports Authority, who has been appointed to the rank of Minister without Portfolio. Capacity has been expanded further, while efficiency in container operations, warehousing and handling has increased and moves have been made towards greater flexibility.

Mr. Fuad Mukhtar, Director-General of Jeddah Port, says that an even flow of goods is being maintained. Despite the lack of suitable vehicles to carry goods away from the docks, and the limited road access to them, his claim is borne out by the expatriate representatives of shipping lines, who say that a consignee can often clear customs in a day if his papers are in order—though tighter checks recently have slowed the process up somewhat.

Questions are now being asked that no one would have dreamed of three or four years ago. One is whether the General Ports Authority will be instructed at the end of the second five year plan period in 1980 to pay for themselves. The second concerns the possibility of overcapacity. As far as berths are concerned, Mr. Mukhtar says that Jeddah only showed a little strain in the peak month of July last year, and at other times 20-40 per cent of facilities have been idle. He foresees the possibility of demand catching up with capacity—but that will depend on the requirement needed to fulfil the objectives of the third five-year plan.

The British management consultants Peat Marwick Mitchell last year predicted that Saudi

PORTS

TIMOTHY SISLEY

Arabia would have 30 per cent surplus capacity by 1982. Clearly, if the Kingdom realises its ambitions of reducing reliance on imported food and materials, use of port facilities will be correspondingly reduced. But both that and the ebbing over the next few years of the construction flood in the major cities of the Kingdom could be offset by increased demand for imported consumer goods.

Shift

Any attempts at introducing profitability will mean a major shift of emphasis. Mr. Mukhtar points out that the ports are now run as a service to development, with competitiveness ruled out: transshipment, for example, is not allowed. A good deal of the SR 7.8bn allotted the General Ports Authority in the 1976-79 financial year is passed on to shippers. Jeddah says, SR 32 to its stevedoring contractors for each deadweight ton handled—but charges importer only SR 15, on top of which a 50 per cent rebate is offered for taking direct delivery, as a further incentive to efficiency. Reports in the Saudi Press that the authority has committed itself to being self-financing in five years may be premature.

Shipping lines would not, of course, welcome a decision to make ports self-financing which would increase costs. With vessels returning home empty, the traffic to the Kingdom tends to be a loss-making opportunity. Meanwhile, Dr. Badr has definitely warned against any unilateral raising of freight rates to Saudi Arabia.

Importers, whether they be Saudi merchants or foreign contractors, appreciate the enhanced efficiency and are full of praise for the Kingdom's port operations.

There is now no waiting time and frequently a ship discharging at Jeddah's container terminals—managed by a consortium that groups Manchester

Liners with Saudi companies—can leave port on the day that it arrived. Both they and Mr. Mukhtar are pleased with the integrated handling system. This was introduced in 1977 to replace the system of using different groups of workers that the Director-General of Damman Port, Mr. Muhammad Suleiman Al-Muhanna, describes as "a nightmare." The gangs can move up to 5,000 tons and at least 1,000 tons a day from one ship. The handling contract given Philisports of the Philippines for Jeddah was renewed in November.

Expansion continues. At Jeddah Sir William Halcrow and Partners is half-way through the final stages of work that will provide 45 berths by 1981, superseding the SR 3.71bn contract being carried out in a joint venture by Archirodon of Greece, the Skanska of Sweden and the Grande Travaux de Marseille International of France. Thirty berths are now in operation, three of them container terminals and two for bulk cement discharging. There has been a response from customers: with 10m tons handled in 1978, compared with 8.4m in 1977, there was an increase of 18 per cent in the proportion of goods coming in by container.

At the same time facilities have been expanded. Last year a cold storage unit and bulk grain terminal were opened, covered storage area, parking space and cattle sheds were expanded, and more mechanical handling equipment was acquired. In November a SR 671m contract was let to a consortium of Navelink SA of Switzerland and Saudi Tarmac, 45 per cent owned by the British-based Tarmac International, for a repair yard to take ships of up to 45,000 and 16,000 dwt. Intended to serve the Red Sea, Mr. Mukhtar sees it as being in no conflict with the Arab Ship Repair Yard in Bahrain.

Mr. Mukhtar predicts that next year will follow much the same pattern. Further encour-

agement will be given to efficient handling, with another container berth coming into operation, better refrigerated container facilities, standardisation of handling equipment, improved navigational aids and the construction of animal, fruit and vegetable handling terminals. At the same time unitisation and palletisation will be encouraged, and more customs staff trained.

Damman, Saudi Arabia's second port, has expanded and streamlined on a similar scale. With 28 berths completed by the end of 1978, what was a small fishing harbour five years ago handled 8m tons of cargo last year—an increase of 59 per cent over 1977. There, too, there has been increased specialisation, with two container terminals and facilities for bulk cement and grain discharge in operation. In March the French company Dumex was awarded a SR 350m contract for complementary works, including a sea wall.

With the expansion of the major ports go plans for consolidation with subsidiary and satellite ports, both to spread the load and to make available leased berths for the specialised operations that the crowded big cities cannot afford. In the Eastern Province, the old Al-Khobar fishing wharf is being adapted to take smaller vessels such as passenger and cargo dhows, relieving some of the pressure on Damman. Plans exist for building satellite ports on the Red Sea, possibly at Rabigh and Tuwal, but it is not foreseen that the need for them will arise this year.

Specialised

There are already smaller specialised ports. Ras Mishab on the Gulf is run by the Ministry of Defence and Aviation to supply materials for building the military city at Hafir Al-Baten. Two housing Ministry ports that each have a capacity of moving 2m dwt a year came into operation during 1978, at Qudayna on the Red Sea and Ras Al-Char on the Gulf, but they are limited by the vast distances on some times inadequate roads that materials have to be carried, and the traditional ports retain their popularity with private contractors.

Two further large port programmes are due to be completed within the next few months. At Jeddah the tanker terminal being built by Petrobra under a \$300m contract will be ready for operation by July. Its tanker port and six auxiliary docks taking crude shipped from Ras Tanura in the Gulf for the domestic refinery. In a few months Jizan should be complete, handling materials for development of the southern region above North Yemen. Although in 1978 its temporary facilities moved only 752,000 tons less than either Jubail or the old port at Yanbu, Dumex with International Hydraulique Overseas of France as consultant, has built two 240 metre berths and sea walls and dredged the once-dangerous channel under a recently completed SR 417m contract.

The 15 and 16 berths of the commercial and industrial ports at Jubail, beside the fishing port, are due to be finished at the end of this year, at a cost estimated at some SR 9m. The commercial port, for which an eventual capacity of about 5m tons is planned, is already handling cargo for the planned industrial complex.

For the industrial city at Yanbu, Jubail's smaller twin on the Red Sea, a jack-up steel barge pier was installed in November, able to take two ships of 72,000 dwt at one time. Last autumn a Washington company was let a \$10m contract for the design and engineering of its permanent replacement, which should be taking 1.6m tons a year by 1984. It is not clear, however, if and how the economic sanctions against Egypt agreed at last month's Baghdad meeting will affect the planned crude terminal designed to export to the West through the SUMED pipeline.

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Schemes take shape

RAILWAYS

JAMES BUCHAN

SLOWLY, INDISTINCTLY, like figures in a sandstorm, Saudi Arabia's schemes for rail transport are beginning to take shape and colour. A coast-to-coast line, spur lines to the industrial complexes and possibly Mecca, even the connection of the peninsula to the European and Asian rail systems, are all reaching the detailed study stage.

There is little to build on: four daily trains that plough a circuitous route across the shifting sand between Dammam and Riyadh. The decayed rolling stock in the Medina sheds or beached like dead whales beside the old Hejaz line, built by the Turks early in the century and destroyed by T. E. Lawrence, suggest only the faintest of earlier efforts.

Overcrowded roads and the social need to link smaller settlements in centres have contributed to something of a rebirth of the railroad idea in Saudi Arabia. Mr. Faisal Shehail, who heads the Saudi Government Railroad Organisation (SGRO) in Dammam, predicted recently that rail travel would catch on in the country and that last year's volume of freight moved by rail — a mere 3,500 tons a day — would grow by a factor of 10.

He said: "It is still cheaper to ship freight via rail than by truck. With the volume and diversity of new industrial projects — particularly at Jubail and Yanbu — good east-west rail links are vital."

The organisation is semi-autonomous and even used to manage the ports before the expansion of the mid-1970s. But long-term railway planning is primarily the responsibility of the Ministry of Communications, which so far has concentrated on road construction.

More than 20,000 kilometres of road have been laid, chiefly in the past five years. At the same time, the Ministry has

been looking at railroad expansion as an alternative — although with a caution that frustrates both the romantics and the army of consultants who see Saudi railways as the spur to a boom in rail construction in the Middle East and North Africa.

In the Middle East, rail projects are periodically announced and feasibility studies commissioned, but projects rarely get under way. However, this month in Amman, Shaikh Hussein Mansour, the Saudi Communications Minister, is scheduled to sit down with his Syrian and Jordanian colleagues to proceed with one of the most ambitious projects of all — recommissioning of the old pilgrim railroad from Damascus to Medina. "All sides are now serious about going ahead with the project," the Jordanian Minister said last year.

The line was built at the beginning of the century to transplant Levantine pilgrims to the Holy Cities and to strengthen the shaky Ottoman dominion over the Hejaz. Opened with great fanfare in 1908, the line operated as a pilgrim railroad only until 1914.

During the First World War it was used for transporting supplies to a Turkish garrison bottled up in Medina, although sabotaged by Arab nationalists, helped by British gold and liaison officers, severely disrupted traffic.

After the war, the northern sections were brought back into service and they still carry freight between Damascus and Mecca in southern Jordan.

The Hijazi section fell still further into disrepair until the early 1960s, when a German consultant was appointed to re-establish the line on the original railbed, using what track had survived. T. E. Lawrence's sabotage and the periodic flash floods. Progress was unsatisfactory. In 1965, the British-led contractor went bankrupt and six months later the consultant pulled out. The 1967 Middle East war intervened, costs rose sharply and scarce funds were diverted to more pressing reconstruction. By 1971, all work had stopped.

Decision

This month's Amman meeting of the Tripartite Commission for the Recommissioning of the Hejaz Railroad is due to award a contract for a feasibility study for an entirely new line. The ministers will make a final selection from a shortlist of two U.S.-led consortia and a German one to carry out a three-part study, costing about \$10m.

As with other rail plans in Saudi Arabia, there is little fixed idea of what is wanted. Syria and Jordan are reported to be inclining towards freight but Saudi Arabia, where the bulk of the track will be laid, is understood to be interested in high-speed passenger transport as well, although in Saudi conditions that may not be easy.

At the same time, the Royal Commission for Jubail and Yanbu has expressed interest in freight spurs from the Yanbu industrial complex to export petrochemicals to Syria and

Jordan — and even Europe — and for the eventual traffic of ore for mineral-based industries planned for the 1990s.

While this presumably would argue for a coastal line passing through the main centres of population and possibly linked to a proposed line from Mecca to Aqaba, the line would be impossible to protect entirely from wash-outs. Road-builders in the Tihamah and the original engineer of the Hejaz Railway, Meisner, realised this.

The other big problem is finance. Funds for the original scheme, \$3,000 in gold, were secured with some difficulty from "pious donations and an unpopular loan for Ottoman subjects" and the Sultan's depleted treasury.

The figure estimated in Riyadh for the new line, which probably will take about eight years to build, is about \$1bn. Saudi Arabia is understood to have offered to underwrite the whole cost, but both Syria and Jordan rejected this to retain some sovereignty over the project, which may have strategic applications.

The Syrian Minister said earlier this year that his country would seek an equal third share, although where it would find the finance is unclear. A dispute according to track length (100-150 km in Syria, 400-500 km in Jordan and 700-850 km in Saudi Arabia) or the formation of a construction and operation management fund are more likely to be accepted.

Simultaneously, the scheme to link Jeddah and Dammam is gradually taking shape, with independent design work being commissioned by both the Saudi railroad organisation and the Ministry. In October last year, Technical of Italy began work on final designs for a high-speed Dammam-Riyadh line while the Ministry was poised to contract Softrall, the French state railroad consultancy, to evaluate a complete line across the peninsula.

A spur line from Dammam to the Jubail industrial complex is the subject of a feasibility study by a UK joint venture, Atkins-Henderson, for the Royal Commission.

An SR240 "dry port" in Riyadh with customs clearance and warehousing is under construction for the SGRO to ease direct transport from Dammam port. It will be completed around the end of next year and linked to the new Riyadh Airport, 20 km away, by a spur from Riyadh to Al-Kharj, 60 km to the south, is also planned.

Technical study covers design work on a high-speed line from the oasis of Hofuf, near Dammam, to Riyadh and cutting about 100 km from the present winding journey. Preliminary studies were completed last July and the Greek contractor Archrodou will build the line.

Need for change

FISHING, ONE of the peninsula's oldest activities, has been little favoured by planners. But now the seas are being included in the net of Government attention. On January 1 the Saudi Cabinet approved the establishment of a National Fisheries Development Company. Two months later, looking to further horizons, the Saudis became the largest shareholder in a 13-nation Arab Company for Fisheries.

Other shareholders include both Palestine and Egypt — which raises some questions following the Sadat-Begin treaty. But the decision to base the new company in Jeddah is unlikely to be changed, even if the site itself is one where many of the problems faced by the Saudi fishing industry are writ large.

Fishing is still largely a traditional industry. In the Gulf the offshore catch has been developed in recent years, but in the Red Sea the long-fished coastal waters are the important ones, in particular those off the south-west of the country, between the coral reefs of the Farasan Bank and the dull red escarpment of the coast.

Jeddah itself is the centre of one of the main areas of fish consumption. However, its port serves the fishing fleet badly. There are inadequate landing facilities and a new fishing harbour is needed. The existing fish market leaves a great deal to be desired. It even lacks running water so that fish has to be cleaned in the waters of the port. Also required are an additional ice plant and a proper regional distribution depot.

Potential

That such factors have not discouraged consumers is an indication of the potential of the industry. In 1976, Saudi Arabian consumption of fish totalled 31,500 tonnes equivalent whole weight of fish: of this a half was fresh fish, 13,000 tonnes was canned fish and 2,500 tonnes frozen and processed fish. In the years immediately before this consumption had risen rapidly, as it had of meat and chicken too. Now most of the urban population seems to have an animal protein intake equivalent to that in the EEC countries.

Both present requirements and the needs liable to develop in the short term can be met from Saudi Arabian waters. The varieties of fish found include grunts and groupers, shrimps and snappers, king mackerel and emperor fish. But these are found in relatively low concentrations, and in the longer term the Saudis may have to look further afield. Moreover, in the Gulf there is evidence of a decline in catches of shrimps, possibly due to over-fishing and possibly due to a change in the life cycle of the shrimp — perhaps triggered off by a fall in temperature of the northern waters of the Gulf encouraging a migration southwards. (The question of a precise definition of territorial waters will have to be broached at some point.)

Beyond this there are other reasons for concern. The numerous construction works along the coast — of ports, de-

salination plants, large terminals and land reclamation schemes — threaten to cut fish off from the shoal waters which have been their traditional spawning areas. The progressive erosion of breeding grounds can be readily fished. Also there appear to be few fish in the deep waters further offshore.

CONTINUED ON NEXT PAGE

FISHING

DAVID TONGE

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THE MERCHANTS

MICHAEL FIELD

IN THE mind of the semi-informed Westerner there are three important Saudi merchants—Adnan Khashoggi, Ghazi Pharo and Akram Ojeh. At any rate these men are taken as being the biggest and most famous of the Saudi businessmen—the people one sees on the covers of magazines billed as the emerging Arab Rockefeller.

The truth is that the Khashoggi-Pharo-Ojeh trio is not the Arab Rockefeller class, and the publicity it has received has done much to distort the western image of Arabian businessmen. For a start the three are originally from Syria or Turkey, not Saudi (let alone Nejd) origin—which matters a lot to Saudis. A large part of their operations takes place outside the Kingdom—though they do have substantial contracting, industrial and marketing companies within Saudi Arabia—and in the case of Adnan Khashoggi especially, his firm's assets are a lot smaller than the vast sums Westerners imagine. Some time ago a Khashoggi executive admitted in an interview that he had only one equity stake

in the Arab world outside Saudi Arabia—this being an indirect holding in the Pyramids tourist development project, which was subsequently scrapped by the Egyptian Government.

A misleading impression of the size of Khashoggi, Pharo and Ojeh is given by the three men arranging huge deals—sometimes through companies created specifically for the purpose of a single transaction—which do not involve their actually committing capital. Inevitably there is also much more publicity when a project is conceived than there is when it subsequently falls through or sinks in the bureaucracy of another Arab country. In 1976, for instance, it was announced that Khashoggi, Pharo and Ojeh were to invest in up to \$150-million of projects in Syria, but by 12 months later every one of the proposed investments had "dropped out of the picture," as the Syrian Economy Minister put it.

Publicity is something that Khashoggi, Pharo and Ojeh thrive on, which is not at all in keeping with the Saudi "style." And this trait undoubtedly causes them to fall into serious

disfavour with the establishment if it were not for the fact that the ruling hierarchy realises that some publicity is bound to stick to wealthy Saudi princes and businessmen come what may.

So it might as well be Khashoggi, Pharo and Ojeh who receive it, the thinking goes. In other words they are useful as people on to whom unwelcome publicity can be deflected. Even so, Dr. Ghazi Gossabi, the Minister of Industry and Commerce, himself a member of a famous merchant family, has said that Ojeh is not someone whose activities he welcomes in the Kingdom. Meanwhile, none of the Khashoggi-Pharo-Ojeh trio are names with whom other Saudi merchants are anxious to be associated.

Fortunes

The other Saudi merchants are largely domestically oriented—having built up their fortunes through land, import agencies, exchange dealing and contracting. Together with modest investments in the Kingdom's early cement and electricity generating plants. This is not to say that these merchants

do not have substantial overseas assets. Two of the biggest names—Ahmed Juffali and, even more, Sulaiman Olayan—have huge overseas investments, but their assets are of an inconspicuous portfolio investment type. Both merchants furthermore have been notable for the unusually heavy investments they have made in industrial and joint-venture service companies within the Kingdom. The Juffali brothers' company has been a leading investor in most of the Kingdom's electricity and cement companies and has now set up its own Mercedes truck assembly plant with Daimler Benz. Meanwhile Sulaiman Olayan has recently invested in the manufacture of plastic pipes, aluminium building frames and explosives (three of the most successful industrial plants yet established in the Kingdom).

together with battery hen farming and bottled water production.

In fact it has been the more conventional elements of the merchants' business—importing, property and contracting—that have grown dramatically in the past five years. The biggest merchant enterprise in all Arabia now is E. A. Juffali and Brothers, probably the only merchant company with a turnover of more than \$1bn, representing Daimler Benz (which must account for nearly 70 per cent of this turnover), Volkswagen, Massey Ferguson, Siemens, Sulzer, Brown Boveri, Clark Equipment, Michelin, part of Litton Industries, IBM and Borg Warner—among two or three dozen others.

Other merchant houses in Saudi Arabia with turnovers of \$500m-plus might be Jumail (representing General Motors in the Central Province), Jameel (Toyota), Sulaiman (Datsun), Ahmed Hamed Gossabi (oil field equipment), Zahid (Caterpillar) and the Rajhi exchange dealing operation—though this last company's turnover by the very nature of its operations is not strictly comparable with the turnovers of the other groups.

None the less the Rajhis are reckoned by many to be among the two or three richest families outside the ranks of al Saud. Inevitably any categorisation of merchants by size of turnover is extremely vague. The merchants are very prone to exaggerating their turnovers—often including the full value of procurements on behalf of the Government when at no stage in the transaction have the items procured been part of the merchants' own stock. But what does emerge from any series of analyses/guesses is that the Saudi merchants are now very much bigger than their fellows in the Gulf states.

In the Gulf probably the only merchant enterprise approaching \$500m turnover are the Alghanims in Kuwait, the Kanoos in Bahrain (though most of this family's income is generated in Saudi Arabia), the Puttains in the United Arab Emirates and the Sultans in Oman and Kuwait—though again this last family is atypical in that most of its income is accounted for by a high-turnover international commodities trading business based in Kuwait.

In Saudi Arabia, the merchants lack political power. They may be much involved in government, but they have always been servants, executives of the monarch rather than powers in their own right, as are, say, the Alghanims or Alasagars in Kuwait. Today members of the Alireza family fill posts as Saudi Ambassador in Washington and minister at the Foreign Office, while until recently Mohammed, the head of the family, was Ambassador in Paris. In the previous generation, Mohammed's father, Abdullah, served as Governor of Jeddah (he had also filled this post under the Hashemites), and the family as a whole stood as powerful supporters of Saudi rule in the 1920s-1940s period, when the Hijaz was newly incorporated in the Saudi realm with Prince (later King) Faisal as viceroy.

Similarly members of the Gossabi family are now Minister of Industry and Deputy-Governor of SAMIA, the previous generation of that family having been King Abdul-Aziz's agents in Bahrain from about 1910 until the 1940s and important lenders, or providers of credit,

to the King's ever-empty treasury. Both Alirezas and Gossabis were regularly given diplomatic and financial assignments to carry out for the royal family abroad.

Best known of all the early royal servants was Abdullah Sulaiman, the King's minister for all financial and development matters, whose son, Abdel-Aziz, now has the Datsun agency and some of the Kingdom's best hotels. In broadly the same type of role were the fathers of Adnan Khashoggi and Ghazi Pharo, both doctors and both members of the large Syrian element at the court of King Abdul-Aziz.

Services

Nor is it stretching a point too much to say Ahmed Juffali and his elder brothers, Ibrahim and Ali, fitting into this role as early royal executives. Ahmed obtained a concession from the King in the late 1940s to supply electric power to Taif, and soon after established other utilities companies in the Hijaz. It is true that these companies yielded profits for their promoters—after a time—but from the point of view of the King, 30 years ago the promoters were more than businessmen pursuing a business opportunity. They were providers of useful modern services for the Kingdom at a time when there was no central Government machine to do the job and when much of what is now the executive role of Government was farmed out to competent and trustworthy nationals outside the confines of the King's direct employees.

In all cases where the merchants were given assignments by their Monarch they carried out the work at their own expense and without payment, and most members of merchant families in important Government posts still work on this basis. They know that they will be rewarded by contracts and land—this being an entirely moral and orthodox way of rewarding a loyal servant in a society which retains its tribal mores.

What is interesting, and in contrast to the position in the Gulf, is that the merchant families do not marry into the Saudi ruling family, which marries either within itself and its collateral branches or into the leading families of the big tribes.

This is not to say that a lot of the big names in Saudi businesses do not have impeccable Nejd origins. The Juffalis, Rajhis, Sulaimans, Bassams, Jumails and Sulaiman Olayan all come from around Onaziah in Qasim, while the Gossabis come originally from a village further south. The big names of the Eastern Province—Matrood, Dosari, Foad, Qatani, Naim, Mosli, Suhaimi (in addition to Olayan and Gossabi)—are mostly of local origin, from the oases of Hasa or Qatif and the old ports of Jubail, Darin and Ujair. Some of the larger families have branches in Bahrain or have maintained dual homes, one on the island and one on the mainland.

In most cases the Eastern Province merchants have grown through providing services for Aramco, or in some cases were entirely put in business by Aramco. It has long been the company's policy to diversify itself of service and manufacturing functions outside the oil business—ranging from heavy transport to Pepsi-Cola production—and to this end it has provided local entrepreneurs with technical help, undertakings to "baseload" new enterprises, and, in certain cases, guarantees for loans.

In the Hijaz the big trading names are much longer established, though few are indigenous to the region. Apart from those of Nejd origin, the Alirezas and Zahids were originally Persian, while Baeshen, Bassamah and Shabhatly, all commodities dealers, were originally Hadramauti—as was the big contracting family bin Laden.

Yet whatever their origins it is interesting that Jeddah merchants will say that to this day they have never allowed one of the established pre-oil members of their community to go bankrupt. While maintaining an almost disinterested approach to business on the surface, they will compete and intrigue furiously underneath—and be utterly ruthless in their dealings with the foreign intruder. In spite of the enormous sums of money involved, the business ethics of the Jeddah merchants remain those of a small, cohesive community trading in foodstuffs, timber and cloth.

Need for change

CONTINUED FROM PREVIOUS PAGE

But today the Red Sea annually provides about 10,000 tonnes of fish, compared with the 6,000 taken from the Gulf. Particular areas where increases in catches should be possible are the centre of the Gulf—where foreign fishing vessels have long operated, in particular those of the UK company Ross Foods—and the Outer Persian Bank. A further possibility is to develop marine fish farming along the Red Sea coast—though it will take time to build up a high return from this.

Altogether over 3,000 fishermen and full-time employment in the sector, with 300 boats working in the Gulf and 1,200 in the Red Sea.

Although known to the world as Arab shrimp, the type of boat used is called *banush*, a small motor ship by the Saudis. About 40-50 metres in length, the boats

have had diesel engines mounted in the last few years, usually of between 70 and 90 hp. The design of their wooden hulls has not, however, been changed, despite this switch from sail to power. They are thus somewhat dangerous, in that they were designed to sail with the wind behind or on beam but now will often go head to wind—which can lead to a tendency to nosedive.

Foreign advisers, such as the British White Fish Authority, have been encouraging change in this area. "When the locals have been fishing an area for over 3,000 years they are bound to know more than any outsider about the best techniques for those waters. In the short to medium term we can only assist them to do what they are already doing," one adviser says. But even within this limited aim there is much to be done. As far as vessels

are concerned the Saudis are being encouraged to look at other designs of boats. Both in the Gulf and the Red Sea one British offshore vessel and one coastal vessel have been operating to try to encourage an improvement in vessel design.

Further, local fishermen are being encouraged to replace their present low-quality nets and to mount power haulers which would allow an individual boat to draw in up to ten times as many nets as presently possible.

While consumers show a marked preference for fresh fish, the distribution chain does little to ensure that fish remains in prime condition. Handling of fish on boats often leads to some spoilage. Most of the main fishing harbours need additional ice plants. The fish markets in the Eastern Province may be good,

but those elsewhere need a dramatic upgrading. Finally, a radically improved inland distribution system is needed, in particular to Riyadh and to the construction camps in the north-west and south-east of the country.

One of the main problems has been to obtain a firm central commitment to the development of the industry. The recent establishment of national and Pan-Arab companies is an indication that this commitment is now being made and the importance of developing fishing, like other non-urban activities, is being increasingly appreciated.

Recommendations on many of the specific areas are included in the national plan formulated by the White Fish Authority under the agreement it has with the Ministry of Agriculture and Water. Should this plan be carried through a host of changes would ensue.

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February 1979

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- Recently completed permanent model villages at Riyadh and Jeddah now housing project employees and their families.
- Mobile villages delivered for project operation, three at remote sites throughout the Kingdom.
- First mobile (containerised) PFX exchange ready for shipping for local exchange service at Bada'ah.
- Courses for Saudi Arabian PTT staff started at newly opened training centre.

SAUDI ARABIA XXII

World ambitions

SPORT

JAMIE BUCHAN

SAUDI ARABIA'S showing in the Gulf Games soccer tournament this month would have been unthinkable four years ago and marks the Kingdom's debut on the international sporting stage.

The Games, which were shown on television and generated great interest among Saudis, marked the culmination of an unorthodox effort to build up national soccer almost from scratch and underlines the colossal investment in sports construction since the foundation of the General Presidency for Youth Welfare in 1975.

But underneath the charitable desire for successful national teams and obscured by the dizzying Olympic pretensions of the Youth Welfare Organisation's original plans, lurks a feeling that sport may be the sole permissible solution for the aimlessness and frustrations of young Saudis.

Dr. Ghazi al Ghusbi, Minister of Industry, wrote recently: "I was and still am appalled by the feeling that young people have nothing to do. I have a dread of their falling to the overwhelming tide of trashy vanities—steroids, videos and the like."

The paternal tone is reflected in the name Youth Welfare but the concept—familiar to us from centrally-run States—is new and even daring for Saudi Arabia. The Koran, "the country's official constitution, offers little field for interpretation over the question of organised sport. In the early days of King Feisal's reign sports clubs were made illegal for fear they might become nests of political association. These days the noise and colour of a soccer game in Riyadh still contrasts sharply with the dour atmosphere of the streets without. As some confusion still exists over the purpose of sport in Saudi Arabia, it is not surprising that Youth Welfare made errors of emphasis.

Back in 1975 a national sports project was declared a social priority and together with cultural activity generally placed under Prince Faisal bin Fahd (son of the Crown Prince) as chief of the General Presidency of Youth Welfare. But the project was conceived in terms too grandiose and too frantic to be realised. The vast Olympic Complex to be built in the palace area in Riyadh has been radically scaled down and the master plan has been revised. Recent contracts show that Youth Welfare is now concentrating on building facilities in smaller towns and even fairly isolated areas, where they are certain to play a notable social role.

Setback

At the same time the frenzied desire for international excellence—sharpened by the individual brilliance of a handful of performers—appeared to receive a sobering setback at the Asian Games in Bangkok in December, when Saudi Arabia came away without a single medal. The soccer team, the spearhead of the Saudi campaign to get itself on the world's sporting map, was knocked out in the first round.

There were, of course, complaints and a number of younger princes, who own the leading clubs, campaigned to have the team's British coaches thrown out. But Prince Faisal, who has acted high-handedly in the past, stood firm and the British remain.

The soccer project is in many ways unique. The vision of Prince Faisal has found response in the flair of Mr. Jimmy Hill, the British soccer commentator and sometime player himself. In 1976 Hill formed a company, the World Sports Academy, to improve the national team and to develop soccer among young Saudis with an eye to long-term success. The three-year contract, which is likely to be worth over £25m, expires in October although there is an option for renewal.

Although international success provides a crucial stimulus to domestic progress, the long-term future of soccer has been subordinated to the need for immediate results—and this pattern has been repeated in other sports, notably volleyball, where the Whittaker Corporation of the U.S. completed a rather unfortunate training project in the middle of last year.

In soccer Hill and his coaches have produced spectacular results in knitting individual talents into a team of almost European club standard. A draw against Liverpool in Jeddah last autumn and victories over Arab neighbours have led to higher expectations. But injury to a single player can demolish the team—exposing the total lack of depth in Saudi soccer. The national team can draw from an energetic league, but few even of these clubs can field a passable "B" side and the Under-19 national side is lagging behind.

The difficulties are of course daunting. There are no grass pitches in Saudi Arabia and as yet few laid with AstroTurf. Very few schools have any sporting facilities at all and school-children and even university students play soccer in the streets—at holiday time. Riyadh sometimes has the air of a Brazilian beach. Equally, there are no Saudi coaches of international standard.

There are other problems equally hard to surmount. The debilitating climate means that athletes in Saudi Arabia can never train as hard as is usual

now in the U.S. or Europe. There are also ingrained habits of individualism and petulance that are proving difficult to break. Against this, there is real enthusiasm for sport.

The most obvious manifestation of this is in the shining new stadiums in the three major cities and the excited crowds who gather in the evenings during the October-April league season. In a country that four years ago allowed no public assembly other than in the mosque, the packed and often riotous stadiums indicate the extent of the change. A questionable refereeing decision is met with a hail of shoes and bottles and goals are greeted by parachute flares flung from the stores by young members of the National Guard.

In Saudi sport soccer predominates, but other games are receiving funds and attention. Volleyball, handball, long-distance cycling, athletics and bowling have become popular. There has also been some seepage of sporting interest from the expatriate communities. Tennis, particularly at the University of Petroleum and Minerals and Kung-fu, taught

by a Taiwanese engineer at King Abdul Aziz University, have their devotees.

Racing also continues to be nurtured, profiting from the patronage of the King and Prince Abdullah. The pleasant racetrack in the Riyadh suburb of Malaz has been installed with electric starting gates and photo-finish equipment and some attempt is being made to protect the pure Arabian bloodstock from thoroughbred interference.

Meanwhile Youth Welfare's efforts to construct the sporting facilities necessary to support its ambitious plans continues apace despite recent budgetary restraint. The programme looks impressive—around SR 2bn in sports facilities in the towns of Hail, Hassa, Abha, Qatif, Jowf and Majmaah; youth hostels and SR 1bn sports "cities" in Jeddah, Riyadh and Dammam; youth camps in Jeddah, Dammam and the Asir; model clubs in 11 small towns; seaside recreation centres in Jeddah and the Eastern Province; stadiums in Buraidah, Mecca, Medina, Al-Khobar, Al-Ahsa

and Jowf to relieve the heavily overloaded grounds in the three main cities; and the Riyadh Olympic Complex.

Although Youth Welfare has broken off its love affair with grandeur and size, there still remain considerable opportunities for foreign contractors. West German firms have done particularly well. Beton and Monierbau is building the SR 1bn sports hall and swimming pool "cities" in the three main centres, while Wayss and Freitag has nearly completed the scaled-down recreation centres on the Jeddah lagoon and Half Moon Bay—at a cost of around SwF 120m each. Last month the Frankfurt group contracted to build SR 70m stadiums in Medina, Al-Khobar, Jowf and Mecca. British consultants, notably Cooper MacDonald and Partners for the stadiums and the smaller model clubs, are also providing design and supervision work. It was a British firm of architects, Ian Fraser, John Roberts and Partners, that designed the most ambitious project of all in 1976—the vast Olympic stadium with its elegant cable-net roof and parabolic arch. The project has had its opponents from the beginning and though it went out to tender, prices from French, Canadian, Finnish and West German consortia were rejected as too high.

CONTINUED ON NEXT PAGE



The football stadium at Riyadh

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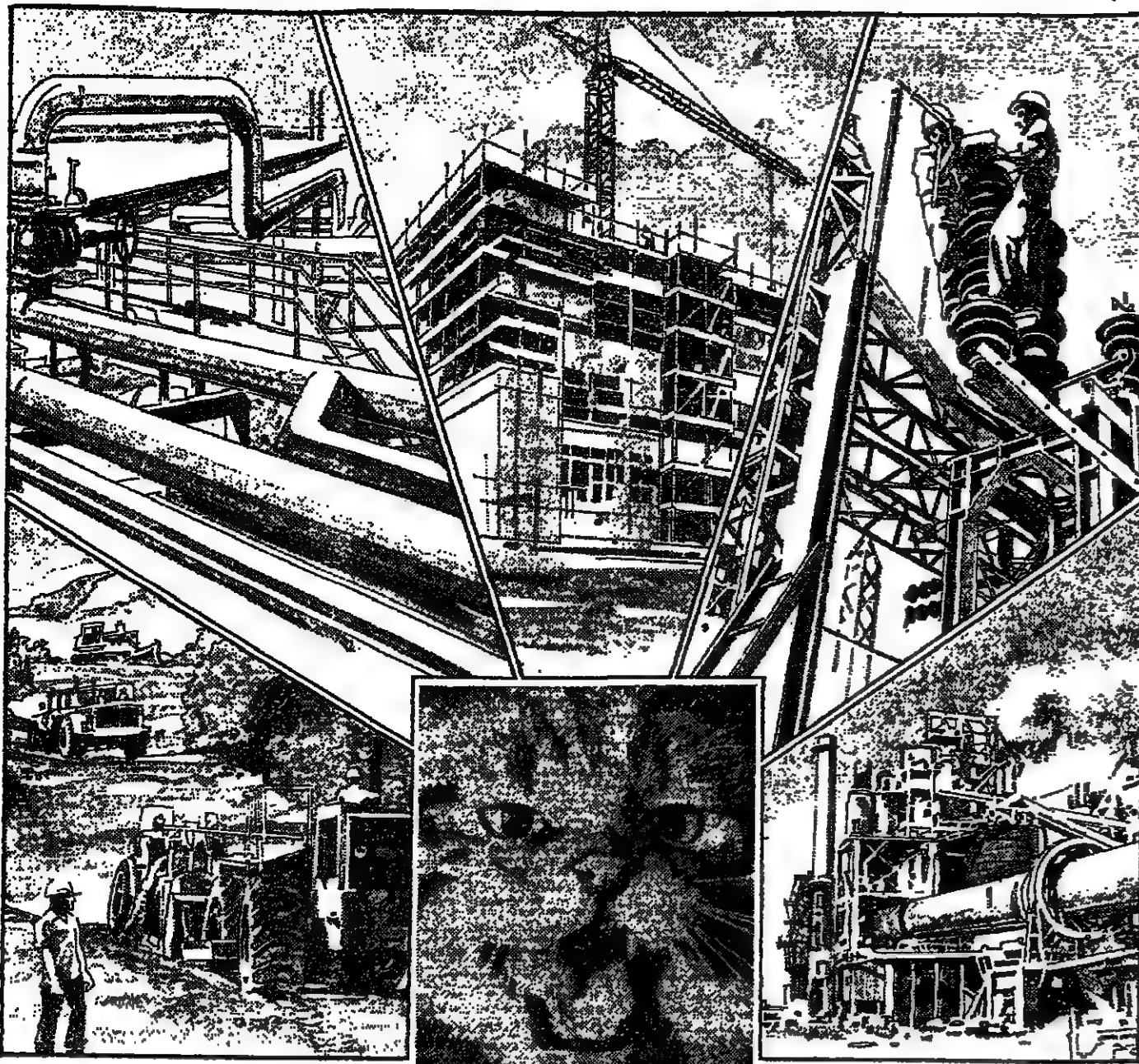
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مصرف العالم

SAUDI ARABIA XXIII

Rediscovering ancient wealth

THE REMAINS of mines in western Saudi Arabia are evidence that the area was once an important producer of gold, copper, and silver for the ancient world.

Government policy is to encourage the re-establishment of a healthy minerals industry in Saudi Arabia, through a geological and mineral exploration programme by the Ministry of Petroleum and Mineral Resources - investment by the State Organisation Petroleum and by the encouragement of foreign mining companies.

The geological pattern of the Kingdom consists of an area of old Precambrian rocks occupying much of the western part of the Kingdom, and a sequence of Palaeozoic, Mesozoic and Cenozoic strata in the larger eastern part.

The Precambrian area, termed the Arabian Shield, consists of volcanic and sedimentary rocks and predominantly acid igneous intrusives. The Arabian Shield is matched on the western side of the Red Sea by a similar Nubian Shield. The two Shields were joined until the middle

of the Cenozoic era, about 30m years ago, since when they have been drifting apart, separated by a slowly widening Red Sea.

The ancient mines are located on the Arabian Shield, and on geological grounds the best mineral opportunities are likely to be associated with these older rocks. Therefore the Ministry of Petroleum and Mineral Resources started its programme of geological mapping on the Shield—an area about twice the size of the British Isles—and by 1983 will have completed reconnaissance mapping at a scale of 1:100,000 and the first series of approximately 250 map sheets.

During the course of mapping, more than 1,500 mineral occurrences were noted, and the data have been filed in the Ministry's computerised data bank, to which mining companies have access.

The Ministry has also embarked on a substantial programme of mineral exploration and has examined over 100 prospects and deposits. Concessions over several of these have been acquired by foreign

MINERALS

BRYN WILLIAMS

mining companies under the Mining Code.

The Saudi Arabian Mining Code starts from the premise that all minerals are the property of the state, and that the granting of mineral rights is vested in the Government. Private sector exploration is safeguarded through the issue of exclusive licences, which guarantees the granting of a mining lease in the event of discovery. Foreign companies are required to enter into a joint-venture arrangement with a Saudi partner, and this has normally been an arrangement with Petromin to form a joint stock company on a 50:50 basis, with exploration costs of both partners being capitalised.

Despite the generally unencouraging climate for

minerals until the last two or three months, two more foreign companies obtained exploration licences during the past year, bringing the total foreign participation to three American, one British, one French and one Swedish company.

The principal areas of mineralisation found so far are in belts of volcanic rocks, and deposits generally contain mainly copper or zinc, with subordinate amounts of the other and commonly some gold and silver. A Saudi-American partnership is about to embark on a programme of 3,500 metres of tunnelling to test one deposit of this type at Massene in the south-west of the Kingdom close to the Yemen border.

Some publicity has already been given to the interest of Consolidated Gold Fields in a gold deposit at Mabod adh Dhabab, about 250 km north-east of Jeddah, which has seen at least two periods of mining in the past. After two years of drilling and study, the company has now started to drive a decline shaft to explore under-

ground and to obtain bulk samples for test.

The Swedish company, Granges, in partnership with Petromin, has been investigating phosphate deposits at West Thanyar in the north of the Kingdom, and in their support the Government has embarked on a major study of the transportation, water, harbour and community needs if mining should go ahead.

The largest single exploration project by the Government is at Sawawh, close to the northern end of the Red Sea, where a 300m ton iron ore deposit is being investigated as a possible source of feed for a national iron-and-steel industry. The ore contains 42 per cent iron, which is too low for the modern direct reduction process planned in Saudi Arabia. A major contract was awarded to British Steel Corporation in 1976 to investigate means of upgrading the ore and to carry out a full feasibility study on its mining and use. Some success in beneficiation has been achieved in collaboration with the Royal School of Mines, London, and the Warren Spring Laboratory, Stevenage. BSC is now engaged in verifying the tonnage and grade by geological mapping and drilling, and mining a 1,000-ton sample for testing at its Teesside facilities. The final feasibility report is expected in 1981.

Another major Government

exploration project is that being undertaken by Rio Tinto Zinc Corporation, on the phosphate potential of the Sirhan-Turayf basin, an area of approximately 50,000 sq km on the northern borders of the Kingdom.

The Ministry is paying particular attention to industrial minerals, with a view to self-sufficiency for local industries. A major programme to locate cement-making materials for new cement plants is nearing completion, and investigation has been started for sodium and potassium salts, high-grade limestone, and lightweight aggregates. The Shield contains a fine variety of ornamental stone, and to stimulate its use, the Ministry has opened model quarries to demonstrate the use of modern quarrying methods, and a model cutting and polishing plant in Jeddah as a shop-window to the building industry.

British companies are well represented in the mineral sector. In addition to those mentioned above, Robertson Research International, Hunting Geology and Geophysics, Mackay and Schnellmann Consultants, Field Aircraft Services, Fairley Surveys, Rockfall Drilling Company and Transmark (a subsidiary of British Rail) are among those which have and are taking part in exploration plans, along with organisations from the U.S., Canada, France and West Germany.

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Ambitions

CONTINUED FROM PREVIOUS PAGE

The project is the centrepiece of the Olympic Complex, originally planned by Weidieplan on a 1.6m square metre site of some of the most expensive land in the world. Another problem was that the parabola overlooks the Royal Palaces, while new plans for a future Government Centre have jeopardised the land use. Weidieplan is now submitting its master plan with a reduction of area to 1m square metres and the relocation of the stadium.

The original plan contains 10 other elements, none of which has been budgeted this year: a SR 3m administration block for which designs are complete;

an Olympic Committee building; the sports "city" and SR 198m in infrastructure, substantially finished by Beton and Monierbau; an air-conditioned cycle track of considerable architectural interest; Weidieplan's sports training institute; a sports hospital, which has apparently been approved; a rifle range; an Olympic Village under design; a convention centre; and hotels and motels for officials and spectators.

This extensive project, which could not cost less than \$1.5bn and would use over half of Riyadh's bulk electricity supply according to Prince Faisal, is in limbo. When the project was

first announced in 1975 observers expressed doubt whether Saudi Arabia could ever stage the Olympics. First, the country was too small and too far from the world's major sports centres.

But Saudi officials argue privately that the kind of social change which would make the Olympics possible cannot be ruled out since there has been no clear instruction from the establishment. Even so, these arguments remain some doubt whether the stadium, at least, will ever be built in the present climate of financial stringency.

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SAUDI ARABIA XXIV

The heart of Islam

THE PILGRIMAGE

MICHAEL YORK

THE PILGRIMAGE—Hajj—is a duty binding on every Muslim of age who is able-bodied and has the means. It is the journey to Mecca, the heart of the Islamic world.

It involves the circumambulation of the Ka'aba: running between the hillocks of as-Safa and al-Marwah in memory of Hajar's search for water; standing on Arafat in memory of God as on the Day of Judgment—an assembly that annuls distinctions of wealth, rank or race; stoning the symbols of the Devil; and sacrificing a beast in respect of Abraham's submission to the command of God to sacrifice his own son Ishmael.

In November 1978, the ritual was performed by 1.9m pilgrims. Its form was outlined by the Prophet Muhammad 14 centuries ago. As a ritual it has been known since the time of Abraham who rebuilt the Ka'aba in the barren valley where Adam is said to have walked in the symbol of God's enlightenment and God descended to Earth.

The Ka'aba today is a simple black cube of many granite blocks, beside which are buried Hajar and Ishmael, the slave wife and son of Abraham. Seven miles east is the Plain of Arafat where Adam first met Eve, and Muhammad later delivered His Farewell Speech during His last Pilgrimage when He summed up the essential social regulations of Islam.

Constant

During the last Hajj of the Prophet in 632 AD, about 150,000 people followed Him. In 1853, 50,000 came on pilgrimage. By 1873, the number had again risen to 180,000. Except during times of war the number of pilgrims was relatively constant despite the hardships of marauding bandits, hunger, thirst, illness, crippling taxes and inflated prices.

For centuries the Hajj has been organised by an establishment of traditional Meccan families called *mutawwif* or guides. Each family guild is linked by marriage to its clients in Muslim communities from Indonesia to West Africa—a network of trade and power which controlled the Hajj in conjunction with the sheikhs who escorted caravans from centres of Islamic culture: Baghdad, Cairo and Damascus.

In 1924, when King Abdul Aziz ibn Saud conquered Mecca—part of his drive to unify

Arabia under the flag of the Prophet in 1932—a treaty was signed by the Meccans with the bedouin forces of the King. The Meccan establishment preserved its prerogative over the Hajj—an agreement that still holds despite the national task of organising the vastly inflated pilgrimage of nearly 2m today.

Political security after unification in 1932 brought the total number of pilgrims to a peak of a quarter of a million. While the second world war reduced the flow in 1941 to 80,000, with peace the influx of foreign pilgrims alone reached 250,000 by 1955 rising to 800,000 last year.

While arrivals by plane have increased 22-fold, those by sea have halved. This has resulted from rising living standards worldwide (Nigerians are today one of the largest foreign groups), the reduced cost of air travel, package tours, and sophisticated sales techniques.

But still the majority of pilgrims are from inside Saudi Arabia. Saudi pilgrims have increased by 3 per cent per year, while immigrant workers on pilgrimage have increased by an annual 18 per cent and together they outnumber those from abroad. So the overall dramatic increase in the number of pilgrims performing the Hajj is due to air travel and the Saudi need to import an immigrant workforce that seizes the chance to obey their duty to the Fifth Pillar of Islam.

The Hajj today is a story of government grappling to provide adequate services and facilities while also allowing the family guilds to retain control over the pilgrims. All overseas pilgrims have to register with one of the *mutawwif* families and also pay the 2400 pilgrim tax to the Government.

While the establishment of Mecca thrives on the income from its pilgrims, the Government is spending 894m a year considerably more than the income from pilgrim tax—on providing facilities.

The guilds now have a state-registered monopoly for accommodating and guiding the pilgrims. Lack of competition and the high rate of recent Saudi inflation have caused their prices to rocket. Yet Government is still responsible for the overall management of nearly 2m people trying to perform the same ritual at the same time in a temperature often higher than 100 degrees Fahrenheit.

Problems

The plain fact is that the "open door" policy, allowing Muslims to come from all nations, creates logistical problems which oil-money cannot solve: despite an expensive budget, piecemeal development is creating more problems than it is solving.

The Government now has 6,400 buses used for only six days a year and nine dual-carriageways link Mecca to the Plain of Arafat, turning this sacred area into one of the world's largest spaghetti junctions. A 1½-mile pedestrian tunnel between the marks of the Devil and the Holy Ka'aba is complete in a country where modern technology still has a fragile grip on the vagaries of nature and the abuse of mankind.

In 1934, the King allowed the ordinary pilgrim to perform the Hajj by car for the first time, abandoning the principle that pilgrimage should be a hard but rewarding experience—the time-honoured way with a natural rhythm in harmony with the spirit of the holy sanctuary. Today, Hajj is the world's largest traffic jam. Last year many people took nine hours to cover the 10 miles from Mecca to Arafat.

By providing complex roads to cope with the increasing number of cars, more and more pilgrims are being encouraged to bring cars—the old problem of city centres in Europe. And the problem is being compounded: the masonry pillars of the Devil, where every pilgrim must throw 49 pebbles, now has an elaborate double-decker concrete walkway and the narrow valley has been blasted away to allow 200,000 people an hour to perform the rite.

But increasing the flow at this stage has increased the crowd at the Ka'aba. Last year only 25,900 an hour could perform their circumambulation. Now bulldozers are inside the sanctuary enlarging it to allow 28,000 pilgrims to circle around the focal point.

The pressure at the centre will increase and it will be even more difficult for the pilgrim to extract himself from the crush of the circumambulators, not to mention the 200,000 trying to get in each hour.

Before, pilgrimage was a hard journey to a relatively trouble-free and fulfilling religious event; today the journey is easier but the event more taxing, in spite of the valiant responses of the Ministry of Pilgrimage and Religious Endowments.

The problem is that the oil of modern technology does not mix easily with the water of time-honoured tradition. While many tears are shed in religious emotion as a lifetime's devotion is fulfilled, some are due to sprayed clouds of disinfectant.

The government is the first to realise the problems that must be faced, having dealt already with a minor outbreak of cholera, a landslide and a fire sweeping through the city of tents and parked cars. More than ever there is anxiety over computer predictions. If trends continue, there will be more than 3m pilgrims by 1991. This prediction takes into account that, as the pilgrimage moves forward 11 days each year with the lunar cycle, soon it will occur during the heat of the Arabian summer when the influx of pilgrims will decrease. But still these huge numbers will have to be catered for.

While many planners favour more complex and expensive technology, one indigenous research institute at King Abdul Aziz University, under its director Sami Angawi, has been quietly taking a scientific and abstract view of the movements and flow of the Hajj. Keeping in mind the 6,000 utterances transmitted from the Prophet about the Hajj, its proposals provide a far-sighted solution. While every pilgrim could ride, they can no longer face the fumes and stifling heat of the cars and buses. So, today, all pilgrims cover half the mileage on foot, but very few routes are preserved for pedestrians only.

Paradoxically, when pedestrians leave their cars and drivers due to the traffic jams, the car still occupies the place of 40 pilgrims, thereby further aggravating the problem.

The proposal is to provide a partially-shaded, central walkway, totally separated from the traffic, to encourage pedestrians.

With cars in secure peripheral car parks, the central pedestrian shrine would be supported by a system of public bus shuttles.

A separate problem is that the fundamental simplicity of the rites is being eroded by the inevitable march of bureaucracy as it seeks to organise this remarkable human event. Now each foreign pilgrim must register with a *mutawwif* according to nationality and each *mutawwif* is allotted a specific location to house his pilgrims in the tent city of Arafat.

This means that one of the primary functions of the Hajj—the intermingling of Muslims from all over the world to exchange news and ideas—is being undermined by the shepherding of pilgrims into allotted national camps.

Interweaving

But still the Hajj remains a complex interweaving of politics and religion that can be achieved only in Islam, with its tradition of combining the secular and the sacred. Last November, for the first time, Muslims from Israel and the occupied territories were allowed to make their pilgrimage to Mecca.

This is in line with Saudi Arabia's policy of encouraging Islam on the West Bank by its funding of three new colleges of Sharia law at Hebron, Gaza and Jerusalem.

Also in November 1978, Yashir Arafat, the PLO leader, was chief guest-of-honour during the pilgrimage, when he made a speech about the need to recover Jerusalem—the third city of Islam—from which the Prophet ascended to Heaven. Without questioning the Hajj with all its gigantic logistical problems, remains a remarkable event. Each pilgrim follows in the footsteps of the prophet, Muhammad, prays at the Most Ancient and Noble House of God, submits to the Will of God, stands as on the Day of Judgment and repudiates the Devil in a state of sanctified purity and communion with the One True God.

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Pressures mount

SOCIAL TRENDS

JAMES BUCHAN

THE UPHEAVAL in Iran has inevitably led people to ask if the strength of Saudi Arabia's social fabric can withstand the pressures of rapid development and modernisation. The response has varied from private anxiety among officials to widespread complacency, even self-righteous indignation, among businessmen and newspaper commentators.

In the air-conditioned government departments in Riyadh, officials can convey a more or less clear picture of the future course of the Kingdom's economy. The social implications of the extremely ambitious programme to construct an industrial foundation receive little airing. When asked last year what economic role he envisaged for women in the future, a Saudi Deputy Minister indicated that civil servants, particularly in the Ministries of Planning and Health, were marking time on the question. Though he did not say as much, it is clear they must wait for direction from above—that is, the consensus reached in the Royal Family after the views of the technocrats and public at large have altered through to it.

In this silence, a variety of problems, apart from the status of women, are discussed. Friends of Saudi Arabia are prodigal with advice but few can come up with acceptable proposals for their solution. Not the least of the problems is the need to instill work ethic and sense of responsibility to the State among the young and to teach them habits of intellectual curiosity rather than passive acceptance of technology.

Habits

In practice, the immediate preoccupations are how to protect Saudi identity from the creeping influence of over a million immigrants and their ways, how to bridge the widening generation gap and how to find a useful and acceptable role for women. What may be at stake is nothing less than the political and cultural integration of a country, united only this century, a hotch-pot of a large Royal Family and its clients: nomads and farmers, sophisticated town dwellers and Arab exiles whose main common bond is religion and language.

Ironically, present ingrained social habits militate against any radical accommodation with the future. Traditions of contempt between Nejd and Hijaz and between Saudis and non-Saudi Arabs, perpetuate regional differences. Dislike for manual labour makes long-term planning for industry a nightmare. Deep habits of individualism and privacy undermine government and bureaucracy while a tradition of unquestioning respect for elders and teachers, the written word and borrowed technology has prevented any real discussion or awareness of the problems. The last is compounded by a truly amazing capacity for euphemism and a hypersensitivity to criticism from other Muslim countries and the West.

Conservatives in the Royal Family and society wield all the big guns of sentiment, religion and the status quo. Thus, the trend in Government policy has been to exercise ever tighter control of those formal areas largely of its own making—women's education and television, for example—while attempting to trim obvious social abuses outside them. The establishments efforts in the latter respect concentrate on public conduct—what goes on in hotel swimming pools and streets. All this might be considered irrelevant but for the immense importance attached to public behaviour by the Saudi bourgeoisie. Meanwhile, public works have gone ahead in the Second Five-Year Plan that presume a level of social development that has not in fact been reached. The most blatant of these is in Riyadh at the "Olympic Complex" where the Games clearly could not be held if women were excluded—as they would be for the indefinite future. In Jeddah there is a theatre run by the Education Ministry which is now used but once a year when Queen Ifrat presides over strictly female gathering for

the graduation of girls from a fashionable high school. Those prestige projects were based on imported ideas. The danger just becoming evident now is that Saudis may not feel at home in their borrowed physical world—planned, built and, except at the highest levels of government and business, managed by foreigners. At the same time, because of the extreme caution in policy, attempts to restate traditional ideals have taken the form of petty regulations that may eventually only create contempt for the Government or the ulama, or priesthood, among young Saudis.

Against this, Saudis will argue first and foremost that Islam, the youngest of the major monotheisms, still possesses flexibility and vigour to respond to a changing world. It is neither anti-intellectual nor anti-scientific, impressions gained by the West during the stagnation of the 18th and 19th centuries. The dangers of an affluent society, the sheer corruption of possessing much where nothing before was possessed, produce no corresponding null. Unlike Christianity, Islam even of the strictest variety, makes little or no virtue of asceticism.

Materialism

Secondly, the Government has acted with considerable energy in the least problematical areas. To tackle the dangerous aimlessness of young Saudi men, it has launched a lavish sporting programme to balance the excess materialism of fast motor cars and stereos. It has spent large amounts of money on making the Kingdom—surely one of the most uncomfortable places in the world—into a greener and more pleasant land.

The Government used a mixture of temptation and coercion to keep Saudis at home in the face of a bad example set by many princes and notables. The lovely Asir is to be turned into a national park. This, however, is likely to supplement, not replace the fleecings of the West. A suggestion from the King last year that Saudis remain in the country for the fasting month of Ramadan was backed at the highest level—though perspiring, ill-tempered Deputy Ministers were a common sight in Taif.

Part of the problem is that the country is too young for any sense of national patriotism. It breeds only cynicism. The vast majority of Saudis return from education abroad not out of duty but because, for more than Conrad's Englishmen, they feel they must justify themselves to their families and neighbours and because development is an adventure and provides truly unrivalled opportunities for enrichment.

There is, too, the question of intellectual development among the young which depends on a wholesale reform of the education system from its emphasis on rote learning and unquestioning imitation. But as Saudi officials point out, this is just one of many vicious circles in Saudi society where the shortage of people requires the import of foreigners—in this case largely Egyptians—who naturally enough have little commitment to long-term change and making up for the shortage of qualified Saudis is perpetuated.

Foreign influence has seeped into every department of Saudi social life in the towns, sometimes beneficially—sport, technology—sometimes not—drugs and alcohol. The clampdown on illegal immigrants launched last summer but only effective since the last Pilgrimage had as a strong social base in the desire to curb glaring abuses—African prostitutes in Kuwait, Muslims drunk on Western liquor and an apparent upsurge in crime.

European expatriates are fond of saying that the Saudi Government countenances their illegal habits because they are discreet and because the Saudis want the work done. The inten-

tion is extremely doubtful. Those who want drink can get it, of course, but the Government would clearly prefer that they could not and only massive non-cooperation prevents a complete ban.

Foreigners take a large share of the blame for whatever goes wrong from the carnage of the streets—the result of truly shockingly bad driving habits—to the high cost of projects. "Kharaba biladna"—"they're ruining the place"—is a common grumble much favoured by naturalised Hadramis.

Whether crime really has increased or whether, as is more probable, the security forces have become more efficient is not clear. Most Saudis claim that the Kingdom is not the safe and law-abiding place it was and certainly non-Saudi Muslims and even Europeans—as the recent case of Britons flogged for selling alcohol shows—figure prominently in the numbers exposed to the rigorous Sharia punishments.

The savagery of these punishments for those who are caught—however few—has perhaps as strong a deterrent effect on crime as the shiffling and violent police or the very real pride Saudis take in the comparative safety of their towns. Executions are carried out in public and in Jeddah, at least, the large crowds that throng or are rounded up for the spectacle clearly derive some satisfaction—exactly what, it is impossible to define.

The worst crimes are invariably those of passion or of sexual frustration. Mitigating circumstances or the mental state of the accused carry little weight. Khalid Abdullah al-Suwaidi, a young Saudi who raped five foreign women and a 10-year-old American girl in Riyadh during a two-year spree, was considered seriously ill by those who knew his family. He was beheaded anyway, an action intended to show the Riyadh beds that foreign women, despite their apparent wantonness, are not fair game.

In Saudi Islam, lapses in ritual and morality are not separated from what might be termed criminal offences in the West. To report these has always been the duty of fellow Muslims—the social tolerance for informers—and of the Mutaween. Mostly elderly men, usually of certain though not extensive learning, who patrol the *hums*, armed with sticks to ensure prayers, decency and the law are observed.

Struggle

In Saudi Arabia, they originated in the villages of the Nejd under the Al-Saud, but their role increased considerably with the need to "clean up" the Hijaz after its conquest in the mid-1920s. "The present Mutaween," says the Society for the Eradication of Vice and the Encouragement of Virtue—"was institutionalised then; but its role has diminished considerably and in many areas of Jeddah they have given up the unequal struggle. They are most evident in the Jeddah and Riyadh *sugs*."

While a clash with a *mutaween* can be extremely unpleasant for a western woman, most shopkeepers regard them as worthy but tiresome institution and they are the object of considerable teasing. Far more serious for Saudis, and bitterly resented, is the increasing involvement of the security forces, including the police, in private affairs.

The increasing State inroads into this private world are apparent from the need for women to have passport photographs to house-to-house searches during the immigrants' campaign to a limit to commissions on Government contracts. Pressure in Riyadh to increase bureaucratic control as part of the apparatus of a modern State is meeting with considerable opposition from conservatives.

For example, low enrolment in the armed forces has made conscription an apparent necessity and the Chief of Staff Gen. Othman al-Humaid presented a proposal to the Council of Ministers last autumn. There is understood to be powerful opposition to the proposal, notably from Prince Abdullah, the National Guard commander, as an unjustified intrusion into family life and particularly the male role in the protection of women. Attempts to carry out regional censuses have foundered on the same reef.

The protection of women has always been a first concern of Muslims, because in them the honour of the family is seen to reside. Saudi Arabia is perhaps remarkable in that the seclusion of women extends to the poor (though not strongly among the Asir farmers) and because in it religion and tradition have become so hopelessly intertwined that rational discussion is difficult.

While most middle-class Saudis remain reluctant to expose their womenfolk to the apparent chaos of Western social manners, there is considerable

experimentation and, among the Jeddah rich, it is now uncommon for a man to put out into social waters without his wife. The changes of the past year have been dramatic. Leaving aside the Royal Family, women are far more willing now to dispense with the veil while travelling in cars unless they are going to the *sug* area—and the rich do not.

Other pressures, and these are likely to grow, come from Saudi men who see the advantages of an educated wife and daughters. The fact that the rich have always gone abroad—to Arab countries, Europe and the U.S.—for just this reason increases the pressure as foreign wives seek to reproduce the conditions of their homelands.

The Press has hitherto confined itself to such social questions as escalating bride prices, which are of far more immediate concern to most Saudis. But there is evidence of some concern that there must be some way for women to enjoy some of the benefits accruing to Saudis. "Why shouldn't women be allowed to the zoo?" may be the present limit to the inquiry, but there is also a new exasperation with the pettifoggish regulations hampering women—the whole paraphernalia of drivers, darkened school buses, loud hollers, separate entrances and exits.

Above all, the momentum of commerce is making irrevocable changes in the physical background to the debate, the smart shops and restaurants and exhibitions, which in turn affects the Press. In the Mecca newspaper *Al-Madwa*, Chris Everett still scorns and vilifies in a sort of ink-blot-suit but this is not the picture of women that advertisers who know how much they spend, want to put across. The overworked censors who take the ink and scissors to foreign periodicals may already be out of step.

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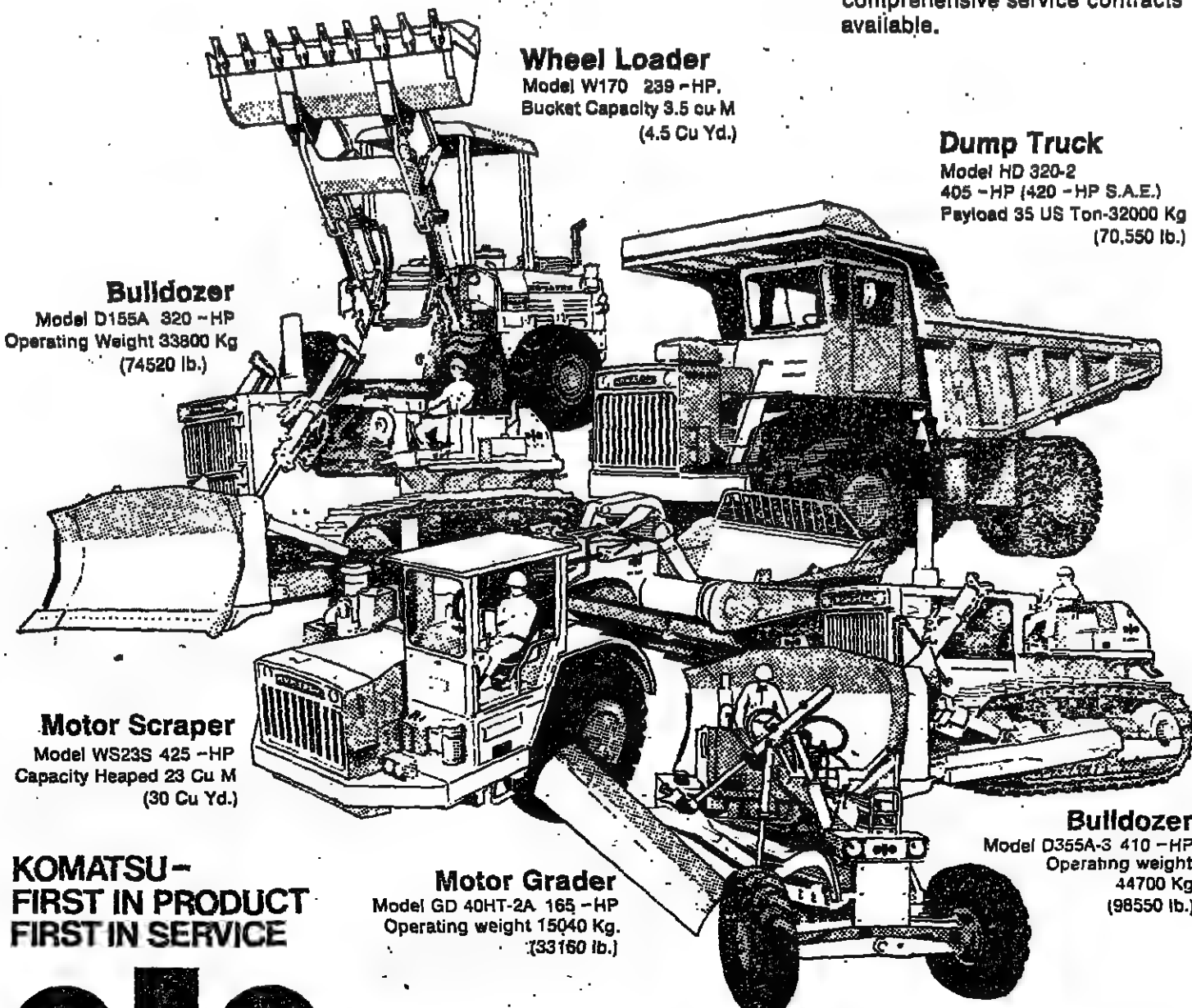
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SAUDI ARABIA XXVI

A protected life

WOMEN
ANNE SUSSEX

BLACK BUNDLES making their way through the crowds of the sun conceal the women of Saudi Arabia. The gold sun is their goal and the highlight of their week. But a glimpse of faces under their slightly raised veils as they bargain over a piece of gold and compare workmanship reveals that Saudi women are not so anonymous and self-effacing as they at first appear, although all but a handful conform in wearing the veil in public.

In fact there are Saudi women doctors, nurses, teachers and administrators working in positions of responsibility all over Saudi Arabia. There is one qualifying factor, however. None of them is allowed to work with men. The doctors and nurses treat and care for women and children only; teachers work in girls' schools and colleges; administrators work only with children and women.

However, little more than one per cent of the total Saudi female population actually works outside the home. In a country where the main factor hampering progress is lack of manpower, this seems a terrible waste.

Education for girls has only fairly recently been accepted by Saudis. Her Majesty Queen Ifrah, widow of the late King Faisal, founded the first school for girls in 1956, the Dar al-Farhan. It was set up as a home and school for orphans

initially. Now it is a large school for girls from 3-18 years, with a very wide curriculum and excellent teachers, both Saudi and foreign. It also has a boarding section for daughters of Saudi Foreign Office officials who have to work abroad.

Before this time any enlightened father who wished his daughter to be educated had to send her abroad. Most went to Egypt where they could be closely controlled in a Muslim environment. These few who were educated were able to help in establishing an educational system for girls in Saudi Arabia when the time came.

At first there was a great deal of opposition and girls attending schools had to be protected by their families on their way to and from. Now 50 per cent of Saudi girls go to elementary schools from 6-11 years. Forty per cent go on to the intermediate stage from 12-15 years, and 20 per cent take secondary education from 15-18 years. This does not yet match education for boys, but targets have been exceeded in the past five years.

Technical

There are small numbers of Saudi girls going to University and Teachers' Training Colleges. There are also four technical institutes for girls, where they can take courses in home economics, secretarial and clinical work, book-keeping and laboratory work.

The King Abdul Aziz University in Jeddah has a Women's College offering courses in the arts and sciences, and including medicine. About 1,000 girls now attend this college. They are kept totally separate from the men's college and all the lecturers are women. When it is necessary for them to hear a male lecturer, there is a closed

circuit television system through which they follow the lecture and join in discussions. At Riyadh University and UPM in Dhahran, women are allowed affiliation and may study at home. There is also a College of Medicine for women in Riyadh. Most of the College of Education offering a four-year course.

But as more and more Saudi girls are being educated, they are likely to want to take an active part in life outside the home. Most still get married at an early age to a husband chosen by their parents. Often they go back to school after marriage to continue their studies. Saudi men are beginning to favour the educated girls as wives, but they are slow-witted to let their wives work.

This is a country where women are not even supposed to talk to a man outside their family. For a Saudi girl educated outside the country, this can be very frustrating. One father, awaiting his daughter's return from England complete with a degree, has prepared her room with loving care, installing a video and a carefully chosen selection of films. He is expecting her to spend most of her days in this room until he has arranged her marriage.

Another girl educated abroad and now aged 28 years is on the shelf as far as Saudis are concerned. She refused to marry anyone not of her own choice, and since she was never allowed to meet anyone she now lives with her mother doing virtually nothing. She tried to get a job as a translator but was turned down because her Arabic was not good enough.

Saudi women are certainly very highly protected. Many like this and feel very secure. Others feel like frustrated prisoners in their own houses. They spend many hours watching the video. Television is poor and has only one station oper-

ing for a few hours a day, so the video machine has become very popular.

The only outings are an occasional shopping trip (husbands do most of the shopping) or a visit to women friends who are probably relations. Very few women accompany their husbands to mixed gatherings or parties. The only parties they attend are the all-women gatherings of a wedding party when they dress in very formal clothes.

There are two charity organisations in Jeddah run by Saudi women for poor women and children. These provide some outlet for a few Saudi women. One of them has recently been running International Days in these foreign women living in Saudi Arabia provide a programme of entertainment, exhibitions and food from their own countries. These programmes have been very highly attended by Saudi women.

Reserved

In fact, whenever foreign women organise something like a coffee morning, a fashion show or an art show, Saudi women flock to it, provided it is for women only. Exhibitions usually have a certain time reserved for women only, although a recent book exhibition sponsored by the British Council was for men only.

The traditions of Islam, particularly as far as women are concerned, are very strongly adhered to—even embracing the large foreign non-Muslim population. Saudi Arabia is the only country in the whole world where women are not allowed to drive. Certainly it would be impossible for Saudi women to drive wearing their thick net veil, but this is not the usual reason given by officials. The excuses used are that conditions on the roads are too bad for women to be exposed to them. Accidents are frequent and the police arrest all drivers involved and put them in prison. The prisons have no facilities for women.

Most well-to-do Saudi women have their own drivers, so, too, do many foreign women. Others have to rely on their husbands to go anywhere. Taxis are inadvisable for any woman on her own and certainly no Saudi

woman would be allowed to use one. Walking is unpleasant and could be dangerous.

Saudi women wear the veil when out in public, and foreign women are advised to wear a modest dress with a skirt to the ground, particularly in the suq where the religious police have been known to beat the ankles of a foreign woman heading over to test some vegetables. Recently, some women have been banned from using hotel swimming pools, and there is a fear that the ban will be extended to beaches.

Foreign women are also banned from working except with women or young children. However, quite a lot do work as secretaries in offices. From time to time raids are made on various business companies to see if they are employing women. When this happens word goes round and the women disappear out of a back door or hide in a cupboard. A company will be fined SR50,000 (about £10,000) if caught employing women. There is also a reward of SR50 (about £8) for anyone reporting a woman working outside the permitted areas.

As yet, there is little pressure from the women themselves to change their position. Most insist that they are content and that things foreigners see as restrictions and barriers do not appear to them as such. One woman, whose mother was one of the first to go out without the veil and attended mixed parties, has reacted by going into strict purdah herself. Another with an American mother and educated in the U.S. has become a traditional Muslim wife.

An incident at a recent Medical Conference illustrates the attitude of Saudi females well. The women attending the Conference, all educated medical personnel, were put separately in the balcony of the conference building. The air conditioning there was not working properly and they could not hear the speakers very well. Complaints were sent down to the men and eventually the women were invited to go downstairs and sit in the main part of the hall. All the foreign women went at once, but the Saudi women refused saying they preferred to stay in the balcony.

Still a long way to go

HEALTH SERVICES

ANNE SUSSEX

KING FAISAL Medical City is the centrepiece and showpiece of Saudi Arabia's Health Service. Situated on the outskirts of Riyadh it spreads over a large area and houses some of the most advanced equipment in the world. It was opened in 1975 with 250 beds and recently Royal approval was given for a further 250 bed extension. It is a Specialist Hospital and research centre run under the auspices of the Royal Cabinet Office, not the Ministry of Health. Patients can be referred to it from all over Saudi Arabia.

In the past year around 110,000 patients were treated in out-patient clinics, and 17,000 more were in-patients. Only 668 patients referred there could not be dealt with, and these were sent abroad, mainly to London, at Government expense. There is a 14 bed intensive care unit with five beds for open heart surgery patients. Some 182 open heart surgical operations were performed last year and 239 operations on the heart and blood circulation. In March this year, an eye bank was established and it is planned that the hospital will soon start cornea transplants. A kidney transplant unit is also planned for the future.

The King Faisal complex has a staff of 1,200, most of whom live in villas and flats within this miniature city. The senior staff are all expatriates, mainly from Britain, America and Arab countries. Staff numbers can be lower than normal because of the use of 14 computer systems throughout the hospital. There is an advanced system of patient-nurse communication by remote control. Laboratory tests are made by an automatic analyser. There is even computer doing "admissions" by recording preliminary information direct from patients' answers.

However, there is a long way to go before a successful and comprehensive Health Service is functioning throughout the Kingdom. More attention seems to have been paid to specialise than to good general hospitals. At the other end of the scale there is still great belief in rural areas of the power of "witch-doctors". These "witch-doctors" not only try to cure sick people with herbal potions and lotions, a relatively harmless practice, but they use red hot nails to make patterns of burns on the skin; razor blades or broken glass to make cuts; and leeches for blood letting. Only as a last resort do their relatives bring these sick people into town to a hospital, and often it is then too late to cure them.

Another dangerous area of present health care stems from circuit television system through which they follow the lecture and join in discussions. At Riyadh University and UPM in Dhahran, women are allowed affiliation and may study at home. There is also a College of Medicine for women in Riyadh. Most of the College of Education offering a four-year course.

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"downtown" doctors who set up private clinics in the poorer areas of big towns. Overworked, and often poorly trained, they tend to dole out modern drugs in the form of medicines and shots without a full and careful diagnosis. This is even more dangerous than the "witchdoctor" practices, since modern drugs are powerful and can be fatal if used wrongly.

Neglected

Health education and preventive health care are still fairly neglected, especially outside the large towns. A programme of immunisation is given to all parents with their new babies, birth certificates, but most do not understand the significance of the programmes, and many live far away from any clinic offering immunisation. Antenatal care and baby care are non-existent outside the big towns.

The main diseases—which are often fatal, particularly among infants—are gastro-enteritis, tuberculosis, measles, malaria and bilharzia. Other diseases found in Saudi Arabia are polio, meningitis, typhoid, with the yearly influx of Hajjis there is a constant danger of cholera and smallpox.

There are plans to expand health education and immunisation programmes in the schools. Already television is being used to educate the people in matters of health and hygiene. In time this will extend not only over the Kingdom, but the next generation of Saudis should understand and accept the need for preventive health care and more use will be made of rural clinics and health care centres.

It is this lack of representative care which overloads the hospitals. There are now over 80 hospitals in Saudi Arabia, but these are mainly in Riyadh, Jeddah and the Eastern Province. Small towns such as Al-Jouf in the north and Qizil in the south-west have one mediocre hospital manned by a few non-Saudi doctors. Other smaller towns may only have a clinic with a medical orderly in charge.

In Riyadh, besides the King Faisal Medical City, there is a new modern Military Hospital where a team of doctors from St. Thomas's Hospital, London, recently carried out a couple

of kidney transplants. There is also an artificial kidney unit there. But both the King Faisal and the Military Hospital are for Saudis only. The large expatriate community can take its pick from a variety of private and Ministry of Health run hospitals, none of which has a particularly good reputation. There is only one hospital capable of coping with emergency patients.

In Jeddah, much the same situation exists, although recently one or two new private hospitals have looked more promising. Providing they can keep their mainly British doctors and nurses to a standard may be kept up. The Military Hospital is also good but open only to the Saudi Armed Forces and their families. The Ministry of Education run a University Hospital, but again it is only for Saudis.

The Ministry of Health hospitals are overcrowded and understaffed, so the service they give is fairly poor. All accident patients in Jeddah are referred by the police to go to the Bah Sharif Hospital, which has quite appalling conditions and overcrowding.

In the Eastern Province the situation is eased by Aramco which provides good medical facilities for all their employees. Aramco also contributes towards research, preventive health care and health education. There is certainly no lack of money in Saudi Arabia to provide the best Health Service in the world, and this is what the Saudis themselves want. The Ministry of Planning's first and second five-year plans for health services were very extensive and should have taken the Kingdom well on the way by now. But the first five-year plan from 1970-75, made very little progress and in spite of recognition of the problems involved, the second five-year plan seems to be failing in this sector too.

What, then, are the problems facing the Saudis in the setting up of an efficient Health Service? Lack of manpower is a problem facing them in all areas and it is certainly one of the major factors in the failure of the Health Service. Only 8 per cent of the total number of doctors working in the Kingdom, 6 per cent of the female nurses and 14 per cent of the University Grade Health

CONTINUED ON NEXT PAGE

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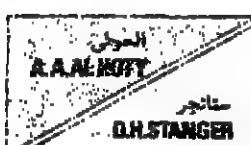
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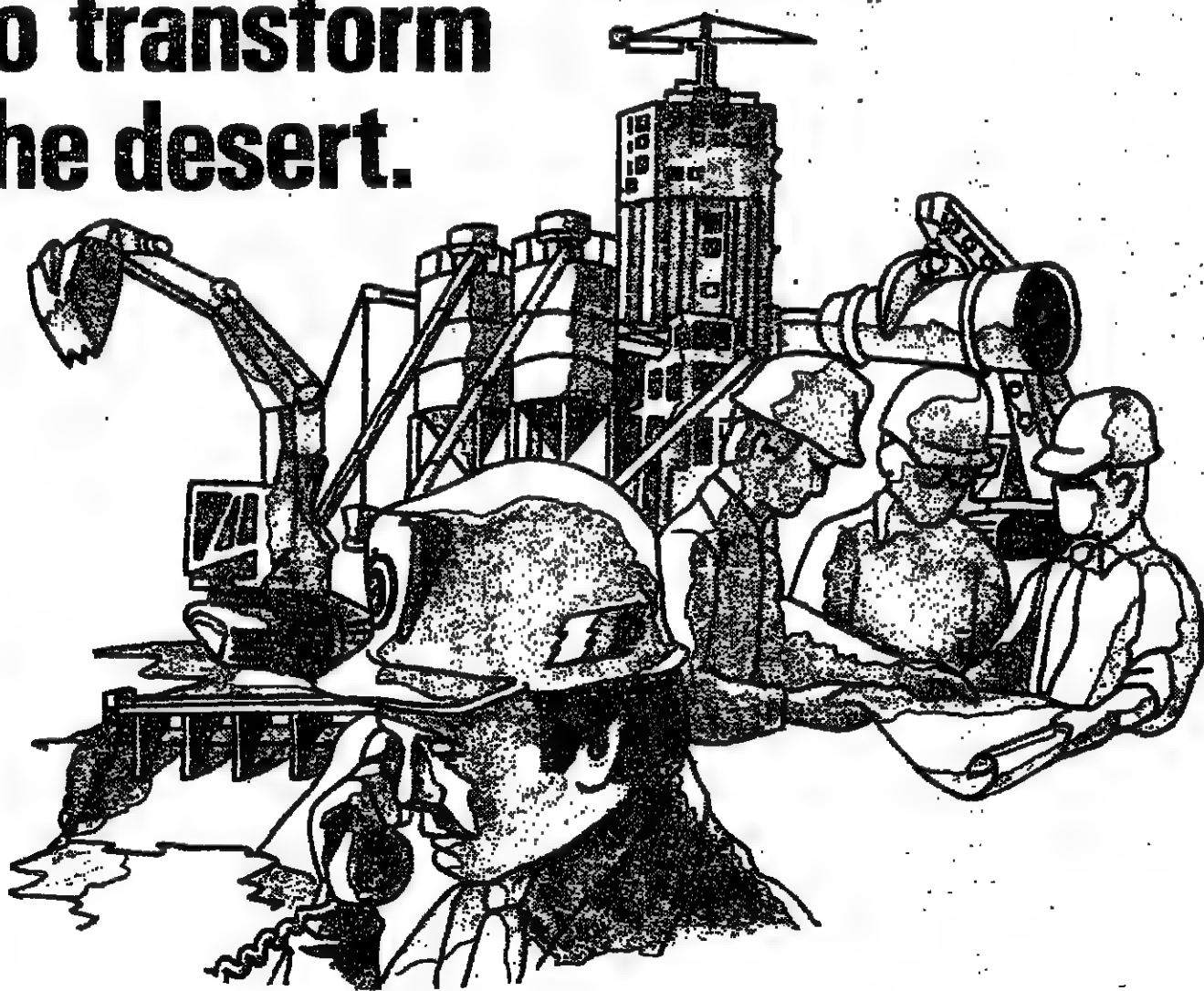
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System needs to be more flexible

EDUCATION

ANNE SUSSEX

TO PRESERVE and transmit the religious heritage of Islam and the cultural traditions of the Kingdom based on Islamic principles, while at the same time equipping its citizens for life in a modern and rapidly changing world of materialism and technology. These are the published objectives of the education programme in Saudi Arabia. They are commendable but both difficult to achieve and reconcile.

Financially there is no problem. All the money for education comes from public funds allocated by the Council of Ministers. Expenditure on education rose from SR 188m in 1980-81 to SR 25,052m in 1977-78, and is expected to go up to SR 18bn in 1979-80. In 1977-78 the allocation represented 25 per cent of the total State budget.

All education is free and all school materials are mainly provided by the Ministry of Education. Poor students may obtain financial assistance in order to stay at school, while grants are given to all those at vocational or teacher training institutes and other higher education centres. Even private schools taking fee-paying students receive generous subsidies from Government funds.

Over the 10 years to 1977 educational facilities increased tremendously. The number of schools increased from 2,843 to 7,487 and it is hoped by 1980 to provide elementary education for all boys and for 80 per cent of the girls. Elementary schools take children from the age of 6 to 12 years. The proportion of teachers are Saudi—three out of four and it is hoped that they will all be Saudi by 1980. At the end of elementary schooling the pupils take an exam before passing into an intermediate school. About 95 per cent of the boys and 40 per cent of the girls move in this way. Arabic is the medium of instruction throughout the school system but some English is taught from the intermediate stage onwards.

After completing the three-year course at intermediate level the pupils take another exam before passing into a secondary school at age 15-plus. About 90 per cent of the intermediate pupils move on to the three-year secondary course. Some of these drop-out along

the way. The rest take their final exams in May or June of their last year.

At secondary level there are also vocational schools and teacher training institutes. The vocational schools provide three-year courses for those who have been through intermediate schools in commercial, agricultural and industrial subjects. The teacher training institutes are the main source of supply of Saudi teachers for elementary schools. Students with an intermediate education certificate are accepted and receive a monthly grant.

Curricula

School curricula and syllabuses are the same throughout the Kingdom. They are based on the old Egyptian-French system formerly used in Egypt and other Middle East countries. Both the curricula and the major exams taken at the end of each stage of education are approved, controlled and set by a central authority.

Higher education is covered by six universities and various polytechnic institutes and military colleges. Entrance to university depends on marks obtained in the "awjhiyyah", the secondary level exam. Those obtaining 75 per cent or more may choose which faculty they join; those with low marks are not allowed to join the faculties of medicine or engineering. A first degree may be obtained in four years—except in medicine, pharmacy and engineering. Arabic is used for instruction except in the medicine, science and engineering faculties, where English is used.

Politics are not permitted in the universities. Education is free and it is therefore believed that students should not be allowed to attack the system. If a student fails to attend three-quarters of the lectures he or she is not allowed to take the exams. These courses are designed to develop human

resources in order to help solve manpower problems. The courses are therefore not purely academic in non-scientific subjects but are geared towards acquiring technical and professional skills.

Male student numbers in university rose from 12,339 in 1974-75 to 20,305 in 1977. Female students numbers rose from 1,773 to 3,305. It is hoped to have a total of around 40,000 students by the end of the Second Five Year plan in 1980.

The University of Riyadh was the first to be founded—in 1957. It opened with 21 students and nine teachers. Now there are 12,000 students and 300 lecturers. Plans are to expand to 25,000 students. The first faculty was arts. Now there are faculties of science, pharmacy, medicine including dentistry, commerce, engineering and education. There is also a branch of the faculty of education in Abha, opened in 1976.

The University of Petroleum and Minerals in the Eastern Province at Dhahran was founded in 1963 with 100 students and now has around 2,000. Architecturally it is very dramatic—situated on a hill near the Aramco headquarters and at night it is dominated by a floodlit water tower. It is also the world's largest university of oil technology and expects to provide enough Arabs qualified in the subject to satisfy the needs of the industry throughout the region.

UPM is an autonomous institute under the authority of the Ministry of Petroleum and Minerals. All the teaching is in English. At the moment it produces 123 B.Sc. graduates and 54 M.Sc. per year. The showpiece of education in Saudi Arabia, it is regularly shown to visiting Heads of State and was visited by Queen Elizabeth during her recent tour of the region.

King Abdul Aziz University in Jeddah and Mecca was

founded in 1967 by Saudi businessmen. It grew so fast that the Government took it over in 1971. Women were admitted in 1969 and now have a separate campus and a closed circuit television system for listening to male lecturers. In 1977-78 there was an enrolment of 7,500 students. It is planned to have 11,500 by 1980. There are faculties of arts, science, economics and administration, medicine and engineering. There are also institutes of marine science, applied geology and meteorology. At Mecca there is a college of education and a college of Islamic law.

King Faisal University at Dammam and Hofuf in the Eastern Province was established in 1975 and now has around 800 students. It has faculties of medicine, architecture and agriculture, and plans to have education, humanities and science faculties.

Imam Mohamed Ibn Saud Islamic University in Riyadh opened in 1974 to provide higher education in Islamic studies, Arabic language, Islamic law and history. The Islamic University in Medina, opened in 1976, also provides religious education, mainly to non-Saudi Muslims.

Institutes

Besides the universities, there are polytechnic institutes. There are two higher technical and three higher commercial institutes giving two-year courses. There are also military colleges and academies in Riyadh, Taif and Dhahran.

For women there are colleges of education at Riyadh and Jeddah and a college of art in Riyadh opening soon.

There are vocational craft training centres in Jeddah, Abha, Jof, Riyadh, Buraidah and Dammam with 18-month courses in construction, mechanics, metal-working, electrical, automotive and woodworking trades. There is also an ambitious adult literacy programme through evening classes and television. It is estimated that only 55 per cent of the adult population can read and write.

No fewer than six agencies are involved in administering education. The bulk of the students, 80 per cent, come under the Ministry of Educa-

tion, which was created in 1953. The Girls Education Administration under the supervision of the religious authorities closely follows the policy of the Ministry of Education and accounts for another 30 per cent. The rest come under the Ministry of Defence, religious colleges and various private bodies.

Higher education is run by its own Ministry established in 1975. Formerly universities were semi-autonomous; now they are the responsibility of the Ministry through the Supreme Council for Universities. This council lacks authority, however, and the Ministry makes all the final decisions and is responsible for sponsoring Saudi graduates going overseas for further studies.

Decentralisation of the educational administration is desperately needed but more trained Saudis are needed to implement it. Similarly, with the rapid building of new schools and the expansion of universities, more trained Saudi teachers are needed. There will be dependence on expatriates for some time to come and perhaps indefinitely.

The Islamic traditions and the Egyptian-French curricula which are used both encourage learning by rote and accepting all that is presented to the student by text books and teachers without thought or question. There is some realisation that this educational system is not appropriate in the modern world but little is being done about it.

This rigid system even extends to the universities. Twelve credit hours out of 130 are devoted to religious studies. Recently entry requirements to university were changed, giving all students holding a secondary level certificate the right to enter. This is likely to lower standards generally. Already there is a lack of good supervision of exams, a leaking of papers, and falsifying of marks. But a move is afoot to change to the system of credits as used in the U.S.

In colleges of education and teacher training institutes new methods of instruction are being used. Changes are also being made in the curricula. In time the quality of education should improve and a more flexible and up-to-date system be introduced.



Students at the University of Riyadh. The University currently has 12,000 students.

Long way to go

CONTINUED FROM PREVIOUS PAGE

Workers are Saudi. This means a large number of expatriates work in these areas. They are often on short contracts. Many find themselves in poor accommodation with no social amenities. They sometimes have difficulties getting visas for families, arranging leave and even in being paid. It is hardly surprising that many do not renew their contracts and there are constant changes in the staff of hospitals.

Medical schools have now been set up in Riyadh, Jeddah and the Eastern Province. By 1990 it is hoped that 50 per cent of the doctors will be Saudi. There are nursing schools for women in Jeddah and Riyadh, but recruitment is low since most Saudi families are reluctant to let their daughters work at all. Nursing operating theatre. His autho-

is the least socially acceptable of the few areas of work in which women are allowed to participate.

Another factor which hampers the health service is the large number of ministries and agencies involved in it. Around 15 different bodies have a hand in hospital building alone the Ministries of Health, Higher Education, Defence, Social Security and the Interior, plus the National Guard and an enormous private sector, are all involved.

There appears to be little, if any, liaison, exchange of information or discussion between the various ministries and agencies involved. The Minister of Health, Dr. Hussain al-Jazairi, who took over and reorganised the ports when they were in chaos, has his eye on the Ministry of Health.

ry seems to be limited and his department seems dominated by the Ministry of Planning and the Ministry of Finance. Even within his domain, where everything is referred to him by heads of department, instructions are not carried out if they in any way deviate from certain regulations.

The Council of Ministers and the Ministry of Planning are well aware of the deficiencies in the Ministry of Health. It seems clear that a good deal of reorganisation of the administrative side of the health services will have to be done if an efficient and comprehensive service is to be provided. It is rumoured that Dr. Faiz Badr, a brilliant surgeon who still spends a lot of his time in an operating theatre. His autho-

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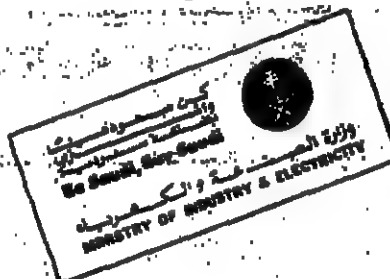


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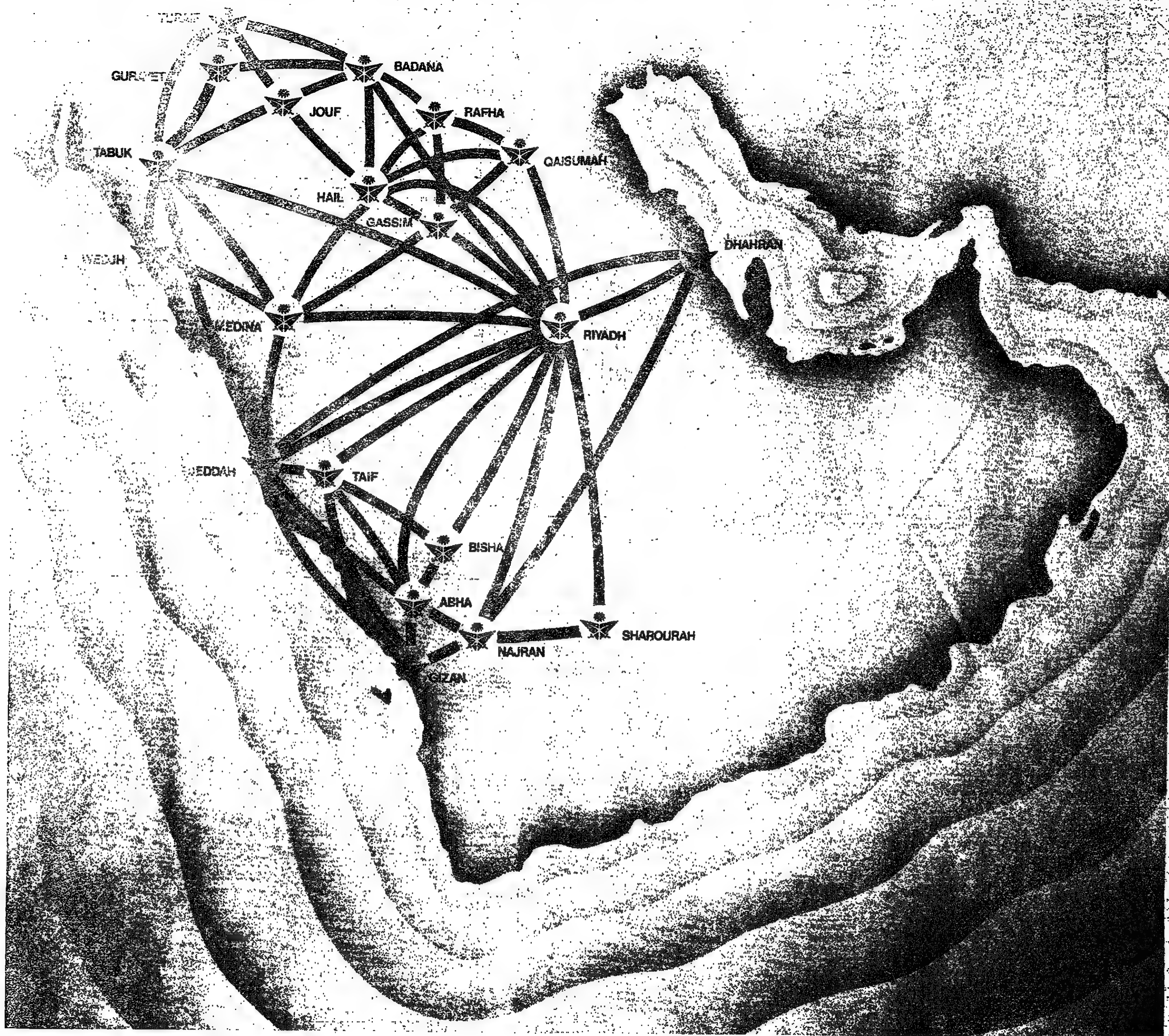
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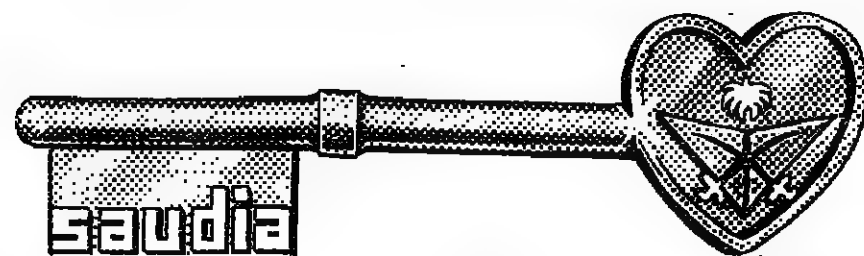
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Akzo plans further cuts in Dutch fibre activities

BY CHARLES BACHELOR IN AMSTERDAM

AKZO, the troubled Dutch chemical group, plans a further cutback in its Dutch fibre activities in the Netherlands. This is expected to lead to the loss of several hundred jobs at factories in Emmen and Breda and will require a further 150m guilder in government aid. The cutback is being held with the Economic Ministry about the aid which is needed to modernise the plant at Emmen. The loss-making carpet yarn operation will be shut down and the manufacture of industrial polyester yarns will be doubled. About 500 of the 3,500 jobs at this plant will be shed by natural

wastage over the next four to five years. A study is being carried out of the loss-making fibre activities at Breda. A complete shutdown of this division would lead to a loss of half of the 800 jobs and would be unacceptable, so alternatives are being studied, Akzo said.

It is also considering further savings in its central research division where the shedding of 200 jobs is already planned. After the break-down of the 1979 wage negotiations, the trade unions refused to meet the company's management earlier this week to discuss the

reorganisation plan. The restructuring of Enka has led to the shedding of nearly 4,000 jobs in the past two years and the Dutch and German fibre plants now employ around 27,000. Enka reduces its losses in 1978 but it still remained in the red.

It has not released detailed figures, although in 1977 the operating loss in the two countries was 118m guilder (\$58m), while a further 112m was set against restructuring costs. A further reduction in the losses is expected this year but no fundamental improvement is expected to occur.

Atlas Copco expects increase in sales

STOCKHOLM — Atlas Copco, the Swedish compressed air equipment maker, expects

sales to rise by 12 and 14 per cent this year to around SKr 5.3bn (\$1.3bn). Mr. Tom Wachtmeister, the managing director, told the annual meeting.

After allowing for inflation, the actual volume rise should be some 4 to 5 per cent, resulting in better capacity use, he said. Last year, sales put on 14 per cent to SKr 4.7bn, with pre-tax profits slightly ahead at SKr 301m. Improved profitability was forecast for 1979. Mr. Wachtmeister said that first quarter sales rose to SKr 1.4bn from SKr 1.06bn a year ago. The exceptionally hard winter in Europe and North America delayed exports by two to three weeks and added SKr 150m to the order backlog.

The slackening of sales growth naturally had an impact on first quarter profits, but Atlas Copco hopes to pull this back in the second quarter as deliveries catch up with incoming orders. The group order inflow in the first quarter stood at a record SKr 1.35bn, against SKr 1.22bn last year, though the rate of increase was lower, since the first three months of 1978 benefited from the 1977 kroner devaluations, he said.

Finsider to raise \$150m Eurocredit

FINSIDER, the Italian State steel concern, is raising \$150m by way of an eight-year Eurocredit, covering the guarantee

of state holding company, IRI. The spread is 1 per cent for the first two years, and 1 per cent thereafter. The manager is Kuhn, Loeb & Co. Inc., New York, with BNP and Sanwa Bank acting as co-managers.

Sandvik sees higher earnings

BY VICTOR KAYETZ IN STOCKHOLM

SANDVIK, the Swedish cemented carbide and steel group, expects higher earnings this year as a result of improved output and productivity. Although price rises are unlikely to cover increasing costs fully, pre-tax profits in 1978 slipped from SKr 471m to SKr 458m (\$107m), with sales up from SKr 4.5bn to SKr 5.4bn (\$1.2bn).

The group anticipates some slowdown later in the year in the rate of increase in orders, but 1979 turnover should reach about SKr 6.3bn (\$1.6bn), a rise of 16 per cent on last year. The board has recommended a dividend of SKr 6.50, up from SKr 5.70 for 1977.

By 1982, Sandvik hopes to

increase the proportion of its sales attributable to cemented carbide products from 50 per cent to about 85 per cent, reducing steel products from 30 to 25 per cent.

The group has adjusted its planning for the first half of the 1980's to the assumption that world economic expansion will be slower than during the early 1970's, the annual report stated. Sandvik believes its sales will rise at an average 15 per cent annual rate until 1982, with half of this being a rise in volume.

Investments, which for some years have remained at about 10 per cent of group turnover, will be trimmed to roughly 7-8 per

cent over the next few years. Sandvik expects the share of its production volume originating outside Sweden to rise from the current 30 per cent to about 40 per cent by 1982.

Because cemented carbide will represent a growing proportion of sales and because stockpiles will be smaller in relation to turnover, yield on working capital should improve. Yield on equity capital after interest peaked at 23.1 per cent in 1974 and then slid to 12.4 per cent in 1977 and further to 9.8 per cent last year.

But liquidity, which at the end of 1977 stood at SKr 481m, had jumped to SKr 823m a year later.

Winefood sees profit by 1980

MILAN — Winefood SpA, the Italian-based food group controlled by Credit Suisse, reported that its 1978 loss was

"very close" to the 1.14bn (\$158m) deficit suffered in 1977 and announced reorganisation plans designed to permit a return to profitability by 1980. Group turnover, totaling 1,524bn last year, fell 3 per cent from 1,580bn in the previous year.

AP-DJ

Lower result at Norcem

BY FAY GJETER IN OSLO

NORCEM, the Norwegian producer of cement and building materials with interests in offshore oil activities, suffered a decline in profits in 1978, despite a rise in turnover, including exports.

The group invested Nkr 343m in new plant and equipment during the year, in addition to acquiring several companies.

Group turnover rose by around 19 per cent to over Nkr 2bn, but new acquisitions accounted for two-thirds of the rise. Exports rose to Nkr 477m from Nkr 326m, including exports of cement and clinker worth Nkr 248.6m against Nkr 186.6m.

Group profits after extraordinary items, but before year-end allocations, fell to Nkr 47.7m (\$12.6m) from Nkr 87.4m.

CURRENCIES, MONEY and GOLD

EMS decisions await elections

BY COLIN MILLHAM

THE season of elections is with us, and although interest in Britain naturally centres around the contest of May 3, there is also more than a passing concern about the outcome of the voting in Rhodesia, Canada, Belgium, Austria, Italy and Germany, while Belgium has recently acquired a new Government under Prime Minister Wilfried Martens.

Several of these essentially political events may have implications for the future working of the European Monetary

System, since Belgium, Italy, Austria and the UK have varying degrees of interest in the fledgling system. The present Austrian administration has made it clear that it favours some type of formal links with the EMS, but has put off any decision until after the May election.

The Christian Democrats in Italy are expected to improve their position in the July

elections and if this is the case the Italian election may prove less important to the EMS than some others.

Britain's election is likely to prove more interesting, since the more natural affinity of the Conservative Party to Europe is likely to bring UK membership of the system a step nearer, providing the Tories form the next Government.

Belgium held a general election last December, but after an inconclusive result, it took until the beginning of this month for a Government to be formed. M. Martens, who is M. Leo Tindemans' successor as Prime Minister, finds himself

saddled with the problem of a relatively weak currency as far as the EMS is concerned.

The Belgian National Bank has been forced to draw on its ECU reserves to prevent the franc falling below its floor against the Danish krone.

In the three weeks to April 13 intervention to support the Belgian currency totalled Bfr 4,404bn.

Denmark's interest rates are much higher than Belgium's, and there would appear to be a case for arguing that an upward shift in Belgian rates is called for.

CURRENCY RATES

April 20	Bank Rate	Special Drawing Rights	European Currency Unit
US \$	1.613/1.617	1.35300	1.36
UK £	2.279/2.283	1.35300	1.36
Canada \$	1.114/1.118	1.35300	1.36
Australia \$	1.478/1.482	1.35300	1.36
Switzerland Sfr	1.478/1.482	1.35300	1.36
Denmark Kr	6.75/6.76	1.35300	1.36
Germany DM	3.36/3.37	1.35300	1.36
France FF	6.54/6.55	1.35300	1.36
Netherlands f	2.36/2.37	1.35300	1.36
Italy Lira	1,375/1,376	1.35300	1.36
Spain Ptas	166.3/166.4	1.35300	1.36
Portugal Esc	200.4/200.5	1.35300	1.36
Greece Dr	340.7/340.8	1.35300	1.36
Japan Yen	163.6/163.7	1.35300	1.36
South Africa Rand	1.47/1.48	1.35300	1.36
Sweden Krona	4.66/4.67	1.35300	1.36
Finland Markka	5.94/5.95	1.35300	1.36
Israel Sheqel	1.80/1.81	1.35300	1.36
India Rupee	13.75/13.76	1.35300	1.36
Indonesia Rupiah	1,574/1,575	1.35300	1.36
Malaysia Ringgit	2.36/2.37	1.35300	1.36
Singapore Dollar	1.47/1.48	1.35300	1.36
Thailand Baht	50.0/50.1	1.35300	1.36
Philippines Peso	48.0/48.1	1.35300	1.36
South Korea Won	200.0/200.1	1.35300	1.36
Hong Kong Dollar	7.80/7.81	1.35300	1.36
Malta Lira	1.35/1.36	1.35300	1.36
Cyprus Pound	2.36/2.37	1.35300	1.36
Lebanon Lira	150.0/150.1	1.35300	1.36
Syria Pound	150.0/150.1	1.35300	1.36
Yemen Rial	200.0/200.1	1.35300	1.36
Oman Rial	200.0/200.1	1.35300	1.36
UAE Dirham	2.36/2.37	1.35300	1.36
Saudi Arabia Riyal	2.36/2.37	1.35300	1.36
Qatar Riyal	2.36/2.37	1.35300	1.36
Bahrain Dinar	2.36/2.37	1.35300	1.36
Kuwait Dinar	2.36/2.37	1.35300	1.36
Brunei Dollar	2.36/2.37	1.35300	1.36
Myanmar Kyat	125.0/125.1	1.35300	1.36
Nepal Rupee	100.0/100.1	1.35300	1.36
Bhutan Ngultrum	100.0/100.1	1.35300	1.36
Laos Kip	100.0/100.1	1.35300	1.36
Cambodia Riel	100.0/100.1	1.35300	1.36
Vietnam Dong	100.0/100.1	1.35300	1.36
North Vietnam Dong	100.0/100.1	1.35300	1.36
South Vietnam Dong	100.0/100.1	1.35300	1.36
East Germany Mark	1.35/1.36	1.35300	1.36
West Germany Mark	1.35/1.36	1.35300	1.36
Poland Zloty	100.0/100.1	1.35300	1.36
Czechoslovakia Koruna	100.0/100.1	1.35300	1.36
Slovakia Koruna	100.0/100.1	1.35300	1.36
Hungary Forint	100.0/100.1	1.35300	1.36
Romania Lei	100.0/100.1	1.35300	1.36
Bulgaria Lev	100.0/100.1	1.35300	1.36
Soviet Ruble	100.0/100.1	1.35300	1.36
East German Mark	1.35/1.36	1.35300	1.36
West German Mark	1.35/1.36	1.35300	1.36
Poland Zloty	100.0/100.1	1.35300	1.36
Czechoslovakia Koruna	100.0/100.1	1.35300	1.36
Slovakia Koruna	100.0/100.1	1.35300	1.36
Hungary Forint	100.0/100.1	1.35300	1.36
Romania Lei	100.0/100.1	1.35300	1.36
Bulgaria Lev	100.0/100.1	1.35300	1.36
Soviet Ruble	100.0/100.1	1.35300	1.36

THE DOLLAR SPOT AND FORWARD

April 20	Spot	One month	Three months	Six months	One year
US \$	1.613/1.617	1.613/1.617	1.613/1.617	1.613/1.617	1.613/1.617
UK £	2.279/2.283	2.279/2.283	2.279/2.283	2.279/2.283	2.279/2.283
Canada \$	1.114/1.118	1.114/1.118	1.114/1.118	1.114/1.118	1.114/1.118
Australia \$	1.478/1.482	1.478/1.482	1.478/1.482	1.478/1.482	1.478/1.482
Switzerland Sfr	1.478/1.482	1.478/1.482	1.478/1.482	1.478/1.482	1.478/1.482
Denmark Kr	6.75/6.76	6.75/6.76	6.75/6.76	6.75/6.76	6.75/6.76
Germany DM	3.36/3.37	3.36/3.37	3.36/3.37	3.36/3.37	3.36/3.37
France FF	6.54/6.55	6.54/6.55	6.54/6.55	6.54/6.55	6.54/6.55
Netherlands f	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Italy Lira	1,375/1,376	1,375/1,376	1,375/1,376	1,375/1,376	1,375/1,376
Spain Ptas	166.3/166.4	166.3/166.4	166.3/166.4	166.3/166.4	166.3/166.4
Portugal Esc	200.4/200.5	200.4/200.5	200.4/200.5	200.4/200.5	200.4/200.5
Greece Dr	340.7/340.8	340.7/340.8	340.7/340.8	340.7/340.8	340.7/340.8
Japan Yen	163.6/163.7	163.6/163.7	163.6/163.7	163.6/163.7	163.6/163.7
South Africa Rand	1.47/1.48	1.47/1.48	1.47/1.48	1.47/1.48	1.47/1.48
Sweden Krona	4.66/4.67	4.66/4.67	4.66/4.67	4.66/4.67	4.66/4.67
Finland Markka	5.94/5.95	5.94/5.95	5.94/5.95	5.94/5.95	5.94/5.95
Israel Sheqel	1.80/1.81	1.80/1.81	1.80/1.81	1.80/1.81	1.80/1.81
Indonesia Rupiah	1,574/1,575	1,574/1,575	1,574/1,575	1,574/1,575	1,574/1,575
Malaysia Ringgit	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Singapore Dollar	1.47/1.48	1.47/1.48	1.47/1.48	1.47/1.48	1.47/1.48
Thailand Baht	50.0/50.1	50.0/50.1	50.0/50.1	50.0/50.1	50.0/50.1
Philippines Peso	48.0/48.1	48.0/48.1	48.0/48.1	48.0/48.1	48.0/48.1
South Korea Won	200.0/200.1	200.0/200.1	200.0/200.1	200.0/200.1	200.0/200.1
Hong Kong Dollar	7.80/7.81	7.80/7.81	7.80/7.81	7.80/7.81	7.80/7.81
Malta Lira	1.35/1.36	1.35/1.36	1.35/1.36	1.35/1.36	1.35/1.36
Cyprus Pound	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Lebanon Lira	150.0/150.1	150.0/150.1	150.0/150.1	150.0/150.1	150.0/150.1
Syria Pound	150.0/150.1	150.0/150.1	150.0/150.1	150.0/150.1	150.0/150.1
Yemen Rial	200.0/200.1	200.0/200.1	200.0/200.1	200.0/200.1	200.0/200.1
Oman Rial	200.0/200.1	200.0/200.1	200.0/200.1	200.0/200.1	200.0/200.1
UAE Dirham	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Saudi Arabia Riyal	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Qatar Riyal	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Bahrain Dinar	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Kuwait Dinar	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Brunei Dollar	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37	2.36/2.37
Myanmar Kyat	125.0/125.1	125.0/125.1	125.0/125.1	125.0/125.1	125.0/125.1
Nepal Rupee	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Bhutan Ngultrum	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Laos Kip	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Cambodia Riel	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Vietnam Dong	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
North Vietnam Dong	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
South Vietnam Dong	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
East Germany Mark	1.35/1.36	1.35/1.36	1.35/1.36	1.35/1.36	1.35/1.36
West Germany Mark	1.35/1.36	1.35/1.36	1.35/1.36	1.35/1.36	1.35/1.36
Poland Zloty	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Czechoslovakia Koruna	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Slovakia Koruna	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Hungary Forint	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Romania Lei	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Bulgaria Lev	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1
Soviet Ruble	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1	100.0/100.1

CURRENT INTERNATIONAL BOND ISSUES

International Bond Yields.....

U.S. BONDS

used rate of growth in gross year.

bankers as too tight if set against a background of rising domestic and foreign Deutsche-Mark bond rates.

terms of the imminent DM500-600m domestic bond should give an indication of the new level of interest rates needed.

Kredietbank Int. Group. The amount will be EUA25, the maturity 12 years and the indicated coupon 8½ per cent.

Occidental	7	1987/91	—	8½	100	KIIC	8.5
LUXEMBOURG FRANCES							
TVO (gated Finland)	250	1986	7	8½	100	Kreditbank Luxcom	8.5

†† Registered with U.S. Securities and Exchange Commission. † Purchase fund.
‡ \$55m registered with Japanese Ministry of Finance.
§ Net assets are calculated on a net basis.

U.S. banks were again beginning standing CD issues have fallen year.

ET INTERNATIONAL BOND SERVICE[illegible]

BONDBRATE INDEX AND YIELD			
	Medium term	Long term	
April 28	95.91	8.82	95.32 (34.16)
April 12	96.38	8.80	95.38 (34.16)
High 70s	26.75	(1/2)	26.85 (30.31)
Low 70s	24.40	(1/2)	25.87 (28.22)

EUROBOND TURNOVER (nominal value in \$m)		
U.S. & bonds	Code	Settle
Last week	58.3	961.7
Previous week	48.1	1,172.7
Other bonds		
Last week	26.2	297.9
Previous week	32.9	424.5

* No information available—previous day's price.

† Only one market maker supplied a price.

STRAIGHT BONDS: The yield is the yield to redemption of the mid-price; the amount issued is in millions of currency units except for Yen bonds where it is in billions. Change on week=Change over price a week earlier.

FLOATING RATE NOTES: Denominated in dollars unless otherwise indicated. M=Minimum coupon. C=Current coupon becomes effective. Sored=Margin above six-month offered rate for U.S. dollars. Ccpn=The current coupon. Cylid=The current yield.

CONVERTIBLE BONDS: Denominated in dollars unless otherwise indicated. Chg day=Change on day. Cnv date=First date for conversion of shares. Cnv price=Nominal amount of bond per share expressed in currency of share at conversion rate fixed at issue. Prem=Percentage premium of the current price of the convertible floating shares via the bond over the most recent price of the shares.

The list shows the 200 latest international bonds for which adequate secondary market exists. The prices over the past week were supplied by: Bonndrade; Kredietbank NV; Credit Commercial de France; Credit Lyonnais; E. F. Martens Services SARL; Commerbank AG; Deutsche Bank AG; Westsüdliche Landesbank Girozentrale; Banque Internationale Luxembourg; Krediet Bank Luxembourg; Aksemen Bank Nederland; N.V. de Nederlandsche Bank; Credito Helvidne and Piazon; Credito Suisse/Swiss Credit Bank; Union Bank of Switzerland; Akroyd and Smithers; Bankers Trust International; Banque Francaise de Commerce International; Citicredit International Bank; Daiwa Europe NV; Deltac Trading Company; Dillon Read Overseas Corporation; EPIC; First Chicago; Goldman Sachs International Corporation; Hambro & Co. International; Kidder Peabody International; Merrill Lynch; Morgan Stanley International; Nesbitt Thomson; Salomon Brothers International; Samuel Montagu & Co.; Standard Bank; Swiss Trust Bank & Co.

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Closing prices on April 20

This announcement appears as a matter of record only.

March 1973

BANK HANDLOWY w WARSZAWIE S.A.

US\$550,000,000

Medium Term Credit Facility

Lead Managed by:

BankAmerica International Group	Bank für Gemeinwirtschaft Aktiengesellschaft
Bank of Montreal	The Bank of Nova Scotia
Bankers Trust International Limited	Barclays Bank International Limited
Chemical Bank International Group	Citicorp International Group
Lloyds Bank International Limited	Manufacturers Hanover Limited
The Royal Bank of Canada	Toronto Dominion Bank

Managed by:

The Bank of Tokyo, Ltd.	Banque Canadienne Nationale	Centrale Rabobank
Girard Bank	Irving Trust Company	Kleinwort, Benson Limited
Midland Bank Limited	Provincial Bank of Canada	The Sanwa Bank, Limited

Funds provided by:

Allied Bank and Trust Company (Bahamas) Ltd. Addressens Bank A.S. Associated Japanese Bank (International) Limited
 Banco Español en Londres, S.A. Bank of America NT. & SA Bank of India, San Francisco, USA
 Bank of Montreal Group The Bank of Nova Scotia Channel Islands Limited Bank Polska Kasa Opieki S.A., Paris
 Bank of Scotland The Bank of Tokyo, Ltd. Bankers Trust Company
 Bankhaus Feichtner und Co. Aktiengesellschaft Banque Canadienne Nationale Parclays Bank International Limited
 BFG Luxembourg, S.A. Centrale Rabobank Chemical Bank Citibank, N.A.
 European American Finance (Bermuda) The First National Bank of Chicago First Pennsylvania Bank N.A.
 Girard Bank Limited Hill Samuel & Co. Limited Irving Trust Company Japan International Bank Limited
 Kleinwort, Benson Limited Lloyds Bank International Limited Manufacturers Hanover Trust Company
 Marine Midland Bank Midland Bank Limited Midland and International Banks Limited
 Morgan Grenfell & Co. Limited National Westminster Group Partnership Pacific Bank N.V.
 Provincial Bank of Canada P.S.K. Bank RBC Finance B.V.
 Republic National Bank of New York (International) Limited The Sanwa Bank, Limited J. Henry Schroder Wagg and Co. Limited
 Security Pacific Bank Skandinaviska Enskilda Banken Sparkasse Innsbruck-Hall
 State Bank of India Toronto Dominion Bank The Toyo Trust and Banking Company, Limited
 UBAF Bank Limited United California Bank Williams & Glyn's Bank Limited

OFFSHORE AND OVERSEAS FUNDS

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